LEADS:

THE KNOXVILLE OFFICE:

At Knoxville, Tennessee, will develop desired information concerning the persons listed in this report who had access to information concerning the diffusion projects.

Will obtain additional lists of Navy and Army commissioned personnel attached to the S-50 project.

Will attempt to obtain photographs of the personnel listed in this report as having been associated with the diffusion project.

Copies of this report are being sent to the Cleveland Office for information purposes due to the fact that the Kellex Corporation is now located in Cleveland and many of the persons listed in this report are attached to that organization.

CASE ORIGINATED AT NOW	York		FILE NO. 65.466)
EPORT MADE AT	DATE WHEN	PERIOD FOR WHICH MADE	REPORT MADE BY	at
KNOXVILLE	2/21/50	2/14,15,16,17,	CHARLTON C. McSWAIN	
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Lt. A HOERSCH, JB.
Lt. (j.g.) C. H. GEROW, JR.
Lt. (j.g.) F. C. KING
Ensign J. BREYER, JR.
Ensign R. R. BROWN
Ensign R. W. HOBART
Ensign W. H. HOELNG
Ensign M. J. REILLY

Ensign E. N. STIREWALT Ensign J. B. DAVIDSON Ensign J. R. ALIEN Ensign A. L. BEPP Ensign F. D. MASON Ensign L. O. PERRAULT Ensign C. K. VBRESETT

No identifying data or personnel files for these individuals were contained in the AEC Retired Records. Check of these files and of the AEC Security Files did not reveal photographs of these individuals to be presently available.

Inquiry was made of the Air Force Special Veapons Project Office at Oak Ridge, Tennessee, where an album of all commissioned personnel attached to MED is still maintained, and no photographs for the above listed Naval officers could be located. Advice was received at this office that the photographs could be obtained for the above Naval commissioned personnel from the Navy Photo Center, U. S. Naval Base, Anacostia, Maryland.

Mr. A. L. RYDZEWSKI, Document Security Division, USAEC, stated that he had received inquiries from his Washington Office concerning the present existence of a scientific report entitled "Problems of Practical Application under Production Conditions of the Process of Thermal Diffusion of Gases". He stated that he had been advised by AEC at Washington that the FBI was desirous of determining the author of instant report and the nature of the material contained therein.

Mr. ALDEN G. GREENE, Indexing Section, Technical Information Division, USAEC, assisted investigating /gent in making a thorough search of the files of the library of the Technical Information Division for instant report. No report bearing this title could be located. In addition thereto, the indices of this library were checked by authors for O. E. WYER, BARNETT F. DOIGE, W. H. JONES. C. A. TODARO, M. D. GORDON, FORRESTWESTERN, JOHN A. WETHINGTON, NEISON B. MARDEN, Dr. MAICOLACOLE, Dr. JOHN I. MITCHELL, and M. G. MASTIN. This indices check by authors revealed only one report which might be similar to that known by above stated title. This was a report written by O. E. DWYER entitled "Application of Theory to the S-50 Plant Practice" dated September 5, 1945. This report has been mentioned in referenced report of the Cleveland Office dated February 17, 1950.

Mr. R. O. OWENS, Production and Engineering Division, USAEC, made available to investigating Agent the termination history report for the S-50 project. This report is quite voluminous and is a chronological accounting of the planning, construction and operation, and discontinuation of the thermal diffusion process. Mr. OWENS pointed out that the S-50 project was the thermal diffusion of a liquid rather than the thermal diffusion of gases. He further stated that most of the research work with regard to this project had been done by a Naval group at the Philadelphia Naval Base under the direction of the Naval Research Laboratory. He stated that Dr. PHILLIP ABELSON would be the person most familiar with the entire development of the thermal diffusion processes, particularly of the liquid type. It was OWENS' belief that ABELSON might be able to furnish information concerning those persons who did research work on the thermal diffusion of gases,

Copies of photographs of commissioned Army personnel assigned to the S-50 project by the Manhattan Engineering District were obtained from the office of Air Force Special Weapons Project, Oak Ridge, Tennessee. These photographs have been forwarded to the New York and Boston Offices, as well as to the Bureau.

- REFERRED UPON COMPLETION TO THE OFFICE OF ORIGIN -

LEADS:

A copy of this report is being furnished to the Cleveland Office for its information in that it is conducting investigation in this matter.

THE WASHINGTON FIELD OFFICE:

At Washington, D. C., will attempt to obtain photographs of Naval personnol listed in this report at the Navy Photo Center, Anacostic, Maryland.

The Washington Field Office should also check the Naval Bureau of Personnel concerning the officers listed to obtain personal history data. It is not known whether these officers are now on active duty or not.

Copies of this report are being furnished the Philadelphia Office for their information inasmuch as they may be requested to make investigation at the Philadelphia Naval Bese, where research work was done under the auspices of the Naval Research Bureau. No leads are being set forth by this office as this office is not sufficiently advised concerning the investigation and such leads are being left to the office of origin.



FEDERAL BUREAU OF INVESTIGATION FOIPA DELETED PAGE INFORMATION SHEET

1	Deleted under exemption(s) with no segregable material available for release to you.
	Information pertained only to a third party with no reference to you or the subject of your request.
_	Information pertained only to a third party. Your name is listed in the title only.
	Documents originated with another Government agency(ies). These documents were referred to that agency(ies) for review and direct response to you.
_	Pages contain information furnished by another Government agency(ies). You will be advised by the F to the releasability of this information following our consultation with the other agency(ies).
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THIS CASE ORIGINATED AT	Boston		FILE NO. 65-4149	
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REFERENCE:

Bufiles 65-58805, 100-346228

Bureau letter to San Francisco dated 2/9/50. San Francisco teletype to Bureau dated 2/13/50.

DETAILS:

AT PALO ALTO, CALIFORNIA:

This report reflects the joint investigation of Sa RICHARD G. FLETCHER and the writer for interview of THECDORE ERNST VELTFORT, Jr.; to develop, if possible, all information in his possession re Communist and/or espionage activity of ROFERT and KRISTEL HEINEMAN, and specifically any information re DR. EMIL JULIUS KLAUS FUCHS. Also, to determine the identity of the HEINEMAN associates in 1944-1946 as a possible means of identifying the contact or contacts of DR, EMIL FUCHS.

COPIES DESTROYED DBureau (AIR MAIL) 4 San Francisco HNDEXFD - 62 5 Boston (2: 65-3304)(2: 65-4149) 3 New York City (1: 65-4146)3 MFO (1: 100-29068) 1 Philadelphia (Info)

PROPERTY OF FBI - This confidential report and its contents are loaned to you by SAPE and we hat to be distributed outside of agency to which loaned.

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SF 65-4149

<u>ADMINISTRATIVE</u>

Section I

THEODORE ERNST VELTCRT, Jr., advised that he is personally acquainted with KRISTEL FUCHS AEINEMAN and with her now estranged husband, ROBERT HEINEMAN. He stated that during his past visits to the HEINEMAN residence in Cambridge, Massachusetts, KRISTEL, on two or three occasions, mentioned having a brother, DR. EMIL FUCHS, described by her merely as a highly intelligent physicist. He asserted that at no time did she or ROBERT mention the type of work in which FUCHS was engaged and that he first learned DR. FUCHS had been employed in atomic energy research from the press releases following the arrest.

VELTFORT stated that he associated with ROBERT HEINEMAN most closely during their concurrent attendance at Swarthmore; that he last saw ROBERT HEINEMAN in Cambridge "early in the war," indicating possibly 1942 or 1943. He said he does not recall whether KRISTEL and ROBERT were living together at that time as their separation "has been an on and off affair". He asserted that since Swarthmore student days he has seen ROBERT HEINEMAN only three or four times in all, and that he never attended Harvard University with ROBERT.

VELIFORT advised that he last saw KRISTEL sometime during 1945 on a visit to her residence in Cambridge, at which time ROBERT HEINEMAN was teaching in some school in New Hampshire, name not recalled.

VELTFORT stated that on the above contacts he met various friends of the HEINEMANS. He said that none were in the scientific field; none were chemists, engineers or engaged in related work or professions considered scientific. He stated this was true of the friends of both KRISTEL and of ROBERT HEINEMAN. He said that at no time was the name of DR. FUCHS mentioned by any of these acquaintances.

VELTFORT advised that at no time did he ever meet anyone who knew or claimed to know DR. FUCHS; that at no time did KRISTEL or ROBERT mention the name of anyone supposedly a friend of or acquainted with DR. FUCHS. He denied having heard of anyone having visited KRISTEL and/or ROBERT HEINEMAN who knew DR. FUCHS, and that at no time did he ever hear comment from either KRISTEL or ROBERT HEINEMAN concerning friends or visits from friends of DR. FUCHS.

VELTFORT repeatedly asserted that he possesses no information which could conceivably be of any assistance to this or any related or similar investigation.

SF 65-4149

ADMINISTRATIVE

Section II

THEODORE ERNST VELTFORT, Jr., residing 827 Middlefield Road, Palo Alto, California, was contacted at his home at 12:15 P.M., February 13, 1950, by SA RICHARD G. FLETCHER and the writer. Upon agents identifying themselves by name and official position and stating they desired to speak to him concerning a matter of mutual concern, VELTFORT stated he was too busy to talk. He asked whether agents had read a recent article by BERNARDO DELYNOTO reflecting upon investigative procedure of the FBI and other agencies. He said this article fully reflected his views; that he was in complete accord with its contents; and that on that basis he declined to be interviewed or to answer any questions, whatever their nature. He stated that agents might forward to him in writing any specific questions and that he would try to give these appropriate attention.

The attitude of VELTFORT was not belligerent. He evidenced nervousness and trembled visibly.

VELTFORT was advised that he was obviously aware that he had the right not to answer any questions. He was advised that this Bureau conducts fair, impartial and objective investigations; that to that end he was being informed of his right to counsel and that anything he might say might be used against him in a court of law.

He was asked whether this attitude expressed by him included refusal to furnish information of possible value in protecting the security of this nation in its external affairs. He answered that he possessed no information which in his mind could conceivably be of any assistance to this or to any related or similar investigation. He said that, were circumstances in this country different, he would not hesitate to discuss any matter in which information possessed by him might be of value. He denied that this position inferred he possessed or could conceivably possess information of value concerning the investigation of DR. EMIL FUCHS or any other case affecting the security of the United States. He said that he knew of instances where information given had been used to "smear" individuals. When pressed for particulars, he continually referred, without further clarification, to the Immigration and Naturalization proceedings against HARRY RENTON ERIDGES.

He said this was the first instance of contact with agents of the FBI. He asserted that he did not approve of Bureau use of wiretapping in any investigation as current press comments indicated its use. He said that he did not consider that the FBI was primarily at fault; that he considered that the Bureau did its work as best it could, but that it was a mere instrumentality of, and misdirected by, higher government officials. He said are a factor Q

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SF 65-4149

<u>ADMINISTRATIVE</u>

that attention should be given to more nefarious influences such as fascists, "a far more dangerous influence," though he declined to furnish any specific complaint of such a threat.

He advised that he felt assured that this "misdirection" would be corrected and perhaps in the near future; that he had dedicated his activities to a correction of the ills of this government in its policies towards "liberal forces".

VELTFORT was repeatedly informed that the purpose of instant interview concerned information he might be able to furnish concerning the case of DR. FUCHS, and that there were certain specific questions thereon it was requested that he consider. He replied that the case was of great interest to him because he considered that the FUCHS' actions were unfortunate because such cases dealt "body blows to liberal forces". Specific questions were asked him concerning his knowledge of DR. FUCHS, KRISTEL and ROBERT HEINEMAN, and the results are reflected in Section I hereof.

VELTFORT, however, said he specifically declined to identify friends or associates of the HEINEMANS because the information might be used as possible embarrassment "to the followers of Mr. HENRY WALLACE, for example," or that other innocent persons might suffer. He said he was familiar with the policy that certain information obtained by this Bureau be furnished other agencies of the government; that he had heard of instances where innocent persons had lost their employment in the loyalty investigations "because it had been reported that they subscribed to the National Guardian or some other publication". He said the number of persons cleared by investigation did not matter because "murder cannot be justified by arguing how many were not killed". He said he had served in the Abraham Lincoln Brigade in Spain; that on return he encountered difficulty in the U. S. Army as a result of that service; and that he had to request an interview with Army Intelligence in order to clear his name.

VELTFORT said he had read the press accounts of DR. FUCHS and considers that the latter has relented, however, he declined to state whether he would offer any information within his knowledge to insure that similar individuals might not still be in operation, asserting that he considers that "in no conceivable way can information possessed by (him) be of any assistance". VELTFORT asserted, incidentally, that he conducts his scientific work without bias and without preconceived judgment as to processes or results, however, he stated that he did not consider his refusal to entertain questions of possible assistance to be an example of preconceived judgment.

VELTFORT advised that he felt free to discuss this visit with "interested persons" and stated that, "in their discussions should the FBI be a topic (he) would be glad to invite a representative of this Bureau so that its side of the picture might be heard".

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ADMINISTRATIVE

During the above discussion from 12:15 P.M. to 1:00 P.M., VELTFORT was asked to specify details or facts to substantiate his statements. The jurisdiction and responsibilities of the Bureau were pointed out to him. However, he repeated that the difficulty lay in higher and unidentified federal government policy makers and that his attitude was governed by conditions existing in this country.

One copy of this report is forwarded to Philadelphia re report of SA ERENTON S. GORDON, Boston, Massachusetts, 2/9/50, in case captioned, "ELMA ANNA DOROTHE IDA CHRISTEL HEINEMAN, nee FUCHS, was., etal, ESPIONAGE - R," wherein Boston noted Philadelphia had been requested to furnish available information re ERNST VELTFORT, Jr.

⁻ REFERRED LUPON COLPLETION TO THE OFFICE OF ORIGIN -

Mr. Mohr 100 DATED FEBRUARY 23, 1950 AT LONDON, ENGLAND. RECEIVED VIA THE STATE DEPARTMENT. URGENI UNABLE TO REACH YOU BY ATTENTION JOHN MOHR. EMBASSY LONDON RECEIVED TELEGRAM FROM STATE TELEPHONE. DEPARTMENT, NUMBER 813, DATED FEBRUARY 21, APPOINTING WHITSON ATTACHE EFFECTIVE IMMEDIATELY. IMMEDIATELY WHETHER OATH SHOULD BE TAKEN. ALSO ADVISE WHETHER BUREAU CONSENTS TO MY APPEARANCE AT TRIAL AS OFFICIAL U.S. OBSERVER. WHITSON MET 11:14 AM 2-23-50 RECEIVED: clessified by 304 Declassify on: 6 0 MAR 13 1950

Office Menorandum • UNITED STATES GOVERNMENT

DIRECTOR, FBI

DATE: 2-26-50 DELIVERY

FROM : MSTAC, INDIANAPOLIS

SUBJECT: U TOOCASE

ISPIONAGE - R

He New York Tel 2-26-50

A review of the Security Index Cards and files of this office fail to reveal the mames of any individuals whose descriptions closely resemble that set forth in New York teletype. However, there is being set forth information concerning certain individuals who might possibly be considered as suspects and where available photographs are being enclosed.

1. JAMES J. MOBBIN, WE JETTY ROODING

Attention of the New York Office is invited to Indianspolis letter of March 31, 1949, to the report of SA ROBERT L. TAGG, Chicago, Illinois dated 6-7-49 and report of SA FLOYD W. BROWN. Los Angeles dated 7-15-49 in the case entitled PETER MICHAELANGELO MAGRINI, was, ESPIONAGE (R), Bureau File 100-340669 and New York file 100-78582. A description of JAMES LYROBBINS is set forth in agent Tagg's report. The Indianapolis file fails to reveal definitely the whereabouts of ROBBINS during the pertinent period.

2. BANUEL YWADESH

Attention of the New York Office and the Chicago Office is invited to report of SA HOWARD A. KING, dated 5-26-45 at Indianapolis, Indiana in the case entitled "COMINTERN APPARATUS, INTERNAL SECURITY - R". Bureau File 100-203581.

Milwaukee attention is invited to the report of SA JAMES T. O'BRIEN dated 7-6-42 at Milwaukee, Wisconsin, in the case entitled SAMUEL SWADESH, INTERNAL SECURITY - C. SWADESH, it will be observed took a graduate course in chemistry at the University of Wisconsin and he was employed by Inland Steel Corporation, East Chicago, Indiana as a chemist from August 27, 1941 to January 12, 1944 . His present whereabouts are unknown. A detailed description of SWADESH is not available although the files of the Inland Steel Corporation show that he was born February 26, 1914, was six feet in height and is believed to weight over 200 lbs. There is enclosed for the New York Office a copy of a photograph and a negative which was taken from the files of the Inland Steel Corporation, E. Chicago, Indiana

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SCRETINDEXED - 62

65-2060 hak; wlc 2-26-50 Page 2

TOP SECRET

3. VANGEL/BISTROW, was Vangel/Bistroff, Vangel Dimitri Kosman Bistro.
Vanjel/Kuzmanovic, Vanjel/Keuzmanovich, Vanoel
Kuzmanovich (Bureau File 100-50168)

The description of this person is somewhat similar to the "UNSUB" was a second of the was described as age 28 years, 5'10" heigh and his weight was 175, hair black, eyes dark brown, complexion dark, build medium, and wears glasses. He was described as speaking with a slight foreign accent. He was born in Jugoslavia of Macedonian decent. He attended Purdue University, Lafayette, Indiana for four years and Indiana University and now operates a real estate agency in Gary, Indiana. He is very active in Slavic organizations and believed to be a member of the Communist Party, probably belonging to the professional branch at Gary, Indiana. One photograph and negative is enclosed for the New York Office.

This office has no means of readily duplicating the enclosed photographs for New York and according the New York Office is requested to prepare any copies of photographs being pertinent and disseminate.

Additional reviews are being made and in the event any logical suspects are developed the Bureau and interested offices will be advised.

Encls to No.

2 photos of James J. Robbin

Negative and photo of SAMUEL SWADESH

Negative and photo of VANGEL BISTROW

65-2060

CC: Indpls files 65-2031 100-8829 100-6263 100-4397

New york. Chicago Muliowkee

100-1362 .

FEDERAL BUREAU OF INVESTIGATION

This Case Origina		CV File No. 65-2694
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	:Made :Which Made	
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Title		: Character of Case
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Y /	Records of H. K. Far	guson Company pertaining to
		Ridge, Tennessee reviewed.
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		t out. Available person-
		for information concern-
	ing possible authors	. No physical descriptions p
	of value available.	
	- RUC	
Reference:		rk dated February 6, 1950;
		m., February 7, 1950;
	February 8, 1950; and	February 13, 1950
	Knoxville teletype to	Bureau dated February 10, 1950
	Cleveland teletype to	Bureau dated February 10, 1950
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		onnel Manager, H. K. Ferguson
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CV. F. 0. 65-2694

through its wholly owned subsidiary, the Fercleve Corporation, constructed and operated the Thermal Diffusion facilities at Oak Ridge, Tennessee. He stated that the Fercleve Corporation provided both the construction and operating personnel for the project which was known as Project S-50. Personnel of the Manhattan Engineer District were assigned to the project in an administrative and advisory capacity.

Mr. MILLER farther explained that the Fercleve facility at Oak Ridge was the only Phermal Diffusion production facility in existence. It the time that the Fercleve Plant was built, a Thermal Diffusion Pilot Plant was in existence at the Philadelphia Navy Yard. This plant, however, was not a production facility.

Inasmuch as Project S-50 was the only one of its kind in production, it would appear that the thesis Problems of the Practical Application Under Production Conditions of the Processes of the Thermal Diffusion of Cases" was most likely written by someone closely associated with Project S-50.

The information set out below was obtained from an examination of the correspondence files of the Fercleve Corporation.

The files in question contained an inventory of technical documents which were forwarded to MED by Fercleve at the conclusion of Project S-50. It was not possible to determine if the inventory was all inclusive or included only those documents which Fercleve had in its possession at the conclusion of the project. The majority of the documents listed were shown as "Assay Reports," each covering a period of approximately one week.

Under a sub-heading of "Secret Reports" the following report appeared to be of interest and the information concerning it is being set out exactly as it appears on the inventory:

Number	<u>Title</u>	Author	Date	Copies Made
√ 14-2360USED Seri	es Application of Theory to 5-50	O. B. DWYER	9-5-45	3"
,	Plent Practice			

Also included in the correspondence was a letter in which O. R. DWYER transmitted to R. Y. BLACKWELL receipts for technical material which either was or had been in his possession. The letter in question is deted November 5, 1945 and is written on the stationary of the University of Rochester, Rochester, New York. The following is a description of the

CV. F. 0. 65-2694

reports for which receipts were sent to BIACKWELL by DWYER: "Technical Division Final Report, Volume 1 and 2 from O. E. DWYER to H. T. TENSEL, Copies 1, 2, 3, and 4 of 8 copies, Series A.

"Report 'Application of Theory to S-50 Plant Practice' by O. E. DWYER. September 5, 1945. From O. E. DWYER to H. T. WENSEL. Mailed October 1, 1945. Copies 1, 2, 3, 4, and 5 of 10 copies, Series A."

Mr. MILLER did not know whether or not the phrase *O. E. DWYER to H. E. WENSEL" meant that DWYER had forwarded the reports to WENSEL or whether they had been prepared for WENSEL. WENSEL, according to other material in the files, was on the research staff of the Manhattan Engineer District. DWYER is shown in the correspondence files as Theoretical Research Supervisor for Project S-50. BIACKWELL is an official of the H. K. Ferguson Company. He is not, according to Mr. MILLER, a scientist.

There was also located in the correspondence files a diagram containing the names and positions of the top Fercleve personnel on Project S-50. These names are as follows:

C. W. MOBERTS - General Manager of Operations

Dr. PHILLIP H ABELSON - Chief Consultant

Dr. J. J. COE - Assistant to Dr. ABELSON

N. B. GORDON - Technical Adviser

Dr. F. VESTERN - Director of Laboratory No. 1

Dr. W. H. JONES - Director of Laboratory No. 2

Dr. MALCOLM DOLE - Director of Process Development

C. A TODARO - Process Development Supervisor

In addition to the above names, a review of the files also disclosed the names of O. E. DYTER and Dr. BARNETT EX DODGE as scientific personnel employed on the project. Wr. MILLER advised that the correspondence indicated to him that the final reports for the project were written under the supervision of DWYER or DODGE.

The correspondence also contained the names of some of the MED personnel connected with the project. These names and the titles, where

shown in the files, are as follows:

H. T. WENSEL - MED Research Staff

Captain G. L. AGNOR - Unit Chief, S-50 Area

Me jor THOMAS J, YEVANS, JR. - Unit Chief, S-50 Area

Major WALTER STACO

Colonel K. D. XNICHOLS

Colonel MARKETOX

Colonel R. W. COOK

Mr. MILLER stated that he believed that Colonel NICHOIS was the Superior MED Officer on the project. He added that he is under the impression that Colonel COOK is at the present time the ranking AEC officer at Oak Ridge.

Records of the Fercleve Corporation indicated that Project S-50 terminated in September 1945. These records also show that of the Fercleve personnel, DODGE, TODARO, NONES, and DWYER were the last to leave the project.

Of the Fercleve personnel mentioned hereinbefore all were scientific personnel capable of writing the report in question, with the exception of C. W. ROBERTS. The latter is now head of the Houston, Texas office of the H. K. Ferguson Company.

Mr. MILLER advised that of the MED personnel whose names appear hereinbefore, he was of the opinion that H. T. WENSEL was the only scientist.

ject S-50 was Mr. BEN CHERRY who is now the Ferguson Security Officer at the AEC facility at Brookhaven. The correspondence reviewed indicated that Mr. CHERRY was the person who forwarded the technical material concerning S-50 to the MED. It is possible that Mr. CHERRY may have some information concerning the report in question.

On February 14, 1949, Mr. MILER made aveilable to Soccial Agent JOHN B. O'DONOGHUE and the writer the existing records of the Vercleve CV. F. 0. 65-2694

Corporation concerning the individuals listed below. Mr. MILLER explained that the actual personnel records containing application forms and personal data concerning all Fercleve employees had been destroyed. The only records maintained by the Ferguson Company at the present time are accounting records which included the travel vouchers of all employees and the personal earnings records of all employees. These records contain only meager background data on employees. No photographs are available in the Fercleve records.

Set out below under the name of the individual concerned is all the information obtained from the existing records of the Fercleve Corporation.

DR. BARNETT F. DODGE

Badge No.: 95
Social Security No.: 414-40-2977
Born: November 29, 1895 at *kron, Ohio
Married on June 5, 1918 to Mrs. B. F. DODGE, 108 Middle Road,
Hamden, Connecticut; one child born August 5, 1927
Effective date; of appointment: November 9, 1944
Classification: Technical Director of Laboratories
Salary: \$1000 per month
Supervisor: C. W. ROBERTS
Local Address: 112 Cahill Lane, Oak Ridge, Tennessee
Permanent Address: 108 Middle Road, Hamden, Connecticut
Prior Employment: 1925 - 1943 - Yale University - Professor
1943 - 1944 - New York University - Consultant

The records also contain a certification signed by Dr. DODGE to the effect that he is a citizen of the United States and that he is not a member of any political party or organization which advocates the overthrow of the constitutional form of government in the United States.

The following are travel expense accounts contained in the files indicating travel made by Dr. DODGE for which he was reimbursed:

Travel Expense Account dated December 9, 1944:

Departure From	<u>Drte</u>	Exect Time	Arrival At	Date	Exact Time
New Haven, Ct.	11-3-44	11:00 a.m.	New York	11-3-44	1:00 p.m.
New York	11-3-44	11:59 p.m.	Knoxville	11-4-44	4:00 a.m.

Knoxville	11-4-44	4:00 a.m.	Oek Ridge	11-4-44	5:30 e.m.
Oak Ridge	11-4-44	6:00 р.т.	Knoxville	11-4-44	7:30 p.m.
Knoxville	11-4-44	9:00 p.m.	New York	11-5-44	2:00 a.m.
New York	11-5-44	2:45 a.m.	New Haven	11-5-44	4:45 a.m.

Mode of Travel: Private car, plane, and government car. Purpose of Trio: For interview concerning employment.

Travel Expense Account dated December 9, 1944:

Departure From	Date	Exact Time	Arrival At	Dete	Exact Time
New Haven	11-9-44	1:30 p.m.	Knoxville	11-12-44	2:30 p.m.
Knoxville	11-12-44	2:30 р.ш.	Osk Ridge	11-12-44	4:00 p.m.

Mode of Travel: Personal automobile. Purpose of Trip: Reporting for work.

Travel Expense Account dated March 12, 1945:

Departure From	Date	Exact Time	Arrival At	Date	Exact Time
Oak Ridge	3-6-45	1:30 p.m.	Knoxville	3-6-45	2:30 n.m.
Knoxville	3-6-45	3:30 p.m.	Philadelphia	3-7-45	10:30 a.m.
Philadelphia	3-10-45	9:00 p.m.	Knoxville	31145	2:30 p.m.
Knoxville	3-11-45	2:35 p.m.	Oek Ridge	3-11-45	3:40 p.m.

Mode of Travel: Railroad
Purpose of Trip: To visit Dr. ABMISON'S laboratory. Doing work
for Fercleve Corporation

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CV. F. O. 65-2694

Travel Expense Account dated May 23, 1945:

Departure From	Date	Exact Time	Arrival At	Date	Exact Time
Oak Ridge	5-8-45	1:30 p.m.	Knoxville	5-8-45	2:35 b.m.
Knozville	5-8-45	2:55 D.m.	Philadelphia	5-9-45	9:50 a.m.
Philedelphia	5-11-45	10:00 a.m.	New York	5-11-45	11:30 a.m.
New York	5-11-45	5:00 p.m.	New Haven	5-11-45	6:30 v.m.
New Haven	5-13-45	9:00 a.m.	New York	5-13-45	10:35 a.m.
New York	5-13-45	11:45 a.m.	Knoxville	5-13-45	6:30 p.m.
Knoxville	5-14-45	8:00 a.m.	Oak Ridge	5-1 4-45	9:00 a.m.

Mode of Travel: Railroad and Bus.
Purpose of Trip: To visit Navel Research Laboratory in
Philadelphia and to visit Eastern Engineering
Company in New Haven.

Travel Expense / ccount dated June 18, 1945:

<u>Date</u>	Exact Time	Arrival At	Date	Exact Time
6-11-45	1:00 p.m.	Knoxville	6-11-45	2:15 p.m.
6-11-45	2:55 D.m.	Philadelphia	6-12-45	9:50 a.m.
6-12-45	6:38 D.m.	New Haven	6-12-45	10:40 p.m.
6-14-45	11:00 a.m.	Philadelphia	6-14-45	3:00 p.m.
6-15-45	1:42 p.m.	Knoxville	6-16-45	6:30 a.m.
6-16-45	7:00 a.m.	Oak Ridge	6-16-45	9:00 a.m.
	6-11-45 6-11-45 6-12-45 6-14-45 6-15-45	6-11-45 1:00 p.m. 6-11-45 2:55 p.m. 6-12-45 6:38 p.m. 6-14-45 11:00 a.m. 6-15-45 1:42 p.m.	6-11-45 1:00 p.m. Knoxville 6-11-45 2:55 p.m. Philadelphia 6-12-45 6:38 p.m. New Haven 6-14-45 11:00 a.m. Philadelphia 6-15-45 1:42 p.m. Knoxville	6-11-45 1:00 p.m. Knoxville 6-11-45 6-11-45 2:55 p.m. Philadelphia 6-12-45 6-12-45 6:38 p.m. New Haven 6-12-45 6-14-45 11:00 a.m. Philadelphia 6-14-45 6-15-45 1:42 p.m. Knoxville 6-16-45

Mode of Travel: Railroad

Purpose of Trip: To visit Naval Research Laboratory in Philadelphia and to visit Eastern Engineering Company in New Haven, Connecticut.

Travel Expense Account dated June 27, 1945:

Departure From	Date	Exact Time	frrival At	Date	Boact Time
Osk Ridge	6-21-45	7:00 a.m.	Birmingham,	6-21-45	11:00 p.m.
Birmingham	6-22-45	2:00 p.m.	Ala. Osk Ridge	6-22-45	7:00 p.m.

Mode of Travel: Government car with Mr. ROBERTS

Purcose of Trip: Continental Gin Company for purcose of conferring with that company on manufacture of equipment for S-50.

Travel Expense Account dated September 19, 1945: (includes travel of DODGE, Mrs. DODGE, and one child, PHYLLIS P. DODGE, age 18)

Departure From	Date	Exact Time Arrival	At Date	Exact Time
Oak Ridge	9-3-45	1:30 p.m. New Have	n 9-6-45	1:00 p.m.

Mode of Travel: Private car.
Purpose of Trip: Return home - reduction in force.

DR. M. LCOLM DOLE

March 1943 - September 1943 (sic)
California Institute of Technology Director of Research
September 1943 - May 1944 - Northwestern University - Director of NDRC
May 1944 - November 1944 - University
of California - Research Physicist

Travel Expense !ccount undated:

	 -				
Departure From	Date	Exect Time	Arrival At	<u>Date</u>	Exact Time
Oak Ridge	1-17-45	4:00 p.m.	Knoxville	1-17-45	6:00 v.m.
•	1-17-45	6:15 p.m.	Weshington	1-17-45	10:15 D.M.
Knoxville	₹ -1 (~-42)	·	_	3 18 45	1:00 a.m.
Weshington	1-17-45	11:00 p.m.	Philadelphia	1-10-42	-
Philadelphia	1-18-45	6:30 p.m.	Washington	1-18-45	8:30 p.m.
Washington	1-20-45	8:05 s.m.	Knoxville	1-20-45	8:30 p.m.
Knoxville	1-20-45	9:00 p.m.	Oak Ridge	1-20-45	10:00 p.m.

Mode of Travel: Plane and railroad.
Purpose of Trip: "Official Business Investigation"

Travel Expense Focount dated Merch 10, 1945:

-			•	•	
Departure From	Date	Exact Time	Arrival At	Date	Exact Time
Oek Ridge	3-6-45	1:30 p.m.	Knoxville	3-6-45	2:45 p.m.
Knoxville	3-6-45	3:30 p.m.	Philadelphia	3-7-45	10:30 s.m.
Philadelphia	3-8-45	11:10 c.m.	Washington	3-8-45	2:45 p.m.
Washington	3-9-45	8:05 e.m.	Knoxville	3-9-45	9:00 p.m.
Knoxville	3-9- 45	9:30 p.m.	Oak Ridge	3- 9-45	10.30 p.m.
ALTE					

Mode of Travel: Reilroad
Purpose of Trio: To visit Dr. ABRISON'S laboratory. Doing
research work for Fercleve Corporation.

Travel Expense Account dated April 25, 1945: (DOLE'S position is shown on this account as technical adviser)

Departure From	Date	Exact Time	Arrival At	<u>Date</u>	Exact Time
Oak Ridge	4-11-45	7:30 p.m.	Knoxville	4-11-45	9:30 p.m.
Knoxville	4-11-45	10:10 p.m.	Chicago	4-12-45	2:45 ъ.ш.
Chicago	4-12-45	8:15 v.m.	Berkeley, Calif.	4-15-45	8:10 a.m.

Mode of travel: Railroad ... Purpose of Trip: Completion of duties.

According to this voucher, Dr. DOLE was accompanied by Mrs. DOLE and their two children. This voucher also shows his home address to be 231 Marlow Drive, Sheffield Village, Oakland 3, California.

ORRINGTON

Badge No.: 189

Social Security No.: 023-07-8111

Born: Newfoundland, May 22, 1912 (mother born in Newfoundland. father born in England)

Married: on January 24, 1942; one child born February 20, 1943 Last Residence prior to Residence in Oak Ridge: 2817 13th Street,

N.E., Washington, D. C. Permanent Residence: 2062 Dorchester /venue, Boston, Massachusetts Local Address: 109 Jonathan Lane, Oak Ridge, Tennessee Position: Technical Adviser when first employed, later changed to Senior Chemical Engineer

Supervisor: Dr. JONES

Previous Employment: 1937 - 1939 - Yale University obtaining

Ph.D. in Chemistry

1935 - 1936 - Massachusetts Institute of Technology studying Chemical Engineering 1929 - 1934 - Northeastern University, Bachelor of Science in Chemistry

September 1939 - July 1943 - Teacher.

University of Rochester

July 1943 - December 1944 - U. S. Gov't Rubber Synthetic

Travel Expense Account dated January 15, 1945:

Departure From	<u>Da te</u>	Exact Time	Arrival At	<u>Do te</u>	Exact Time
Washington	12-4-44	8:45 a.m.	Knoxville	12-4-44	11:30 e.m.
Knoxville	12-5-44	7:23 p.m.	Washington	12-5-44	10:57 p.m.

Mode of Travel: Plane but is claiming train fare.

Purpose of Trip: To Knoxville for interview with Mr. M. S. CRESSY relative to employment

A letter in the file dated December 9, 1944 written by DWYER to CRESSY is on the stationery of the Rubber Reserve Company, Washington, D. C.

Travel Expense Account undated:

Departure From	<u>Dete</u>	Exact Time	Arrival At	<u>Dete</u>	Exact Time
Washington	1-11-45	4:30 D.m.	Knoxville	1-12-45	7:30 a.m.
Knoxville	1-12-45	8:30 p.m	Oak Ridge	1-12-45	9:30 a.m.

Mode of Travel: Railroad
Purpose of Trip: To location for work (processed and entered on payroll at 8:00 a.m., January 12, 1945)

Travel Expense Account undated:

Departure From	<u>Date</u>	Exact Time	Arrival At	Date	Exact Time
Oak Ridge	1-29-45	4200 D.m.	"Mashington	1-30-45	12:45 p.m.
Weshington	1-31-45	4:00 D.M.	Oak Ridge	2-2-45	1:00 p.m.

Mode of Travel: Railrord and private automobile Purpose of Trip: To move family to job site and establish residence.

This travel voucher also included Mrs. DWYER and one child.

CV. F. 0.

Travel Expense Account dated May 18, 1945:

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Departure From	Date	Exact Time	Arrival At	Date	Exact Time
Despirate 110m	 ,		Knoxville	5-14-45	5:00 a.m.
Oak Ridge	5-14-45	3:45 a.m.	VIIOXATTTE	,	•
Gatt III.		w 3 m a =	Durham, N. C.	5-14-45	9:30 p.m.
Knoxville	5-14-45	5:15 a.m.	areas samely and	_	
,		9:00 a.m.	Chapel Hill,	51545	9:20 a.m.
Durham, N.C.	5-15-45	7100 G m	N. Č.		
	5-15-45	5:00 p.m.	Durhem	5-15-45	5:20 p.m.
Chapel Hill	2-12-17	Section Section	· .	~ ~ ~ 40	9:20 a.m.
	51645	9:00 B.m.	Chapel Hill	5-10-45	7420 u m
Durham) 407	•	_	5-16-45	5:20 p.m.
Chapel Hill	5-16-45	5:00 p.m.	Durbam	5-10-19	,
Cuaber urr			Knoxville	5-17-45	10:20 p.m.
Durham	5-17-45	8:15 a.m.	WIOXALTTA	J-1 1	
1701 15-00			Osk Ridge	5-17-45	12 Midnight
Knoxville	5-17-45	10:30 p.m.	OBY TITUES		
	ž				and and

Mode of Travel: Reilroed and bus (commuted between Durham and Chapel Hill)

Purpose of Trio: To confer with Dr. ROSEN at University of North Carolina concerning the theoretical aspects of S-50 process.

Travel Expense Account dated October 25, 1945:

Leparture From	Date	Forset Time	Arrival At	Date	Exact Time
reparture From	<u> </u>	-	Weshington	10-7-45	5:00 p.m.
Oak Ridge	10-5-45	1:00 p.m.	Mastrugon	20 1	

Mode of Travel: Private automobile Purpose of Trip: Returned home with family - reduction in force.

DR. WILLIAM HENRY JONES, JR.

Bedge No.: 1407
Born: March 3, 1904, Waycross, Georgia
Born: March 3, 1904, Waycross, Georgia
Merried: Wife, age 40 in 1944; one child, age 1 in 1944.

Merried: Wife, age 40 in 1944; one child, age 1 in 1944.

Permanent Address: 2161 Chelsea Circle, N.E., Atlanta, Georgia
Home Phone: CR 2712
Business Phone: Dearborn 1621, Ext. 66

Height: 5'11"

Weight: 145 bounds

Education: 1920 - 1924 - Emory University, ftlanta; Chemistry

Major, B.S. degree 1924

1924 - 1927 - Princeton University, major in Chemistry, Ph.D. 1929

Employment: From 1927 - Emory University, Issociate Professor of Physical Chemistry

September 1941 - June 1942 - California Institute of Technology, Research Fellow - X-ray and molecular

structure

Position: Chemist

Travel Expense Account dated September 16, 1944:

Departure From	Date	Exact Time	Arrival ft	Date	Exact Time
Atlanta	9-8-44	1:30 p.m.	New York	9-8-44	8:30 p.m.
New York	9-10-44	12:01 p.m.	Baltimore	9-10-44	2:00 p.m.
Baltimore	9-10-44	8:40 p.m.	New York	9-10-44	10:40 v.m.
New York	9-12-44	4:30 p.m.	Atlanta	9-13-44	10:00 a.m.

Mode of Travel: Plane Purpose of Trio: To New York and Baltimore for interview.

Travel Expense Account dated October 4, 1944:

Decerture From	Date	Exact Time	Arrival At	<u>Date</u>	Exact Time
Atlanta	10244	8:40 a.m.	Knoxville	10-2-44	1:30 p.m.
Knoxville	10-2-44	2:30 p.m.	Oak Ridge	10-2-44	4:00 p.m.

Mode of Travel: Railroad Purpose of Trip: To Job for Work.

Travel Expense Account dated May 4, 1945:

Departure From	Date	Exact Time	Arrival At	Date	Exact Time
Atlanta	10-31-44	1:00 p.m.	Knoxville	11-1-44	1:30 a.m.
Knoxville	11-1-44	1:30 a.m.	Oak Ridge	11-1-44	3:00 a.m.

Mode of Travel: Private automobile

Purpose of Trio: This voucher was for Mrs. JONES and one child
in order to join her husband and establish
residence.

Travel Expense Account dated October 19, 1945:
(This voucher was for Mr. and Mrs. JONES and family. His position is listed as Laboratory Director on this voucher.)

Departure From	<u>Date</u>	Exact Time	Arrival At	Date	Exact Time
Oak Ridge	9-30-45	4:40 peme	Atlanta	10-1-45	9:00 a.m.

Mode of travel: Private automobile Purpose of Trio: Return home with family - reduction in force.

M'RION GORDON M'STIN

Badge No.: 1
Social Security No.: 538-05-5738
Born: August 12, 1891, Humboldt, Iowa
(Fether born in New York, Mother born in Canada)
In Case of Emergency Notify: Mrs. M STIN, 529 Sapphire Street,
Redwood City, California
Permanent Address: None
Local Address: None
Local Address: 107 Vienna Road, Cak Ridge, Tennessee
Previous Employment: 1925 West Vace Prod. Corp. - Development
Engineer
February 1943 - Michigen Chemical Corporation - Issistant Manager

tion - 'ssistant Manager
Terminated employment "to take care of personal business" May 13, 1945

Travel Expense Account dated January 9, 1945:

Departure From	Date	Exact Time	Arrival At	Date	Exact Time
St. Louis, Kich.	8-13-44	10:30 a.m.	Saginaw, Mich.	8-13-44	12:00 N.
Saginaw	8-13-44	1:40 p.m.	New York	8-14-44	6:30 a.m.
New York	8-15-44	6200 p.m.	Saginaw	8-16-44	9:00 a.m.
Seginaw	8-16-44	9:30 a.m.	St. Louis, Mich.	8-16-44	11:00 a.m.

Mode of travel: Railroad
Purpose of Trip: To New York Office for interview in regard to
employment.

Travel Expense Account undated:

<u> Neparture From</u>	Date	Exact Time	Arrival At	<u>Date</u>	Exact Time
St. Louis, Mich.	8-20-44	7:30 a.m.	Cleveland,	0.8-21-44	9:00 p.m.
Clevelaní	8-21-44	11:55 p.m.	Knoxville	8-22-44	4100 p.m.
Knoxville	8 -2344	8:00 s.m.	Oak Ridge	8-23-44	9:30 a.m.

Mode of travel: Railroad and boat
Purpose of Trip: To job location with stop-over at Cleveland,
Ohio for instruction and assignment.

Travel Expense Ascount dated November 1, 1945:

Departure From	Date	Exact Time	Arrival ft	Dete	Exact Time
Oak Ridge		7:90 p.m.	Las Vegas, Nev.	10-4-45	3:00 p.m.

Mode of travel: Bus and train Purcose of Trip: Return home - reduction in force.

It will be noted that MASTIN did not list a permanent address. It is further noted that when he commenced his employment at Fercleve he traveled to Oak Ridge from St. Louis, Michigan and

upon termination of his employment, he traveled to Las Vegas, Nevada.

JOHN JACOB MITCHELL

Travel Expense Account undated:

Departure From	<u>n Date</u>	Exact Time	Arrival A	t Dete	Exact Time
Beacon, N.Y. (interview	9-27-44 with Mr. HUDON	1:48 p.m. to obtain	New York letter of int	9-27-44 roduction)	3:15 p.m.
New York (to report	9-27-44 for work at 0a)	6:55 p.m. Ridge on	Knoxville September 28,	9-28-44 1944 at 4:00	1:15 p.m. p.m.)

Mode of travel: Railroad Purpose of Trip: To job for work.

Travel Expense Account dated December 8, 1944:

Departure From	Date	Exect Time	Arrival At	Date	Exact Time
Oak Ridge	11-16-44	9:30 p.m.	Knoxville	11-16-44	10430 p.m.
Knoxville	11-16-44	10:50 р.т.	New York	11-17-44	6:15 p.m.
New York	12-2-44	11:50 a.m.	Knoxville	12-3-44	6:20 a.m.

Knoxville

12-3-45

10:00 a.m.

Oak Ridge

12-3-45

11:30 a.m.

Mode of travel: Reilroad and private car Purpose of Trip: Training in MS operation and maintenance

Travel Expense Account dated November 15, 1944:

Departure From	<u>Date</u>	Exact Time	Arrival At	<u>Date</u>	Exact Time
Oak Ridge	10-3-44	12:30 p.m.	Knoxville	10-3-44	2400 p.m.
Knoxville	10-3-44	2:55 р.ш.	New York	10-4-44	11:30 a.m.
New York	11-11-44	4:30 p.m.	Oak Ridge	11-14-44	(sic) 11:30 a.m.

Mode of travel: Railroad
Purpose of Trip: Laboratory man for training in MS operation

Travel Expense Account dated October 18, 1945: (for Mr. and Mrs. MITCHELL)

Departure From	<u>Dete</u>	Exact Time	Arrival At	<u>Date</u>	Exact Time
Oak Ridge	9-5-45	11:20 a.m.	Beacon, N.Y.	9-7-45	11:00 p.m.

Mode of travel: Private automobile
Purpose of trip: Return home with family - reduction in force

A household moving request in the file dated August 24, 1945 shows that the amployee could be reached at the Beacon Laboratory, The Texas Company, Beacon, New York.

CASPER ALBERT TODARO

Badge No.: 14
Social Security No.: 384-09-1705
Born: June 19, 1916, New York City
(Mother and Father born in Italy)
Notify in Case of Emergency: Mrs. CASPER TODARO, St. Louis,
Michigan
Local Address: 109 Viola Road, Oak Ridge, Tennessee

Permanent Address: 522 East Saginaw Street, St. Louis, Michigan Married: On May 9, 1940; one child born in 1942
Final Position: Senior Chemical Engineer. Ceased duty due to completion of job on September 25, 1945
Previous Employment: 1939 - 1944 - Michigan Chemical Corporation

personal history statement in the files shows TODARO'S birth place and date to be June 19, 1916 at Niagara Falls, New York. It should be noted that the earnings records show his birth place to be New York City. This personal history statement contains the following address data:

Residence: 205 North Pine Street, St. Louis, Michigan Wife: JOSEPH TODARO
Mother: MARY TODARO, 205 Newcomb Street, Rochester, New York Selective Board No. 1, Alma, Michigan

Travel Expense Account dated August 24, 1944:

Departure From	Date 4	Exact Time	Arrival At	<u>Date</u>	Exact Time
St. Louis, Mich.	81344	10:30 a.m.	New York	8-14-44	8:30 a.m.
New York	8-14-44	12:00 Noon	Philadelphia	8-14-44	2:00 p.m.
Philadelphia	8-14-44	4:00 p.m.	New York	8-14-44	6:00 р.ш.
New York	8-15-44	8:00 p.m.	St. Louis, Mich.	8-16-44	11:00 a.m.

Mode of travel: Railroad
Purpose of Trip: To New York Office in regard to interview.

Travel Expense Account undated:

Decerture From	<u>Date</u>	Exact Time	Arrival ft	Date	Exact Time
St. Louis, Mich.	8-20-44	7:30 a.m.	Saginaw, Mich.	8-20-44	9:00 a.m.
Saginaw	8-20-44	1:40 p.m.	Detroit, Mich.	8-20-44	4:45 D.m.
Detroit	82044	11:30 p.m.	Cleveland, O	.8-21-44	7:00 a.m.

Cleveland

7:10 a.m.

Philadelphia 8-22-44

Mode of travel: Boat and car

Purpose of Trip: To Philadelphia for training with stop-over at

Cleveland for instruction.

Travel Excense Account undated:

Departure From	<u>De te</u>	Exact Time	Arrivel At	Date	Exact Time
Philadelphia	9-11-44	4:00 p.m.	New York	9-11-44	5:45 (?)
New York	9-12-44	6:25 v.m.	Oak Ridge	9-13-44	6:15 (7)

Mode of travel: Railroad Purpose of Trip: To location for work

Travel Expense Account dated September 12, 1945 (sic)

Departure From	Date Date	Mr. and Mrs. 7 Exact Time	Frrival At	child) <u>Date</u>	Exact Time
Oak Ridge	9-16-44	11:00 a.m.	Knoxville	9-16-44	12:30 p.m.
Knoxville	9-16-44	12:50 р.ш.	Alma, Mich.	9-17-44	1:18 p.m.
Alma, Mich.	9-18-44	8:00 a.m.	Oak Ridge	9-19-44	5:00 p.m.

Mode of travel: Reilroad, bus, and private automobile Purpose of Trip: Moving family and establishing residence.

Travel Expense Account dated fugust 16, 1945;

Departure From	Date	Exact Time	Arrival At	Date	Exact Time
Oak Ridge	7-28-45	8:30 р.ш.	Knoxville	72845	10:00 p.m.
Knoxville	7 28-45	10:50 p.m.	Philadelphia	7-29-45	5:20 p.m.
Philadelphia	8-1-45	2:50 p.m.	Knoxville	8-2-45	7:30 a.m.
Knozville	8-2-45	9:00 a.m.	Oak Ridge	8-2-45	10:30 a.m.

Mode of travel: Railroad
Purpose of Trip: To visit Navel Research Laboratory,
Philadelphia, Pennsylvania

Travel Expense Account undated:

				Date	Exact Time
. The arm	Date	Exact Time	Arrival At	<u> </u>	
Departure From	<u> </u>		. Tanic	27-45	6:00 a.m.
Osk Ridge	9-25-45	12:00 N.	St. Louis, Mich.	<i>y:</i> .— (-
OBK TITTES	_		-10114		

Mode of travel: Private automobile
Purpose of Trip: Reduction in force (this trip also included
Mrs. TODARO and child)

DR. FORREST JESTERN

Brdge No.: 39
Social Security No.: 409-38-0024
Born: August 25, 1902, Purdin, Missouri
Local Residence: 604 Pennsylvania Avenue, Oak Ridge, Tennessee
Local Residence: 604 Pennsylvania Avenue, Oak Ridge, Tennessee.
In Case of Emergency Notify: Mrs. FORREST WESTERN, 604 Pennsylvania Avenue, Oak Ridge, Tennessee.

Vania Avenue, Oak Ridge, Tennes

Travel Expense Account dated September 7, 1944:

Travor					Toto	Exact Time	
	Departure From	Date	Exect Time	Arrival At	<u>Date</u>		
	Departure 110m		2:55 p.m.	New York	8-26-44	11:40 8,5	
	Knoxville	8-25-44	2:77 0000		0 05 11	6:30 per	
٠	an 1a	8-26-44	4:30 D.M.	Philadelphia	0-20-44		
	New York			Beltimore	8-26-44	11:40	
Philadelphia	8-26-44	9:30 Dem-	Dogon				

Beltimore 8-27-44 3:30 p.m. Washington 8-27-44 4:20 p.m. Washington 8-27-44 1:15 p.m. Knoxville 8-28-44 1:15 p.m.

Mode of travel: Reilroad
Purpose of Trip: For interview with the following personnel:
Mr. SNEDDEN, Dr. ABELSON, Dr. FOWLER, and
Dr. RUARK.

JOHN AFNER WETHINGTON, JR.

Travel Expense Account dated November 25, 1944:

Departure From	Date	Exact Time	Arrival At	<u>Date</u>	Exact Time
Princeton, N.J.	11-13-44	11:07 a.m.	Washington	11-13-44	6:25 n.m.
Washington	11-14-44	9:45 a.m.	Natural Bridge, Va.	11-14-44	7:30 D.m.
Natural Bridge, Va.	11-15-44	8:00 a.m.	Knoxville	11-15-44	6:45 p.m.
Knoxville	11-23-44	9:09 a.m.	Oek Ridge	11-23-44	10:21 a.m.

Mode of travel: Private automobile
Purpose of Trip: To location for work. (This also included travel
for Mrs. WETHINGTON).

No records were located concerning N. B. GORDON or NELSON B. G.B.

CV. F. 0. 65-2694

N. B. GORDON was reported by referenced Cleveland teletype dated February 10, 1950 as being Technical Adviser on Project S-50, according to the Fercleve correspondence files. Referenced Knoxville teletype to the Bureau dated February 10, 1950 shows NELSON B. GARDEN as one of the top scientific and research personnel assigned to Project S-50. It is possible that GORDON and GARDEN may be identical.

Although the correspondence files reviewed showed GORDON'S name as reported above, Mr. MILLER advised that inasmuch as there are no earnings records or travel vouchers in the Fercleve files concerning him, it is almost a certainty that GORDON was not on the Fercleve payroll. In this connection, Mr. MILLER pointed out that the Fercleve correspondence files listed Dr. PHILLER ABELSON as Chief Consultant on Project S-50. He explained that ABELSON was not on the Fercleve payroll but was either being paid for his services by MED or by the Navy which operated the Thermal Diffusion "Pilot Plent" in Philadelphia. Mr. MILLER stated that this same situation may have applied to GORDON.

The Cleveland indices were checked concerning the names contained in this report and the following information of interest was noted:

Dr. HENRY THEODORE VENSEL - The files reflect that Washington Field is origin in the case entitled "Dr. RALPH EUGENE APP, Et al, Atomic Energy Act - Theft of Government Property" in which Dr. WENSEL is a subject.

Dr. M.LCOIM DOLE - Confidential Informant T-1, of unknown reliability, advised that Dr. DOLE was reportedly a member of the Science Division of the Independent Citizens Committee of the Arts, Sciences, and Professions and as such on Avril 23, 1946, along with other members of the same group, urged that representatives of the U. N. be invited to be present at the then fortheoming atom bomb tests.

Confidential Informant T-2, of known reliability, advised that according to a recort of the Organizing Committee of the National Council of Arts, Sciences, and Professions (Chicago, January 17-18, 1948), MILCOLM DOLE was elected a member-at-large of the ASP Council at the meeting of the Organizing Committee.

Dr. FORREST WESTERN - Confidential Informant T-3, of unknown reliability, advised that at one time WESTERN had been reported to the MED as having un-American tendencies, however, the informant advised that specific information concerning these tendencies was not known.

CV. F. O. 65-2694

Inasmuch as the Cleveland Office has not been advised of the identity of the office of origin in this case, the New York Office has been assumed to be origin and is so shown on this report.

Copies of this report are being furnished for information purposes to the Washington Field, Buffalo, Houston, Knoxville, and Boston Offices, inasmuch as they are conducting or may be requested to conduct investigation in this case.

- REFERRED UPON COMPLETION TO THE OFFICE OF ORIGIN -

CV. F. O. 65-2694

INFORMANT PAGE

Cleveland Confidential Informant T-1: Information contained in the recort of Special Agent W. RULON PAXMAN dated October 15, 1946 at Chicago in the case entitled, *Communist Infiltration of the Radiation Laboratory, University of California, Berkeley, California - Internal Security - R" (no source shown)

reported in the report of Special Agent JOSEPH A. CULLEN dated January 18, 1949 at New York in the case entitled, "Progressive Party, Internal Security - C."

T-3: Bureau letter to Knoxville dated April 16, 1948 in the case entitled *Dr. FORREST WESTERN, /tomic Energy Act - Employee."



Jederal Bureau of Investigation

United States Aspartment of Justice
Cleveland 13, Chio

IN REPLY, PLEASE REPER TO

February 17, 1950

Pile NO._

M Each

Director, FBI

Re: EMIL JULIUS CLAUS FUCHS
ESPION.GE - R

Dear Sir:

Re report of Special Agent ANTHONY S. FERWINDEZ dated February 17, 1950 at Cleveland, Ohio.

Transmitted herewith are copies (number shown below) of referenced report.

Insamuch, as the Cleveland Office is not in possession of sufficient facts in this case to enable to to set out leads based on information contained in the report, the setting out of such leads as may be necessary is being left to the discretion of the New York Office.

Very truly yours,

R. A. MEBATICCHIO JR. E Special front in Charge

65-2694 ASF:EM Enclosures (5)

ec: Boston (Encl 1)
Buffalo (Encl 1)
Houston (Encl 1)
Knoxville (Encl 1)
New York (Encl 3)
Washington Field (Encl 2)

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SAC, New York

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February 20, 1950

Director, FEI

POOCASE

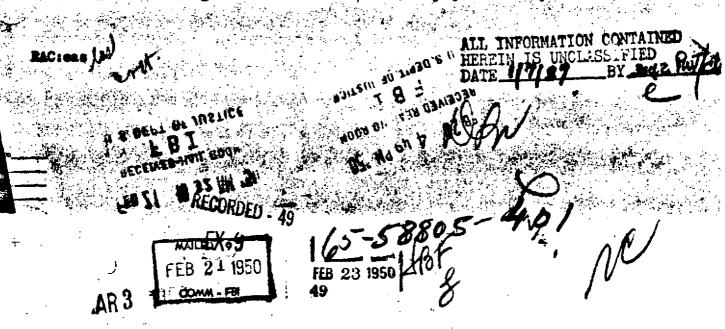
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The Atomic Energy Commission has received information from their Chicago Operations Office indicating the extent of Peche' visit to the Argonne National Inhoratory, Chicago, in 1947. They advised that Poche' visit to the Paloe Park Laboratory of the Argonne National Inhoratory occurred on November 28, 1947.

ARC proceds indicate that he entered the installation at 2:50 p.s. and left at 4:00 p.s. an that date. He was escorted by a member of the Laboratory staff at all times, and his wisitor's pills was countereigned by the Laboratory Directors.

The AEC advises that Pache' visit was carried out in accordance with instructions contained in a teletype from the Mashington Office of the AEC, which teletype in part stated "H. H. B. Skinner and L. Pachs are misried to discuss unclassified and declassified aspects of neutron spectroscopy. He access to restricted data is to be afforded." The laboratory Director has advised that necessary steps were taken to guarantee that the visit of Dr. Fuchs was concerned only with unclassified matters.

The AFC records also reflect that enother teletype from the Mashington Office of AFC relating to the same visit stated in part, "are cleared to inspect the crystal spectrometer and mechanical velocity selector." It is indicated by the Director of the Argonne Mational Laboratory that the inspection of these instruments required that the visitors be taken to an experimental area used in sensection with heavy water reactors. However, it is indicated that the visits to this area did not reveal any classified information concerning the reactor or classified equipment or experiments.



ffice Mem

UNITED STATES GOVERNMENT

DIRECTOR, FBI

DATE: 2/25/50

SUBJECT: DFOOCASE

ESPIONAGE - R

Remytel February 22, 1950.

Mr. WILLIAM LOWERY, Executive Secretary, Hammond, Indiana, Chamber of Commerce, advised that on February 23, 1950 a recent photograph of EDWARD NXGOSSELIN had been mailed to him from Joliet, Illinois.

On February 25, 1950 he advised the photograph had not arrived and that inquiry at the Post Office disclosed that weather conditions had delayed the mail from Joliet.

As soon as the photograph is received, it will be copied and copies forwarded as requested.

CWG/dhw 65-2060

cc: Boston (AMSD) New York (AMSD)

AIR MAIL, SPECIAL DELIVERY

ALL INFORMATION CONTAINED

RF7777 D - 62 165-58805-402 INDIANU - 62 12

WILMAN 3

Office Memorandum · UNITED STATES GOVERNMENT

TO

Director FBI

DATE: February 24, 1950

FROM

SAC, Cincinnati

SUBJECT:

FOOCASE

ESPIONAGE - R

w

ReButel February 23, 1950.

R. H. McEIROY, President, International Engineering, Inc., 1145 Bollander, Dayton, Chio was re-contacted on this date and furnished the following information regarding ARTHUR PHINEAS WEBER:

During the past week WEBER informed Mr. McEIROY that it will be necessary for him to move his family from the Long Beach Hotel in Long Island at the end of March, 1950 due to increased hotel rates and his wife has informed him she does not desire to move to Dayton, Chio.

Further, Mr. E. SAUMENICHT, 15 Park Row, New York City sales representative for International Engineering is retiring in the immediate future and WEBER has requested McEIROY to appoint him as SAUMENICHT's successor in New York City. In this regard McEIROY stated that WEBER may possibly succeed SAUMENICHT in New York as sales representative and consultant provided it is agreeable with N. S. DICKINSON who is now associated with SAUMENICHT.

McEIROY stated SAUMENICHT and DICKINSON are to advise him in this regard during the week of February 27, 1950 and as soon as a decision is reached regarding WEBER he will advise this office.

McELROY further stated that in the event WEBER does not succeed SAUMENICHT in the New York division he expects him to resign from the company and seek employment in New York City.

Mr. McEIROY stated he had no advance information concerning any future trip on the part of WEBER to New York City and doubts that he will do so pending information concerning the new position there.

The New York Office will be kept advised as soon as information is received from McELROY concerning WEBER's future plans.

WHA: VHP 65-1704

CC - New York

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 1 7 87 BY SOLZ RUT CL

RECORDED - 62 165-58805-403

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When a chile the Cast- For would be mit he was an Englishman this folks went-through the reformation there Jews have Ckilled all the Russian maybe that is they Hilling got first shot trake up americal + make abasha Strong. but they are going to give a getin har fitst- you coul walk ne how fork streets without-Kirco poisoning, othere does it-come from prayed from 6 Too fl-in the air If Leddy Roose rell was here throngs Hould be different me have coward in Washington they try to cover up The must be strong thell alounge of don't let a certifin few change our constitution they came here to Finda a freedom, for man t all masons the Alushur dan is an It shoot at the protestants during the reformation to save sus

or the act say the coal dispute already has shown up its unfairness to unions. They say that the

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Dr. Alan Nunn May, British scientist in Canadian spy case.

The likelihood is that or those mass to the property of the control of the contro Was great. far greater emphasis will be north a security in the United Search than ever before.

the hydrogen with the have some winded the appointer with the have some winded the appointer with the head in the appointer with the head to be appointed to the property of the symbol of the relations between the U.S. and Soviet Russia

Debate on Our Role

There are various estimates of just how powerful the H-bomb would be. But there is general agreement that it would be fantastic. Twelve of the country's leading physicists express it this way:

New York, or any other of the greatest cities of the world, could be destroyed by a single hydrogen bornb.

The difficulties of making a hydrogen bomb are large. A design of the bomb itself has to be worked out to the last detail. Quantities of bomb material—one kind of hydregen that may be used does not exist in na-ture will have to be produced. A test explosion will have to be tried to see if the bomb works. PresumThe Russians understand and re-



Dr. Klaus Fuchs, admitted spy for Russia from 1942 to 1949.

to stay alive ; (c) "Until we have international control, we cannot afford not to have the hydrogen bomb."—Senator Millard E. Tydings, Jawaharial Nehru, Prof. Hans A. Bethe?

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2. Atomie Energy Commissioner Lewis L. Strauss and Chairman David E. Lilienthal are resigning. - Can you name two of the other three present members of the commission?

3. In a major policy statement at Stuttgart, Germany last week United States High Commissioner John J. McCloy remarked: "There is no need to tilt at windmills." * * No one demands * * a scene at Canossa."- What is the origin of the "windmill" and "Canossa" phrases ?

4 More than three years ago another American diplomat delivered a major address en American policy toward Germany in Stuttgart. Who was that?

5. American diplomats in Southeast Asia will begin a conference tomorrow in Bangkok. Of what country is that the capital?

6. Georges Bidault last week formed the first French Cabinet since World War II with no Socialist members. Which of the following post-war Premiers of France are Socialists: André Marie, Léon Blum, Paul Ramadier, Robert Schuman, Henri Quetille?

7. It was reported last week that Iraqi Jews are emigrating to Israel en masse by way of the country on Iraq's eastern border. What country is that?

8. President Truman last week invoked the "na-

Unions are they

 The Republican party last week adopted the slogan "Liberty Against Socialism" for the 1850 Congressional elections. In what campaigns did the Republicans use these other slogans: (a) "Back to normalcy"; (b) "Don't swap horses in the middle of the stream"; (c) "A chicken in every pot"?

11. Senator Henry Cabot Lodge Jr., along with other Republican legislators, had reservations about the Republican policy statement. Some years ago-other "Lodge reservations" made history. What were

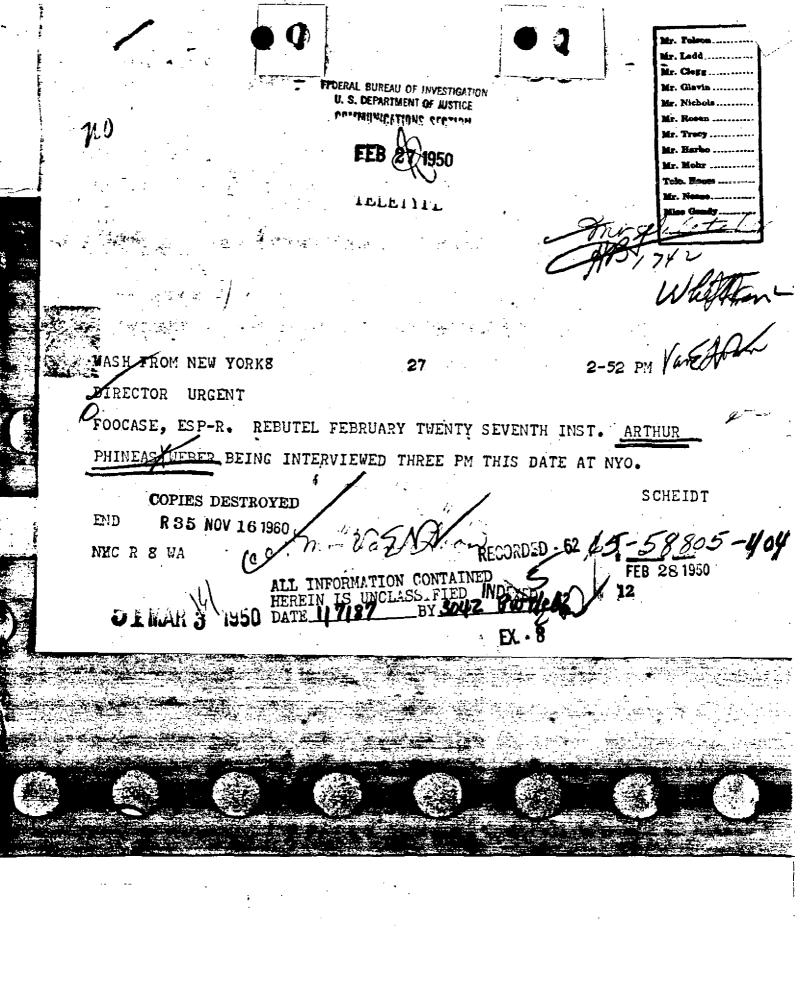
12. A special election will be held this Tuesday in the Sixth Congressional District of Massachusetts, the area which gave rise to the political term "gerryman-What does the term mean and how did it originate?

13. The Government reported last week that unemployment rose to a post-war high of 4,480,000 in mid-January. How many persons were unemployed at the worst of the depression of the early Nineteen

14. The Navy urged its officers and men last week to avoid the use of belittling slang expressions such as "trade school boys," "mustangs" and "sea-going bellhops." What do those expressions mean?

15. A 125-member society met jast week to honor the memory of an American who was Vice President of the United States, was tried for treason and killed a former Cabinet officer. Who was he?

Answers will be found on Page 9.



FEDERAL BUREAU OF INVESTIGATION

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MIX 65-4036

Education

Previous Employment

TOP STORET

A.B. Degree Columbia College PhD Columbia University University of Paris, France

December, 1937 to June, 1942 Columbia Laboratories

June, 1942 to May, 1944 Theoretical Division Columbia Laboratories

Mr. PAIMER also stated that the personnel record reflected that COMEN was granted a civilian leave of absence from August 15, 1946 to Movember 14, 1946. PAIMER said that during this period COMEN worked at Oak Ridge, Tennessee for the MONSANTO CHEMICAL COMPANY. Mr. PAIMER pointed out that during COMEN's employment with the STANDARD OIL DEVELOPMENT COMPANY he would have worked under or with the following individuals:

🐪 A. D. GREEN, Head or Director Development Division

C. W. TYSON, Associate Head or Director Development Division

Dr. F. L. MILIER, Director Research Division

BTEWART C. FULFCH, Associate Director Research Division

Dr. C. L. TONGHERG, Associate Director Research Division

P. H. HOLF, II, Associate Director Research Division

Mr. PAIMER also stated that COHEN was known as a Physicist and Research Associate.

Mr. PAINER made available a photograph of Dootor COHEN taken when he was first employed by STANDARD OIL DEVELOPMENT. Two copies of this photograph are being furnished to each interested office.

Mr. EININ RICKER, Head of Personnel, STANDARD OIL DEVELOPMENT COMPANY, volunteered the information that Dr. COHEN was considered a foremost scientist in his company. He pointed out that most of the other scientists would go to Dr. COHEN in order to have intricate formula problems worked out by COHEN.

As a matter of interest he pointed out that COHEN acted very queerly at times, and that on occasions he would stare off into space or stare at



WK 65-1036

inanimate objects about him for a period as long as fifteen or twenty minutes in which he seemed to be entirely oblivious of anything that was going on around him.

Mr. RICKER said that COHEN was not very close to any of the other scientists although they all admired his intelligence.

The following is a compilation of COHEN's movements during August, September, October, Movember and December, 1944 and February and June, 1945 as reflected in his expense accounts and annual and sick leave records at STANDARD OIL DEVELOPMENT.

EXPENSE VOUCHER RECORDS

From	To	Dates	Time Spent At Hotel	Cost
New York	Washington Philadelphia and return	8/13-16/44	3 даув	14.00
New York	Washington, DC and return	9/6-11/14	hà days	18.00
Hew York	Washington, DC and return	10/15-16/44	l day	5,00
New York	Enorville and return	10/20-23/44	3 days	15.00
How York	Washington, DC and return	10/27-28/44	1 day	4.00
New York	Chicago and Pittsburgh and return	11/29-12/5/4	6 days	45.00
Hevark	Washington, DC, Knoxville and New York	2/20-27/45	7 1/3 days	(not known)

No expense voucher was located for June, 1945. The expense vouchers also reflected that Dr. COHEN left New York on January 14, 1946 for Santa Fe, New Mexico and returned to New York on January 23, 1946. His expense voucher indicates he probably flew both ways and stopped over at Chicago. The voucher

- **MWX** 65-4036

does not reflect when this stop occurred. The voucher also indicated that his hotel and meals for this period amounted to \$80 and in addition he spent \$10 for entertainment at Santa Fe and \$10 for entertainment in Chicago.

As a matter of interest, it is noted that there was an expense voucher for Dr. COHEN indicating that on January 8, 1946, which is just prior to his trip to Santa Fe, he left Hew York for Boston. His return was indicated as January 9, 1946. The expense voucher indicates that he had a hotel room for two days at a cost of \$32 and, in addition, his meals for two days amounted to \$10.

SICK LEAVE RECORD

1944 Hone

1945 Mone

1946 December 4 a Saturday through December 9 a Monday

1947 Hone

1948 Hone

ANNUAL LEAVE RECORD

1944 Hone

1945 August 13, 14, 15, 16, 20, 21, 22, 23, 24, 26 September 4 and 5

1946 July 1, 2, 3, 5, 8, 10, 11, 12, 15, 16

1947 July 24, 25, 28, 30, 31

1948 Home

X

40947

MWK 65-4036

CIVILIAN LEAVE

1946 August 15 through November 14

Dr. COMEN was granted leave to work for the MONSANTO CHEMICAL COMPANY at Oak Ridge, Tennessee.

No attempt was made to develop any information concerning Dr. COMEN's possible statements just prior to his termination of employment at STANDARD OIL DEVELOPMENT to the effect that he was interested in opening his own nuclear laboratory or accepting employment at KELLEX insamuch as Special Agent Gerald McCarville of the New York Office advised Field Supervisor John W. Powell of Newark, that any inquiry made at STANDARD OIL DEVELOPMENT at this time should be very discreet and that no interrogation should be made of former fellow employees.

It is also being set forth as a matter of interest the fact that Dr. COMEN was in Washington, D. C. from July 26 until July 30, 1944, which is during the pertinent period that

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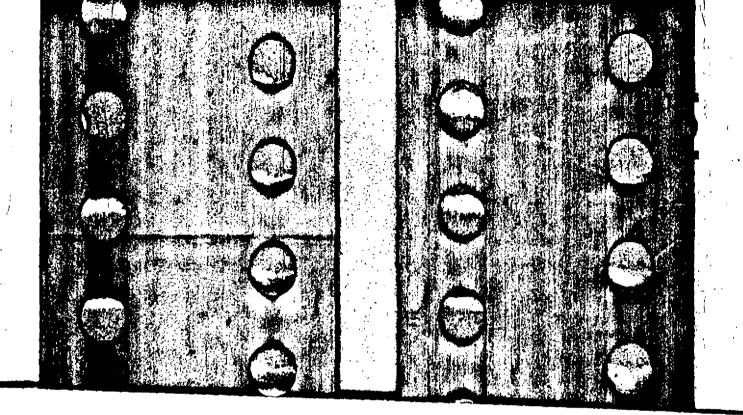
MEWARK OFFICE

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At Upper Montclair, New Jersey

Will, in accordance with leads set forth in referenced teletype from the Washington Field Office dated February 13, 1950, conduct discreet investigation of ANNIE and HERMAN KREBS with emphasis on their background activities and contacts in 1944.

Tor Money



2	enclosure(s) to	Bureau
Newark File	65-4036	
Date	2/16/50	

ALL INFORMATION CONTAINED
HEREIN IS UNCLESSIFIED
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ALL INFORMATION CONTAINED
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Dr. Karl Paley Cohen Phote taken May 1944

45-3-8803-405



F.O.I.A.

JULIUS ROSENBERG ET AL.

FILE DESCRIPTION

HQ

FILE

SUBJECT KLAUS FUCHS

FILE NO. 45-58805

VOLUME NO. _ 8

SERIALS

406-475

NOTICE

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	410	2,25,50	NY TT HQ	1	1	
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File No: 65-58805 Re: Klaus Fuchs

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426	2,11,50	Ladd memo to Hoover + wel	17	14/	b1, b7D
427	2,27,50	BS let Hq + encl	1/2	1/2	ы
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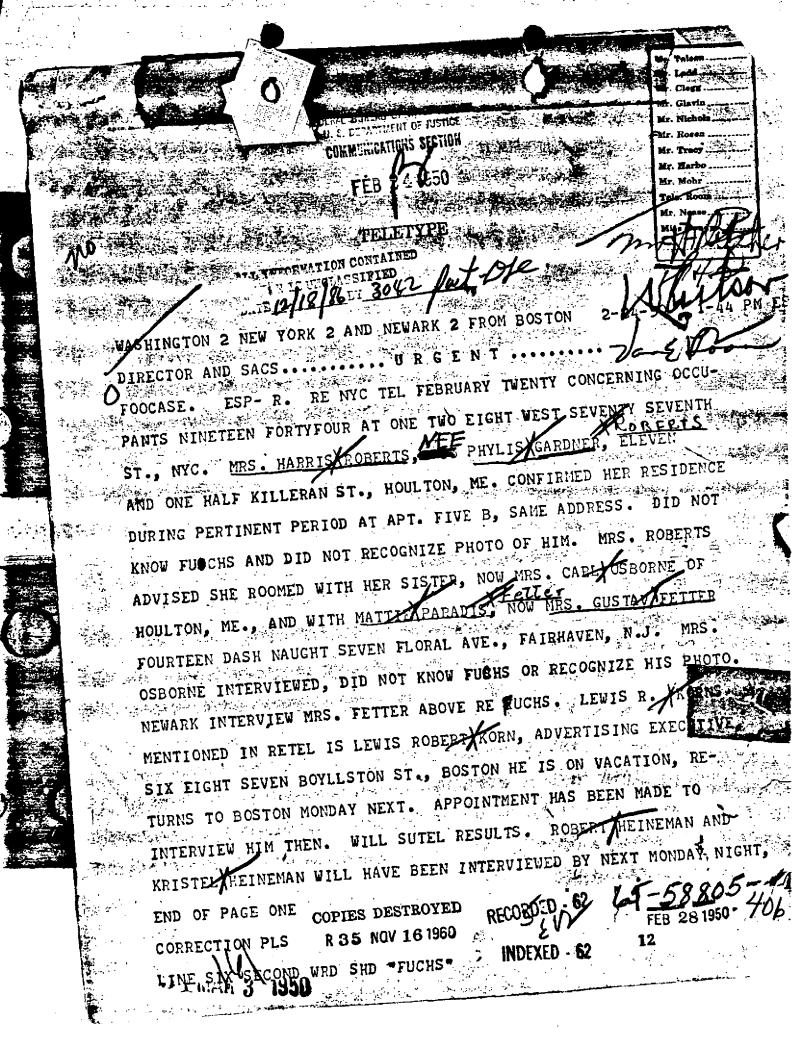
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PAGE TWO

AND ALL PHOTOS RECEIVED SINCE THOSE LISTED REPORT SA BRENTON S...
GORDON, BOSTON, FEBRUARY TWENTY TWO LAST WILL BE EXHIBITED FOR ELIMINATION PURPOSES. WILL SUTEL RESULTS.

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FEDERAL BUREAU OF TIGATION Room 5744 Director TO: Mr. Ladd Mr. Clegg Mr. Glavin Mr. Harbo Mr. Nichols Mr. Rosen Mr. Tracy Mr. Fletcher Mr. Mohr Mr. Carlson _Mr. Nease _Miss Gandy Personnel Files Section _Records Section _Mrs. Skillman See Me Send File

1950 Mr. Toles Mr. Ledd. Mr. Glevin . Mr. Nichola Mr. Rosen Mr. Tracy Mr. Harbo Mr. Mohr Tele. Room Mr. Nease..... Mise Gandy For Appropriate Action Note and Return

Clyde Tolson

Office Memorandum - UNITED STATES GOVERNMENT

TO : MR. TOLSON

J. P. HOHR

SUBJECT: FOOCASE

Mr. Whitson called from London this morning and stated he had been advised by the Embassy in London of the receipt of a telegram from the State Department dated February 21 appointing him as an Attache effective immediately. Whitson wanted to know whether he should take the oath and I told him that he should.

whitson also wanted to know whether the Bureau would consent to his appearance at the trial as an official United States
observer. I asked Whitson if it would be possible for him to attend
the trial in other than an observer capacity and he stated he had
talked with Sir Percy Sillitoe who stated he would personally take
Whitson with him to the trial. However, Sir Percy stated there was a
distinct possibility if Whitson attended the trial in that capacity
the Judge might exclude him in view of the fact he was not an official
observer.

I told Whitson that the Director was making no request the or anybody else be designated as official observer at the trial but all the Director wanted was a representative of the FBI present at the trial. Mr. Whitson was informed that if the State Department or the Embassy desired to designate him as official United States observer, that was entirely up to them and if he were so designated the Bureau would interpose no objections.

Whitson stated he would keep us advised of any developments in this matter.

12/23/86 ---

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Exempt from QDS, Category 1
Date of Declassification indefinite

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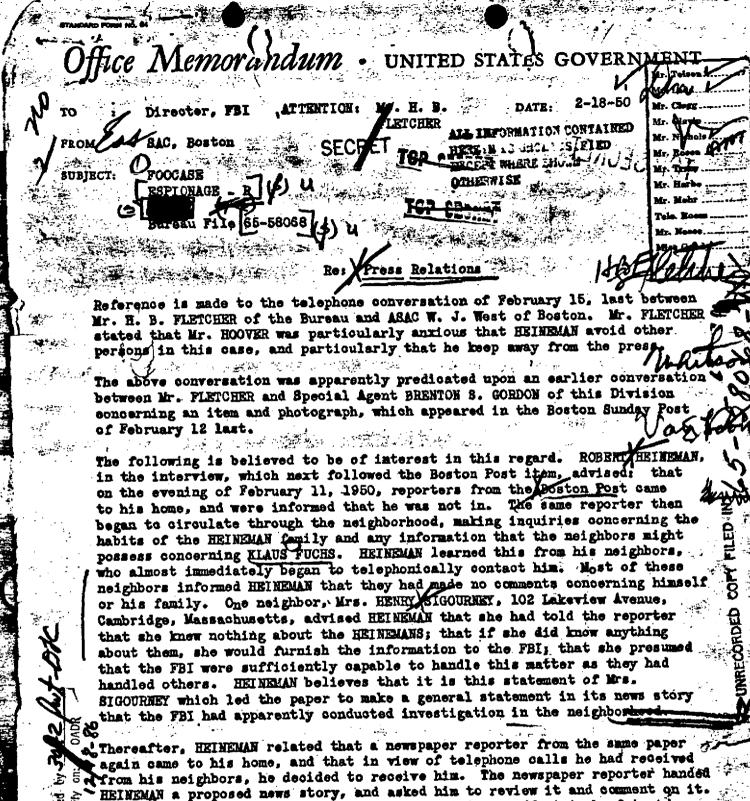
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DATE: 2/23/50

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Exempt from GD, Category 241 RECORDED - 627 65-58805-408
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DATE OF REVIEW 5 12/9V

HEINEMAN stated that his first impulse was to accept this He recalled, however, that in discussing the matter of press

The reporter stated that he made this request in an effort to be fair to

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2-18-50

relations with the Agents interviewing, it had been suggested to him "no comment" was apparently the best answer he could have to all questions. He used this technique, and handed the proposed news story back to the reporter without having read it.

On the afternoon of February 17, 1950, DONAL & SULLIVAN, a poston Globe reporter, personally appeared at the offices of the Boston Division. It is noted that SULLIVAN is identical with DONAL MARK SULLIVAN, Bureau letter to Boston dated May 27, 1947, classification Security Matter - C. SULLIVAN, on the afternoon of February 17, advised Special Agent Frederick M. Connors, who interviewed him, that he had learned KRISTRI MEINEMAN had been committed to a mental hospital in Massachusetts; that he understood she was a schizophrenic or dementia praecox; that Mrs. HEINEMAN's mother and sister had probably committed suicide after being afflicted with the same illness. SULLIVAN stated that in view of the alleged mental instability in the Fuchs family, he was preparing a news story covering the following items:

- 1. Various members of the Fuchs family were or had been insane.
- 2. A review of certain alleged facts tending to demonstrate that many intellectuals are frustrated and that these frustrations create the public's idea of "the long laired intellectual," that the latter group, if they are scientists, constitute a security problem.
- 5. A review of the Chandler and Best treason cases with reference to the alleged insanity of those deschdants, together with an alleged story that relatives of EUGENE DENNIS have also been mental patients.
- 4. General statements of the Army's experiences in psychopathic cases, which SULLIVAN claimed had come to his attention while stationed with the Army in Greenland.

SULLIVAN stated that he did not know to which hospital, KRISTEL HEINEMAN was confined, and that he was not particularly interested. He noted that he had done confidential investigative work on a part time basis for the Commissioner of Mental Health in Massachusetts, Dr. PERKINS. He stated that in view of the latter fact, he felt that he might well gain access to that Department's file on KRISTEL HEINEMAN to further develop the story.

SULLIVAN asserted that his story would contain no references to this Bureau, other than material which had already been printed in wire service dispatches

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emanating from Washington. He stated he regarded his instant visit to the Boston Division as "off the record." He added that he was a captain in the Reserve Artillery of the U. S. Army; that in his pre military days, he had left wing connections, which he had since disavowed.

r a primata na maranta katalan SULLIVAN then came to the point of his interview. He wished to make certain that any story he printed might notembarrass the Bureau or interfere with a pending investigation. He stated that if the Bureau indicated in any way that it was desirous of not having the story as he had outlined it printed, he would take one of two courses of action. SULLIVAN asserted he would either advise his editor at the Globe that he was not writing the story because of an FBI request, or he would turn the story over to the Managing Editor, LAWRENCE WINSHIP, with the suggestion that Mr. WINSHIP handle further relations with the FBI.

Special Agent Connors advised Mr. SULLIVAN that this Bureau was in no position to either recommend publication or killing of the story. Mr. SULLIVAN requested that he be contacted on the following day by the SAC, if Mr. SOUCY might have any additional thoughts on the matter.

Within two hours after SULLIVAN's visit to the Boston Division, Special Agents Richard W. Dow and Brenton S. Gordon were, as previously planned, at the Westboro State Hospital interviewing its director, Dr. ROLLINS HADLEY. Dr. HADLEY advised that at 11 a.m. on that morning, he had been contacted by Dr. PERKINS, the Commissioner of Mental Health, and advised that a reporter from a Boston daily had presented in outline the story given by SULLIVAN to Agent Connors. The reporter had asked the Commissioner to identify the hospital wherein KRISTEL HEINEMAN was confined and further to approve the story. The Commissioner advised SULLIVAN that he was not in a position as a public official to comment on a story a newspaper might wish to print, in advance of publication; continuing, the Commissioner stated that he had read previous news items concerning the HEINEMAN-FUCHS case, and in that fashion it had come to his attention that investigation" in the matter was handled by the FBI. The Commissioner stated that he had no contact with the FBI with reference to this matter; that indeed he did

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Director. FBI

not believe he knew an FBI employee. He suggested, however, that if he not believe he knew an FBI employee. He suggested, however, that if he were in SULLIVAN's place, he would wish to contact the FBI before printing any such story. Immediately upon receiving this information, Dr. HADLEY departed from Westboro to Boston, leaving no itinerary in the possession of any hospital employee. He did advise his wife that he was going to his oculist for examination and treatment. Boston and Westboro are about 40 miles apart. Prior to his departure, Dr. HADLEY removed the file pertaining to KRISTEL HEINEMAN from the general hospital records to his own residence, where he locked it in his desk.

Following the first interview of KRISTEL HEINEMAN on February 2, 1950, Dr. HADLEY had placed her in a "pleasant ward" with other patients. (This is a ward reserved for those who are considered incurable, and whose treatment is best served by avoidance of all contact with outsiders, members of the family being excluded as well as friends, members of society, the press, etc. It is noted that Mrs. HEINEMAN is not the only person in this ward, and that the step was not an unusual one from the medical standpoint, in view of her medical history and current condition. Dr. HADLEY was quite specific on the latter point. Moreover, as indicated in Boston reports, Dr. HADLEY had placed a stop on all incoming and outgoing mail in so far as Mrs. HEINEMAN was concerned.

Dr. HADLEY stated that in view of his action as set forth above, it would be impossible for anyone, whether employed by the State or a rank outsider, to gain access to the HEINEMAN file without his knowledge. In addition, it will be impossible for anyone to interview her or in any way contact her. He stated that if he were contacted by the press, he would not deny her presence in the hospital, inasmuch as there exists a court record at Cambridge, Massachusetts, open to public inspection, which would reflect her commitment order. Dr. HADLEY further advised that if any request were made to interview her, he would assert that such was impossible of fulfillment in view of her mental condition, and that beyond that he would make no comment.

On the morning of February 18, 1950, SAC Soucy contacted DONAL M. SULLIVAN in accordance with SULLIVAN'S request. SULLIVAN at this time reiterated the information he had furnished Special Agent Connors. Mr. Soucy pointed out to Mr. SULLIVAN that the Bureau could not be placed in a position of censoring a news story. Mr. SULLIVAN then indicated that he had decided

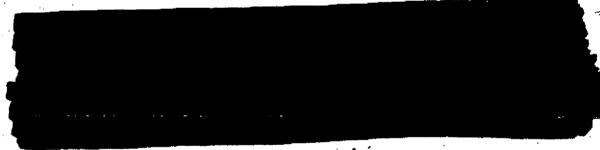


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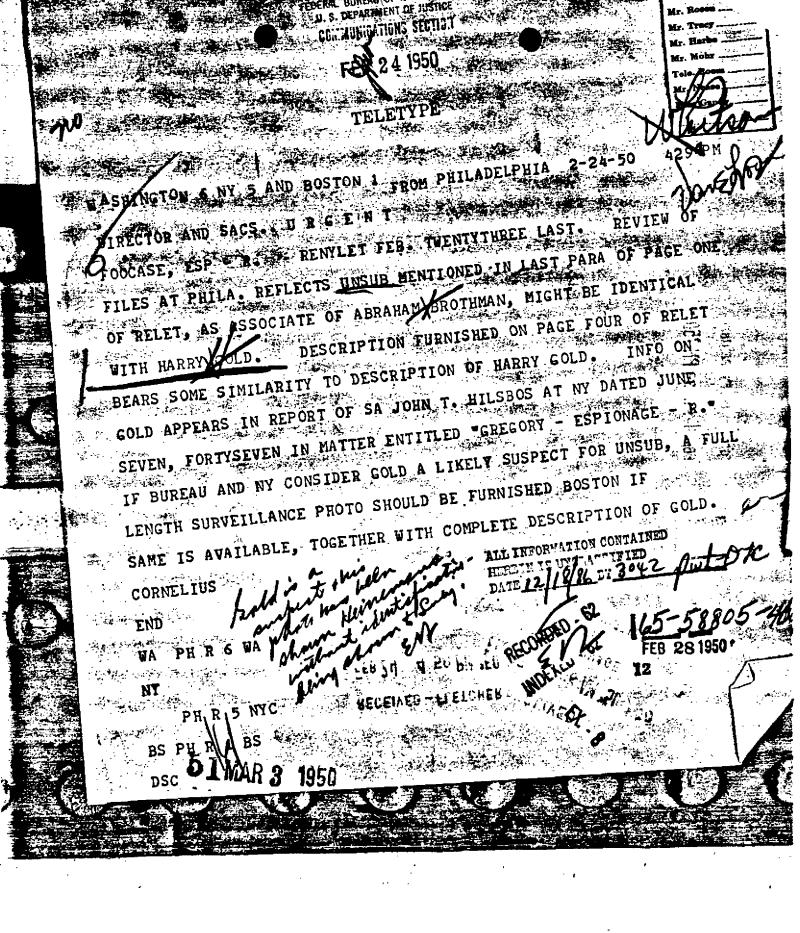
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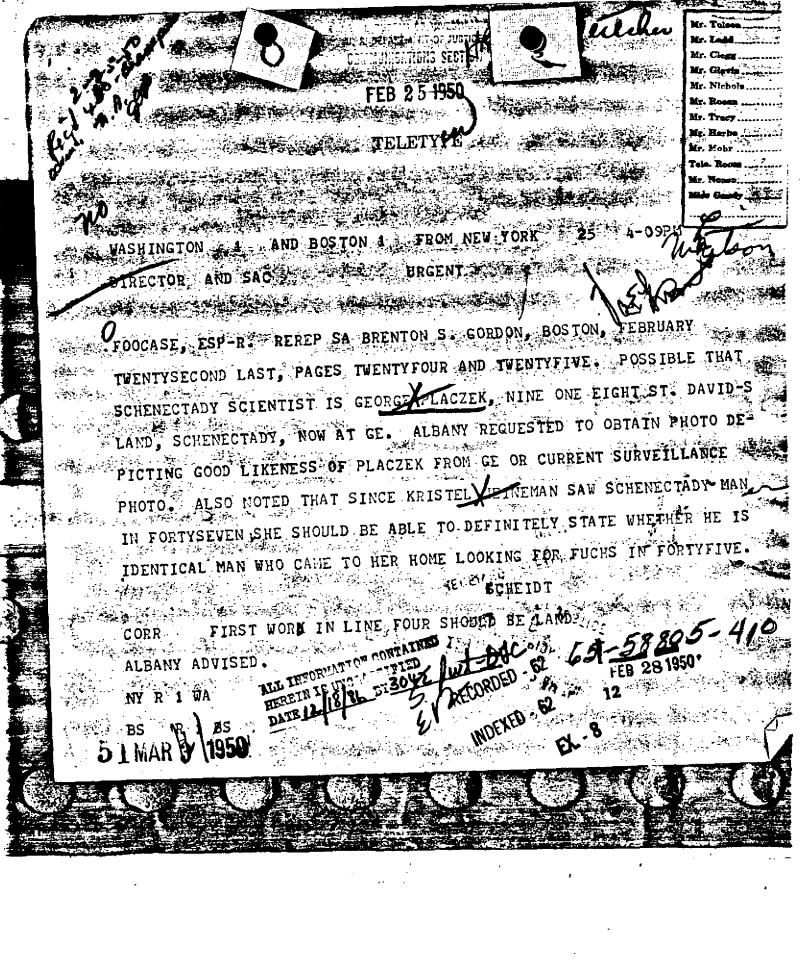
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in his own mind, for security reasons which appeared to him, not to identify the hospital where Mrs. HEINEMAN was confined. He further stated that because of the possibility of libel action, following publication of the story, that he had to submit it to the Globe's attorneys for review and opinion. He further indicated at this time he was going to emphasize the psychopathic angle in a number of cases, and that the HEINEMAN part of the story would principally serve as a topic of the day, which would readily introduce the reader to the subject matter. Mr. SULLIVAN voluntarily advised Mr. SOUCY that he did not intend to contact either ERISTEL HEINEMAN or ROBERT HEINEMAN in connection with this story.



The foregoing is furnished the Bureau as a matter of information. It is not known when, if ever, the story of SULLIVAN will appear in the Globe. It is felt that the Bureau would be interested in knowing the reactions of Dr. HADLEY and ROBERT HEINEMAN to the pressure of publicity. There does not appear at this time to be any further action which can now be taken by the Boston Division to protect the case against unwarranted or undesirable publicity.





. GLÈNN BEAL Congress of the United States House of Representatives Mashington, D. C. February 14, 1950 Mr. Harbo Honorable J. Edgar Hoover Director Federal Bureau of Investigation Washington, D. C. Bear Mr. Hoover: I thought you may be interested in the enclosed transcript of my radio address which will be broadcast over four radio stations in my District, namely, WFMD, Frederick, WARK and WJEJ in Hagerstown and WCUM in Cumberland. With all good wishes, I am

ANNCR:

This is Cordelia Makarius, your Capitol Reporter from Washington

D. C. bringing you, by transcription, from your Nation's Capitol

smother interesting discussion on National events by Congressman

J. Glenn Beall, Representative from the 6th Congressional District

of Maryland.

Congressman Beall, people all over the country are disturbed about the recent revelation that a Dr. Emil Fuchs, a German-born British scientist, has confessed to giving atom and hydrogen bomb secrets to Russia.

What about Communism in this country? Is the Hiss case a part of this picture? Are there other Communists still employed in our Government? What are we doing about routing Communists out of positions of power here?

BEALL:

The case of Dr. Fuchs is only one in a long series of cases of poor loyalty and security risks in this country. We in Congress have been trying for years to uncover this conspiracy but we have been frustrated by the Executive Branch of the Government that has refused to give us access to information. Those who have dared to pursue these traitors have either been run out of office like Congressman Martin Dies of Texas, or have been smeared and derided for being patriotic Americans.

Right now Congressional files contain evidence reflecting on the loyalty of more than 2,200 Federal officials and employees.

More than 500 of these people occupy key posts where they have access to confidential information. It is estimated that there are at least 50 Russian agents operating here in Washington, obtaining information from governmental informants. Even the revelations in the algerthiss and Judith Coplon cases have not

Communica - page 2(

Opened up these secret government files to Congress. And now there is a smear campaign on against J. Edgar Hoover and the FBI for uncovering some of these treasonable activities. The Communists and the left-wingers are trying to destroy the FBI, the one branch of government that has kept after these traitors without any fear.

ANNCR:

BEALL:

I agree with you that the FBI has done a magnificent job, Congressman Beall, and should have the whole-hearted support of every citizen. You spoke about this situation of traitorist conduct as being one of long standing. What did you mean by that? Back in March 1934, Dr. William A. Wirt of Gary, Indiana, attended a dinner meeting here in Washington at which some of the plans were discussed by means of which the Communists were These Communist planners stated to take over this government. that they were going to use President Roosevelt and his New Deal and make him the Kerensky of this nation. Kerensky was the Russian who paved the way for Lenin. Dr. Wirt charged at a Congressional hearing that Communists were occupying positions of power in this Government at that time. His accusations were met with ridicule, his reputation blackened and he was hounded until it affected his health.

More than ten years ago, a Communist "patronage machine" was built up, where they placed hundreds ofnRed sympathizers in policy making jobs in the Government where they could select secret papers of value to the Russians. A majority of them remain on the payrolls today, the result of the suppression of the first naval intelligence warning received by President Roosevelt and later by President Truman. During the war, if

branches that they were to commission men whether or not they were Communists. This was done over the objections of the military itself. To these military intelligence reports on traitors in our midst were added the reports of the House Committee on Mn-American Activities and other Congressional groups which furnished documentary proofs that thousands of Communists were still on the public payroll both during and after the war. This Administration has fought every one of these probes every inch of the way.

But that seems incredible, Congressman Beall. You would think that

ANNCR:

BEALL:

everyone would want to rout out avowed enemies of our country.

So it would seem. But that is not the documented history. Take the
Hiss case, for instance. Ten years ago, Whittaker Chambers went to
the then Assistant State Secretary, A. A. Berle, who was acting as
President Roosevelt's intelligence agent, and told his story.

Was anything done about it? No. Alger Hiss stayed on and the evidence
was suppressed. From 1936 to 1947, Hiss was right in there as advisor
to President Roosevelt at Yalta; secretary &f the Dumbarton Oaks
Conference; secretary general of the San Francisco United Nations Conference; chief advisor to the American U. N. Delegation; and finally
the president of the Carnegie Endowment for International Peace. And
if Whittaker Chambers had not concealed part of the evidence he
had against Hiss and finally dug it out for a Congressional Investigating

Then there was Julian Henry Wadligh who admitted on the

Committee, Hiss would be free today.

ecomunism - page

witness stand in the Hiss trial, that he was a Communist fellow-traveler and gave secret documents to them. He was an associate and friend of Hiss. There was Noel Field, a state department efficial who was named by Walter Krivitsky, a former chief of Russian Intelligence, as giving confidential information. He was a friend of Hiss and has now disappeared behind the Iron Curtain.

SER STREET

There was Harry Dexter White, former assistant Treasury

Secretary. He died, a llegedly of an overdose of digitalis and

Lawrence Duggan, Latin-American expert in the State Department.

He fell to his death from a skyscraper in New York after being

Questioned by the FBI. The list goes on with Malcolm Cowley,

a former writer and a hallyst in the government who admitted he

was once a Communist. Among others that Chambers named as

constituting a transmission belt for the Reds were Mathan

Witt, former general counsel of the national labor relations

board; John Abt, former chairman of the litigation division,

AAA; Lee Pressman, former assistant general counsel of AAA

and WPA and general counsel for the CIO which he left to manage Henry Wallace's presidential campaign; and a host of others.

ANNCR:

Someone has said, Congressman Beall, that many of the men and women who followed the Communist line were disillusioned by the depression and thought that Communism was the better way, What do you think about that?

BEALL:

That is just poppycock, in my estimation. Think of the millions of young men and women all over the country at that time who were having just as hard a time. But they didn't turn to Communism. And if that were true, then when Nazi

Germany made an alliance with Russia in August of 1939, these supposedly disillusioned people should have turned away from Communism. But did they? During that time there was no reduction in the ranks of the Communists in Washington. In fact, the number grew.

When Igor Gousenko, the Code Clerk in the Soviet office in Ottawa, Canada, gave information which convicted nine Canadians of espionage, President Truman was informed of Americans involved. This information was ignored by the President who was following his predecessor in keeping these nefarious doings from the American public. He scoffed at all this evidence and called it "red herring." I wonder how many "red herrings" we have to have smelling up the executive branch of the government before something is done about it?

Communists sympathizers still are in the Government. A sketchy loyalty check from 1947 to 1949 showed that 842 federal employees quit when they knew that the FBI was investigating their loyalty.

123 were fired because they were proven disloyal. There are still an estimated 7,500 in government service yet who are of doubtful caliber. The records of at least 2,200 of these people would furnish instant dismissal from any other government but the present one which seems bent on coddling those who would destroy our form of government here.

ANNCR:

What can be done about these people, Congressman Beall? Are they still going to be allowed to be in positions where they can help to destroy us? Is there any way we can ferret out our internal enemies? Yes, there is. All of us can give every bit of help we

BEALL:

can to the FBI. Just remember that anyone who is an enemy of this great organization and its director, J. Edgar Hoover, is also an enemy to our way of life for they fear the exposing of those who would undermine our way of life.

Then every effort should be made to assist the Congressional committees to ferret out these people and to permit our lawmakers to have access to proof of these treasonable activities. The people of the country should and must get behind all of us who want to rid our government of these traitors.

Little by little, this Red plot that has been in existence ever since President Roosevelt recognized Russia in 1933, is coming to light. It is every good citizen's duty not only to be loyal to his country but to help get rid of those who are our enemies, especially in high places.

Dr. Fuchs, whose own father has stated is a Communist, and who has now admitted he gave our most precious secrets to the one nation which has openly stated is out to destroy us, did not work alone.

He not only had full access to atomic and hydrogen bomb secrets but he traveled freely in this country and had many contacts here. Every effort should be made to find out who those contacts were and then, no matter how highly placed, they should be brought to justice with no concealment through any executive orders.

ANNCR:

I'm sure that every loyal American will agree with you, Congressman Beall, and will be behind the FBI and J. Edgar Hoover as well as the Congressional committees to bring all these Communists out in the open. What is being done now since these revelations have been made, Congressman Beall?

BEALL:

Representative Nixon, Republican of California, who revealed

to the House an FBI report dated November 25, 1945, that Hiss was working for Russia as late as May 1945, has done sterling service in exposing these spies. It was through his efforts that Chambers was recalled and revealed the now famous "pumpkin papers". We must back up men like Representative Nixon.

J. Edgar Hoover and his FBI men are following leads in this latest

Dr. Fuchs atomic spying case and we are led to believe that this

will result in arrests even more startling than those of the Canadian

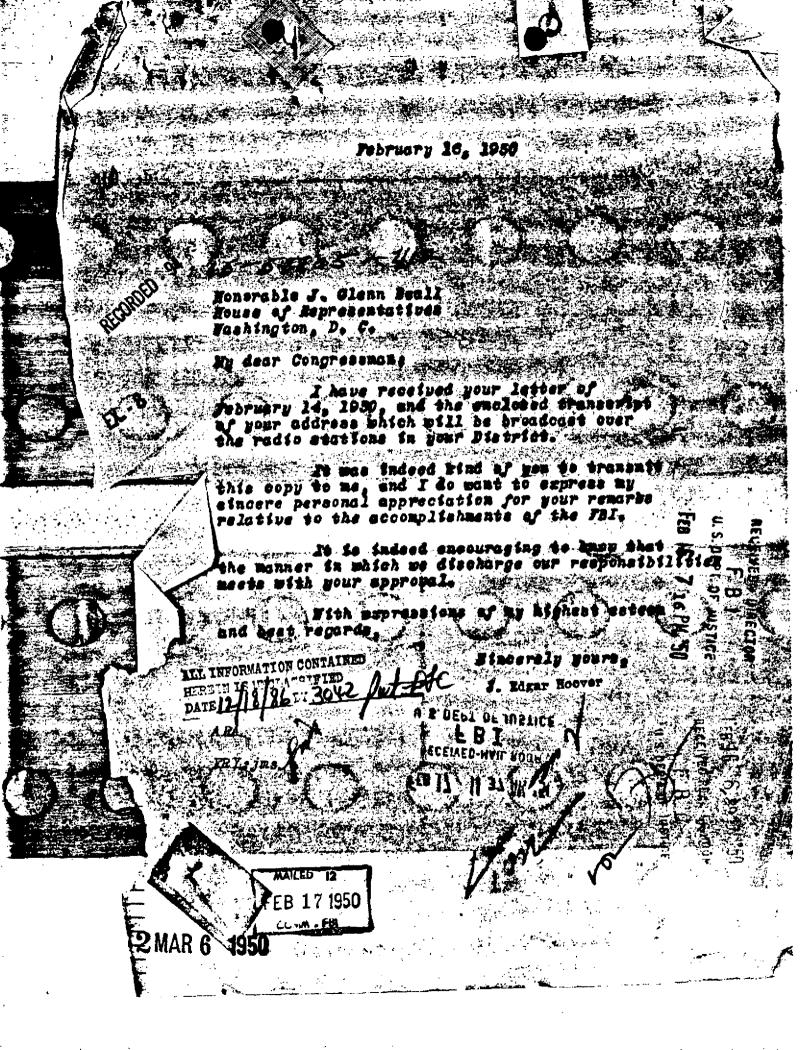
spy ring exposure in 1945.

Senator Connally, a Democrat from Texas, is working on a tightening up of atomic security measures both here at home and abroad. And there is to be a complete overhaul of security rules in the military establishment and the atomic energy commission.

But this is locking the door afterthe horse is gone. What is needed now and has been needed for the past 17 years is a complete housecleaning and exposure of all Russian agents whether foreign beam or native born. And it is up to you, as citizens of this great country, to insist that this is done and all protection stripped from those who have betrayed their country, no matter how highly placed in government.

ANNCR:

Thank you, Congressman Beall. You have just heard, by transcription from Washington, D. C., an ealightening discussion on Communism in this country by Congressman J. Glenn Beall, Representative from the 6th Congressional District of Maryland. This is Cordelia Makarius, your Capitol Reporter, returning you now to your local station.



RALPH ARTHUR REYNOLDS, M. D. 490 POST STREET SAN FRANCISCO, CALIFORNIA

February 8, 1950

(m)

Mr. Tracy
Mr. Harbo
Mr. Mohr
Tele. Room
Mr. Nesse
Miss Gandy

Mr. Ladd

Mr. Glastr

Mr. Nicl

Encl

My dear Mr. Hoover:

I am writing as an American citizen to congratulate you and your Bureau on the invaluable service you have rendered to our country in the matter of apprehending individuals such as Dr. Fuchs who are undoubtedly attempting to destroy us.

You will remember that we had a mutual friend, Florence Mahn. During the last year and a half of her life you were much on her mind. She often spoke of you with such intense pride that you could have been her som. She often repeated the story that had to do with her refusal to accept one of your budgetary estimates because it was too small. When it was considerably expanded, it passed her committee without dissenting vote. If she were alive today, I can hear her praising your work to the skies and I would almost feel sorry for the National Lawyers Guild or Alliance, which has been recently attacking you.

You may be assured of strong support from average citizens such as myself.

Sincerely yours,

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Two to fact he woolds, M. D.

Mr. J. Edgar Hoover
Federal Bureau of Investigation
Washington, D. C.

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P. S. I am enclosing a reprint of a study of England's National Health Act which I made last June. I hope it will be of interest to you.

Churc L



By
RALPH ARTHUR REYNOLDS, M.D.
SAN FRANCISCO

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Reprinted from

THE BULLETIN OF THE SAN FRANCISCO COUNTY MEDICAL SOCIETY
October, November and December, 1949 Issues

A Study of England's National Health Act

By RALPH ARTHUR REYNOLDS

[Editor's Note: Doctor Reynolds spent many weeks in England where he made an intensive and illuminating study of the health insurance system in that country. He went out on rounds with general practitioners in rural areas, visited hospitals and talked with many persons high and low. His unbiased account of the situation is one of the most comprehensive the Editorial Board has ever seen. We earnestly request our readers to take the necessary time to read our fellow member's own report.]

During the month of June of this year, I made a study in England of the National Health Program and of other related social security programs now in operation in that country. This study was conducted through the courtesy and the full cooperation of the Ministry of Health, the Ministry of National Insurance and the Ministry of Labor.

I interviewed many men and women engaged in the administration of the various programs, including the heads of small bureaus, senior officers on sickness, maternity, dependency benefits, family allowances and pensions, industrial injuries insurance, unemployment insurance and other branches of the social security program. I visited hospitals, executive councils, medical appeal tribunals, local tri-



RALPH A. REYNOIDS

bunals for labor disputes and regional hospital boards, and I talked with a number of general practitioners in rural areas. I. interviewed also a number of leaders concerned primarily with over-all policy. These included Sir Wilson Jameson, Chief Medical Officer of the Ministry of Health; Dr. Leslie Bankes, principal Administrative Medical Officer; and Prime Minister Clement Attlee.

EVERYONE CAN USE IT

From all these persons I received the utmost courtesy and cooperation. In no instance was there any attempt to withhold unfavorable data or to propagandize unduly for the program. In reporting my study, I hope to be equally objective and shall endeavor to report facts accurately and let these facts speak for themselves.

The National Health Service went into operation on July 5, 1948. In a leastlet distributed to all households during the preceding April, the citizenry was told: "The service will provide you with all medical, dental and nursing care. Everyone—rich or poor, man, woman or child—can use it or any part of it. There are no charges except for a few special items. There are no insurance qualifications. But it is not a charity.' You are all paying for it, mainly as tax payers, and it will relieve your money worries in time of illness."

In addition to the National Health Service Act, four other social security acts came into operation on July 5, 1948. They were: the National Assistance Act, the Children Act, the National Insurance Act, and the National Industrial Injuries Act. Another related measure, the Family Allowance Act, had been in operation since August, 1946. England's National Health Service must be regarded, therefore, only as one integral part of a comprehensive social security program.

MEDICAL NEEDS ARE COVERED

Because of the close working relationship between National Insurance and National Health Service, a somewhat detailed explanation of the former should precede discussion of the Health Act. The National Insurance Act was written in 1946 and came into force on July 5, 1948, along with the other acts already enumerated.

About twenty-five million of England's forty-eight million population are covered on a government-controlled compulsory basis. Those covered are the employed and self-employed groups. The aged, children, wives, and others not employed—the remaining twenty-three million of the population—are not included. From the standpoint of cash benefits these latter twenty-three millions are covered by the Family Allowance Act, Children Act and National Assistance Act. From the standpoint of medical needs, both groups, making up the total forty-eight million population, are covered by the National Health Act.

BASED ON OLD PLAN

The National Insurance Act is financed by compulsory payments. Everyone from Dukes to coal miners must pay into the fund. The main feature of National Insurance is its near-universality in payment requirements. Only those earning less than £104 (approximately \$416) annually, can escape weekly contributions.

Employee, employer, and State, all contribute in the following proportions per week: Employee, 4s. 11d. (approximately 91 cents); employer, 4s. 2d. (approximately 82 cents); State, 2s. 1d. (approximately 41 cents). The total then is 11s. 2d. (approximately \$2.22 before devaluation) paid weekly into the fund for each insured individual. The employer pays less than the employee because part of the employee's contribution goes for death benefit. All moneys go into the National Insurance and National Industrial Injuries Fund. Immediately the amount of 10d. (approximately 10 cents) weekly per person is transferred to the

National Health Service Act Fund. This, however, is only about one-tenth of the real cost of the Health Service. The remainder of the cost comes out of taxation.

The present insurance scheme is based on the old pension plan (now called retirement), unemployment insurance and the old health insurance plan. It begins at sixteen years, and ends at sixty-five for men and sixty for women.

EMPLOYER IS RESPONSIBLE

The employed include wage earners and civil servants. The self-employed include independent workers, such as shop keepers, barristers, writers, farmers and doctors. The non-employed include housewives, students, etc. Of special interest is the classification of doctors in the scheme of National Insurance. The general practitioners who have panels of patients work under the Executive Councils and are classified as self-employed. Doctors employed full time are classified as employees.

Wives or children employed in their own homes are not in the classification of employees. Farm workers in the beginning were not included in the scheme, but were later brought in. The original plan called for wage earners first, then the salaried group, and lastly the farmers. People engaged in a number of odd jobs are placed in the non-employed group if they do not earn more than one pound weekly. For instance, a person doing clerical work during evening hours is thus classified.

The employer is held responsible by law for both his and the employee's contributions, and for stamping the employee's cards. The employer can be fined and prosecuted for failure to make such deduction. Many employers become too "hard-up" or careless and fail to make the necessary deductions. Cards are issued to men, women, children and pensionable people and run normally for one year.

THE METHOD OF CERTIFICATION

Of special interest is the method of claiming sickness benefit. The insured person claims sick benefit and is certified by his physician, usually a general practitioner. In addition to being medically certified, his card must show that he has paid a certain number of contributions. (If, for some reason, the record of his contributions has been lost, there is a great deal of delay before he begins to receive benefits.)

The procedure is for the patient to go to his practitioner, who is supplied with certain forms by the insurance office. The first form is a "Medical Certificate of Incapacity for Work." The patient fills in his name and other necessary data. The doctor's name is stamped in. In the case of a dependent, the insured must fill out another form stipulating the type of dependent, since this governs the weekly cash benefit he will receive.

The insured person must notify his local insurance office in writing within three days after becoming ill, and at the same time he must send in his certificate. Within one week the practitioner must send in an "Intermediate Medical Certificate," after presumably making a more thorough examination of the insured. He may also send in a "Supplementary Certificate" giving the length of illness and further or corrected diagnosis, if any.

PRACTITIONER SUBJECT TO PUNISHMENT

The "Final Certificate" is made out when the practitioner decides on the date when the insured is fit to resume work. It must never be issued more than three days ahead of that date. When a patient is unwilling to return to work on the stipulated date, the National Insurance Act stipulates that he must have "sick visitors," i.e., authorized agents of inquiry.

The patient must answer any pertinent questions put to him. He cannot be known to be performing any work if his claim is to hold good. If there is much prolongation of his illness, the Regional Medical Officer visits the patient and submits his report to the insurance office. He may bring the patient's physician and the patient together for consultation. He may even summon a third medical consultant. After this the Insurance Officer has full authority to make a decision. In certain special cases the patient may carry his case to a Medical Appeal Tribunal.

If the Regional Medical Officer feels that the local practitioner has been too lax in his examination (he is often necessarily lax because of having too many people on his panel), the practitioner is subject to punishment. The most frequent instance of punishment is for issuing certificates without seeing the patient. The commonest method of punishment is withholding of funds.

THE DIFFERENCE TODAY

The same method of certification for sickness benefits by doctors has been in force since 1911. The difference under the present act is in the large number of patients each doctor must now certify, as compared with the number prior to July 5, 1948. Also, prior to this date the Minister of Health administered his own sickness benefits without collaboration with any other department, whereas now there is close collaboration between the Minister of Health and the Minister of National Insurance.

A patient may be deemed incapable of work if he is rundown, if he is a germ carrier or if he has any infectious disease. The latter condition must be determined by the local health officer. No certificates are needed for the above categories. The commonest conditions certified by the practitioner are colds, influenza, pneumonia and gastro-intestinal disorders.

Payment of benefits is made every seven days. If, without good reason, the patient fails to give notice about his sickness in time, he is penalized. He must make claim for benefit within ten days after notice of illness, unless there is good cause for delay. In brief, the normal procedure is:

(1) notice; (2) evidence and claim; (3) claim.

PAYMENTS AND COST

Rules of conduct for the person receiving sick benefits are worth recording. First, he must not work. He must follow instructions. For instance, failure to submit to an operation deemed necessary by the proper medical authorities would be detrimental to his claim. He must not leave home for any reason. Drunkenness is considered to be improper conduct.

The whole question of incapacity is partly legal and partly medical. Generally speaking, a person unable to do

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ordinary work is considered incapacitated. If he recovers from the certified illness but cannot go back to the original work, he must attempt to find other work. Siekness benefits continue just as long as he is deemed incapacitated.

The average weekly payment for sickness is 26s., or about \$5.20. If the insured patient is married, the weekly allowance is 42s., or \$8.40. The benefits increase according to the number of children under sixteen years of age in the family.

About two-thirds of the expense of the National Insurance Act is borne by the contributors and the rest by the state out of taxation funds. It is costing about 208 million pounds, or close to one billion dollars, annually to run the National Insurance System. The cost of administration is estimated to be fourteen or fifteen million pounds, or sixty million dollars annually (roughly seven per cent). Approximately 38,000 people were employed in National Insurance as of June, 1949, as compared to 3,500 in 1946.

WHAT LIES BEHIND IT?

In order to understand the full significance of social insurance, of state-controlled health service, and of the other related social developments in England, we need to inquire into the conditions and national characteristics which in some measure account for them. All these developments are, of course, inherent in the socialist philosophy. What, we well may ask, accounts for the swing to socialism on the part of people so traditionally moderate and conservative as the English?

Without attempting a full explanation for which there is no space here, we may suggest that one factor may well be the inherent English sense of fair play having been for generations in conflict with the equally inherent stubbornness and resistance to change from the traditional. Strong reformist movements in the interest of decent social welfare for the masses have met with such strong resistance to change on the part of the "upper classes" that government control has seemed the only means of bringing about such welfare measures as seem necessary in the public interest.

A NATURAL DEVELOPMENT

The concept of group security is by no means new in England. Voluntary organizations for collective insurance against unemployment, sickness and old age date well back

into the last century. In the time of Wesley, church groups banded together to give their members a certain degree of health insurance. As early as 1911-12, measures, then definitely radical, were undertaken by the government, in the form of acts of Parliament establishing a degree of unemployment and health insurance, and old age pensions.

The more recent acts extending government benefits have come then as a natural development of the socialist trend. In talking with Dr. Leslie Bankes, Administrative Medical Officer of the Ministry of Health, I asked him what actual conditions constituted the background of the National Health Act. He replied that, during the Boer War, examination of recruits revealed such a high percentage of physical defects and low health conditions that the public was aroused and alarmed. As a result, the government established an interdepartment committee on physical deterioration. Out of this committee's efforts, school service examinations were established, and, infant and maternity welfare work was begun. Measures to control tuberculosis and venereal disease followed. All this work was a part of the government program. Great impetus was given to it by the First and Second World Wars.

LIVING EXPENSES AND TAXATION

The fact that advances in medical science had meanwhile been making standard health service more and more expensive to the individual was a concurrent factor.

The first steps in 1911-12, making the government responsible for a certain amount of this expense, came as a result of the knowledge that the low income groups were unable at that time to afford anything like adequate medical care. By the time of the Second World War, another large segment of the population had become unable to afford private medical care, due largely to the difficulty in meeting living expenses in the face of high taxation. The average middle-class family must pay out approximately one-third of its income in federal income taxes, the remaining two-thirds being further depleted by local taxation.

The high cost of medical care, plus the fact that many large groups unable to pay for medical service (dependents of wage earners, chronic invalids, the unemployed) were not included in benefits under the acts of 1911-12, led directly to the legislation enacted in 1948.

The place of the National Health Act in the total social security program of England was set forth in THE BULLETIN'S October issue. In that article I explained how the Health Act in operation dovetailed with the National Insurance Act; I indicated some of the factors which led up to the establishment of this revolutionary government-controlled welfare program.

As we attempt to evaluate and profit by England's experience, we must not lose sight of the fact that we are studying an experiment in socialism. A social security program is an essential plank in the platform of the Labor Party, upon which it stood during its successful campaign in 1945. In this installment I shall try to show how the Labor Government took over the various health and welfare services, and how during the first year of operation this vast program has functioned.

The National Health Service bill provides three principal kinds of health service: (1) hospital and specialist care; (2) preventive and public health services; (3) general practitioner care. I shall discuss the services in this order.

UNDER FORMER PLAN

Hospital and specialist care were not included under the former national health insurance plan. Hospital care was available, however, to persons of low and moderate income through a variety of other channels. Many persons in the lower income groups voluntarily subscribed to the local contributory plan-somewhat like Blue Cross in the United States-paying a few pence per week to be eligible for ward care without charge in a voluntary hospital. During the few years before the inauguration of the National Health Service Act in July, 1948, many counties and some municipalities had public hospitals at which the charges made to the local residents were in proportion to their ability to pay, but never exceeded actual cost. The quality of such municipal hospital care varied in different localities. The higher income groups, for many years, have been served by private "nursing homes" usually operated on a profitmaking basis. These homes, however, are not so well equipped as the larger voluntary and municipal hospitals. Also, in the few years before the second World War, groups of private rooms were gradually added to some voluntary hospitals so that the specialist staff would have accommodation for their private pay patients in the institution where they did their "charity work." Perhaps the character of these three types of hospitals should be further explained.

RELIED ON VOLUNTARY MEASURES

The voluntary hospitals were organized on a non-profit basis. They were supported chiefly by large endowments and bequests. In recent years, however, they have relied heavily on the voluntary contributory plan (voluntary health insurance), and on their annual fund raising drive. These voluntary hospitals in England have never received as large a proportion of their funds from payment by patients as do our American hospitals. Whereas our hospitals, in most instances, have been able to charge private patients enough to help pay for the care of non-paying

patients, this has not been the case in England. At the time of the establishment of the National Health Service Act, these voluntary hospitals had fallen into increasingly difficult financial straits due to falling investment income and increased operating costs.

Professional services to patients were provided generally by specialists serving on a part-time voluntary basis, with a staff of house officers assisting in the care of patients in the course of their interneship and residency training. They were administered by self-perpetuating Boards of Trustees or Governors, serving without pay, while day-to-day operations were in the hands of a paid superintendent, usually a layman.

FINANCED FROM TAXES 1/2 146 1

The hospitals operated by local governmental units, referred to in England as local authority or municipal hospitals, were expanding rather rapidly when new construction was stopped by the war in 1939. These institutions included general hospitals, especially in the larger cities and counties, and special hospitals for maternity, infectious diseases, tuberculosis, mental diseases and the chronic sick.

These hospitals were financed from local taxes, since payment by patients, at charges varying from actual cost to nothing, never met full operating costs. They were man-

	
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CERTIFICATE TO BE FILLE	D IN BY THE DOCTOR
70	
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MPORTANT. The insured person should obtain a Final Certificate before resuming work.	
THE OTHER SIDE MUST BE FILLED IN BY THE INSURED PERSON.	

Minimum number of certificates used by general practitioner. "Special Intermediate" form places responsibility for certification of incupatity squarely on the busy physician.

Medical Certification

who provide personal medical services under the National Hexith Service Act are required to give their patients free of charge as reasonably required by them under or for the purposes of any enactment.

The carafficates provided chrough the Executive Councils for use in connection with claims under the National Insurance Acts are a

Med. I.-First CertKicate

Med. 2A—Intermediate Certificate } Printed one on either

Med. 4-Intermediate Convalescent Certificate

Med. 28-Final Certificate

Med. 3-Special Intermediate Certificate (Book includes Med. 6).

Supplementary Certificate -Notice to Minister (see I (d) below).

(Bound in the book of forms Med. 3).

The following notes summarise the rules for issuing certificates

- General. (a) The doctor's name and address must be stamped on the certificate.
 - (b) The certificate must be fully completed in ink or other indelible subsessice.
 - (c) The certificate must be given not later than the day after the examination to which it relates
- (d) The cause of the incapacity must be stated as precisely as possible but if the doctor considers that for medical reasons it be inadvisable to disclose the true nature of the disease to the claimant he may state the cause less precisely. He should then inform the Divisional Medical Officer of the Ministry of Health of the facts and send a "Notice" on Med. 6 (to be found in the book of forms Med. 3) so the appropriate local office of the Ministry of National Insurance.
- First Certificate (Med. 1). This is the certificate to be given whenever a fresh claim is being made to sickness or injury benefit.
- Intermediate Certificate (Med. 2A). When incapacity is continuing an intermediate Certificate should be given not later than seven days after the date of the First Certificate and thereafter an Intermediate Certificate should be given in each week (subject to what is said in the following paragraphs).

Of the fifty or more forms that swamp the doctors in National Health Service administration, nine, as de scribed in the illustrations on these pages, represent the routine number used for each patient. In special cases, many additional forms become necessary.

aged by the Public Health or Public Assistance Committee of the local government council, or by a sub-committee of the council's public health committee. The larger hospitals usually had a medical superintendent, and in the mental hospitals a superintendent was required by law. The mental and tuberculosis hospitals operated by local authorities were generally staffed by half-time salaried doctors. A few of the general hospitals in this category were staffed by doctors on full-time salary. The most common arrangement, however, combined a senior staff on a part-time basis with full-time resident house staff.

The third type of hospital was the so-called "nursing home." This was operated on a profit basis by a private individual, partnership or corporation. These nursing homes furnished most of the private room care in England. Specialists usually took their private patients to nursing homes for surgery, maternity or other treatment requiring hospitalization.

Church hospitals have never played the part in England that they have in the United States.

The total number of hospital beds available in England in June, 1948, was roughly 400,000. This is exclusive of the university teaching hospitals and the nursing homes. Many of the hospital wings were closed off even before the National Health Act went into effect because of shortage of nurses and some damage to hospitals as the result of war bombing.

This is a brief sketch of the hospital situation in England before the National Health Act went into effect in 1948.

ONE PROBLEM ELIMINATED

On July 5 of that year all voluntary and local authority hospitals (tax supported) became the property of the national government. The first effect of this change in ownership was to relieve voluntary hospitals of the burden of increasing deficit, which, according to the authorities, could not have been borne much longer. The local authority hospitals were, of course, already dependent to a large extent on public funds, but the deficits of many voluntary hospitals were serious. It was pointed out to me that one of the major problems of administration in voluntary hospitals-fund raising-has been eliminated.

One of the first changes in hospital administration was the establishment of Regional Hospital Boards. England was divided into geographical areas for purposes of hospital administration and fourteen Regional Hospital Boards were established. I studied one area-the Middlesex areafrom the standpoint of its organizational set-up. This particular Regional Hospital Board is composed of twenty people. It is made up of both lay individuals and physicians. Trades unions and the nursing services are represented. About one-fourth of the board consists of physicians who are surgeons and general practitioners.

POLITICS CREEPING IN

Working under the Regional Hospital Board are Hospital Management Committees. In this district there are 27 hospital management committees administering the affairs of 120 hospitals in the London area. I was told that one difficulty already creeping into the appointment of hospital management committees is politics. Membership on these committees is appointive by the Minister of Health. In making the appointments he has to satisfy various groups, including the hospitals themselves.

Some of the physicians on the Middlesex Regional Hospital Board think that they could easily get along with about six or seven hospital management committees, but since the politicians and pressure groups as well as the

hospitals themselves have to be shed, there are consequently about twenty to twenty-two surplus hospital management committees.

The university hospitals in this area are outside the Regional Hospital Board. They have their own Board of Governors. There are about fourteen teaching hospitals in London. The fact that the teaching hospital has remained outside the Act is due to successful resistance on the part of inniversity men against being drawn into the system. They have refused to make their hospitals available to the Minister and his Budget Committee.

In Scotland, however, the teaching hospitals are in the national system. The number of beds available in the Middlesex area is roughly 37,000. As I have mentioned, several wings of many of these hospitals have been closed off due to lack of nurses. Of the 37,000 beds available, only 27,000 are occupied. The remaining 10,000 have been closed off for the above stated reasons.

An interesting point about hospital bed occupancy is this: of the 27,000 occupied beds in the Middlesex area, it is safe to say that one fourth, and possibly one third, are occupied by the chronically ill. In the fourteen teaching hospitals—that is, those outside the system—another 7,000 patients are cared for. The serious thing about the one-third or one-fourth occupancy of hospital beds by the chronically ill is that they are impossible to dislodge. As soon as the Act went into effect, the people who were entitled to hospital occupancy moved in in great numbers, and have been there ever since.

I was told that since the Act went into effect, there has been a greatly increased demand for hospital beds. The result has been an increasingly long waiting list of patients needing medical care of a more chronic nature, and operations that do not have to be done immediately. I heard the charge made that patients are dying at home for lack of hospital care. My limited investigation indicates, however, that while many do actually die at home who might

be hospitalized if howere available, these patients are, for the most part, thronically ill who would probably die as soon, if sent to a hospital. In all fairness, it is doubtful if any acutely ill patient is denied hospitalization if the physician in charge conscientiously tries to obtain it.

PREVENTIVE AND PUBLIC HEALTH SERVICES

Before July, 1948, public health services were regulatory and preventive, much like the public health service in our own cities and states. In the beginning, the British public health service first undertook regulation of water supply, inspection of milk, and disposal of garbage. The service was expanded in 1912 to include the more active preventive procedures like skin tests for tuberculosis and for diphtheria; segregation of patients with these diseases, with poliomyelitis, and with scarlet fever; safeguards against the spread of plague and cholera, and many other similar procedures.

Part III of the National Health Act is concerned with national health services provided by local county authorities. In each county and county borough there is a local health authority service. Each service has a public health committee. A full-time public health officer, holding a diploma in public health, is director, and the committee is made up of doctors. The local health authority is responsible for infant welfare service, maternity service, visiting nursing service, midwives, domestic health service, free ambulance service, smallpox vaccination and immunization procedures. The authority is also responsible for establishing all health services outside the realm of the practitioner, although in many instances they work in close collaboration. While the general practitioner must work from his own house, the public health officer works from a public or government building.

Under the heading in the Act of "Prevention of Illness, Care, and After-Care," the provisions dealing with tuberculosis control are worth special mention. Clinical diagnosis and treatment of tuberculosis, whether ambulatory or in

^{4.} Final Certificate (Med. 2B). When, at any time after a First Certificate has been given, the doctor considers that the patient is, or will within three days become, fit to resume work a Final Certificate should be given. This cartificate must not be given after the patient has resumed work. (See Note No. 7 on page 2 of cover).

^{5.} Special Intermediate Certificate (Med. 3). When the incapacity has continued for at least twenty-eight days and is likely to be prolonged, the doctor may if he considers it undecessary to see the patient at weekly intervals, give a Special Intermediate Certificate stating the Intervals at which he proposes to give certificates. These intervals must not be more than four weeks unless the incapacity has based for at least six months, in which case the certificates may be given at intervals of not more than eight weeks.

^{6.} Intermediate Convalescent Certificate (Med. 4). When the incapacity has lasted for at least twenty-eight days and the doctor considers that it will continue over a period of the patient's absence from home for convalencence, he may give an intermediate formulation of Convilence to corpe a period of not more than fourteen days.

^{7.} Supplementary Certificate (Med. 5). This certificate is for use when a person requires a medical cartificate in connection with a claim under the National Insurance Acts and, for any reason, none of the forms mentioned above is appropriate (e.g. where the person has resumed work before obtaining a First Certificate).

B. Hospital Out-Patients. The appropriate certificate should be given by the doctor to any of his sections who on his advice are receiving treatment as out-patients at hospitals.

^{9.} Duplicate Certificates. Not more than one National Insurance Certificate may be given in respect of the same examination, unless another is saked for to replace an original which has been lost. In that case the form must be clearly marked "duplicate."

sanitaria, is the responsibility of the regional hospital boards. Follow-up contacts, arrangement for special employment, advice from public health nurses come within the purview of the local health authority. Coordination of these two phases of tuberculosis control is effected by having the tuberculosis medical officer jointly appointed by the regional hospital boards and the local health authority.

COMMUNITY HEALTH CENTERS "!

Health centers have been stressed from the first. The Minister of Health made a great point of campaigning in their favor before the Act was passed. He stated that the Labor Party's election would bring within a short time the establishment of health centers all over England where people could go for advice, and where they could have all preventive procedures carried out without charge.

The center, he stated, would act as a sort of health clearing house for the community; the general practitioners eventually would be established in these health centers instead of in private offices. This appealed greatly, I am

told, to the population.

In June, 1949, only two of these centers existed even on paper; plans had been drawn up for two. A few days ago, I learned, the ground was broken for one of these—thirteen months after the Act went into effect. The present restriction on building of non-residential housing in Britain relegates the health center program to the future except for a few experimental centers.

One practitioner with whom I talked expressed the opinion that being established in such centers would not be agreeable to most practitioners. The law would not allow them to treat private patients in the center, and this they would find a hardship. Also there may be technical complications. Centers will be owned by the local health authority, which will employ and exercise authority over most of the staff. Yet a major function—general practice—will be carried out by practitioners and other personnel responsible to the executive council. These arguments, however, are thus far academic, since apparently a long time will elapse before many centers will be established.

GENERAL PRACTITIONER SERVICE

Before the 5th of July, 1948, a general practitioner service was in operation on a compulsory health service basis for the wage earner or the head of the family who was earning up to 420 pounds a year (the equivalent of about \$1,680 before the recent devaluation of the pound). This practitioner service was provided for in the 1912 health insurance act. It did not cover wives, children, non-employed, or the chronically unemployed. The average number of patients on a practitioner's panel was 1,000 or under.

The practitioner did not fare too badly under this plan, since he was able to develop a private practice among the people not included in the early health insurance act. The private patient group was usually developed from the wives, children, friends and other relatives of the wage earners on his panel. In order to gain the good will of the wage earner, the practitioner often did minor surgery without charge, and rendered other services not required in his regular set-up. In this way, he could increase his income

by about one-third to one-half. On the whole, the practitioners and patients were fairly well satisfied with this plan.

As soon as the National Health Act came into effect the doctors in practice had a statutory right to continue where they were located. Those entering practice for the first time or changing their location after July 5, 1948, did so subject to the approval of the Medical Practice Committee. This committee is composed of nine members, seven of whom are physicians.

SIZE OF PANELS TRIPLED

The first and one of the most important changes was the great increase in the number of patients on each panel. Since the service was made available to more than 90 per cent of England's population, it meant that the size of the panels was tripled and in some instances quadrupled. The maximum on a panel allowed by law is 4,000, unless the practitioner employs an assistant.

As of June 15, 1949, the total number of doctors in England and Wales was approximately 45,000. Of this number, 21,000 were general practitioners. The number of CP's in England and Wales taking part in the National Health System was 18,600. This figure includes 1,000

assistants.

The population of England and Wales on June 15, 1949, was approximately 43,000,000. The number of persons registered with a general practitioner under the National Health System on this date was 41,500,000, as compared to 20,000,000 under the old Health Insurance Scheme.

As to the general practitioner's services, the county boroughs and the counties are chosen as the units for division. The unit of division may include a large city. Each county and each county borough—which means also each city—has an executive council. The executive council is responsible for the work of the general practitioner and the allied services within that geographical unit. The councils are made up of laymen, doctors and dentists in about equal proportion. The functions of the councils do not cover the preventive field, that is, they have nothing to do with the public health services. They exist only to control the active medical services.

NO LONGER AN INCENTIVE

The general practitioner receives about 18 shillings per annum per person on his panel. For instance, if he has 2,000 patients on the panel, his income is 36,000 shillings per year. Before devaluation of the pound, this amounted to \$7,200. Since every practitioner is allowed a certain amount for drugs, bandages, certain supplies, extra mileage, the income of the practitioner who has 2,000 patients on the panel would amount to about 40,000 shillings, or \$8,000 per year. Out of this income he must provide service within the qualification of his training as a general practitioner. Whereas in the old days he did minor surgery and rendered other services to the insured patient in order to gain good will, there is now no longer an incentive to do more than render strictly practitioner service, since there is very little private practice to be developed.

The practitioner is not on the staff of a hospital. If he wishes to hospitalize a patient, he must refer that patient

to a specialist who is on the hospital staff. If he wishes X-ray or other specialized procedures, the same thing holds true. His relationship to the patient now goes no further than treating him for the simplest kind of illness and filling out the patient's insurance blanks, writing letters authorizing special food rations and prescribing certain appliances.

In each county or borough there is also a local medical committee. It acts in an advisory capacity to the executive council and is always composed of doctors. There is also a medical tribunal with an attorney as chairman. This tribunal investigates complaints of the patient against the doctor and acts as the board of review to which a doctor may appeal if he is disqualified or penalized for any reason. There is also a general medical council, which existed before the National Health Act and still continues to function as the body handling criminal charges, immorality and narcotic violations of which the doctor may be guilty.

A PRACTITIONER'S ROUTINE

To make the total picture more real, I might describe the routine of a typical practitioner in a borough of Middlesex County which I visited.

The Middlesex County Borough is one of the largest in population in England — about one and one-half million inhabitants. It includes 1,546 doctors on its list, in which number there are no specialists. The actual number of doctors in residence in Middlesex County is 1,017, the others being assistants or practitioners whose residence is elsewhere. Middlesex is divided into 26 boroughs. The list of doctors available to local patients is posted in each post office. Residents of the borough are supposed to select their doctors without waiting until they need medical attention. If a doctor is unwilling to accept a certain patient on his panel, he must notify the executive council to that effect and fill out the appropriate form. He must, however, give emergency aid if requested.

About 98 per cent of the population of Middlesex County are now registered on panels (90 per cent are so registered in England as a whole).

The practitioner can no longer buy a practice. Upon learning about a vacant panel, he may apply for this vacancy. The application is then referred to a committee, which is organized to supervise "doctor distribution."

The first step of a doctor just entering the system or applying for a panel in a particular locality is, of course, to fill out an application form. The executive council may refuse him this particular panel if, in the judgment of the council, this locality has already sufficient medical personnel (1,600 patients per doctor is considered the normal saturation point). The final decision rests with the medical practice committee.

APPLICANTS FOR PANELS

When a vacancy of a whole panel is declared, it can be advertised by the medical practice committee in the British Medical Journal and the Lancet. Doctors applying for panels are interviewed by the executive council. Sometimes as many as 80 to 100 will apply for one vacancy. The reasons for application are various. Some applicants may have been holding positions as assistants only, and wish

to have panels of meir own; they may be doctors who wish to move from one part of England to another; they may have had small panels and are looking for a better source of income. A few may also be specialists who for one or another reason wish to change to the status of general practitioner. Preliminary eliminations are carried out by a sub-committee of the executive council, the medical committee making further eliminations from the small number of applicants remaining. The medical committee, as has been mentioned, is composed entirely of medical personnel, whereas the executive council and its sub-committee include persons both medical and lay. The final decision is made by the medical practice committee.

If a practitioner wishes to resign from his panel, he must give notice to the executive council three months in advance. He may, if he wishes, go before that time, only in case a successor has been found. If the panel is small, the recommendation might be to scatter the practice rather than declare a vacancy. Between January 1 and June 15, 1949, there were fifty resignations of practitioners in Middlesex County. Some were retiring; some were dissatisfied and others had been unable to make a living.

A patient can change doctors by making application for the change, the application being sent to the executive council for approval and authorization.

The name of each patient accepted on a certain panel is placed on the panel doctor's list. Each patient receives a card with his name, address and national registration identity number. The use of identity numbers was introduced during the war and has been retained. This number is used for food rations and insurance benefits in addition to medical care.

THE RIGHT TO APPEAL

Unsuccessful applicants have the right to appeal against the selection, and if such appeals are made, qualifications of applicants are again reviewed. By this process of selection, the distribution of doctors is negatively controlled. The doctor assigned to a certain panel must, if possible, arrange to live in the community where his practice is to be. The retiring doctor may offer to sell his house and office. This is a way, in a sense, of getting around the rule that a doctor can no longer sell his practice. The government also has certain compensation rules which apply to doctors who have been in practice for a long time. This is another way of making up what the practitioner loses by the fact that he can no longer sell his practice. When such arrangements are completed for the new doctor to take over the panel, each patient is notified of the doctor's name, address and office hours.

The executive council has the right to inspect the doctor's office and to require that his waiting room and office space be suitable. The law requires doctors to meet such standards of facilities as the executive council sees fit. This ruling was included under the old 1912 health insurance law, but formerly was very little enforced. At the present time, the doctor is required to redecorate and keep his furniture up to date. He must be connected with a telephone at his residence. There must be posted at all times a notice in the doctor's office indicating his home

address and his office address. If he leaves his office, he must have a caretaker or someone to answer the phone, and to keep the office clean and tidy. If the doctor plans to be away from his office more than seven days, he must himself arrange for a substitute and must notify the executive council.

ENDLESS PAPER WORK

Every doctor must be on a medical register of the general council of medical education and registration of the United Kingdom. If the doctor fails, after a reasonable time, to visit a patient when called, the patient may turn in a complaint to the executive council. In case of careless or inadequate treatment, the patient may likewise make complaint and may call another doctor. In case the second doctor should find the patient's condition serious, requiring, for instance, hospitalization, the complaint against the first doctor, if substantiated by the executive council, may result in disciplinary action. This may take the form of a fine or the withholding of remuneration.

I am told that this is seldom done, but the law is there to be enforced if the executive council sees fit to do so.

The doctor must be certain that his hours are reasonable and that they fit the needs of the patients. He cannot arbitrarily change his hours. Many general practitioners have evening hours from 6 to 8 p.m., in addition to daytime hours, their afternoon schedule being usually reduced accordingly. The hours depend somewhat on the location of the panel. In an industrial district, evening hours are necessary for the workers. Some practitioners told me that they had as many as fifty patients between 6 and 8 p.m.

A universal complaint on the part of the practitioners I interviewed was that they had too many patients on the panels and therefore could not give adequate time to each case. Patients expressed equal dissatisfaction over this lack of time for personal attention. Perhaps more common than any other complaint was this: So much time must be spent on paper work—filling out insurance forms for sick benefits, filling out forms for extra rations and other privileges—that very little time is left for medical consultation.

REDUCTION OF INCOME

Another complaint is that of underpayment. The good practitioners have taken a reduction of income of about one-third with the loss of private practice. The inferior practitioners have about the same income as they had before July, 1948. Doctors are paid every three months. The executive council publishes a list showing the doctor's name, code number and number of patients on his panel. I had occasion to study the pay roll as it was being made up in one county. This pay roll ran from April 1, 1949, to June 30, 1949. This is the way the pay roll plan actually works:

During the month of June, 1949, the Minister of Health as provided by statute reported the amount of funds available for payment to general practitioners and to the other services (other services including emergency treatment, anesthetists' fees and basic salaries) in the Middlesex area. These other services were to be paid for first, at certain standard rates; what was left over would then be divided

among the general practitioners on the basis of the number of patients on their panels.

At the time of my study, Middlesex County had 2,328,792 people registered on panels. Certain technical adjustments were made in computing the amount paid in, per patient, to the fund. The net amount and the net units of payment were determined. These units were divided into the total fund, and on this basis the capitation fee was determined, that is, the amount to be paid the practitioner for each patient on his panel per month.

ALLOWANCE FOR DRUGS A COMPLETE CONTROL

This particular quarter—from April to June—was low from the payment standpoint. It was at the rate of 15 shillings 10 pence per patient per year, as compared to the usual 17-18 shillings. I believe this amount is the lowest capitation fee yet computed since the National Health Act went into effect.

A small additional source of income for the doctor is drugs. All doctors are paid for drugs quarterly at the rate of two shillings six pence per hundred people on his panel. This small amount for drugs, which is a fixed amount, is designed to cover the small amount of bandages and medication that the doctor may need to use in emergency or in routine simple practice. If the doctor dispenses his own drugs for all illnesses, he receives one shilling seven pence, half penny per person each quarter. He is not expected to provide the more expensive drugs, like penicillin. If these are needed, he sends the patient to the druggist; the patient then returns with the drug and the doctor administers it.

Doctors in some areas have additional income in the form of mileage allowance, the amount depending upon the distance they need to travel. Difficult or distant trips, such as required in going to a lighthouse on the coast or to other remote spots, would qualify him for extra mileage allowance. This provision is generally considered satisfactory and quite liberal. A "special inducement fee" is also provided, designed to help physicians' practice in outlying areas such as the coal mining regions.

THE PHYSICIAN'S VIEWPOINT

No better summary of the problems confronting the British practitioner could be made than by quoting the statements of a few of these men themselves.

One with whom I talked at length has his practice in the Hampshire area. He is a physician member of the executive council, the ruling body for practitioners. His comments, in effect, ran as follows:

"We dislike the new National Health Act for the following reasons: First, philosophical. We dislike being under compulsion. It discourages our best effort to have an outsider, usually not qualified, giving us orders.

"Second, we have too many patients on each panel. One reason for the crowded panels may be that many doctors now wish to become specialists because of the higher fees and less work. This is depleting the ranks of the general practitioner; consequently there must be more patients per panel.

"Overload of work is increased, of course, by the fact that people are consulting their doctors more frequently, now that service is free. Some doctors, too, are really burning the candle at both ends, trying to carry as much private practice as possible, to augment their incomes, and in some cases they let private practice encroach on panel office hours. One can see that before long, there will be new regulations to correct this evil. Such a move, in turn, will make for new frictions between the doctor and the system.

"The third reason for our disliking the new health act is the paper work. This is enormous. The paper and clerical work in the executive council office where I am a member, necessitated the employment recently of two new clerks and stenographers. Every office of similar kind where I have been of late has a larger force of personnel than it had a year ago. As the paper work piles up, so does the personnel. An employee in government service is much harder to dislodge than to hire.

IS HE OR ISN'T HE?

"Another thing that disturbs me is the number of patients who are unwilling to return to work when recovered from an illness. Naturally there is little incentive to return to work since cash benefits continue throughout an illness. Often when I tell a patient he is able to go back to work, he will say, "This is the 25th of the month. I think I will stay away until the 1st. I will appreciate it if you will certify me until the 1st, sir."

"Usually I agree to do so. If I refused, there would be all kinds of trouble. Not only would I probably lose the patient, but the patient would appeal to the regional medical officer. If this medical officer decided in favor of the patient, there would be a 'home visitor' to make further investigation. If the Regional Medical Officer decided against the patient and the patient was still insistent, then the Regional Medical Officer himself would examine the patient medically. If he then disagreed with me, there would be two conflicting opinions. Then there would be still another medical or insurance visitor. Two out of three opinions must coincide to establish the final decision. The patient is either sick or he is not. Do you wonder, doctor, that I am inclined to stretch a point and leave him on sick call? I must be careful, however, not to overdo this leniency, or I might be charged with fraud and fined heavily. So might the patient, for that matter. The health act specifically provides for such punishment."

"A PURELY POLITICAL MOVE"

Another significant statement is that of a physician who was in general practice for about 20 years and who then switched to the public health field. He has now been a medical officer for a London district since 1930. He is about ready for retirement. This man said to me:

"The health insurance scheme as envisaged by Beveridge was very good indeed, but it should have been brought about gradually and proper provisions should have been made as regards establishments, clinics, hospitals, nurses and so on. Unfortunately, no such provision has been made, and it has been impossible to provide the public with the really important benefits the Bill promised him—namely, adequate medical and specialist treatment—treatment that includes proper investigation, diagnosis and nursing."

"I remember years ago saying publicly that in my opinion the Voluntary Hospital System had the great advantage of being entirely independent of politics; and that if the hospitals were brought under state control, their operation would inevitably be subjected to the usually sordid machinations of party politicians. Unfortunately, my opinion so far has been proved to be correct. This premature, wholesale nationalization of the medical profession was a purely political move.

"PROFESSION HAS BEEN DEGRADED"

"These political reformers should take a lesson from Nature. When Nature wants to change things materially on a large scale, she uses either the gentle method of evolution, which brings about the changes in a quiet, orderly manner—though, one must grant, very slowly; or she may make her changes rapidly, and then she uses earthquakes, volcanic eruptions and hurricanes. In the case of these latter drastic methods of change, a great deal of damage is done, and, much work and time are needed to repair the damage, and to restore the peace and happiness of those affected.

"Had the method of evolution been used, the fierce and damaging controversy between the advocates and opponents of National Medical Service would have been avoided. I have talked to many medical men, and they all have the feeling that medical treatment is deteriorating and that the profession has been degraded. They believe that this fact may have a serious effect on the type of men who will enter the medical profession in the future.

"My opinion, in short, is that the change should have been gradual. Properly equipped clinics should have been established in every large community, and adequate hospital bed accommodation provided. The very best of the profession would have been proud to staff such clinics and there can be little doubt as to the great benefits the general public would derive from such institutions. As it is, the doctors are overworked and discontented, and in some cases they seem to have become hardly more than purveyors of certificates and chits for medicines prescribed by the patients themselves. Many actually feel degraded."

In the first article of this series, published in the October issue, the relationship between the National Insurance Act and the National Health Act was discussed; likewise, the place of the National Health Act in the total social security program.

The second article, in the November issue, dealt with the three principal kinds of health service—namely, (1) hospital and specialist care; (2) preventive and public health services; and (3) general practitioner care. Thus far I have not attempted to draw any conclusions, either for or against the program in England.

In this article, I propose to discuss briefly some of the specialist services, such as obstetrics, anesthesia and ophthalmic, dental and pharmaceutical services. Following this discussion, I propose to present some of the arguments for and against the plan in England, with particular emphasis on the way we in this country can profit by England's experience.

TO PRACTICE OBSTETRICS

The National Health Service Act stipulates that obstetrics shall be practiced only by physicians and midwives who are properly qualified. There is a professional committee that decides which doctor is qualified to practice obstetrics.

The doctor, usually a specially trained practitioner, is then designated on a printed list. The patient, however, may choose either her own doctor or a doctor on the designated list. If she should choose her own doctor, and if he is not on the designated obstetrical list, he is paid less for the procedure. For example, the doctor designated as an obstetrician receives seven pounds (\$28 before devaluation). This includes ante and post natal care, as well as the delivery.

If the doctor is not on the designated list, and is, nevertheless, chosen by the patient, he receives five pounds (\$20 before devaluation). If, during the delivery, he has difficulty, he may call a specialist. The specialist is paid an extra fee for the service he performs, inasmuch as specialists are usually paid according to the work involved in each case.

PROFESSIONAL COMMITTEE DECIDES

It should be pointed out that the local obstetrics committee determines which general practitioners may be included in the special list entitled to larger fees for maternity service. The committee is entirely professional, consisting of the local medical officer of health, a consultant obstetrician appointed by the local medical committee in consultation with the regional hospital board, and two general practitioners appointed by the local medical committee.

The local health authority—the administrative authority of the local government unit—is responsible for seeing that everyone has proper maternity care, either through the patient's family doctor, through an obstetrician on the designated list, or through an organized clinic. Obstetrical care may also be furnished by certified midwives. This has long been accepted practice in England. Provision of such service in the home has been a duty of local health departments since 1936.

ANESTHETIC SERVICE

If the patient requires an anesthetic, the doctor giving it receives about one pound (\$4 before devaluation). If the procedure is an emergency operation or any kind of emergency procedure, the anesthetic fee is the first charge against the basic fund. In other words, this is one of the charges, along with certain administrative costs, which is made against the basic fund before the capitation fee for the practitioner is determined.

Before the National Health Service Act went into effect, I am told that many general practitioners would administer anesthetics as a courtesy to a fellow general practitioner without pay.

SUPPLEMENTARY OPHTHALMIC SERVICE

The hospital service provides specialist diagnosis and treatment of eye diseases, but since it would be unable to cope with the anticipated demands for sight testing and prescriptions of eye glasses, the Act provides for a supplementary service for this purpose, administered by the executive councils through their ophthalmic services committees. The patient wishing to have his sight tested must obtain from his general practitioner a recommendation to that effect. When the question of re-examination arises, however, he is not required to obtain further medical recommendations from the practitioner.

The average patient receives from his practitioner an order for sight testing and possible prescribing of glasses, and takes the order to the ophthalmic medical optician. This practitioner may be a person with special ophthalmic experience, or he may be an ophthalmic optician (optometrist). As soon as the examination and recommendation are made, the form is sent to the executive council. With the approval of the ophthalmic committee, the order is then sent to the patient, who takes it to the dispensing optician. This optician may be the same person who originally examined him and prescribed glasses.

The complaints one hears about the practice of medicine under the National Health Service Act are more often, it seemed to me, leveled against the optician than against any other specialist. One patient with whom I talked is an employee in the foreign office—a man of moderate income. Having cracked one lens of his glasses and bent the frame, he took them to an optician for repair. The optician refused to repair the glasses on the grounds that he was too busy making new glasses on prescription. He would be glad however, to make either one or two new pairs of glasses for this patient (without charge, of course) and with this in view, he advised the patient to throw his old glasses away. Instead of being glad to get something for nothing, the patient was incensed with this example of gross waste. He stated that in the old days it would have been an easy matter to have had his damaged glasses repaired at very little cost. Now the old glasses are thrown away, and the taxpayer must stand the expense of two new pairs. 🛫

Multiply this case by thousands, and one can see easily how great a waste it represents. The cost of the ophthalmic