

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 21, 1952

FROM :

SUBJECT:

SECURITY INDEX - *GENERAL*
PREPARATION OF SUMMARY REPORTSPURPOSE:

To advise you of the progress of the Field in submitting summary reports on all Security Index subjects.

BACKGROUND:

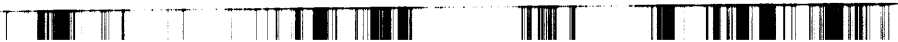
Each office is required to submit a quarterly status letter in connection with the project of preparing summary reports reflecting the progress made in submission of summary reports on all Security Index subjects who are not employed in vital facilities or are not Key Figures. Summary reports on vital facility employees are to be submitted at the time the regularly scheduled six-month report is due in each case. Summaries on Key Figures are being deferred until after summaries are prepared on all other Security Index subjects.

There are 14,606 non-vital facility and non-Key Figure cases in which summary reports have been scheduled for preparation. The Field has reported that as of April 1, 1952, 1,196 summaries had been submitted. This is approximately 8.2% of the reports in such cases.

Four of the offices having a small number of Security Index subjects have completed the project. The majority of the offices anticipate completion of the project by the end of 1952 or the fore part of 1953. The date of completion in each office will, of course, depend upon the manpower made available to the project.

Attached for your information is a breakdown of the status of the project in each office.

We are following those offices who are not making satisfactory progress in this matter on an individual office basis. You will be advised of the progress of the project after receipt of the next quarterly status letters which will be due July 1, 1952.



STATUS OF

SECURITY INDEX -
SUMMARY REPORT SUBJECT

As of April 1, 1958

Security Index based on other
than final classification and New
Figure subjects

Office	Number of Summaries Schedules for Preparation	Number of Summaries Submitted as of April 1, 1958	Number of Summaries to be Prepared	Percentage Completed
Albany	151	7	144	5%
Albuquerque	34	28	6	82%
Anchorage	33	13	20	36%
Atlanta	11	0	11	0%
Baltimore	238	11	247	10%
Birmingham	10	9	1	90%
Boston	371	22	349	6%
Buffalo	120	6	114	5%
Butte	54	19	35	35%
Charlotte	25	10	15	22%
Chicago	609	70	539	3%
Cincinnati	124	7	117	5%
Cleveland	272	29	243	11%
Dallas	36	36	0	100%
Denver	147	7	140	5%
Detroit	533	6	527	1%
El Paso	13	1	12	30%
Honolulu	23	15	8	16%
Houston	47	3	44	6%
Indianapolis	67	4	63	5%
Kansas City	37	17	20	40%
Knoxville	5	5	0	100%
Little Rock	7	0	7	0%
Los Angeles	2,106	100	2,006	5%
Louisville	30	5	25	17%
Memphis	12	10	2	83%
Miami	103	68	35	38%
Milwaukee	214	40	174	18%
Minneapolis	303	124	179	39%
Mobile	7	6	1	86%
Newark	465	22	443	5%

<u>Office</u>	<u>Number of Summaries Scheduled for Preparation</u>	<u>Number of Summaries Submitted as of April 1, 1952</u>	<u>Number of Summaries to be Prepared</u>	<u>Percentage Completed</u>
New Haven	376	26	350	7%
New Orleans	40	4	44	9%
New York	2,000	138	2,836	5%
Norfolk	15	15	0	100%
Oklahoma City	61	31	30	51%
Omaha	36	9	29	24%
Philadelphia	720	21	699	3%
Phoenix	87	25	62	29%
Pittsburgh	198	23	175	12%
Portland	153	35	118	23%
Richmond	18	7	11	39%
Saint Louis	150	0	150	0%
Salt Lake City	40	20	20	50%
San Antonio	13	7	6	54%
San Diego	92	7	85	8%
San Francisco	1,627	42	1,585	3%
San Juan	301	20	281	7%
Savannah	4	4	0	100%
Seattle	543	16	527	3%
Springfield	36	20	66	23%
Washington Field	215	22	193	10%
Total	14,606	1,196	13,410	8.2%

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 23, 1952

FROM :

SUBJECT: C SECURITY INDEX

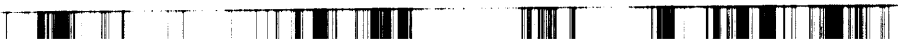
PURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

During the past week 88 new cards were added to the Security Index and 28 cards were cancelled, a net increase of 60 cards.

The Security Index count as of today is 18,594.



STANDARD FORM NO. 64

Office Memorandum • UNIT

GOVERNMENT

TO

DATE: 5/26/52

FROM

SUBJECT: SECURITY INDEX CARD STATISTICS

There is attached hereto a table showing by Field Office the total number of Security Index cards in our files. This table indicates the nationalistic tendency, the dangerousness classification, sex, race, citizenship status, and others on one of the "special" lists.

These statistics are based on Statistical Section records as of May 15, 1952.



KEYFIELD OFFICE

The first four letters of the field office are used in all cases except St. Louis, which is coded STLO.

NATIONALISTIC TENDENCY OR ORGANIZATIONAL AFFILIATION

COM	Communist Party, USA
BUL	Bulgarian
ISL	Independent Socialist League
NPR	Nationalist Party of Puerto Rico
PPA	Proletarian Party of America
RWL	Revolutionary Workers League
RYS	Russian
POL	Polish
SWP	Socialist Workers Party
YUG	Yugoslavian
UPR	Union of the people for the establishment of the Republic of Puerto Rico
ULP	United Labor Party
HUN	Hungarian
MIS	Miscellaneous (any Nationalistic Tendency or Organizational Affiliation not listed)

DANGEROUSNESS CLASSIFICATION

DC	Priority Detention in the event of an Emergency (DetCom)
CS	Potential Communist Saboteurs (ComSab)
KF	Key Figures
TF	Top Functionary

CITIZENSHIP STATUS

NB	Native Born
NA	Naturalized
AL	Alien
UN	Unknown

SPECIAL SECTION

AEP	Atomic Energy Program employees
ESP	Espionage subjects
FGE	Foreign Government employees
GOV	United States Government employees
PRO	Prominent Person
UNE	United Nations employee
YUG	Pro-Tito

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1234X7

SECURITY INDEX CARD STATISTICS - BY FIELD OFFICE
BASED ON STATISTICAL SECTION RECORDS AS OF MAY 15, 1952

FIELD OFFICE	TOTAL	NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION														DC	CS	KF
		CCM	EUL	ICL	NIZ	PPA	RWL	RUS	POL	SNP	YUG	UPR	ULP	HUN	MIS			
	18,524	17,384	3	131	308	22	2	42	1	600	16	9	2	1	3	7,784	5,311	1,292
ALBANY	262	258						2		2						129	88	38
ALBUQUERQUE	49	49														23	18	7
ANCHORAGE	28	26		1						1						3	2	
ATLANTA	14	14														5	5	
BALTIMORE	352	345		3						4						213	127	50
BIRMINGHAM	11	11														11	4	4
BOSTON	452	433			2			1		16						170	95	24
BUFFALO	277	235	1	2				4		35						145	74	33
BUTTE	76	76														37	25	13
CHARLOTTE	49	49														26	20	4
CHICAGO	1071	993		16	5	12		1	1	38	5					521	451	132
CINCINNATI	188	187								1						82	42	26
CLEVELAND	522	488	1	6				1		23	2		1			302	207	55
DALLAS	45	45														26	17	5
DENVER	158	158														47	22	16
DETROIT	1206	1132		15		2				54	1		1		1	623	419	53
EL PASO	16	16														8	7	1
HONOLULU	96	96														44	9	32
HOUSTON	66	62								4						34	23	13
INDIANAPOLIS	235	230				3				1	1					115	95	18
KANSAS CITY	38	37		1												16	13	3
KNOXVILLE	8	8														4	4	
LITTLE ROCK	9	9														6	1	1
LOS ANGELES	2538	2410		18		2		7		98	3					959	684	79
LOUISVILLE	19	19														11	7	3
MEMPHIS	15	15														6	5	3
MIAMI	104	104														47	34	4
MILWAUKEE	263	240								23						118	104	10
MINNEAPOLIS	472	397		1						74						173	157	26
MOBILE	5	5														2	1	
NEWARK	615	599		3						13						227	121	96
NEW HAVEN	475	470						1		4						183	158	35
NEW ORLEANS	67	67														31	17	7
NEW YORK	3437	3299	1	21	30			16		63	4			1	2	951	589	176
NORFOLK	18	18														5	3	3
OKLAHOMA CITY	65	64						1								32	18	7
OMAHA	34	34														16	12	4
PHILADELPHIA	848	790		15				2		40						363	309	66
PHOENIX	98	97				1										31	15	5
PITTSBURGH	363	340		1						22						146	119	27
PORTLAND	179	178		1												66	45	18
RICHMOND	25	25														11	10	4
SAINT LOUIS	199	191		2						6						93	53	27
SALT LAKE CITY	63	63														35	23	13
SAN ANTONIO	17	17														12	6	2
SAN DIEGO	105	105														41	8	7
SAN FRANCISCO	1901	1829		16				1	2	53						1040	690	79
SAN JUAN	383	104			270							9				164	38	13
SAVANNAH	5	5														3	2	1
SEATTLE	640	608		9						23						276	209	31
SPRINGFIELD	111	109								2						51	41	6
WASHINGTON	232	225			2			5								101	65	12

ENC 2

INDEX CARD STATISTICS - BY FIELD OFFICE
STATISTICAL SECTION RECORDS AS OF MAY 15, 1952

LP	HUN	MIS	SEX				CITIZENSHIP STATUS				RACE			SPECIAL							
			DC	CS	KP	TP	MALE	FEMALE	NR	NA	AL	US	WHITE	NEGRO	OTHER	APP	FSP	GOV	UNE	YU9	
2	1	3	7,784	5,311	1,292	53	12,942	5,582	14,194	3,684	495	151	16,408	1,876	240	1		48	51	32	16
			129	88	38		176	86	199	47	7	9	237	23	2						
			23	18	7		33	16	44	3	2		47	1	1						
			3	2			24	4	23	5			27	1							
			5	5			9	5	13	1			12	2							
			213	127	50	2	231	121	264	80	7	1	307	45				3			
			11	4	4		9	2	11				10	1							
			170	95	24	3	310	142	344	94	9	5	425	27				2			
			145	74	33	1	193	84	228	37	9	3	229	48							
			37	25	13		57	19	69	6	1		76								
			26	20	4		32	17	49				39	10							
			521	451	132	7	800	271	702	318	47	4	900	164	7		1	5			
			82	42	26		135	53	151	31	2	4	147	41							
			302	207	55	3	381	141	394	119	8	1	461	61			1				
			26	17	5		33	12	38	4	3		40	5							
			47	22	16		116	42	132	13	8	5	143	11	4			1			
			623	412	52	4	820	210	823	337	41	5	1007	195	4		1				
			8	7	1		11	5	12	2	2		16								
			44	9	32		75	21	80	7	8	1	29	1	66						
			34	23	13		47	19	59	7			51	15							
			115	95	18	1	177	58	168	57	8	2	202	33							
			16	13	3		27	11	36	2			36	2							
			4	4			7	1	6	2			8		1						
			6	1	1		6	3	8	1			4	5							
			959	684	79	1	1609	929	1902	552	61	23	2349	160	24			4			
			11	7	3		16	3	19				18	1							
			6	5	3		10	5	15				10	5							
			47	34	4		67	37	65	37	1	1	99	5				1			
			118	104	10	2	189	74	209	48	5	1	245	14	4						
			173	157	26	1	333	139	399	61	11	1	453	18	1						
			2	1			4	1	5				1	4							
			227	127	96		454	161	481	117	8	9	553	61	1			1			
			183	158	35	1	313	162	320	145	5	5	428	47				1			
			31	17	7		51	16	60	5	2		48	18	1						
1	2		951	589	176	16	2458	979	2501	766	131	39	3151	234	52	35		10		30	4
			5	3	3		15	3	12	6			13	5							
			32	18	7		52	13	63	1	1		52	13		1		1			
			16	12	4		27	7	33		1		30	4							
			363	309	66	3	581	267	660	178	8	2	747	100	1			4			
			31	15	5		65	33	72	22	1	3	79	19							
			146	119	27	1	281	82	268	83	10	2	307	56				2			
			66	45	18	1	130	49	152	20	3	4	175	4				1			
			11	10	4		17	8	22	1	2		22	3							
			93	53	27		139	60	162	34	2	1	155	44							
			35	23	13		44	19	60	3			57	6							
			12	6	2		9	8	17				15	2							
			41	8	7		70	35	83	18	3	1	94	6	5						
			1040	690	79	3	1207	694	1556	286	48	11	1647	217	37			8			
			164	38	13		354	29	377	2	4		329	40	14			2			
			3	2	1		4	1	4	1			4	1							
			276	209	31	2	422	218	563	55	17	5	585	46	9			2			
			51	41	6		91	20	91	18	2		94	17							
			101	65	12	1	145	87	170	52	7	3	195	35	2	2		3		2	

ENC 3



Office Memorandum

• UNITED STATES GOVERNMENT

TO :

DATE 5/27/52

FROM : EXECUTIVES CONFERENCE

SUBJECT: SUGGESTION #209-52

MADE BY SA

NEWARK OFFICE
AMENDMENT TO FORM FD-154 (Verification of
Information on Security Index Card)

The Executives Conference on 5/28/52 had in attendance Messrs.

The Conference considered the suggestion of SA that Form FD-154, copy attached, be revised. This is a form utilized by a Field Office to obtain the semiannual verification of address, employment and similar information on subjects listed in the Security Index of the Field Office.

The top portion of the form is filled out by the Field Office showing the name of the subject, his residence, employment address and any pertinent remarks.

The bottom half of the form is filled out by the Agent who verifies the residence, employment address, etc. and the form ultimately is placed in the file of the Security Index subject after being appropriately checked against the Security Index card.

The suggesting employee contemplates the form should be amended to show the name of the person contacted by an Agent who verifies the residence or employment of a Security Index subject and that the form be further amended to describe the pretext utilized on the previous verification and the pretext utilized on the present verification.

This was carefully considered by the Domestic Intelligence Division and of the Internal Security Unit is opposed to the idea. The principal objections are that the present simple system of verifying employment and address of the subject will be changed to a rather complicated procedure requiring the keeping of additional records, more lengthy file reviews and there will be a tendency for investigative employees to use the same pretexts over and over again without utilizing ingenuity in verifying employment and residence.

The Executives Conference was unanimously opposed. No further action need be taken for the suggesting employee has already been thanked for his idea.



VERIFICATION OF INFORMATION ON SECURITY INDEX CARD

MEMORANDUM

RE:

This Office File

The following is the most recent residence address, place of employment and employment address of the above subject as contained on the subject's security index card.

Residence:

Employment:

Address:

Remarks:

It is requested that the residence address of the subject, place of employment and address of employment be verified and the proper notation be made below:

Residence:

Employment:

Address:

Verified by:

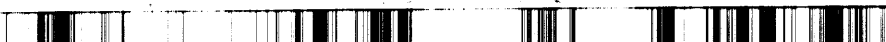
Method of Verification:

Date:

The security index card on this subject should be revised if any changes are noted above.

Enc 1

(FORM PRESENTLY IN USE)



1247

UNITED STATES DEPARTMENT OF JUSTICE
FEDERAL BUREAU OF INVESTIGATION

EMPLOYEE SUGGESTION

Date 5/10/52

To: _____

From: SA _____

Field Office or Division _____

SUGGESTION: SA _____ suggested that an amendment be made to form FD 154, Verification of Information on Security Index Card, in order to include thereon the identity of individuals contacted in order to verify residence and place of employment of subject. Also, to include data as to recontacts with the same individuals. The suggestion also was that information relative to the nature of any pretext used in prior contacts be included for the information of Agents handling rechecks at a future date. This Agent points out that information concerning the identity of individuals previously contacted will be inserted at the time FD 154 is prepared as will the information relative to the pretext investigation previously used and the advisability of recontacts with individuals who previously verified the required information.

Its advantages are: He states it is believed that this procedure will eliminate the necessity of a file review in the majority of cases in order to determine potential contacts for the completion of this form. Attached hereto is a copy of FD 154 with the suggested amendments typed in.

It should save at least \$ _____ annually.

The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States.

Comments and recommendation of Supervisor, SAC, or Assistant Director:

Supervisors on the Security Squad feel that this suggestion has considerable merit in that it is felt considerable time saving in way of file reviews incident to twice yearly verifications of addresses and employments will be effected. I am in agreement with these observations and feel that the Bureau may desire to consider amending form FD 154 in the interests of streamlining.

VERIFICATION OF INFORMATION ON SECURITY INDEX CARD

MEMORANDUM

RE:

This Office File

The following is the most recent residence address, place of employment and employment address of the above subject as contained on the subject's security index card.

Residence: Previously verified by:
Recontact is . . .is not . .
recommended

Employment: Previously verified by:
Address: Recontact is . . is not . . recommended

Remarks: Describe pretext used on previous verification

It is requested that the residence address of the subject, place of employment and address of employment be verified and the proper notation be made below:

Residence:
Employment:
Address:
Verified by:
Method of Verification: (Residence Recontact is . . is not . .
recommended
Employment Recontact is . . is not . .
recommended
Date:

The security index card on this subject should be revised if any changes are noted above.

Remarks: If pretext investigation utilized, describe fully on reverse side.

1243

list

Assistant Attorney General ~~████████████████████~~
Criminal Division

June 5, 1952

Director, FBI

SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. This list is subdivided alphabetically under the field offices of this Bureau covering the residence of the individuals listed.

It is requested that this list be given utmost security.

Attachment

NOTE ON YELLOW ONLY:

Espionage Section of the
Special Section not included.

1244
Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 21, 1952

FROM :

SUBJECT: EMPLOYEE'S SUGGESTION NO. 209-52

PURPOSE:

To recommend that the suggestion not be adopted.

DETAILS:

Suggestion No. 209-52 submitted by Special Agent , presently assigned to the Newark Office has been considered at the request of the Training and Inspection Division. The adoption of the suggestion would change Form FD-154 which is used in security work. This form is used in field offices to handle the verification of the residence address and employment of each Security Index subject. This is done at least once each six months.

You will note that Form FD-154 (attached) has two parts. The upper part is filled in prior to sending the form to the Agent who is to verify the residence address and employment. The lower part is filled in by the Agent after the verifications have been made. The suggested change in the form would provide for information in both the upper and lower parts of the form to show from whom the residence address and employment was verified and whether at a subsequent six-month verification the individual should or should not be recontacted. It would also provide the nature of the pretext used, if any.

RECOMMENDATION:

Although the suggested form has merit it is believed that the disadvantages outweigh the advantages. It is, therefore, recommended that Form FD-154 not be changed as suggested for the following reasons:

1. It appears that rather than simplifying relatively simple verification checks the adoption of the suggested change would make the residence and employment verifications more complicated. If the suggested change to the upper portion of the form were adopted it would be

1244
necessary, in time, for the Agent conducting the verification to review all previous Forms FD-154 when the last form indicated that a recontact was not recommended. Such a procedure would require more time to handle than is warranted in the average verification operation.

2. If the suggestion is adopted as a practical matter we would be instructing, if the original contact for verification was favorable, that the same individual or pretext be used each time the six month verification was made. Even if not considered as an instruction, the tendency would be to reuse the contact each time rather than using initiative to vary the means of verification. The use of the same contact time and again in many instances might not be desirable as the interest in the subject would become too apparent to the individual contacted.

As the form is presently used various methods and approaches are used to verify the residence and employment which is a desirable procedure. It is obvious that when pretexts are used to make the verification under the present form that the type of pretext will vary when different Agents make the verifications.

ACTION:

If you approve, this memorandum should be routed to the Training and Inspection Division.

Office Memorandum • UNITED STATES GOVERNMENT

DATE: June 13, 1952

TO : THE DIRECTOR
 FROM :
 SUBJECT: SECURITY INDEX

PURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

The following is a report on the increase in the Security Index since the last count was furnished to you on May 9, 1952.

<u>Week of</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Increase</u>
May 10-16	84	22	62
May 17-23	88	28	60
May 24-30	56	13	43
May 31 - June 6	64	26	38
June 7-13	68	13	55
	<u>360</u>	<u>102</u>	<u>258</u>

The Security Index count as of today is 18,730.

For your information, during the preceding four-week period 283 cards were added and 33 cards were cancelled, a net increase during the period of 250 cards.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 16, 1952

FROM :

SUBJECT: SECURITY INDEX PROGRAM
DEPARTMENT ATTORNEYS REVIEWING CASES

PURPOSE:

To summarize information in Bureau files concerning four attorneys, in addition to those previously reported, working on the reviews of Security Index cases in the Criminal Division of the Department.

DETAILS:

of the Criminal Division of the Department of Justice has furnished the names of four additional attorneys who have been added to the staff of Department attorneys working on the reviews of Security Index cases.

RESULTS OF SEARCH

All four individuals were the subjects of Departmental applicant investigations. was also the subject of a discontinued Bureau applicant investigation. No information of a disloyal nature was reported concerning any of these four attorneys.

There are attached four memoranda summarizing information in the Bureau's files concerning each of the four individuals.

ACTION:

None. For your information. The Internal Security Unit will continue to follow the Department concerning the ~~assignment of other attorneys to the review of Security Index cases.~~

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 17, 1952

FROM :

SUBJECT: SECURITY INDEX STANDARDS
EMERGENCY DETENTION PROGRAMPURPOSE:

To advise you of the status of certain matters pending at the Department in the above-captioned matter.

BACKGROUND:

Three main items in connection with the Security Index standards and the Emergency Detention Program are pending at the Department, namely:

1. The Department has been requested to furnish an opinion on the Security Index standards presently used by the Bureau. You will recall that two revised lists of standards have been furnished by the Department on which there has been considerable discussion.
2. The Department has been requested to review the reports for each Security Index subject and to advise us in each instance as to whether the Department approved or disapproved the listing of each name in the Security Index.
3. The Department has been requested specifically to advise the Bureau as to whether the 34 individuals formerly carried in the Prominent Individuals Sub-division of the Security Index should be included in the Security Index.

You will recall that on March 14, 1952, a conference was held with _____ and _____ of the Department, at which time the Department's proposed Security Index standards were discussed. At the conclusion of that conference _____ stated that the Department

would draw up a memorandum to the Bureau approving our standards for placing individuals in the Security Index and that he would submit the memorandum to you informally to secure the Bureau's views on the matter before it was sent to the Bureau.

In addition to your contacts with . . . on April 7 and April 24, 1952, when he advised that the memorandum on the standards would be forthcoming promptly, the three items mentioned above were outlined in detail by memoranda dated May 12, 1952, for possible use by the Director in contacting the Attorney General on pending unanswered matters at the Department.

DETAILS:

For your information, . . . when contacted on another matter on June 17, 1952, advised that . . . of the Department was working on the Security Index standards and had prepared a tentative draft in the matter which was on his desk. Although . . . did not set any certain date the Department's reply will be furnished the Bureau, he did state the matter was receiving attention. . . . stated that until the matter of Security Index standards is decided at the Department, the Department could not advise the Bureau as to whether it approved or disapproved the listing of any name in the Security Index or in regard to the 34 individuals formerly listed in the Prominent Individuals Subdivision of the Security Index.

ACTION:

This is for your information. We will continue to follow the Department on this matter.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 20, 1952

FROM :

SUBJECT: SECURITY INDEX

PURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

During the past week 56 new cards were added to the Security Index and 13 cards were cancelled, a net increase of 43 cards.

The Security Index count as of today is 18,637.



10-4-52
changed to
A

Morley To Discuss 'Enemy Within'

"The Enemy Within" is the subject of an address to be given here Monday evening by F. M. Morley, author, lecturer, news analyst and educator.

Mr. Morley's appearance was arranged by the Maryland Action Guild. The lecture will be given in the Alcazar, starting at 8.30 P.M.

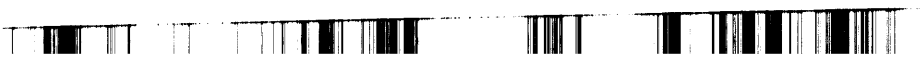
A graduate of Haverford College in 1915, Mr. Morley was awarded a Rhodes scholarship and, after completing his studies in England, received a Guggenheim Fellowship in political science.

Pulitzer Prize Winner

In 1936 he won the Pulitzer Prize for editorial writing and in 1940 returned to his alma mater to serve as president of Haverford until 1945.

Mr. Morley's latest book is entitled "The Power of People."

His lecture will be based on his knowledge of events on the national scene.



- 1
12-14-33
Chicago

CITY ELECTION BOARD BLASTED BY COURT RULING

Barring of Candidate Called Illegal

BY GEORGE TAGGE

The Chicago election board, controlled by County Judge Jarecki, Democratic nominee for reelection, was blasted yesterday by a downstate Circuit judge in some of the strongest language ever used against a government agency.

Judge George W. Bristow of the 2d district Appellate court, sitting in Circuit court here, indicated he will order the name of Charles McCord, Negro, a Progressive party candidate, placed on the Nov. 7 ballot for state representative in the 29th senatorial district.

Judge Bristow's written opinion stated that the election board, which ruled McCord off the ballot a month ago, "acted arbitrarily, capriciously, and illegally."

Asserts Board "Failed"

"All evidence at the hearing indicated the objection of the board was without merit," the opinion continued.

"After considering the evidence I am of the opinion that the election board failed completely to conduct a legal hearing. No evidence to support irregularities in the petition was supplied by the board. . . ."

McCord was denied a place on the ballot on the ground that his nominating petition contained too few signatures after removal of unqualified signers. The names eliminated were supposed to have been those of non-residents or of those who had taken part in either the Democratic or Republican primaries.

Eyes Legislature's Appeal

The court said "it certainly could not have been the intention of a legislature" to vest an electoral board "with a final decision where it clearly appears that its ruling is arbitrary, or predicated upon an abuse of power, or even fraudulent," he said.

Atty. John P. Daly of the election board said members will study Judge Bristow's opinion. If there is no appeal, some ballots may have to be reprinted, he said. Chief Clerk John S. Rusch said the first ballots for overseas soldiers should be air mailed today. Even if this is done, fighters in Korea may not get their votes back here in time for them to be counted.

Grenville Beardsley, Republican opposing Judge Jarecki, said Judge Bristow's opinion does not surprise him.

Claims "Unfair" Rulings

"For too many years Judge Jarecki's election board has got by with flagrantly unfair decisions," he said. "The board has been the tool of the Democratic machine to keep off the ballot all possible opponents. Where these opponents have had no strong organization they have been crushed by the board."

"The board changes its standards for rulings as it pleases, as in the cases of abolishing primaries and eligibility of voters to such parties in primaries. It is a board for the voters to be misled."

1249

list

SAC, Omaha

June 5, 1952

Director, FBI

SECURITY INDEX - *GENERAL*

PERSONAL AND CONFIDENTIAL
EXCLUDED FROM AUTOMATIC
DECLASSIFICATION
EXCLUDED FROM AUTOMATIC
DECLASSIFICATION

ReBulet dated December 20, 1950.

There is enclosed herewith a sealed package containing a new Security Index list of all subjects maintained in the General and Special Sections of the Security Index.

This package should be maintained in your office safe in accordance with instructions in referenced memorandum. This new list replaces the list in your possession. It is your personal responsibility to see that the old list is destroyed by burning.

The Bureau should be advised of your receipt of the attached list and the destruction of the old list.

Enclosure

RECORDED

JUN 11 1952
62

JUN 5 6 48 PM '52
RECEIVED READING ROOM
FBI
U. S. DEPT. OF JUSTICE

nj

DB
6/11/52
7-10

JUN 11 1952

FBI

Office Memorandum • UNITED STATES GOVERNMENT

TO : *

DATE: June 6, 1952

FROM :

SUBJECT: SECURITY INDEX

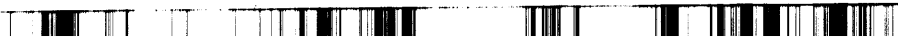
PURPOSE:

To advise you of the total cards in the
Security Index.

DETAILS:

During the past week 64 new cards were added
to the Security Index and 26 cards were cancelled, a
net increase of 38 cards.

The Security Index count as of today is 18,675.



Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 20, 1952

FROM :

SUBJECT: INTERVIEWS OF SUBJECTS OF
SECURITY INVESTIGATIONS
INTERNAL SECURITY - CPURPOSE:

To present an analysis of the number of subjects interviewed during the year beginning June 1, 1951, and ending June 1, 1952.

BACKGROUND:

The program of interviewing subjects of security investigations was initiated by SAC Letter Number 55 dated May 17, 1949. As of June 1, 1951, only 549 such interviews were recorded at the Bureau. During the past year the program has greatly accelerated. The following breakdown of the number of interviews recorded at the Bureau is set forth to illustrate the increase in the number of interviews conducted by the Field during the past year.

Number of interviews recorded at the Bureau:

As of June 1, 1951:	549
During 6 months period between June 1, 1951 and December 1, 1951:	897
As of December 1, 1951:	1,446
During 6 months period between December 1, 1951 and June 1, 1952:	1,872
Total as of June 1, 1952:	3,318

1252

The following tabulation reflects the number of interviews recorded at the Bureau during each of the past twelve months:

As of June 1, 1951	549
During June, 1951	105
" July, "	115
" August "	103
" September, 1951	146
" October, 1951	147
" November, 1951	281
" December "	214
" January, 1952	299
" February, 1952	346
" March, 1952	236
" April, "	342
" May, "	<u>435</u>

Total as of June 1, 1951 3,318

ACTION:

None. Submitted for your information.

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 20, 1952

FROM :

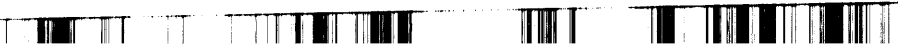
SUBJECT: *O* SECURITY INDEXPURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

During the past week 78 new cards were added to the Security Index and 23 cards were cancelled, a net increase of 55 cards.

The Security Index count as of today is 18,785.



1255
changed
to
29-18

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI
FROM : SAC, Miami (100-300)
SUBJECT: SECURITY INDEX

DATE: June 25, 1952

REGISTERED MAIL

Re SAC Letter #100, December 23, 1950, Paragraph (C).

Security Index Cards of Miami are up-to-date. Addresses for all Security Index Subjects have been checked within the past six months.

1256
changed
etc

40-20

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI

DATE: June 26, 1952

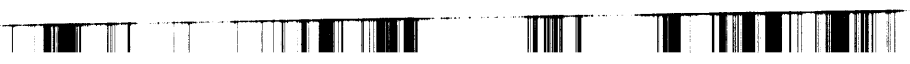
FROM : SAC, PORTLAND

SUBJECT: SUMMARY REPORTS ON
CLOSING INVESTIGATIONS

Re SAC letter 95, series 1951 and no number SAC letter
I, series 1952.

The following statistics obtained for the Portland
Division at this time:

Category	Cases	Summaries	Remaining to be Done	Date Expected Completion
2	2	2	0	---
4	3	3	0	---
5	154	75	79	11/1/52



Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI

DATE: June 30, 1952

FROM : SAC, WASHINGTON FIELDSUBJECT: SUMMARY REPORTS IN SECURITY
INDEX CASES

Re Unnumbered SAC Letter I, Series 1952, and mylet of April 1, 1952.

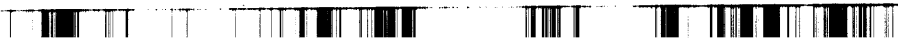
The following is a tabulation of the Security Index cases of this office, falling into Categories 2, 4 and 5, with respect to the writing of Summary Reports:

Category	Total Number of Cases	Number of Initial Summary Reports Submitted to Date	Number of Summary Reports to be Submitted	Expected Date of Completion
2	26	19	7	Presently under preparation; as soon as possible
4	16	8	8	" "
5	174	19	174 155	Approximately June 1953

Regarding Category 5, this is to advise that 50 of these cases are assigned for the writing of Summary Reports. Every effort is being made to write these reports as soon as possible. Of course, the cases in Categories 2 and 4, which occupy a higher priority, will be completed first.

Two cases in Category 5 have been recommended for the cancellation of the Security Index card and four Summary Reports. In this category, will be written by other offices in connection with the change of an Office of Origin.

There are, therefore, 89 cases, which are in a closed status and which will be opened on a staggered basis until the program is completed.



Office Memorandum • UNITED STATES GOVERNMENT

TO : SAC, SEATTLE ()

DATE: July 2, 1952

FROM : SAC, SEATTLE ()

URGENT SPECIAL DELIVERY - PRIORITY

SUBJECT: SECURITY INDEX -
PREPARATION OF SUMMARY REPORTS

Reference No Number SAC Letter I, Series 1952, dated 3/11/52, setting out new instructions for the submission of information relative to the status of the above-captioned project.

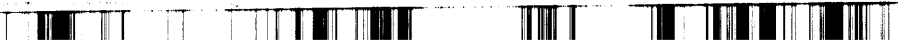
The following statistics are submitted in conformance therewith:

Category	Total No. of Cases	No. initial Summary reports submitted to date	Number of Summary Reports to be submitted	Expected date of Completion
2	1	1	0	.
4	22	3	19	9-1-52
5	532	23	509	7-1-53

Recently, additional replacements have been assigned to the Security Squad in the Seattle office in an effort to hasten the production of summary reports concerning Security Index subjects in this office. These new replacements are being used principally on the Security Squad for work on the summary report project, and with continued instruction these replacements should aid considerably in the output of summary reports in the Seattle office. Likewise, continued effort is being made on the part of the entire Security Squad in an effort to increase the output of summary reports in addition to trying to reduce the over-all delinquency in security matters in the Seattle office, and the handling of deadline cases in security work. Further, the summary report project under category 1 has been completed, as well as in category 2, and at the present time all of the Security Index cases under category 3 are presently assigned for preparation of summary reports, and as a result, the summary report project should be completed in category 3 in the near future.

Under category 4 all cases in which summary reports have not been prepared are presently assigned, and it is expected that this category will be completed within the next quarter.

Likewise, under category 6 all cases in which summary reports have not been prepared are presently assigned and it is expected that



50-34

RE: SECURITY INDEX
PREPARATION OF SUMMARY REPORTS

that the summary reports in these cases will also be completed within this next quarter.

Under category 5, which contains the bulk of the work on the summary report project, a slight increase has been noted during this past quarter, however, it is expected that much more improvement will result since, as stated above, several of the other categories will be completed. At the present time a substantial amount of the cases within category 5 are presently assigned which will result in the preparation of summary reports within this next quarter. As summary reports are prepared and submitted concerning individuals contained under category 5, additional cases are being reopened under this category for preparation of summary reports. In this way a substantial amount of cases under category 5 will constantly be in an assigned status which will result in a steady flow of summary reports being prepared under this category.

It is believed that during the next quarter a substantial increase in production of summary reports should be realized.

Office Memorandum • UNITED STATES GOVERNMENT

DATE: 7/1/52

TO : Director, FBI (

FROM : SAC, New York

SUBJECT: SUMMARY REPORTS IN SECURITY
INDEX CASES

Remylet 4/1/52; re SAC letters #95 and #121, dated 9/22/51 and 12/20/51 respectively; and re No Number SAC letter I, 3/14/52.

Following is the status of the project in this office:

Category	Total No. of Cases	No. of Initial Summary Reports Submitted to Date	No. of Summary Reports to Be Submitted	Expected Date of Completion
2	99	77	22	9/1/52
4	204	11	193	4/1/53
5	2654	72	2582	Indefinite

It will be noted that in thirteen cases summary reports have also been written, following execution of FD-123. This figure has been deducted from the total number of cases in Category 5.

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: July 1, 1953

FROM : SAC, New York (100-100000)

SUBJECT: JAMES EARL RAY
FUGITIVE; AKA; CRYSTAL CITY
SURRENDER LETTER

Enclosed for the Bureau are two copies of a report dated and captioned as above.
Project as of July 1, 1953.

Review of SI Cards reflects the following:

<u>CATEGORY</u>	<u>TOTAL NUMBER OF CASES</u>	<u>NUMBER OF INITIAL SUMMARY REPORTS OR INDEXED TO FILE</u>	<u>NUMBER OF SUMMARY REPORTS TO BE INDEXED</u>
2. Special Section	5*	0	5*
3. Vital Facility	49	14	35
4. No Summary Reports since January 1, 1949	9	0	9
5. All others	150	22	128
6. Top functionaries and Key Figures	32	0	32
	<u>245</u>	<u>36</u>	<u>184</u>

*Four subjects are in the Armed Services and one subject
is presently employed in Bombay, India.

SAC, Buffalo ()

July 22, 1962

Director, FBI

SECURITY INDEX -
PREPARATION OF SUMMARY REPORTS

Reurlet July 1, 1962, advising of the status of the project of preparing summary reports in your office.

It is noted that you include in your schedule for preparing summary reports 4 cases of which you state that two suspects are included in your Special Section and are in the Armed Services. It is pointed out that individuals who have been included in the Security Index and who have entered the Armed Services should no longer be included in the active portion of the Security Index but their cards should be transferred to the inactive section. It appears that these 4 cases are improperly maintained in your office. They should be placed in the inactive portion of your Security Index and no summary reports should be scheduled for preparation in these cases.

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: 6/23/52

FROM : J. Edgar Hoover, Chief

PERSONAL AND CONFIDENTIAL

SUBJECT: SECURITY INDEX

Rebulet 6/5/52.

The new Security Index list has been received and the old list has been destroyed by burning.

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 27, 1952

FROM :

SUBJECT: SECURITY INDEX

PURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

During the past week 51 new cards were added to the Security Index and 27 cards were cancelled, a net increase of 24 cards.

The Security Index count as of today is 18,809.



1264 changed to
1-24

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: July 1, 1952

FJB
FROM : SAC, Albany (*all*

C O N F I D E N T I A L

SUBJECT: SECURITY INDEX
PREPARATION OF SUMMARY REPORTS

Re SAC Letter #95, Series 1951, Section B, and No
Number SAC Letter "I", Series 1952, 3/14/52.

Following is the status of the project in the Albany
Office.

Category	Total Number of Cases	Number of Initial Summary Reports Submitted to Date	No. of Summary Reports to be Submitted	Expected Date of Completion
2	2	2	0	
4	29	1	28	12/31/52
5	125	7	118	7/31/53

* * * * *

It is to be noted that the foregoing tabulation for
Category #5 does not include any cases in which summary reports were
written under Category #1 (new recommendations) and security index
cards have been authorized by the Bureau.

Since the Bureau instructions do not seem to be entirely
clear on this matter, Albany would appreciate Bureau advice as to
whether in future quarterly progress letters, Category #1 summary
reports, where security index cards have been prepared, should be
included in the tabulation for Category #5.

not changed to
1-24

SAC, Albany

July 21, 1952

Director, FBI

SECURITY INDEX -
PREPARATION OF SUMMARY REPORTS

Reurlet July 1, 1952, inquiring as to whether summary reports in Category 1 should be included in the tabulation of summary reports for Category 5 in your quarterly status letters.

No Number SAC Letter I clearly specifies the six different categories for submission of summary reports and specifies that each office shall submit a memorandum reporting the total number of cases in Categories 2, 4 and 5 only. It is not desired that the quarterly status letters reflect summary reports submitted in Category 1 as included in Category 5.



changed to
44-21

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI
FROM : SAC, Salt Lake City
SUBJECT: SECURITY INDEX - PREPARATION
OF SUMMARY REPORTS

DATE: June 30, 1952

C O N F I D E N T

Re SAC letter #95, Series 1951, dated 9/22/51, and No Number SAC letter I, Series 1952, dated 3/14/52.

The following information is being set out relative to the preparation of summary reports on Security Index Card subjects in the Salt Lake City Division:

<u>CATEGORY</u>	<u>TOTAL NUMBER OF CASES</u>	<u>NUMBER OF INITIAL SUMMARY REPORTS SUBMITTED TO DATE</u>	<u>NUMBER OF SUMMARY REPORTS TO BE SUBMITTED</u>	<u>EXPECTED DATE OF COMPLETION</u>
2	0	0	0	
4	5	5	0	
5	35	30	5	8/1/52

In addition to the above, initial summary reports have been submitted on the 13 Key Figures in this Division. Also, 14 summaries have been submitted on Key Facility Security Index subjects.

1265
changed to
44-22

TO : DIRECTOR, FBI
FROM : SAC, SALT LAKE CITY
SUBJECT: SECURITY INDEX CARDS

DATE: 6/30/52

14

Re SAC Letter #100, Series 1950, Sub-
Section C.

For the information of the Bureau, the
Security Index Cards maintained in the Salt Lake
City Office are in an up-to-date status.

The employment, as well as addresses
of all Security Index Subjects were checked during
June, 1952, and Form FD 122 has been submitted to
the Bureau on all changes.



Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: 7-3-52

FROM : SAC, New Haven ()

SUBJECT: SECURITY INDEX
PREPARATION OF SUMMARY REPORTS

The following reflects the current status of the summary report project in the New Haven Office:

Category	No. of Cases	No. of Initial Summary Reports Submitted to Date	No. of Summary Reports to be Submitted	Expected Date of Completion
2	1	1	0	Completed.
4	12	1	11	8-30-52.
5	375	33	342	2-54.

1268
changed
*

46-23

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI ()
FROM : SAC, San Diego
SUBJECT: SECURITY INDEX SUBJECTS
VERIFICATION OF ADDRESSES

DATE: 6/30/52

ReBulet 10/5/51.

The San Diego Office presently maintains 108 SI cards. All information on these cards is in an up-to-date status and the addresses of all SI subjects were checked during the six-month period prior to 7/1/52.



1269

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI ()

DATE: 6/3/52

FROM : SAC, SAN FRANCISCO ()

SUBJECT: COMMUNIST PARTY USA,
UNEMPLOYMENT OPERATIONS
INTERNAL SECURITY-C

S.I. Cards as currently maintained at the Bureau do not carry a description of the subjects. The investigative aid being suggested hereinafter would be dependent upon the Bureau maintaining IBM cards on S.I. subjects which cards would include punches for descriptive data. The feasibility of the suggestion therefore turns first on the expense involved in setting up the system and the necessity of modifying Form FD-122 so that a subject's description is sent to the Bureau.

The technique or aid suggested is a method of identifying unknown subjects seen in contact with known Communists where all that is available is a description and possibly a given name. If IBM cards were maintained by the Bureau this description could be fed into the machine which would select those individuals most nearly answering it. The number of suspects will of course depend on how large a geographical segment is taken into consideration. There appears to be no reason why such IBM cards could not be maintained by CP Districts or by States. Thus, the description of an unknown person seen in San Francisco would be compared with descriptions of S. I. subjects in California or with those in the three West Coast States or if practical with those of all S. I. subjects.

There is some question whether through geography, race, sex, age, height, weight, hair, etc., the number of suspects arising from such a comparison would be small enough to make elimination through further inquiry feasible. In this regard, for such a method of identification to be practical how many general characteristics should be known and is some particular characteristic; e.g., an amputated finger, considered necessary?

It is realized that the description of many unknown individuals will be insufficient for use in this method of identification, but the possibility of identifying a few persons may justify the effort, and, knowledge of such a procedure will encourage Agents to secure more accurate descriptions of persons encountered on surveillances.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 3, 1952

FROM :

SUBJECT: SECURITY INDEX
COMMUNIST PARTY, USA
UNDERGROUND OPERATIONS
INTERNAL SECURITY - C

INVESTIGATIVE TECHNIQUE

PURPOSE:

To recommend against the adoption of the suggestion of the San Francisco Office regarding the setting-up of a system whereby descriptions of all Security Index subjects will be submitted to the Bureau and placed on IBM cards to serve as a means of identifying persons whose descriptions are the only identifying data available.

BACKGROUND:

Attached is San Francisco memorandum dated June 3, 1952, wherein they suggest a system whereby the descriptions of Security Index subjects be placed on IBM cards whereby such descriptions would be categorized as to sex, age, height, weight, race, etc. This information would then be utilized to determine the identities of unknown subjects seen in contact with known Communists where only descriptions of such unknown subjects were available. The idea behind the suggestion would be such as to enable the Field to cause a search through a "description" index and by the process of elimination possibly identify unknown individuals.

OBSERVATIONS:

This suggestion is not feasible for the following reasons:

1. It is not possible to place more categories in the breakdowns utilized in the IBM machine in direct conjunction with the Security Index cards. Adoption of such an idea would necessitate the setting-up of a

1270
"description" index on IBM cards for over 18,000 Security Index subjects. The Field would have to submit up-to-date and very accurate descriptions on all such subjects and continue to submit these descriptions for the purpose of keeping such an index up to date.

2. The descriptions of individuals are not generally sufficiently accurate to permit a definite category to be established for the various physical characteristics of an individual.

3. The cost of establishing and maintaining such a procedure would far outweigh the results which might be obtained.

ACTION:

If you agree, there is attached hereto a letter to San Francisco advising that the suggested procedure is not adaptable.

Office Memorandum • UNITED STATES GOVERNMENT

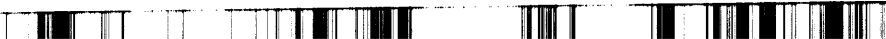
TO : Director, FBI
FROM : SAC, El Paso
SUBJECT: ~~SECURITY INDEX;~~
VERIFICATION OF ADDRESSES.

DATE: July 11, 1952

AIR MAIL - SPECIAL DELIVERY

Reference SAC Letter #100, Series 1950, dated 12-28-50.

This is to advise that within the past thirty days, all of the addresses of Security Index subjects residing in the El Paso area have been verified and appropriate changes made by Form FD 122 in the individual cases.



1272
changed
to
25-20

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: July 8, 1952

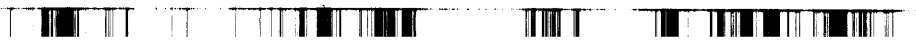
FROM : SAC, Little Rock ()

SUBJECT: SECURITY INDEX
PREPARATION OF SUMMARY REPORTS

Reference No Number SAC Letter I, Series 1952.

The information set forth below reflects the preparation of summary reports and the submission of same by the Little Rock Division as requested by referenced SAC Letter:

<u>Category</u>	<u>Total Number of Cases</u>	<u>Number of Initial Summary Reports Submitted To Date</u>	<u>Number of Summary Reports to be Submitted</u>	<u>Expected Date of Completion</u>
2	0	0	0	
4	0	0	0	
5	5	5	5	



1273
changed
to
47-47

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI

REGISTERED

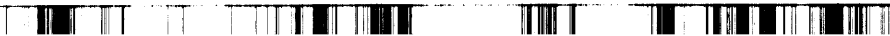
DATE: 7/7/52

FROM : SAC, SAN FRANCISCO

SUBJECT: SECURITY INDEX

Re SAC Letter 100 dated 12/28/50.

All Security Index cards maintained on subjects of this office are in an up-to-date status and addresses have been checked for each of the subjects within the past six months.



41-19

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI

CONFIDENTIAL

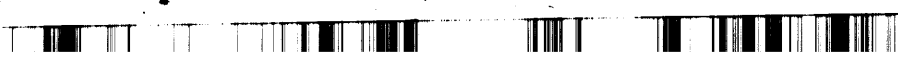
DATE: 7-11-52

FROM : *J. Edgar Hoover*

SUBJECT: SECURITY INDEX CARDS

Re SAC Letter No. 100 dated December 27, 1950, pertaining to six months verification of the addresses for all Security Index subjects.

This is to advise that the Security Index Cards maintained at the Richmond Division are in an up-to-date status and the addresses for all the subjects have been checked within the last six months.



Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 2, 1952

FROM :

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS
REVISED SECTION 87C
MANUAL OF INSTRUCTIONS

PURPOSE:

To submit for your approval the attached revised Section 87C of the Manual of Instructions dealing with security investigations of individuals.

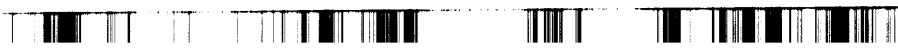
BACKGROUND:

Attached hereto are three copies of Section 87C as revised in the Internal Security Unit. One of these copies is for your retention, the second is for referral to the Training and Inspection Division for printing and incorporating into the present Manual of Instructions. The third copy should be recorded in the Bureau's files.

It will be noted that a detailed table of contents appears at the beginning of this revision. It is suggested that when Section 87C is printed in the Training and Inspection Division that the table of contents be included as a portion of that section of the Manual separate and distinct from the general table of contents appearing elsewhere in the Manual of Instructions.

ACTION:

If you approve the content of the revised Section 87C, it should be submitted to the Training and Inspection Division for incorporation into the Manual of Instructions and issuance to the Field.



Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 24, 1952

FROM :

SUBJECT: SECURITY INVESTIGATIONS OF INDIVIDUALS -

PURPOSE:

To advise you that all necessary action which was recommended as a result of a recent analysis of 1,000 of the pending unassigned security matter cases in the New York Office by Bureau Supervisors has been completed and to recommend that the attached SAC Letter be approved.

DETAILS:

Reference is made to the attached memorandum to you dated June 6, 1952, furnishing the results of an analysis of 1,000 of the 4,280 pending unassigned security matter cases in the New York Office. In connection with this survey certain recommendations were made which were approved by the Director. This is to advise that all of the action which is required at the Seat of Government has been taken as follows:

1. The appropriate instructions have been issued to New York in an over-all memorandum dated June 10, 1952. This letter was attached to referenced memorandum.
2. The New York Office has been furnished with a complete list of the identities of those cases analyzed by Supervisors P. L. Cox and J. L. Schmit.
3. The New York Office has been advised by separate memoranda for the case files involved of the results of the observations of the Bureau Supervisors based upon recommendations contained in the attached memorandum. These individual memoranda were transmitted to New York under date of June 12, 1952.
4. In accordance with the recommendation contained in the attached memorandum, there is attached hereto an SAC Letter for all offices reiterating

1270

current Bureau standards for opening security matter investigations and instructing the various offices to review all pending security matter cases to be certain that they are sound and do warrant investigation based upon these standards. The New York Office, of course, has already received these instructions in the Bureau's letter of June 10, 1952.

All action which was recommended as a result of the survey of New York cases has now been completed. The New York Office will be closely followed to see that these instructions are carried out.

ACTION:

per The SAC Letter is attached for your approval.

GH
H.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 14, 1952

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS.

PURPOSE:

To advise of the progress made by the field during the months of April, May and June in reducing the backlog of work and delinquency in the security field.

BACKGROUND:

Since December 1951 we have been closely following the progress of the 12 larger offices having between 70% and 80% of the total pending active matters in the field in classifications 65, 100 and 105 to determine if headway is being made in the handling of security work. Monthly letters have been sent to the 12 offices encouraging those offices that are making progress and forcefully pointing out deficiencies to those offices who have made no progress. By SAC Letter Number 27, dated March 15, 1952, we pointed out the absolute necessity of reducing the backlog of work and delinquency in the security field and issued specific instructions as a guidance to all offices to bring their security work into line. Progress of all offices has been followed during March, April, May and June, letters being sent to those offices who are not making progress in this matter.

Progress of the Eleven Larger Offices
(New York Office Handled Separately)

The progress of the 11 larger offices has been analyzed. The New York Office is being considered separately hereinafter. Although the backlog of pending active matters in classifications 65, 100 and 105 remains high, the 11 offices as a whole made some progress in this matter during the months of April, May and June, 1952. The following figures illustrate the progress as reflected from an analysis of the March, April, May and June administrative reports.

Attachment

<u>Date</u>	<u>Pending Active Matters (65 - 100 - 105)</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
3-31-52	15,144	10,347	68.3%
4-30-52	14,978	9,628	64.3%
5-31-52	14,246	9,008	63.2%
6-30-52	14,157	9,103	64.3%

The major portion of the work is in classification 100 matters, in which classification the delinquency is the highest.

During April, 5 of the 11 offices were able to reduce the pending backlog in classifications 65, 100 and 105 and 8 offices reduced the delinquency. Progressive gains were made by Los Angeles, San Francisco, Cleveland and Philadelphia. During May, 9 of the 11 offices reduced their pending backlog in those classifications and 6 offices reduced their delinquency. Progressive gains were made by Los Angeles, Cleveland and Philadelphia. During June, 5 of the 11 offices showed some progress in reducing their pending backlog and 2 offices reduced their delinquency. None of the offices made progressive gains during the month.

Observation:

As you will note above, due to the guidance and direction from the Bureau the 11 larger offices have not only held their ground but have shown some improvement in spite of the heavy responsibilities placed on them in the preparation of summary reports in all Security-Index cases. Although the delinquencies remain high and the backlog heavy there is a continued downward trend in the backlog which had shown a steady rise since the Korean situation. The delinquency has been downward except for the month of June.

From a review of the accomplishments of the 11 offices for the past few months it appears

that with close guidance from the Bureau the offices will be able to work out the backlog and reduce the delinquency in the security field.

Progress of Forty Field Offices
(Twelve Larger Offices Excluded)

After reviewing the administrative reports for the months of March, April, May and June, 1952, letters have been directed to the offices not making progress in this matter. After the review of the March 1952 administrative reports letters were directed to 18 field offices. A review of the April 1952 administrative reports prompted letters to 13 field offices. Letters have been transmitted to 15 offices as a result of the administrative reports for May and to 12 of the offices on the June administrative reports.

Twenty-seven of the 40 offices were able to reduce the total pending active matters in classifications 65, 100 and 105 during April 1952. Twenty-nine of the 40 offices reduced their total pending active matters in these classifications during May. During June, 19 of these offices reduced their total pending active matters in these classifications.

The major portion of the security work in the 40 offices is in classification 100, in which classification 26 of the 40 offices were able to make a reduction in their delinquency during April. During May, 18 of the offices reduced their delinquency in this classification. In June, 17 such offices reduced their delinquency in this classification.

The following figures illustrate the progress of the 40 offices as reflected from an analysis of the March, April, May and June, 1952, administrative reports:

<u>Date</u>	<u>Pending Active Matters (65 - 100 - 105)</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
3-31-52	9,421	5,011	53.2%
4-30-52	9,138	4,355	47.7%
5-31-52	8,724	3,990	45.7%
6-30-52	8,417	3,842	45.6%

Observation:

Due to the instructions contained in SAC Letter Number 27, dated March 15, 1952, and the guidance and close following of each office who is not making headway in this matter, you will note that there is a favorable trend downward in the backlog of work in the 40 offices. With the exception of the month of June there has been a favorable reduction of the delinquency in these offices.

It is believed that the 40 offices will continue to make progress and will be able to work out from under their problems.

Progress of the New York Office

The problems facing the New York Office are the Bureau's biggest problems in the security field. Estimates of Communist Party membership in the area covered by the New York Office have been approximately 50% of the total field estimates for Communist Party membership. On March 31, 1952, the New York Office estimated the Communist Party membership in New York to be 12,108. As of June 15, 1952, New York had 3,455 Security Index subjects.

~~The New York Office has 25% of all pending active matters in the field in classifications 65, 100 and 105 and approximately 37% of all delinquent matters in those categories.~~

The following statistics were taken from the New York administrative reports for March, April, May and June, 1952:

Classification 65:

	<u>Total Pending Active Matters</u>	<u>Pending Active Matters Unassigned</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
March	296	3	121	41%
April	307	2	127	41%
May	298	2	160	53%
June	233	2	150	51%

Classification 100:

	<u>Total Pending Active Matters</u>	<u>Pending Active Matters Unassigned</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
March	6,914	3,837	6,056	88%
April	7,543	4,280	6,233	83%
May	7,882	4,505	6,812	86%
June	7,930	4,427	6,935	87%

Classification 105:

	<u>Total Pending Active Matters</u>	<u>Pending Active Matters Unassigned</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
March	614	119	371	60%
April	622	117	330	61%
May	651	126	409	63%
June	693	124	455	66%

Observation:

The general trend in the number of pending active matters in classification 100 at New York has been upward. Since October 31, 1951, the number of pending active matters in this classification has been increased from 6,298 to 7,990, a net increase of 1,692 matters. It will be noted that in this classification 4,427 of 7,990 matters are unassigned.

Attached hereto is my memorandum to you of June 12, 1952, which sets forth in detail action which has been and is being taken regarding this problem in the New York Office.

In connection with the survey conducted at New York it should be noted that they were instructed to review their pending active unassigned cases (other than the 1,000 cases reviewed by Bureau representatives) with a view to closing administratively those cases which do not fall within the Bureau's standards. New York has not yet been able to complete this review. This matter is being closely followed and you will be advised of the results.

ACTION:

We will continue to analyze the progress of security work in all offices and follow them concerning their backlog and delinquency. You will be informed of the progress of the field as reflected in the June administrative reports.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 12, 1952

FROM : L...

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

PURPOSE:

To advise of the progress made by the field during the months of April and May in reducing the backlog of work and delinquency in the security field.

BACKGROUND:

Since December 1951 we have been closely following the progress of the 12 larger offices having approximately 80% of the total pending active matters in the field in classifications 65, 100 and 105 to determine if headway is being made in the handling of security work. Monthly letters have been sent to the 12 offices encouraging those offices that are making progress and forcefully pointing out deficiencies to those offices who have made no progress. By SAC Letter Number 27, dated March 15, 1952, we pointed out the absolute necessity of reducing the backlog of work and delinquency in the security field and issued specific instructions as a guidance to all offices to bring their security work into line. Progress of all offices has been followed during March, April, and May, letters being sent to those offices who are not making progress in this matter.

Progress of the Eleven Larger Offices
(New York Office Handled Separately)

The progress of the 11 larger offices has been analyzed. The New York Office is being considered separately hereinafter. Although the backlog of pending active matters in classifications 65, 100 and 105 remains high, the 11 offices as a whole made some progress in this matter during the months of April and May 1952. The following figures illustrate the progress as reflected from an analysis of the March, April and May administrative reports:

Attachment
RFD: bh

<u>Date</u>	<u>Pending Active Matters (65 - 100 - 105)</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
3-31-52	15,144	10,347	68.3%
4-30-52	14,978	9,628	64.3%
5-31-52	14,246	9,008	63.2%

The major portion of the work is in classification 100 matters, in which classification the delinquency is the highest.

During April, 5 of the 11 offices were able to reduce the pending backlog in classifications 65, 100 and 105 and 8 offices reduced the delinquency. Progressive gains were made by Los Angeles, San Francisco, Cleveland and Philadelphia. During May, 9 of the 11 offices reduced their pending backlog in those classifications and 6 offices reduced their delinquency. Progressive gains were made by Los Angeles, Cleveland and Philadelphia.

Observation:

As you will note above, due to the guidance and direction from the Bureau the 11 larger offices have not only held their ground but have shown some improvement in spite of the heavy responsibilities placed on them in the preparation of summary reports in all Security Index cases. Although the delinquencies remain high and the backlog heavy there is a continued downward trend in the backlog and delinquency which had shown a steady rise since the Korean situation.

From a review of the accomplishments of the 11 offices for the past few months it appears that with close guidance from the Bureau the offices will be able to work out the backlog and reduce the delinquency in the security field.

Progress of Forty Field Offices
(Twelve Larger Offices Excluded)

After reviewing the administrative reports for the months of March, April and May 1952, letters have

been directed to the offices not making progress in this matter. After the review of the March 1952 administrative reports letters were directed to 13 field offices. A review of the April 1952 administrative reports prompted letters to 13 field offices. Letters have been transmitted to 15 offices as a result of the administrative reports for May.

Twenty-seven of the 40 offices were able to reduce the total pending active matters in classifications 65, 100 and 105 during April 1952. Twenty-nine of the 40 offices reduced their total pending active matters in these classifications during May. The major portion of the security work in the 40 offices is in classification 100, in which classification 26 of the 40 offices were able to make a reduction in their delinquency during April. During May, 18 of the offices reduced their delinquency in this classification.

The following figures illustrate the progress of the 40 offices as reflected from an analysis of the March, April, and May 1952 administrative reports:

<u>Date</u>	<u>Pending Active Matters (65 - 100 - 105)</u>	<u>Delinquent Percentage</u>	
		<u>Matters</u>	<u>Delinquent</u>
3-31-52	9,421	5,011	53.2%
4-30-52	9,138	4,355	47.7%
5-31-52	8,724	3,990	45.7%

Observation:

Due to the instructions contained in SAC Letter Number 27, dated March 15, 1952, and the guidance and close following of each office who is not making headway in this matter, you will note that there is a favorable trend downward in the backlog of work and delinquency in the 40 offices.

It is believed that the 40 offices will continue to make progress and will be able to work out from under their problems.

Progress of the New York Office

The problems facing the New York Office are the Bureau's biggest problems in the security field. Activities of Communist Party members in the area covered by the New York Office have been approximately 50% of the total field estimates for Communist Party membership. On March 31, 1952, the New York Office estimated the Communist Party membership in New York to be 12,103. As of May 15, 1952, the New York Office had 3,437 Security Index cards. The New York Office has 25% of all pending active matters in the field in classifications 65, 100 and 105 and approximately 30% of all delinquent matters in those categories. The following statistics were taken from the New York administrative reports for March, April and May, 1952.

Classification 65:

	<u>Total Pending Active Matters</u>	<u>Pending Active Matters Unassigned</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
March	296	3	121	41%
April	307	2	127	41%
May	296	2	160	53%

Classification 100:

	<u>Total Pending Active Matters</u>	<u>Pending Active Matters Unassigned</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
March	6,914	3,337	6,056	88%
April	7,548	4,280	6,233	83%
May	7,332	4,505	6,312	86%

Classification 105:

	<u>Total Pending Active Matters</u>	<u>Pending Active Matters Unassigned</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
March	614	119	371	60%
April	622	117	380	61%
May	651	126	409	63%

Observation:

The general trend in the number of pending active matters in classification 100 at New York has been upward. Since October 31, 1951, the number of pending active matters in this classification has been increased from 6,298 to 7,882, a net increase of 1,584 matters. It will be noted that in this classification 4,505 of 7,882 matters are unassigned.

In this connection a survey was recently conducted at New York by Bureau representatives and an examination was made of 1,000 of New York's pending active unassigned security cases to determine whether there is sufficient substance to the allegations or existing information to indicate that these cases should be investigated. It was ascertained from the survey that approximately 25% of the 1,000 cases examined could be closed with a minimum of effort on the part of the New York Office provided the check of file references failed to reveal subversive data bringing such cases within the Bureau's current standards for instituting security investigations.

A memorandum covering the results of the survey has been submitted and New York has been instructed regarding the handling of the cases mentioned above. In addition, New York was instructed to review the remainder of their pending active unassigned cases with a view to closing administratively those cases which do not fall within the Bureau's standards. While it is anticipated that New York may be able to close a number of its 7,882 pending matters in the 100 classification as a result of recent instructions, it must be realized that the New York Office will still have a tremendous backlog of

of security cases which must be worked. In an additional effort to facilitate the handling of security matter cases you will recall that the New York Office was instructed to split Section 12 in the New York Office which handles both loyalty and security matter investigations and to set up a separate section to handle only security matter cases. It is hoped that these instructions will facilitate a reduction in the pending case load and we will closely follow the results in the New York Office for the next 2 months. If substantial progress is not made we will re-evaluate New York's needs in its attempt to reduce this delinquency.

ACTION:

We will continue to analyze the progress of security work in all offices and follow them concerning their backlog and delinquency. You will be informed of the progress of the field as reflected in the June administrative reports.

A net of 66 agents
have been ordered to
New York in the past
30 days. Additional
agents will be sent
to New York.

JPM

6/14/52

1278
changed to

12-17

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

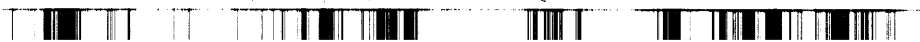
DATE: July 14, 1952

FROM : SAC, Dallas (████████)

SUBJECT: SECURITY INDEX

Re SAC Letter No. 47 dated 5/12/51.

A check has been made and it has been determined that the Security Index cards in the Dallas Office are in an up-to-date status and the addresses of all Security Index subjects whose whereabouts are known have been verified within the last six months.



Office Memorandum • UNITED STATES GOVERNMENT

DATE: 6-27-52

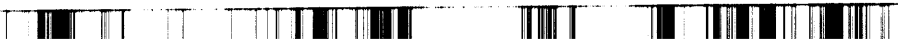
TO :

FROM :

SUBJECT: SECURITY INDEX CARD STATISTICS

There is attached hereto a table showing by Field Office the total number of Security Index cards in our files. This table indicates the nationalistic tendency, the dangerousness classification, sex, race, citizenship status, and others on one of the "special" lists.

These statistics are based on Statistical Section records as of June 13, 1952.



SECURITY INDEX CARD STATISTICS
BASED ON STATISTICAL SECTION REPORTS

FIELD OFFICE	NATIONALISTIC TENDENCY OR ORGANIZATION AFFILIATION															
	TOTAL	COM	ENL	ISL	NPR	PPA	REL	RIS	POL	SEP	YUG	UPR	ULP	HUM	WIS	
	18,729	17,578	8	133	512	22	2	42	1	604	16	9	0	1	8	
ALBANY	265	261						2		2						
ALBUQUERQUE	49	49														
ANCHORAGE	29	27		1						1						
ATLANTA	14	14														
BALTIMORE	351	344		3						4						
BIRMINGHAM	11	11														
BOSTON	455	436				2		1		16						
BUFFALO	276	233	1	2				4		36						
BUTTE	74	74														
CHARLOTTE	47	47														
CHICAGO	1080	1002		16	5	12		1	1	38	5					
CINCINNATI	194	193								1						
CLEVELAND	542	504	1	8			1			25	2				1	
DALLAS	44	44														
DENVER	161	161														
DETROIT	1209	1135		15		2				54	1				2	
EL PASO	16	16														
HONOLULU	94	94														
HOUSTON	67	63								4						
INDIANAPOLIS	233	228				3				1	1					
KANSAS CITY	38	37		1												
KNOXVILLE	8	8														
LITTLE ROCK	8	8														
LOS ANGELES	2606	2476		18		2		7		100	3					
LOUISVILLE	19	19														
MEMPHIS	13	13														
MIAMI	101	101														
MILWAUKEE	269	247								22						
MINNEAPOLIS	476	401		1						74						
MOBILE	4	4														
NEAARK	625	605		3	3					14						
NEW HAVEN	475	469						1		5						
NEW ORLEANS	66	66														
NEW YORK	3455	3319	1	21	31			16		60	4			1	2	
NORFOLK	19	19														
OKLAHOMA CITY	62	61						1								
OMAHA	35	35														
PHILADELPHIA	866	805		14	1			2		43					1	
PHOENIX	98	97				1										
PITTSBURGH	372	350		1						21						
PORTLAND	187	185		2												
RICHMOND	24	24														
SAINT LOUIS	196	188		2						6						
SALT LAKE CITY	73	73														
SAN ANTONIO	18	18														
SAN DIEGO	108	108														
SAN FRANCISCO	1924	1852		16			1	2		53		9				
SAN JUAN	386	107			210											
SAVANNAH	5	5														
SEATTLE	640	609		9						22						
SPRINGFIELD	109	107								2						
WASHINGTON	233	226			2			5								

ENC1

NY FIELD OFFICE
AS OF JUNE 15, 1962

C	CS	NP	TP	SEX		CITIZENSHIP STATUS				RACE			SPECIAL				ONE	TWO
				MALE	FEMALE	NR	NA	AL	UN	WHITE	NEGRO	OTHER	ASP	ESP	FSB	GC7		
687	5,415	1,288	52	15,022	5,707	14,540	5,757	498	154	16,597	1,894	258	1		47	47	32	16
131	89	39		177	88	202	47	7	9	238	25	2						
23	18	7		33	16	44	3	2		47	1	1						
4	3			25	4	24	5			27	2							
5	5			9	5	13	1			12	2							
213	124	50	2	229	122	262	80	8	1	306	45					2		
11	4	4		9	2	11				10	1							
174	99	24	3	313	142	350	93	8	4	429	26					3		
142	74	32	1	191	85	226	37	10	3	229	47							
37	25	12		54	20	67	6	1		74								
26	20	4		32	15	47				37	10							
527	454	134	7	804	276	708	321	47	4	907	166	7			1	5		5
84	43	27		137	57	156	32	2	4	152	42							
312	215	54	3	393	149	406	127	8	1	479	63				1			2
25	18	5		32	12	38	4	2		39	5							
73	56	16		115	46	135	14	7	5	146	11	4				1		
623	419	24	4	690	313	824	339	41	5	1009	190	4			1			
8	7	1		11	5	12	2	2		16								
45	9	32		73	21	79	6	8	1	30	1	63						
34	23	13		48	19	59	7	1		52	15							
114	96	17	1	176	57	166	57	8	2	200	33							1
16	12	3		27	11	36	2			36	2							
4	4			7	1	6	2			8								
6	1	1		6	2	7	1			4								
977	705	79	1	1638	968	1952	566	62	26	2411	166	29				4		3
11	7	3		16	3	19				18	1							
5	4	2		9	4	13				8	5							
47	34	5		67	34	61	38	1	1	96	5					1		
118	103	10	2	192	77	214	50	5		252	14	3						
173	157	26	1	333	143	403	62	10	1	457	18	1						
2	1			3	1	4					4							
231	126	95		465	160	487	120	9	9	563	60	2				1		
184	158	35	1	310	165	319	146	5	5	428	47					1		
33	18	7		50	16	58	5	2	1	47	18	1				1		
964	600	178	16	2465	990	2511	775	132	37	3170	233	52			24	8	30	4
6	4	3		16	3	13	6			14	5							
31	18	7		50	12	60	1	1		50	12					1		
16	12	4		28	7	34		1		31	4							
372	315	65	3	589	277	675	181	8	2	765	100	1				3		
31	15	5		65	33	72	22	1	3	79	19							
148	124	26	1	288	84	276	84	10	2	311	61					1		
68	47	18	1	136	51	157	22	3	5	183	4					2		
11	10	4		16	8	21	1	2		21	3							
91	51	27		137	59	159	34	2	1	152	44							
39	27	13		48	25	69	3		1	64	8	1						
12	6	2		10	8	18				16	2							
42	8	7		72	36	85	18	4	1	99	6	3						
042	693	79	2	1213	711	1574	290	48	12	1666	219	39				7		
165	36	13		354	32	380	2	4		332	40	14				2		
3	2			4	1	5				3	2							
277	210	30	2	419	221	562	56	17	5	585	46	9				2		
51	41	6		89	20	89	18	2		93	16							
100	65	12	1	143	90	172	51	7	3	196	35	2			20	3		2

KEY

FIELD OFFICE

The first four letters of the field office are used in all cases except St. Louis, which is coded STLO.

NATIONALISTIC TENDENCY OR ORGANIZATIONAL AFFILIATION

COM	Communist Party, USA
BUL	Bulgarian
ISL	Independent Socialist League
NPR	Nationalist Party of Puerto Rico
PPA	Proletarian Party of America
RWL	Revolutionary Workers League
RUS	Russian
POL	Polish
SWP	Socialist Workers Party
YUG	Yugoslavian
UPR	Union of the people for the establishment of the Republic of Puerto Rico
ULP	United Labor Party
HUN	Hungarian
MIS	Miscellaneous (any Nationalistic Tendency or Organizational Affiliation not listed)

DANGEROUSNESS CLASSIFICATION

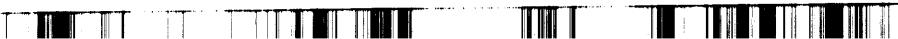
DC	Priority Detention in the event of an Emergency (DetCom)
CS	Potential Communist Saboteurs (ComSab)
KF	Key Figures
TF	Top Functionary

CITIZENSHIP STATUS

NB	Native Born
NA	Naturalized
AL	Alien
UN	Unknown

SPECIAL SECTION

AEP	Atomic Energy Program employees
ESP	Espionage subjects
FGE	Foreign Government employees
GOV	United States Government employees
PRO	Prominent Person
UNE	United Nations employee
YUG	Pro-Tito



STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

DATE: July 3, 1952

TO :

FROM :

SUBJECT: SECURITY INDEX

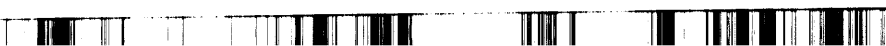
PURPOSE:

To advise you of the total cards in the Security Index.

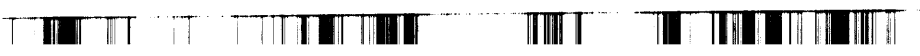
DETAILS:

During the past week 56 new cards were added to the Security Index and 24 cards were cancelled, a net increase of 32 cards.

The Security Index count as of today is 18,641.



(B) SECURITY INVESTIGATIONS OF INDIVIDUALS -- A recent survey of pending security-matter investigations in the Field indicates that cases are being investigated or scheduled for investigation in which the subversive information available in the office considered along with other factors does not bring the cases within existing Bureau standards for conducting such investigations. In view of this it is



believed necessary to reiterate and define existing instructions regarding the opening of security-matter cases. These instructions apply to those security-type investigations initiated solely for the purpose of determining whether the activities of the subjects warrant their inclusion in the Security Index and do not encompass those investigations involving espionage, foreign intelligence, et cetera.

Because of the manner in which the Communist Party and other revolutionary organizations function and because of the great scope and variety of their activities it is not possible to formulate hard-and-fast standards by which the dangerousness of individual members or affiliates may be automatically measured. Sound judgment and discretion must be applied in evaluating the importance and dangerousness of individual members and affiliates of those groups.

In certain cases Bureau authority is necessary under existing instructions before security-matter investigations may be initiated. However, as a matter of general policy security-matter cases shall be opened and a thorough investigation conducted of any individual who comes within one or more of the following categories:

1. Membership in Basic Revolutionary Organizations Subsequent to January 1, 1949.

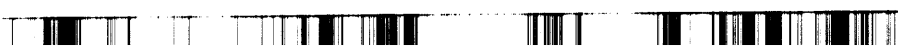
Any individual reported as having been a member of the Communist Party, Socialist Workers Party, Independent Socialist League, Revolutionary Workers League, Proletarian Party of America or other basic Marxist revolutionary organizations or splinter groups or the Nationalist Party of Puerto Rico, on or after January 1, 1949.

2. Espousing Line of Revolutionary Movements

Any individual who since the outbreak of hostilities in Korea (June 25, 1950) continued to espouse the line of one or more of the above-mentioned revolutionary organizations or related groups thereby defining his or her adherence to policies opposed to the best interests of the United States.

The espousal mentioned above encompasses a wide variety and range of activities and as mentioned previously

7/8/52
SAC LETTER NO. 65
Series 1952



it is not possible to formulate any hard-and-fast standards to cover all cases falling in this category that warrant investigation. Membership in one or more of the basic revolutionary organizations is not a prerequisite to the institution of an investigation of an individual within this category.

In connection with espousal expressed by membership and active participation in subversive front groups (whether or not cited by the Attorney General) the nature and type of the front organization as well as the extent of the individual's activities on behalf of the front organization or in support of the Communist Party must be evaluated in each case. Investigation should be opened in every instance when the derogatory information available indicates the subject is actively engaged in the affairs of a subversive front organization in a leadership capacity or by active participation in the furtherance of the aims and purposes of the front organization.

When there is an allegation of mere membership alone in a front organization and there is no supporting information to indicate active participation or leadership in the group, investigation should not be instituted unless information is available indicating past membership at any time in a basic revolutionary organization or sufficient other derogatory information is known.

Of course, in determining whether an investigation should be conducted when an allegation of membership in a front organization is received you should be guided also by the nature and activities in behalf of the Communist Party of the particular front group throughout the country or in a certain area. For example, members of the Labor Youth League should be investigated because of the organization's close affiliation with the Communist Party in carrying out the dictates of the Party. On the other hand, an allegation of routine membership in the International Workers Order alone does not warrant the institution of an investigation, while leadership or active participation in carrying out the subversive aims and purposes of the International Workers Order does warrant investigation.

7/8/52
SAC LETTER NO. 65
Series 1952

3. Special Training in a Subversive Movement

Any individual who has received training in the Lenin School or has received training in a subversive movement abroad.

Any individual who has received at any time leadership training in one of the basic revolutionary organizations mentioned above.

4. Military Service

Any individual who served with the Abraham Lincoln Brigade. Membership in one of the basic revolutionary organizations is not a prerequisite to initiating investigations of individuals in this category.

Any individual who has been alleged to have been a member of one of the basic revolutionary groups at any time and has served in the Office of Strategic Services or has served in the military forces of any country including the United States Armed Forces.

5. Employment in Vital Facilities

Any individual employed in or having access to a vital facility who is alleged to have been at any time in the past a member of any of the basic revolutionary organizations or against whom sufficient other subversive information is known which warrants investigation.

6. Other Individuals with Revolutionary Beliefs

Individuals who, because of anarchist or revolutionary beliefs, are likely to seize upon the opportunity presented by a national emergency to endanger the public safety and welfare. The individuals in this category should be investigated where sound judgment and discretion dictate. Membership or affiliation in basic revolutionary or front groups is not a prerequisite to initiating investigations of individuals in this category.

7/8/52
SAC LETTER NO. 65
Series 1952

As you have been instructed previously, complaints alleging subversive activities of individuals which are received from anonymous sources should not be disregarded. If the facts of the complaints are sufficiently specific and of sufficient weight to bring the cases within existing standards for opening cases for investigation, such investigation should be conducted just as it would be if the identity of the source were known.

In this same connection, cases should not be opened for investigation based on nonspecific or vague allegations which do not come within the existing standards in this matter.

In order that we can direct our investigative efforts and resources to the fullest measure on important and necessary matters in accordance with existing Bureau standards for opening investigations and upon sound judgment and discretion, you are instructed to immediately undertake a review of the pending active security-matter cases in your office and you should be guided by the following instructions:

All pending active assigned security-matter cases should be reviewed carefully by the Agents to whom they are assigned and if any of the cases examined are not within the standards requiring investigation such cases should be brought to the attention of the office supervisor in order that they can be closed administratively or by a letter or report.

A project should be instituted to review all pending active unassigned security-matter cases to close administratively, or by appropriate notice to the Bureau, those which do not fall within the Bureau's standards for opening security-matter cases.

In addition, during the examining of case files under the preceding two paragraphs to determine whether there is sound basis for conducting an investigation, an examination should be made of all outstanding leads for auxiliary offices to be certain that auxiliary offices are not being requested to conduct unwarranted and needless investigations. If the examination and re-evaluation of outstanding leads indicates that requested investigations of auxiliary offices are not essential in the matter you

7/8/52
SAC LETTER NO. 65
Series 1952

should immediately advise the auxiliary office to disregard your request.

In connection with the foregoing instructions regarding cases that should be closed because there is no sound basis for the investigation under current Bureau standards, it is realized that there may be cases which do not come within the standards but which good judgment dictates should be investigated. If you have any question in any individual case of this nature you should communicate with the Bureau for guidance and instructions.

The project outlined above should be completed within thirty days of the receipt of this communication. As soon as the project is completed, each Field office should advise the Bureau by a memorandum captioned "Security Investigations of Individuals."

July 15, 1952

N *7-15-52*
SECURITY INVESTIGATIONS OF INDIVIDUALS
VITAL FACILITIES
NATIONAL MILITARY ESTABLISHMENTS

PURPOSE:

To obtain your approval for the attached letter
to of the General Electric Company and
for the attached SAC Letter.

BACKGROUND:

Attached hereto is memorandum to the
Bureau dated July 9, 1952, wherein he calls the Bureau's
attention to the possibility of industrial security personnel
developing a complacent attitude regarding subversives
employed in industry as a result of contacts by Bureau Agents.

ACTION:

Attached hereto for your approval is the recommended
reply to as well as an SAC Letter cautioning the
field with regard to the conduct of inquiries of personnel
employed in vital facilities concerning subjects of security
investigations.

(J) SECURITY INVESTIGATIONS OF INDIVIDUALS - VITAL FACILITIES - NATIONAL MILITARY ESTABLISHMENTS -- The Bureau's attention has been called to the possibility that persons engaged in industrial security in manufacturing plants and other facilities coming in contact with FBI Agents are becoming complacent about the presence of subversives in their facilities because the FBI is aware of the presence of such subversives. An expression has been made to the Bureau indicating that many persons in industrial security may be drawing false conclusions from the reactions of agents in having located subversives in their facilities.

I desire that all agents be instructed that in making contacts with security or other personnel in manufacturing plants and other facilities regarding subjects of security investigations who are or may be employed at such facilities they make absolutely no commitments as to the purpose of their inquiries or discuss information in their possession as to the subversive character of the subjects about whom the inquiries are being made. It is realized that in many instances the personnel of the facilities will be aware of the subversive character of the subjects at the time the contacts are made by the agents. In all instances agents should exercise extreme caution to avoid leaving the impression that the facilities need have no concern because of the presence of such subjects. Agents should not make any expression of satisfaction with having located such subjects which might cause the persons

7/18/52
SAC LETTER NO. 68
Series 1952

being contacted to assume that because of our knowledge of the subject's whereabouts their potential dangerousness is eliminated. Agents should not give any impression to persons being contacted that they desire that the subjects "stay put."

It is pointed out that it is not within the Bureau's jurisdiction to make any recommendation, real or implied, regarding the removal from or continuance in the employ of any individual in a vital facility. When contact is made with plant personnel in connection with verifying a subject's employment in a vital facility and the person being contacted expresses concern as to what action should be taken by him he should be informed that any recommendations regarding the continued employment of an individual will necessarily come from the interested agency or agencies within the Department of Defense and not from the FBI. It should be pointed out that the inquiry by the Bureau Agent should not be interpreted as an indication that action should or should not be taken against the subject of the inquiry.

changed to
10-22

TO :

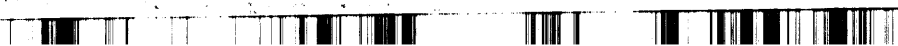
10-22-70

FROM :

10-22-70

10-22-70. 10-22-70, 10-22-70, 10-22-70.

10-22-70. 10-22-70, 10-22-70, 10-22-70.



1283
changed
to
48-36

Office Memorandum • UNITED STATES GOVERNMENT

TO DIRECTOR, FBI
FROM SAC, SAN JUAN
SUBJECT: STATUS OF SECURITY INDEX
CARDS AND ADDRESSES
SAN JUAN DIVISION

DATE: 7/15/52

Confidential

Re SAC Letter No. 100 of 12/28/50.

Addresses have been checked and S.I. cards were in a current status as of July 15, 1952.

list

Assistant Attorney General ~~Clarence M. Kelley~~
Criminal Division

July 3, 1952

Director, FBI

SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. This list is subdivided alphabetically under the field offices of this Bureau covering the residence of the individuals listed.

It is requested that this list be given utmost security.

Attachment

NOTE ON YELLOW ONLY:

Espionage Section of the
Special Section not included.



1285
changed
to
18-19

STANDARD FORM NO. 64

Office Memorandum

4772 • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: July 24, 1952

FROM : SAC, Honolulu

SUBJECT: SECURITY INDEX

PERSONAL & CONFIDENTIAL

Re SAC Letter No. 107, Series 1950, dated 12/28/50, and my letter dated 1/18/51.

In accordance with instructions contained in referenced SAC letter, the addresses and employers of all Security Index Subjects of this office have been verified within the past six months.

Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: July 11, 1952

FROM :

SUBJECT: SECURITY INDEX

PURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

The following is a report on the increase in the Security Index since the last count was furnished to you on June 13, 1952.

<u>Week of</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Increase</u>
June 14-20	78	23	55
June 21-27	51	27	24
June 28 - July 4	56	24	32
July 5-11	66	18	48
	<u>251</u>	<u>92</u>	<u>159</u>

The Security Index count as of today is 18,889.

For your information, during the preceding four-week period 276 cards were added and 80 cards were cancelled, a net increase during the period of 196 cards.

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 18, 1952

FROM :

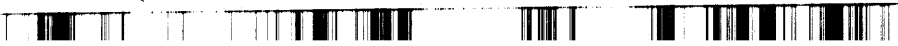
SUBJECT: SECURITY INDEXPURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

During the past week 70 new cards were added to the Security Index and 18 cards were cancelled, a net increase of 52 cards.

The Security Index count as of today is 18,941.



to the authorization of a warrant of arrest, which is a determination which the Department must make and will not be accepted by the Bureau.

(2) Notification to the Department regarding techs, mikes, and unusual techniques in Bureau investigations.

With reference to this subject, it was recalled that an agreement had previously been entered into between the Bureau and Messrs. [redacted] and [redacted] of the Department as to the manner in which the Department would be notified as to the existence of techs, mikes and similar techniques and thereafter the identities of such techs and mikes as reflected in investigative reports. This agreement was subsequently disavowed by [redacted]. At the conference on July 9, after discussion of this problem, [redacted] agreed to the agreement previously entered into by [redacted], and we will continue to handle these matters as previously outlined.

(3) How far shall a Bureau representative go when called upon to testify regarding wire tap evidence in court?

It was agreed during the conference that [redacted] had indicated that an answer to the Bureau's question regarding how far a Bureau representative should go in testifying to wire tap evidence had been prepared and had been submitted to [redacted] for approval. [redacted] indicated that Departmental policy had been formulated and approved only as to testimony in Smith Act cases. His attention was directed to previous overtures to the Department insisting that Departmental policy apply to all testimony regarding wire taps in any type of case. It was [redacted] position that this should not be done.

I pointed out to [redacted] that the Bureau still maintained that a fixed policy should be adopted by the Department which will cover wire tap testimony in any type of case, which would be similar to that adopted by the Department in Smith Act cases.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 16, 1952

FROM :

SUBJECT: CONFERENCE WITH MESSRS.

OF THE DEPARTMENT

JULY 9, 1952

of the Department called at my office at 2:00 P.M. today. He said he would like to go over with me matters which have been discussed at the above conference which, you will recall, was attended by and myself. He reviewed the following items and my comments to are set forth as to each:

(1) Bureau standards for Security Index.

During the conference had advised that the Bureau's standards for inclusion of individuals on the Security Index were being reviewed by the Department and that the Department will communicate with the Bureau with reference to its approval of the standards which we have adopted. In this connection I pointed out to that the Bureau's position during the conference was that the Bureau will insist that the Department either approve our standards as submitted or will stipulate standards which it will approve which can then be applied by the Bureau. The Bureau further pointed out with reference to statement that the Department might adopt a set of standards different from that of the Bureau, that the Bureau feels that the Department should operate under the identical standards as those used by the Bureau.

With reference to the review of files by the Department of persons to be included on the Security Index, indicated that the Department had reviewed approximately 1200 cases and indicated that after reviewing several thousand, the Department might decide to accept the Bureau's decisions on inclusions and not review further files. I pointed out to that it was the Bureau's position that the Department should review all these files and advise the Bureau of their conclusions either approving the inclusion on the Security Index or disapproving. I told that this was clearly a function of the Department and was comparable

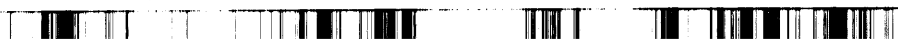
(4) 3(1) and 3(7) Visa Holders.

It was agreed that during the conference we had discussed the various phases of the handling of subjects who are in the United States under 3(1) or 3(7) visas. It was generally position that the responsibility of the Criminal Division should be limited to a determination of whether there has been a violation of criminal statutes. He said that other phases of these cases, such as the determination as to whether the subject is excludable or deportable, the determination of whether persona non grata would apply, and in double agent and espionage cases the over-all determination as to whether intelligence values of a particular operation were such as to preclude other action, should be handled by someone outside the Criminal Division. He suggested this could be done either in the Attorney General's Office or, as in the case of excludability or deportation, by the Commissioner of the Immigration and Naturalization Service.

I pointed out to that in these cases the Criminal Division had originally accepted the responsibility to make all of the determinations discussed, and that we have, in accordance with this agreement, fulfilled our obligations. He agreed that at the approximate time when left the Department that had advised the Bureau that all the functions of the Department pertaining to internal security matters were being vested in the Criminal Division and that since we have received no other advice from the Department since then, we are, of course, bound by instructions to look to the Criminal Division for answers. I pointed out that at that time the Criminal Division apparently accepted this responsibility and had, in fact, acted on a number of cases; that recently the position of the Criminal Division appeared to be one of disavowing their responsibility except for determination as to whether criminal prosecution will lie. I told him that the Bureau did not intend to be put in the position of having to go back and re-do our handling of these cases in accordance with some changed policy of the Department, and that we intend to continue to look to the Criminal Division as being responsible for handling these cases until some other plan is worked out.

ACTION:

For your information.



SAC, Omaha

July 22, 1952

Director, FBI

SECURITY INDEX - *ReBulet*

PERSONAL AND CONFIDENTIAL

RECEIVED BY
RETURNED TO SENDER

ReBulet dated December 20, 1950.

There is enclosed herewith a sealed package containing a new Security Index list of all subjects maintained in the General and Special Sections of the Security Index.

This package should be maintained in your office safe in accordance with instructions in referenced memorandum. This new list replaces the list in your possession. It is your personal responsibility to see that the old list is destroyed by burning.

The Bureau should be advised of your receipt of the attached list and the destruction of the old list.

Enclosure

RECORDED - 75

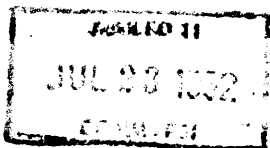
EX - 106

JUL 24 1952

65

JUL 23 9 16 AM '52
RECEIVED BY ROOM
FBI
U S DEPT OF JUSTICE

JUL 31 1952



Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 25, 1952

FROM :

SUBJECT: SECURITY INDEX

PURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

During the past week 80 new cards were added to the Security Index and 23 cards were cancelled, a net increase of 57 cards.

The Security Index count as of today is 16,998.



Office Memorandum • UNITED STATES GOVERNMENT

TO : I

DATE: July 16, 1952

FROM :

SUBJECT:

FIELD DELINQUENCY IN SECURITY/
INVESTIGATIONS

At the recent conference of Special Agents in Charge, Assistant Special Agents in Charge, and field Supervisors held at the Bureau on June 26 and 27, 1952, concerning problems in security investigations, considerable stress was given to the question of the field's delinquency in this type of work.

In this regard, it will be recalled that as early as March of 1951, the Domestic Intelligence Division recognized the rising delinquency in security work in the field and noted the large backlog of work that existed in this type of investigation. By SAC Letter dated March 31, 1951, this problem was pointed out and instructions were issued for each office to review the delinquency situation and to place into effect a program which would bring about a reduction of the percentage of delinquency. Thereafter, this program was closely followed here at the Seat of Government and again in December 1951 an analysis of the over-all situation was made. The results of this analysis indicated that the bulk of our security work was concentrated in twelve of the Bureau's larger field offices and the preponderance of delinquency was also in these offices.

On December 17, 1951, a letter was directed to these offices again instructing them to analyze the problems in their offices and to make concrete plans and take positive steps to bring about a reduction in the delinquency and backlog of work in security-type cases.

On March 15, 1952, an SAC Letter was again directed to the field pointing out the absolute necessity for reducing the backlog in delinquency. This same letter gave specific instructions as a guide to all offices to bring their security work into line.

Since that time, the monthly administrative reports have been carefully studied and letters of encouragement have been directed to those offices which showed progress in reducing the delinquency. At the same time, as to those offices where no progress was being made or there was a retrogression, their deficiencies were forcefully pointed out to them.

WAB:GAS

The above facts were called to the attention of the members of the conference. As was explained to them, the accomplishments in reducing the delinquency have been worthwhile, but that nevertheless, the problem was an ever present one and required their continued attention.

During the discussion which followed, the question of increasing the manpower on security investigations was raised. In doing so, the field representatives stressed the fact that their offices were looking to meeting this situation with the manpower available and no office had adopted a defeatist attitude that the problem was too big to cope with. All of the members were optimistic and felt a solution could be achieved, pointing out that the general trend during the past months has been a decline.

The conference was of the opinion that the inequities in the delinquency and backlogs in the security field as compared with the over-all work of the Bureau is not justified when it is considered that a high proportion of the Bureau's financial appropriations is based on security work and particularly because of the terrific responsibility of the Bureau in the internal security field. The conference felt that some positive steps should be taken because the Bureau's reputation was at stake.

The members of the conference expressed a hope that as Agents became available through the reduction of our applicant program, these Agents could be assigned to security work. The members of the conference also stated that continued attention would be given to streamlining the work both in the opening of cases and by applying the principle of direct action to the investigation to insure that those cases were receiving the proper attention.

The conference suggested that in view of this pressing matter and importance of our Security Program and the fact that we have not been able to implement some of the highly important programs within the security field as yet, the Bureau might well again consider whether we are being injudicious in the use of Special Agent personnel on investigative matters and programs not essential at this time. The conference, of course, was security-minded as the responsibility for the Bureau's Security Program rests in a large measure on the shoulders of the representatives who attended the conference. This was genuinely felt when the representatives advanced the suggestion that the Bureau examine its current programs and investigations in other fields to see whether they are essential.

ACTION:

The conference was advised that the Bureau has given this matter most careful consideration and is continually examining its programs to eliminate items which are not essential, even though they may be desirable. For example, we have declared a moratorium on re-contacts in the American Legion Program and have reduced the contacts necessary in rural posts to either the Adjutant or the Post Commander, instead of both. We have declared a moratorium on the re-contact of plant informants for the same reason, namely, to cut down the amount of work in the field to enable the Agents to apply themselves to security cases.

The Bureau sponsored S-2077 for the express purpose of relieving the Bureau of applicant investigations in order that we might devote ourselves to the heavy responsibilities we have in the security field. The IIC sponsored an internal security report which accelerated our security program and resulted in larger appropriations for the Bureau and, of course, additional personnel. The pressing need for additional personnel, particularly in the Washington Field Office and the New York Office has been recognized by the Bureau and additional personnel has been assigned to those offices.

We have instructed the field to analyze carefully the opening of cases to insure that cases are not being opened where the information does not warrant investigation. In the New York Office, in order to assist in clearing up the delinquency and backlog, we conducted a survey of some 1,000 cases and the New York Office is presently analyzing all remaining cases for the purpose of eliminating those cases which either do not warrant investigation or can be closed with a minimum of effort. We further permitted the New York Office to submit investigative reports in certain instances in order to place subjects on the Security Index, rather than insisting that summary reports be prepared at this time in those cases, with the understanding that summary reports would be submitted later.

We will continue to analyze carefully all of our programs and techniques with a view to eliminating, wherever possible, procedures or programs which are not absolutely essential in order that we can direct our efforts to the handling of the heavy backlog and delinquency in the security field.

1001

Assistant Attorney General James M. McInerney
Criminal Division

July 22, 1952

Director, FBI

SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. This list is subdivided alphabetically under the field offices of this Bureau covering the residences of the individuals listed.

It is requested that this list be given utmost security.

Attachment

NOTE ON YELLOW ONLY:

Espionage Section of the Special
Section not included.

7-23-52 AM
Delivered to Mr. L. J. W. H. O. J. C.
BY D. J. C. + J. C. P. C.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 10, 1952

FROM :

SUBJECT: SECURITY INDEX STANDARDS
EMERGENCY DETENTION PROGRAM

While discussing other matters with Mr.
of the Department, and his assistants,

on July 9, 1952, and I
brought up two questions we have been attempting to
resolve with the Department for some months; namely,
the approval by the Department of the standards used by
us for placing persons on the Security Index, and the
review of our Security Index cases by the Department.

advised that Departmental
attorneys have reviewed approximately 1,200 Security
Index cases, with the result that the Department is
in tentative agreement that all of these cases are
warranted for inclusion in the Security Index. He
said that the reviewing attorneys have set aside not
more than 2% of the cases for further review and, in
the event there is any question as to whether they
should be retained in the Index, the Bureau will be
consulted on each individual case.
was asked whether he contemplates reviewing every case
in the Index. He advised that he contemplates re-
viewing several thousand of the cases and if the
present pattern continues, reflecting agreement by the
Department that the individuals should be included in
the Security Index, the remainder of the cases will not
be reviewed, but the Department will approve the
inclusion of the remaining cases in the Index for
apprehension.

We have previously requested the Department
to review the reports for each Security Index subject
and to advise us in each instance as to whether the
Department approved or disapproved the listing of each
name in the Security Index. I think we should insist
on this procedure, if possible.

Relative to the question of standards, you will recall we have been insistent that the Department approve our standards or give us a reason to the contrary. Several months ago the Department furnished us a proposed set of standards to be used by them in reviewing these cases. These standards were a patent attempt to apply the detention provisions of the McCarran Act, in spite of the fact the Department has consistently stated the McCarran Act is not workable and that the emergency detention program would be launched under the Department's program rather than the McCarran Act. We returned these standards to the Department, pointing out they were not properly drawn, in that they did not cover potentially dangerous individuals. Since that time the Department has been attempting to work out a set of standards satisfactory to them for review purposes. Because this matter dragged on and on, we insisted that the Department give us written approval for the standards under which we are operating, and we have been pushing the Department for such written approval.

In discussing this with _____ on July 9, 1952, we again asked when this written approval would be forthcoming. _____ stated he understood we have already been given written authority to apprehend anyone on the Security Index, pending the decision on these standards. This is true, as _____ gave us such authority. Nevertheless, we told _____ we must insist on the Attorney General's specific approval of the standards under which we are operating, inasmuch as we are an investigative agency, and the policy as to whom should be apprehended under any detention program must rest with the Attorney General.

_____ advised that for purposes of review, he is thinking in terms of applying a broad general standard rather than a set of standards; that broad standard to cover individuals potentially dangerous as saboteurs or espionage agents. He said a memorandum is being prepared in this respect.



We reiterated we should have written approval from the Attorney General of the standards used by us which we have furnished to the Department, these standards to be used for the purpose of placing individuals on the Security Index to be apprehended in the event of an emergency.

RECOMMENDATIONS:

- yes. H. (1) That we insist that the Department review all of the cases on the Security Index and give us clearance or denial in each case. This recommendation is made despite the fact Mr. [redacted] indicated that one of the reasons for not completing the entire review is the matter of expense to the Department.
- yes. C. (2) That we insist on written approval from the Department of our standards for purposes of placing subjects on the Security Index and their subsequent apprehension.
- yes. H. (3) That we continue to follow the Department to secure a copy of their standards for review, for the purpose of seeing whether their standards conform with ours.

I can't remember the Dept having one set of standards & approving a different set for FBI.

The Attorney General

July 25, 1952

Director, FBI

PROGRAM FOR APPREHENSION AND DETENTION
OF PERSONS CONSIDERED POTENTIALLY
DANGEROUS TO THE NATIONAL DEFENSE AND
PUBLIC SAFETY OF THE UNITED STATES

During a recent conference of representatives of the Criminal Division of the Department and the Bureau the matter of the review by Department attorneys of investigative reports on subjects whose names are listed in the Security Index was discussed. The Department representatives indicated that to date approximately 1,200 Security Index cases had been reviewed and that the Department is in tentative agreement that all of the cases reviewed are warranted for inclusion in the Security Index except approximately two percent which have been set aside for further review. They indicated that in the event there is any question as to whether an individual's name should be retained in the Security Index the Bureau will be consulted in each individual case.

During the course of the discussion the Bureau representatives raised the question as to whether the Department contemplates reviewing every case in the Security Index. They were advised that it is contemplated that several thousand cases will be reviewed by the Department attorneys and if the present pattern continues reflecting agreement by the Department that the individuals should be included in the Security Index, the remainder of the cases will not be reviewed and the Department will favor the inclusion of the names of the remaining individuals in the Security Index.

It is my opinion that all cases for subjects whose names are listed in the Security Index and are scheduled for apprehension in the event of a national emergency should be reviewed by the Department attorneys. All authority for apprehensions in an emergency under the above-mentioned Program flows directly from you. As you know after apprehensions are effected it will be the

Department's responsibility to handle the appropriate hearings that will be afforded the detainees. If the Department has not reviewed a Security Index case prior to the recommendation to determine whether it approves or disapproves the action, it places this Bureau in the position of being the investigator and the prosecutor until such time as the Department takes over for the purpose of the hearings. Since this Bureau is a fact-finding investigative agency and the decision to deprive an individual of personal liberty in any matter over which this Bureau has investigative jurisdiction is the responsibility of the Department, I feel that it is essential that all Security Index cases be reviewed by the Department.

In view of this I again urge that all cases for subjects listed in the Security Index be reviewed by Department attorneys to determine whether the Department approves or disapproves the listing.

Questions relating to the standards used as a basis for including names in the Security Index were discussed at the conference. The importance of this Program in maintaining the internal security of the country at the time of an emergency and the corresponding responsibilities of the Department and the Bureau dictate that all questions relating to the standards be resolved promptly by the Department in order that there can be a complete understanding in the matter. These questions relating to approval by the Department of the Security Index standards presently utilized by this Bureau have been under consideration at the Department for some time.

During the conference representatives of the Department advised that for the purpose of the review of Security Index cases by Department attorneys a broad general standard would be used, the broad standard to cover individuals potentially dangerous as saboteurs or espionage agents. The general standard would be used for review purposes rather than the detailed Security Index standards utilized by this Bureau. I cannot understand the procedure of the Department using one set of standards for review purposes and approving a different set of Security Index standards for this Bureau to use in

considering individuals for the Security Index. Unless the Department and the Bureau have common grounds for determining an individual is dangerous or potentially dangerous to the internal security of the country in the event of an emergency there can never be a complete understanding between the Department and the Bureau in this vital matter. Therefore, I firmly believe that the Department and the Bureau should use the same Security Index standards.

In the interest of the national security, I will appreciate an early reply to this communication.

cc - (3) Deputy Attorney General

cc - (2) Assistant Attorney General
Criminal Division

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: 7/17/52

FROM : SAC, Omaha

PERSONAL AND CONFIDENTIAL

SUBJECT: SECURITY INDEX

Rebulet 7/3/52 forwarding the new Security Index list. The old list has been destroyed by burning.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: July 29, 1952

FROM :

SUBJECT: SECURITY INDEX -
PREPARATION OF SUMMARY REPORTSPURPOSE:

To submit for your approval the attached SAC Letter.

BACKGROUND:

At the recent Internal Security - Espionage Conference the question was raised as to whether it is necessary to completely document information included in summary reports on important Communist functionaries against whom a *prima facie* case can be made. It was suggested that the reports contain information concerning all of the subject's activities but only that information necessary to make a solid case would be documented.

OBSERVATIONS:

We have previously issued instructions stating that it will be necessary to document all information specifically reported but have provided for the elimination of repetitious and cumulative items with a view to cutting-down on the work necessary to prepare reports particularly those of important Communist functionaries. The Internal Security Section recommends that these instructions remain in effect and that we continue to document all evidence and intelligence information which is specifically set forth in summary reports.

ACTION:

If you agree, the attached SAC Letter should be sent to the field.



28-16

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI
FROM : SAC, Memphis
SUBJECT: SECURITY INDEX
PREPARATION OF SUMMARY REPORTS

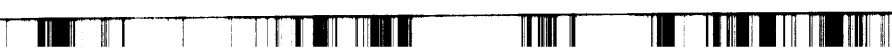
DATE: 7/2/52

Reference No. SAC Letter I dated 3/1/52.

The following information is being submitted pursuant thereto:

Category	Total # of cases	No. of Initial Security Index Submitted to date	No. of Summary Reports to be Submitted	Expected date of Completion
1	1	0	1	10/1/52
2	0	0	0	0
3	0	0	0	0
4	0	0	0	0
5	9	6	3	10/1/52
6	3	3	0	0
TOTALS	13	9	4	

Please note that the above figures relate to the SI cases as they exist at this date. This office now has 12 SI subjects and is in process of recommending one additional which will make 13.



STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: 6/1/52

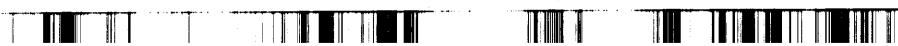
FROM: SAC, Omaha

PERSONAL AND CONFIDENTIAL

SUBJECT: SECURITY INDEX

Rebulet 7/22/52.

The new Security Index list has been received with relet and the old list received with Bulet of 7/3/52 has been destroyed by burning.



Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI ()

DATE: July 31, 1952

FROM : SAC, New York ()

CONFIDENTIALSUBJECT: EMERGENCY DETENTION PROGRAM,
APPREHENSIONS BY POLICE OFFICERSN Security Index - General

Rebulet May 7, 1952 granting authority for the use of police officers alone, without Special Agents being present, in effecting the apprehensions of routine Security Index subjects at the time of an emergency.

It is noted that the Master Warrant of Arrest is signed by the Attorney General and directed to "The Director of the Federal Bureau of Investigation" authorizing and directing "you and your duly authorized agents to arrest —", etc. "A"—.

The Bureau is requested to advise whether the phrase "duly authorized agents" can be said to include officers of the NYC Police Department acting alone under this program.

The question of legality of arrest by police officers alone may come up at some future conference with the NYC Police Commissioner.

SAC, New York ()

August 21, 1952

Personal Attention

Director, FBI ()

EMERGENCY DETENTION PROGRAM
INSTRUCTIONS BY POLICE OFFICERS

Bureau dated July 31, 1952, in which you state it is noted that the Master Warrant of Arrest is to be signed by the Attorney General and directed to "The Director of the Federal Bureau of Investigation" authorizing and directing "... you and your duly authorized Agents to arrest..." etc. You request advice as to whether the phrase "duly authorized Agents" can be said to include officers of the New York City Police Department acting alone under this Program, pointing out that the legality of arrest by police officers alone may come up at some future conference with the Commissioner of the New York City Police.

For your information, instructions from the Attorney General covering the plan of operation for the Emergency Detention Program provide that the Bureau will enlist the aid and assistance of other law enforcement agencies where needed. The text of the Master Warrant of Arrest on this point is worded as follows: "... I hereby authorize and direct you and your duly authorized Agents to arrest or cause the arrest of the persons set forth ..."

As indicated above, the Attorney General at the time of an emergency will authorize arrests of Security Index subjects under the direction of the Bureau and the Bureau will request assistance in the matter where needed. 22

In connection with the statement in relet that the question of legality of arrest by police officers alone may come up at some future conference with the New York City Police Commissioner, you are again reminded as you were in Bureau letter dated July 7, 1952, that when making arrangements with reliable law enforcement officers for police assistance needed by the Bureau at the time of an emergency you should request assistance for work of internal security nature without discussing the Emergency Detention Program or the specific nature of the assistance requested to given the officers. Due to the confidential nature of the Emergency Detention Program you should be certain that the Program is not discussed with law enforcement officials or police officers.

STANDARD FORM NO. 64

Office Memorandum • UNIT

GOVERNMENT

TO :

DATE: August 1, 1952

FROM :

SUBJECT: SECURITY INDEX

PURPOSE:

To advise you of the total cards in the Security Index.

DETAILS:

During the past week 50 new cards were added to the Security Index and 19 cards were cancelled, a net increase of 31 cards.

The Security Index count as of today is 19,029.

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 7-28-52

FROM :

SUBJECT: SECURITY INDEX CARD STATISTICS

There is attached hereto a table showing by Field Office the total number of Security Index cards in our files. This table indicates the nationalistic tendency, the dangerousness classification, sex, race, citizenship status, and others on one of the "special" lists.

These statistics are based on Statistical Section records as of July 15, 1952.

KEYFIELD OFFICE

The first four letters of the field office are used in all cases except St. Louis, which is coded STL0.

NATIONALISTIC TENDENCY OR ORGANIZATIONAL AFFILIATION

COM	Communist Party, USA
BUL	Bulgarian
ISL	Independent Socialist League
NPR	Nationalist Party of Puerto Rico
PPA	Proletarian Party of America
RWL	Revolutionary Workers League
RUS	Russian
POL	Polish
SWP	Socialist Workers Party
YUG	Yugoslavian
UPR	Union of the people for the establishment of the Republic of Puerto Rico
ULP	United Labor Party
HUN	Hungarian
MIS	Miscellaneous (any Nationalistic Tendency or Organizational Affiliation not listed)

DANGEROUSNESS CLASSIFICATION

DC	Priority Detention in the event of an Emergency (DetCom)
CS	Potential Communist Saboteurs (ComSab)
KF	Key Figures
TF	Top Functionary

CITIZENSHIP STATUS

NB	Native Born
NA	Naturalized
AL	Alien
UN	Unknown

SPECIAL SECTION

AEP	Atomic Energy Program employees
ESP	Espionage subjects
FGE	Foreign Government employees
GOV	United States Government employees
PRO	Prominent Person
UNE	United Nations employee
YUG	Pro-Tito

ENCLOSURE

ENC 1



FIELD OFFICE	TOTAL		NATIONALISTIC TENDENCY OF ORGANIZATION															TOTAL	M.	F.
	18,606	17,739	3	137	518	22	2	41	1	610	13	9	0	1	1	1	1			
ALBANY	246	262						2		2								10	39	
ALBUQUERQUE	47	47																21	7	
ANCHORAGE	24	26		1						1								5		
ATLANTA	15	15																6		
BALTIMORE	351	344		3						4								11	11	40
BIRMINGHAM	11	11																		
BOSTON	462	441				2		1		13								1	4	
BUFFALO	273	230	1	2				4		36								75	10	25
BUTTE	74	74																42	7	31
CHARLOTTE	49	49																37	2	12
																		27	2	4
CHICAGO	1072	995		16	5	12		1	1	36	6							21	4-6	135
CINCINNATI	194	193								1								86	4	28
CLEVELAND	554	516	1	8			1			25	2							15	2-8	51
DALLAS	45	45																25	18	5
DENVER	163	163																76	57	18
DETROIT	1222	1146		15		2				55	2							53	429	52
EL PASO	15	15																7	6	1
HONOLULU	92	92																45	0	32
HOUSTON	70	66								4								10	24	13
INDIANAPOLIS	232	227				3				1	1							114	97	16
KANSAS CITY	39	38		1														17	13	3-
KNOXVILLE	8	8																4	4	
LITTLE ROCK	14	14																11	3	1
LOS ANGELES	2664	2520		21		2		7		102	3							393	19	77
LOUISVILLE	24	24																10	8	3
MEMPHIS	13	13																3	4	2
MIAMI	102	102																18	34	5
MILWAUKEE	283	261								22								16	110	10
MINNEAPOLIS	480	407		1						74								71	154	26
MOBILE	4	4																2	1	
NEWARK	628	608		3	3					14								31	126	95
NEW HAVEN	477	471						1		5								88	161	35
NEW ORLEANS	71	71																33	18	7
NEW YORK	3477	3334	1	21	33			15		61	4			1	2			10	605	180
NORFOLK	19	19																6	4	3
OKLAHOMA CITY	59	58						1										30	17	7
OMAHA	35	35																16	12	4
PHILADELPHIA	880	819		14	1			2		44								173	320	63
PHOENIX	92	91				1												22	16	5
PITTSBURGH	378	355		2						21								54	129	29
PORTLAND	191	189		2														69	47	19
PORTLAND	23	23																11	10	
SALT LAKE CITY	107	189		2						6								51	51	27
SALT LAKE CITY	74	76																40	27	13
SAN ANTONIO	13	13																14	6	3
SAN DIEGO	100	100																47	20	
SAN FRANCISCO	1940	1800		16			1	2		54								144	635	
SAN JUAN	148	5			274								9					166	38	1
SEATTLE	600	600		9						22								75	212	30
SPRINGFIELD	115	104								2								49	39	6
WASH. FIELD	237	230						5										102	67	12

(My Attention)
ENC 2

SECURITY INDEX CAPS STATION - BUREAU OFFICE
 LOW STAFF SPECIAL SEC. IN CORPS, 20 JULY 15, 1948

RANK		AGE		SEX		CITIZENSHIP STATUS		RACE		SPECIAL	
1	2	3	4	5	6	7	8	9	10	11	12
1	2	3	4	5	6	7	8	9	10	11	12
10	1	39			175	91	202	48	7	9	238
21		7			31	16	42	3	2		45
5					25	3	23	5			26
6					10	5	14	1			13
11	11	40	2	227	124	264	78	8	1	307	44
11		4			9	2	11				10
78	10	25	3	317	145	355	96	7	4	436	26
42	7	31	1	191	82	222	37	10	4	226	47
37	2	12		54	20	67	6	1		74	
27	2	4		33	16	49				39	10
21	4-6	135	7	797	275	701	321	46	4	898	167
86	4	28		137	157	154	34	2	4	153	41
15	2-8	51	3	396	158	415	178	10	1	488	66
25	18	5		33	12	39	4	2		40	5
76	57	18		118	45	136	15	7	5	147	12
103	429	52	4	904	318	833	343	41	5	1018	200
7	6	1		10	5	12	2	1		15	
45	0	32		72	20	78	6	7	1	29	1
24	13			51	19	62	7	1		55	15
114	97	16	1	175	57	166	56	8	2	199	33
17	13	3		29	10	37	2			37	2
4	4			7	1	6	2			8	
11	3	1		10	4	13	1			8	6
393	19	77	1	1666	998	1992	583	62	27	2465	169
3	4	2		9	4	13				8	5
48	34	5		68	34	61	39	1	1	98	4
26	110	10	2	204	79	221	57	5		264	16
71	154	26	1	331	151	407	64	10	1	463	18
2	1			3	1	4					4
31	126	95		464	164	490	120	9	9	568	58
88	161	35	1	313	164	321	146	5	5	431	46
35	18	7		52	19	61	6	2	2	52	18
10	605	180	15	2475	997	2529	774	131	38	3186	233
6	4	3		16	3	13	6			14	5
30	17	7		47	12	57	1	1		47	12
16	12	4		28	7	34		1		31	4
173	320	63	3	596	284	686	184	8	2	779	100
32	16	5		61	31	66	22	2	2	79	13
54	129	29	1	291	87	277	88	11	2	317	61
68	47	18	1	140	51	161	22	3	5	187	4
21	10			15	8	20	1	2		20	3
91	51	27		138	59	160	34	2	1	153	44
40	27	13		40	27	72	3		1	67	8
14	6	3		10	8	16				17	1
47	18			72	36	85	18	4	1	99	6
144	695		2	1218	722	1582	295	51	12	1680	219
166	38	18		356	32	382	2	4		335	40
1				2	1	3				1	2
279	212	30		418	222	565	54	16	5	586	46
49	39	6		86	20	86	18	2		89	17
102	67	12	1	144	93	176	52	6	3	202	34

ENC 3

8-5-52

(I) SECURITY INDEX, SECURITY INVESTIGATIONS AND RELATED MATTERS --
The following instructions and suggestions are to be effective immediately:

SECURITY INDEX - VERIFICATION OF CHANGE
OF ADDRESSES BY AUXILIARY OFFICES

It has been noted that in certain instances there have been delays by auxiliary offices in verifying information that a Security Index subject has changed residence and is residing within the territory covered by the auxiliary office. Until the verification of the new address is made by the auxiliary office, the office of origin cannot forward the Security Index cards and pertinent information with Form FD-128 to change the office of origin and the Security Index cards are not maintained in the office within whose territory the subject presently resides.

Whenever an auxiliary office receives a request to verify an address of a Security Index subject who is reported to be residing within its jurisdiction, the request shall be assigned immediately and the matter shall receive expeditious attention. The results of the investigative efforts to verify the new address of the Security Index subject must be transmitted to the office of origin within two weeks of the receipt of the request. When the office of origin receives a verification of a new address for a Security Index subject, Form FD-128 should be prepared without delay in order to advise the Bureau and to transmit the Security Index cards and other pertinent information to the new office of origin.

SECURITY-TYPE CASES TRANSFERRED TO A
NEW OFFICE OF ORIGIN BY FORM FD-128

When a security-type case is transferred to a new office of origin by the use of Form FD-128, the new office of origin should review the pertinent material forwarded with the Form and any pertinent information in the files of the new office of origin and a determination should be made as to whether additional investigation is warranted at the time in that office. If so, the case should be maintained in a pending status and placed in line for investigation.

If a determination is made that no additional investigation or other action is warranted at the time in the new office of origin, the Bureau should be advised by memorandum that no further investigation or other action is warranted and that the matter is being placed in a closed status. The memorandum should be submitted to the Bureau whether or not the name of the subject of the investigation is in the Security Index. If the subject's name is carried in the Security Index and the old office of origin has not brought the case up to date with a summary report but has indicated on the Form FD-128 that a summary report will be prepared, the new office of origin must in any event maintain the case in a pending status to follow the old office of origin to see that the summary report is prepared. Upon receipt of the summary report from the old office of origin, if no additional investigation is contemplated, the new office of origin should then advise the Bureau the case is being closed administratively in its office.

Of course, cases of subjects who are Key Figures or Top Functionaries should never be placed in a closed status in accordance with existing instructions. Cases of Security Index subjects employed in Key Facilities in the new office of origin should never be placed in a closed status in accordance with instructions set out hereinafter.

UNNECESSARY LEADS IN SECURITY MATTER CASES

It is called to your attention that in many cases leads are being set out requiring auxiliary offices to perform investigations unnecessarily. The needless leads have been noted particularly in security matter cases in which the primary purpose of the investigation is to develop sufficient derogatory data to warrant the subject's name being included in the Security Index. We must not lose sight of our objectives in that type of investigation and each Bureau official or Supervisor initialing outgoing correspondence or reports requiring investigation by an auxiliary office should review the leads to be certain that they are justified in line with the objective.

It is highly important that this phase of our work be closely supervised and that all Agents working on security-type cases be familiar with the objectives of the investigation.

8/5/52
SAC LETTER NO. 75
Series 1952

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2

Before an auxiliary office is requested to conduct an investigation in a case, the office of origin should be certain that every effort has been made to obtain the desired information in the office of origin. It has been noted that in many instances it would have been unnecessary to request investigation in an auxiliary office if the office of origin had used ingenuity to obtain the desired information by its own investigative efforts.

Examples of unnecessary leads being directed to auxiliary offices in security matter cases are set out as follows:

Unnecessary investigations flowing from mail covers or toll calls.

Unnecessary verification of birth records and other vital statistics in cases in which no doubt or suspicion as to the truthfulness of the statistics at hand has been raised during the investigation.

Unnecessary verification of previous employment not pertinent to the period of the subject's Communist activity.

Unnecessary accumulative investigation when the objective of placing the subject's name in the Security Index has already been reached.

Unnecessary requests by the office of origin to check the reputation of a subject's relatives. Many times an indices check by the auxiliary office would be sufficient. In many instances even the indices check appears unnecessary.

It is not the purpose of these instructions to curtail in any way the office of origin in requesting investigations by auxiliary offices when there is a definite reason to conduct the investigations either to reach the objectives of the investigations or to obtain data necessary under Bureau instructions.

DOCUMENTATION IN REPORTS AND USE OF THUMBNAIL SKETCH FILES

It has come to the Bureau's attention that there is a possible misunderstanding in the field in regard to the extent of

8/5/52
SAC LETTER NO. 75
Series 1952

documentation necessary regarding the associates of the subject of an investigation and as to the types of security investigations in which complete documentation of information is necessary.

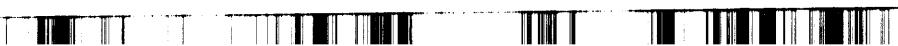
Your attention is directed to No Number SAC Letter I, dated March 14, 1952, which furnished detailed instructions in regard to documentation in summary and investigative reports. As pointed out in that SAC Letter, it will not be necessary to conduct extensive file reviews to document fully information appearing in these reports concerning persons who have associated with the subjects other than to identify the source of the information as you have in the past. If it is felt desirable to include in a report the identities of individuals who are known Communists and have been associates of the subject to lend weight to the evidence of the subject's potential dangerousness, the source of the information reflecting the associate to be a Communist should be identified, but it is not necessary to document such information further by conducting file reviews to determine the identity of the Agent receiving the information or the location of the original source in the files.

In most cases the desired information to identify associates or organizational affiliations of the subject can be readily obtained from case files in the office. In a very limited number of instances it may be necessary for you to secure a thumbnail sketch or characterization of an individual or an organization from another field office or the Bureau. Your attention is called to the fact that whenever a thumbnail sketch or characterization of an individual or an organization is received in your office the information should be placed in thumbnail sketch files in order that it will be available to and can be readily located by an Agent in the office needing the characterizations. By proper administrative handling of characterization material and by acquainting Agents with the location of such material, repeated requests emanating from the same field division for characterization material on the same individual or organization will be eliminated inasmuch as an Agent will be able to find the desired material in his own office.

Instructions regarding documentation of information in reports applies only to reports written on individuals and then only in those instances when (1) the investigating Agent has reason

8/5/52
SAC LETTER NO. 75
Series 1952

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4



to believe the subject's name will be included in the Security Index in the future or (2) the subject's name is already included in the Security Index and the report, summary or investigative, is bringing the case up to date.

SECURITY INDEX SUBJECTS EMPLOYED IN KEY FACILITIES

Under existing instructions a report must be submitted each six months in cases in which a Security Index subject in the usual course of his employment has access to facilities which have been designated key facilities by the Secretary of Defense. Pertinent portions of the current Key Facilities List, furnished by the Secretary of Defense, have been forwarded to the field. In SAC Letter #107, dated October 27, 1951, instructions were issued that the cases of all Security Index subjects employed in key facilities shall be closed upon the completion of required active investigation and shall, thereafter, be followed by administrative tickler for the required report due in six months.

This procedure is henceforth changed. After the completion of the required active investigation of Security Index subjects employed in key facilities, the case shall be placed in a pending inactive status in order that the case can be continually assigned to an Agent and that incoming material can be routed to the Agent to whom assigned. You should set up appropriate administrative procedure so that cases will be removed from the pending inactive status and reactivated periodically for the preparation of the six-months' report.

(J) SECURITY INDEX - PREPARATION OF SUMMARY REPORTS -- Documentation and Selection of Information To Be Included In Summary Reports.

At the recent Internal Security - Espionage Conference the question was raised as to whether it is necessary to document completely information in summary reports on important functionaries against whom a prima facie case can be made.

In this connection your attention is called to pages 15 through 17 of No Number SAC Letter I, dated March 14, 1952, which specifically set forth provisions for eliminating repetitious and cumulative items of information in summary reports. As stated therein it is not possible to specify a maximum or minimum number

8/5/52
SAC LETTER NO. 75
Series 1952

of such items which should be included in each instance but that this would be dependent upon the preponderance of other evidence available for inclusion in the report. It was pointed out that our case against a subject must not be weakened by omitting such items. It was further stated that the selection of such items with regard to the period of time is dependent upon all facts developed against the subject.

The provisions in No Number SAC Letter I, were set forth for the purpose of cutting-down on the tremendous amount of Agent time necessary in preparing summary reports, particularly in those cases of important functionaries where the abundance of evidence makes such repetitious and cumulative items of little value when considered along with the amount and quality of other evidence available.

The Bureau believes that if evidence or intelligence information is of sufficient importance to be specifically set forth in summary reports we must be able to locate and produce such evidence should the necessity arise. Therefore, when such information is specifically set forth in reports it must be fully documented. Of course, it will not be necessary to document information appearing in general statements such as the example set forth on page 17 of No Number SAC Letter I.

It is not practical to specify a date prior to which it will not be necessary to report specifically items of information. It should be borne in mind that certain activities of one subject in the early 1940's or prior thereto may be of particular significance in presenting a clear picture of his importance to a subversive movement while activities of another subject at that time may be of such relative unimportance as to add little or nothing to the weight of our case against him. Each summary report must be prepared in light of the evidence we have on the particular subject in question and independent of other cases.

This letter and the instructions contained in pages 15 through 17 of No Number SAC Letter I, dated March 14, 1952, should be brought to the attention of all Agents engaged in security investigations to be certain that they are familiar with the instructions and observations set forth.

Very truly yours,

John Edgar Hoover

Director

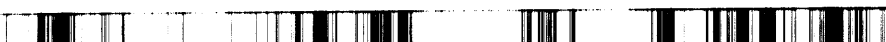
Attachments for (E) & (F)

8/5/52

SAC LETTER NO. 75

Series 1952

6



38-24

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE:

FROM

SUBJECT: [REDACTED]

[illegible]

do not come within the category of "other persons" referred to in the above paragraph.

There are no feeding wounds and no feather damage to the hair shafts.

Director, FBI

July 31, 1952

SAC, San Francisco

SECURITY INDEX -
COMMUNIST PARTY, USA
UNDERGROUND OPERATIONS
INTERNAL SECURITY - C

ReBulet July 3, 1952 concerning a suggestion forwarded by mylet of June 3, 1952.

Please be advised that this suggestion was actually made by SA of this office, and this information was inadvertently omitted from my original letter.

For the Bureau's further information, the other suggestion broken into five parts submitted by letter of June 3rd, was made by as well.

Office Memorandum • UNIT

GOVERNMENT

TO :

DATE: July 25, 1952

FROM :

SUBJECT: SECURITY INDEX -
PREPARATION OF SUMMARY REPORTSSUGGESTION OF SPECIAL AGENT
NEW YORK DIVISIONPURPOSE:

To submit the recommendation of the Domestic Intelligence Division regarding the attached suggestion.

BACKGROUND:

Attached hereto is Special Agent suggestion wherein he recommended:

- (1) Cancellation of the summary report project.
- (2) As a substitute therefor, the adoption of a procedure whereby at the time current investigative reports are submitted, letters will be prepared setting forth in synopsis form all information which would ordinarily be set forth in summary reports under the caption "Communist Party Membership." This information in the letters would be fully documented in accordance with current procedures.

OBSERVATIONS:

The suggested procedure by-passes the basic reason for the summary report project, namely, to bring all Security Index cases into a current status with all pertinent information previously developed consolidated into one report with the sources of the evidence and location thereof identified in the reports. One of the end objectives of this project is to bring these cases into a condition which would enable us to proceed against

the subjects in the event of a national emergency without undue delay in preparing the cases for prosecution. Without the preparation of summary reports at this time Security Index cases cannot be brought to a satisfactory status.

The second phase of this suggestion which proposes submission of separate letters at the time that current investigative reports are submitted which letters would contain pertinent information in synopsisized form would only serve to create duplicate work which is now being avoided by the documentation of such information in the reports rather than in separate communications.

The question as to whether the summary report project is necessary and essential to our operations was determined prior to its institution.

ACTION:

It is recommended that this suggestion not be adopted.

If you agree, this memorandum and the attached suggestion should be submitted to the Training and Inspection Division for further handling and acknowledgment to Agent McCarthy.

J. J. [unclear]

UNITED STATES DEPARTMENT OF JUSTICE
FEDERAL BUREAU OF INVESTIGATION

EMPLOYEE SUGGESTION

JUL 16 1952

Date _____

To: Director, FBI

From: SA

Field Office or Division New York

SUGGESTION: Cancellation of summary reports in security-type cases and adoption of a letter limiting documentation of sources of previously reported information to those which would establish membership in a particular subversive organization. Under existing regulations necessitating submission of summary reports in security-type cases, a numerous amount of Agent time is being expended. Accordingly, the following suggestion is being submitted: (See next page).

Its advantages are: (Advantages of above suggestion will be subsequently noted herein.)

It should save at least \$250,000 annually.

The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States.

Comments and recommendation of Supervisor, SAC, or Assistant Director: If something less than a summary report would serve the purposes of the Bureau in these cases, it is believed that this suggestion would warrant study. If it were adopted, it could follow the pattern of the summary briefs that the Bureau presently uses at the SOG on personnel files in order that, if such a system were adopted in all offices, 2 copies of the security brief would be maintained as the top serial at the SOG and 2 copies as top serials in the Field file; an extra copy would be available for the Department and the USA.

(Signature)

SAC

ENC 1

1502

SUGGESTION: (Cont'd)

As set out in no number SAC Letter I, dated March 14, 1952, the expressed purpose requiring submission of summary reports is that at the time of apprehension of Security Index subjects, each Office will be responsible for placing in the hands of the appropriate United States Attorney sufficient evidence and intelligence information which will enable them to present the case of each subject apprehended to the proper legal body for justification of the apprehension and continued detention of the subject during the emergency.

It is felt that the responsibilities of the Bureau, and of each field office, at such time of apprehension will be adequately met by adoption of the following procedures:

At the time of the preparation of a current investigative report, a separate letter to the Bureau should be prepared setting forth in synopsis form all information which would ordinarily be set forth in the summary report under the caption "Communist Party Membership". This information should be set out in the form of the present instructions for documenting informants on the administrative pages of a summary report with a slightly broader scope given to the description of the evidence under the column "Description and/or Date of Activity", for example:

Identity of Source	Description and/or Date of Activity	Date Received	Agent to Whom Furnished	File Number Where Located
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Where complete documentation of sources are not available, existing instructions for obtaining the same should be followed and an amended letter submitted upon receipt of complete documentation of all such sources.

Enc 2



The same procedure should be followed in submitting Form FD-128 by preparing a separate letter as previously described, a copy of which would be furnished to the new office of origin.

At the time each new investigative report is submitted subsequent to the submission of the initial letter of documentation of sources of membership, such additional evidence which has been developed should be added to that set out in the initial or previous letter in the form of a complete new letter, thus making available for ready reference a complete listing of information with original sources which would place the subject in a particular subversive organization.

In those instances where no additional evidence of membership has been developed, subsequent to the submission of the initial letter of documentation of sources or membership, a notation to that effect may be placed on the administrative page of the investigative report.

The use of a letter rather than a memorandum for the file is expressly urged in order that the Bureau may not only follow the specific case more closely, but may also request that documentation of sources be extended to include evidence of affiliation with front organizations, etc., where evidence of membership in the particular subversive organization may be limited. The use of the foregoing procedures could be extended to encompass all types of security cases, including category 5 described in no number SAC Letter I, by continued following of existing policies for the preparation of reports in security-type cases plus the adoption of the foregoing suggestion, and the Bureau would be able to meet any emergency situation necessitating the furnishing of documented evidence of membership in any particular subversive organization.

1302

ADVANTAGES ARE:

The foregoing suggestion will bring about the following savings:

It is felt that adoption of the foregoing procedures would eliminate the tremendous amount of Agent time consumed in preparation and documentation of summary reports, as well as that time spent in locating complete documentation of sources for information relating to background, associates and affiliation with front organizations, not only by the office of origin, but by auxiliary offices which are being requested to furnish such documentation of sources. It is firmly believed that the adoption of these suggestions will not only enable the Bureau to satisfactorily meet its obligations for presentation of evidence at the time of apprehension and trial of Security Index subjects, but will also enable the Bureau to be in a more favorable position to fulfill its responsibilities in the security field by adding to the Security Index those subjects whose cases are now being held by loss of available Agent time being consumed in the present mode of handling security cases.

ENC - 4 -