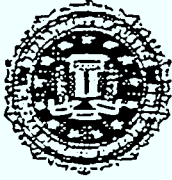


**FEDERAL BUREAU OF INVESTIGATION**  
**FREEDOM OF INFORMATION/PRIVACY ACTS SECTION**  
**COVER SHEET**

**SUBJECT: FBI HISTORY**

**62-24172 VOLUME 1 & A SHORT HISTORY**  
**OF THE FBI**



U.S. Department of Justice  
Federal Bureau of Investigation

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A  
SHORT HISTORY  
OF THE  
FBI

1997

A SHORT HISTORY  
OF THE  
FEDERAL BUREAU OF INVESTIGATION  
1/97

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## ORIGINS

The FBI originated from a force of Special Agents created in 1908 by Attorney General Charles Bonaparte during the Presidency of Theodore Roosevelt. The two men first met when they both spoke at a meeting of the Baltimore Civil Service Reform Association. Roosevelt, then Civil Service Commissioner, boasted of his reforms in federal law enforcement. It was 1892, a time when law enforcement was often political rather than professional. Roosevelt spoke with pride of his insistence that Border Patrol applicants pass marksmanship tests, with the most accurate getting the jobs. Following Roosevelt on the program, Bonaparte countered, tongue in cheek, that target shooting was not the way to get the best men. "Roosevelt should have had the men shoot at each other, and given the jobs to the survivors."

Roosevelt and Bonaparte both were "Progressives." They shared the conviction that efficiency and expertise, not political connections, should determine who could best serve in government. Theodore Roosevelt became President of the United States in 1901; four years later, he appointed Bonaparte to be Attorney General. In 1908, Bonaparte applied that Progressive philosophy to the Department of Justice by creating a corps of Special Agents. It had neither a name nor an officially designated leader other than the Attorney General. Yet, these former detectives and Secret Service men were the forerunners of the FBI.

Today, most Americans take for granted that our country needs a federal investigative service, but in 1908, the establishment of this kind of agency at a national level was highly controversial. The U.S. Constitution is based on "federalism": a national government with jurisdiction over matters that crossed boundaries, like interstate commerce and foreign affairs, with all other powers reserved to the states. Through the 1800s, Americans usually looked to cities, counties, and states to fulfill most government responsibilities. However, by the 20th century, easier transportation and communications had created a climate of opinion favorable to the federal government establishing a strong investigative tradition.

The impulse among the American people toward a responsive federal government, coupled with an idealistic, reformist spirit, characterized what is known as the Progressive Era, from approximately 1900 to 1918. The Progressive generation believed that government intervention was necessary to produce justice in an industrial society. Moreover, it looked to "experts" in all phases of industry and government to produce that just society.

President Roosevelt personified Progressivism at the national level. A federal investigative force consisting of well-disciplined experts and designed to fight corruption and crime fit Roosevelt's Progressive scheme of government. Attorney General Bonaparte shared his President's Progressive philosophy.

However, the Department of Justice under Bonaparte had no investigators of its own except for a few Special Agents who carried out specific assignments for the Attorney General, and a force of Examiners (trained as accountants) who reviewed the financial transactions of the federal courts. Since its beginning in 1870, the Department of Justice used funds appropriated to investigate federal crimes to hire private detectives first, and later investigators from other federal agencies. (Federal crimes are those that were considered interstate or occurred on federal government reservations.)

By 1907, the Department of Justice most frequently called upon Secret Service "operatives" to conduct investigations. These men were well-trained, dedicated -- and expensive. Moreover, they reported not to the Attorney General, but to the Chief of the Secret Service. This situation frustrated Bonaparte, who wanted complete control of investigations under his jurisdiction. Congress provided the impetus for Bonaparte to acquire his own force. On May 27, 1908, it enacted a law preventing the Department of Justice from engaging Secret Service operatives.

The following month, Attorney General Bonaparte appointed a force of Special Agents within the Department of Justice. Accordingly, ten former Secret Service employees and a number of Department of Justice peonage (i.e., compulsory servitude) investigators became Special Agents of the Department of Justice. On July 26, 1908, Bonaparte ordered them to report to Chief Examiner Stanley W. Finch. This action is celebrated as the beginning of the FBI.

Both Attorney General Bonaparte and President Theodore Roosevelt, who completed their terms in March 1909, recommended that the force of 34 Agents become a permanent part of the Department of Justice. Attorney General George Wickersham, Bonaparte's successor, named the force the Bureau of Investigation on March 16, 1909. At that time, the title of Chief Examiner was changed to Chief of the Bureau of Investigation.

## EARLY DAYS

When the Bureau was established, there were few federal crimes. The Bureau of Investigation primarily investigated violations of laws involving national banking, bankruptcy, naturalization, antitrust, peonage, and land fraud. Because the early Bureau provided no formal training, previous law enforcement experience or a background in the law was considered desirable.

The first major expansion in Bureau jurisdiction came in June 1910 when the Mann ("White Slave") Act was passed, making it a crime to transport women over state lines for immoral purposes.

It also provided a tool by which the federal government could investigate criminals who evaded state laws but had no other federal violations. Finch became Commissioner of White Slavery Act violations in 1912, and former Special Examiner A. Bruce Bielaski became the new Bureau of Investigation Chief.

Over the next few years, the number of Special Agents grew to more than 300, and these individuals were complemented by another 300 support employees. Field offices existed from the Bureau's inception. Each field operation was controlled by a Special Agent in Charge who was responsible to Washington. Most field offices were located in major cities. However, several were located near the Mexican border where they concentrated on smuggling, neutrality violations, and intelligence collection, often in connection with the Mexican revolution.

With the April 1917 entry of the United States into World War I during Woodrow Wilson's administration, the Bureau's work was increased again. As a result of the war, the Bureau acquired responsibility for the Espionage, Selective Service, and Sabotage Acts, and assisted the Department of Labor by investigating enemy aliens. During these years Special Agents with general investigative experience and facility in certain languages augmented the Bureau.

William J. Flynn, former head of the Secret Service, became Director of the Bureau of Investigation in July 1919 and was the first to use that title. In October 1919, passage of the National Motor Vehicle Theft Act gave the Bureau of Investigation another tool by which to prosecute criminals who previously evaded the law by crossing state lines. With the return of the country to "normalcy" under President Warren G. Harding in 1921, the Bureau of Investigation returned to its pre-war role of fighting the few federal crimes.

## THE "LAWLESS" YEARS

The years from 1921 to 1933 were sometimes called the "lawless years" because of gangsterism and the public disregard for Prohibition, which made it illegal to sell or import intoxicating beverages. Prohibition created a new federal medium for fighting crime. But the Department of the Treasury, not the Department of Justice, had jurisdiction for these violations.

Attacking crimes that were federal in scope but local in jurisdiction called for creative solutions. The Bureau of Investigation had limited success using its narrow jurisdiction to investigate some of the criminals of "the gangster era." For example, it investigated Al Capone as a "fugitive federal witness." Federal investigation of a resurgent white supremacy movement also

required creativity. The Ku Klux Klan (KKK), dormant since the late 1800s, was revived in part to counteract the economic gains made by African Americans during World War I. The Bureau of Investigation used the Mann Act to bring Louisiana's philandering KKK "Imperial Kleagle" to justice.

Through these investigations and through more traditional investigations of neutrality violations and antitrust violations, the Bureau of Investigation gained stature. Although the Harding Administration suffered from unqualified and sometimes corrupt officials, the Progressive Era reform tradition continued among the professional Department of Justice Special Agents. The new Bureau of Investigation Director, William J. Burns, who had previously run his own detective agency, appointed 26-year-old J. Edgar Hoover as Assistant Director. Hoover, a graduate of George Washington University Law School, had worked for the Department of Justice since 1917, where he headed the enemy alien operations during World War I and assisted in the General Intelligence Division under Attorney General A. Mitchell Palmer, investigating suspected anarchists and communists.

After Harding died in 1923, his successor, Calvin Coolidge, appointed replacements for Harding's cronies in the Cabinet. For the new Attorney General, Coolidge appointed attorney Harlan Fiske Stone. Stone then, on May 10, 1924, selected Hoover to head the Bureau of Investigation. By inclination and training, Hoover embodied the Progressive tradition. His appointment ensured that the Bureau of Investigation would keep that tradition alive.

When Hoover took over, the Bureau of Investigation had approximately 650 employees, including 441 Special Agents. He immediately fired those Agents he considered unqualified and proceeded to professionalize the organization. For example, Hoover abolished the seniority rule of promotion and introduced uniform performance appraisals. Regular inspections of Headquarters and field office operations were scheduled. New Agents had to be between 25 and 35 years old. Then, in January 1928, Hoover established a formal training course for new Agents. He also returned to the earlier preference for Special Agents with law or accounting experience.

The new Director was also keenly aware that the Bureau of Investigation could not fight crime without public support. In remarks prepared for the Attorney General in 1925, he wrote, "The Agents of the Bureau of Investigation have been impressed with the fact that the real problem of law enforcement is in trying to obtain the cooperation and sympathy of the public and that they cannot hope to get such cooperation until they themselves merit the respect of the public."

Also in the early days of Hoover's directorship, a long



held goal of American law enforcement was achieved: the establishment of an Identification Division. Tracking criminals by means of identification records had been considered a crucial tool of law enforcement since the 19th century, and matching fingerprints was considered the most accurate method. By 1922, many large cities had started their own fingerprint collections.

In keeping with the Progressive Era tradition of federal assistance to localities, the Department of Justice created a Bureau of Criminal Identification in 1905 in order to provide a centralized reference collection of fingerprint cards. In 1907, the collection was moved, as a money-saving measure, to Leavenworth Federal Penitentiary, where it was staffed by convicts. Understandably suspicious of this arrangement, police departments formed their own centralized identification bureau maintained by the International Association of Chiefs of Police. It refused to share its data with the Bureau of Criminal Investigation. In 1924, Congress was persuaded to merge the two collections in Washington, D.C., under Bureau of Investigation administration. As a result, law enforcement agencies across the country began contributing fingerprint cards to the Bureau of Investigation by 1926.

By the end of the decade, Special Agent training was institutionalized, the field office inspection system was solidly in place, and the Identification Division was functioning. In addition, studies were underway that would lead to the creation of the Technical Laboratory and Uniform Crime Reports. The Bureau was equipped to end the "lawless years."

## THE NEW DEAL

The 1929 stock market crash and the Great Depression brought hard times to America. Hard times, in turn, created more criminals--and also led Americans to escape their troubles through newspapers, radio, and movies.

To combat the crime wave, President Franklin D. Roosevelt influenced Congress in his first administration to expand federal jurisdiction, and his Attorney General, Homer Cummings, fought an unrelenting campaign against rampant interstate crime.

Noting the widespread interest of the media in this war against crime, Hoover carried the message of FBI work through them to the American people. He became as adept at publicizing his agency's work as he was at administering it. Prior to 1933, Bureau Agents had developed an esprit de corps, but the public considered them interchangeable with other federal investigators. Three years later, mere identification with the FBI was a source of special pride to its employees and commanded instant recognition and respect from the public.

During the early and mid-1930s several crucial decisions solidified the Bureau's position as the nation's premier law enforcement agency. In 1932, Congress passed a federal kidnapping statute. Then in May and June 1934, with gangsters like John Dillinger evading capture by crossing over state lines, it passed a number of federal crime laws that significantly enhanced the Bureau's jurisdiction. Congress also gave Bureau Agents statutory authority to carry guns and make arrests.

The Bureau of Investigation was renamed the United States Bureau of Investigation on July 1, 1932. Then, beginning July 1, 1933, the Department of Justice experimented for almost two years with a Division of Investigation that included the Bureau of Prohibition. Public confusion between Bureau of Investigation Special Agents and Prohibition Agents led to a permanent name change in 1935 for the agency composed of Department of Justice's investigators: the Federal Bureau of Investigation was thus born.

Contributing to its forensic expertise, the Bureau established its Technical Laboratory in 1932. Journalist Rex Collier called it "a novel research laboratory where government criminologists will match wits with underworld cunning." Originally the small laboratory operated strictly as a research facility. However, it benefitted from expanded federal funding, eventually housing specialized microscopes and extensive reference collections of guns, watermarks, typefaces, and automobile tire designs.

Also in 1935, the FBI National Academy was established to train police officers in modern investigative methods, since at that time only a few states and localities provided formal training to their peace officers. The National Academy taught investigative techniques to police officials throughout the United States, and starting in the 1940s, from all over the world.

The legal tools given to the FBI by Congress, as well as Bureau initiatives to upgrade its own professionalism and that of law enforcement, resulted in the arrest or demise of all the major gangsters by 1936. By that time, however, Fascism in Adolph Hitler's Germany and Benito Mussolini's Italy and Communism in Josef Stalin's Soviet Union threatened American democratic principles. With war on the horizon, a new set of challenges faced the FBI.

## WORLD WAR II PERIOD

Germany, Italy, and Japan embarked on an unchecked series of invasions during the late 1930s. Hitler and Mussolini supported the Spanish Falangists in their successful civil war against the "Loyalist" Spanish government (1937-39). Although many Europeans

and North Americans considered the Spanish Civil War an opportunity to destroy Fascism, the United States, Great Britain, and France remained neutral; only Russia supported the Loyalists. To the shock of those who admired Russia for its active opposition to Fascism, Stalin and Hitler signed a nonaggression pact in August 1939. The following month, Hitler seized Poland, and Russia took Finland and the Baltic States. Great Britain and France declared war on Germany, which formed the "Axis" with Japan and Italy--and World War II began. The United States, however, continued to adhere to the neutrality acts it had passed in the mid-1930s.

As these events unfolded in Europe, the American Depression continued. The Depression provided as fertile an environment for radicalism in the United States as it did in Europe. European Fascists had their counterparts and supporters in the United States in the German-American Bund, the Silver Shirts, and similar groups. At the same time, labor unrest, racial disturbances, and sympathy for the Spanish Loyalists presented an unparalleled opportunity for the American Communist Party to gain adherents. The FBI was alert to these Fascist and Communist groups as threats to American security.

Authority to investigate these organizations came in 1936 with President Roosevelt's authorization through Secretary of State Cordell Hull. A 1939 Presidential Directive further strengthened the FBI's authority to investigate subversives in the United States, and Congress reinforced it by passing the Smith Act in 1940, outlawing advocacy of violent overthrow of the government.

With the actual outbreak of war in 1939, the responsibilities of the FBI escalated. Subversion, sabotage, and espionage became major concerns. In addition to Agents trained in general intelligence work, at least one Agent trained in defense plant protection was placed in each of the FBI's 42 field offices. The FBI also developed a network of informational sources, often using members of fraternal or veterans' organizations. With leads developed by these intelligence networks and through their own work, Special Agents investigated potential threats to national security.

Great Britain stood virtually alone against the Axis powers after France fell to the Germans in 1940. An Axis victory in Europe and Asia would threaten democracy in North America. Because of the Nazi-Soviet Pact, the American Communist Party and its sympathizers posed a double-edged threat to American interests. Under the direction of Russia, the American Communist Party vigorously advocated continued neutrality for the United States.

In 1940 and 1941, the United States moved further and further away from neutrality, actively aiding the Allies. In late 1940, Congress reestablished the draft. The FBI was responsible for locating draft evaders and deserters.

Without warning, the Germans attacked Russia on June 22, 1941. Thereafter, the FBI focused its internal security efforts on potentially dangerous German, Italian, and Japanese nationals as well as native-born Americans whose beliefs and activities aided the Axis powers.

The FBI also participated in intelligence collection. Here the Technical Laboratory played a pioneering role. Its highly skilled and inventive staff cooperated with engineers, scientists, and cryptographers in other agencies to enable the United States to penetrate and sometimes control the flow of information from the belligerents in the Western Hemisphere.

Sabotage investigations were another FBI responsibility. In June 1942, a major, yet unsuccessful, attempt at sabotage was made on American soil. Two German submarines let off four saboteurs each at Amagansett, Long Island, and Ponte Vedra Beach, Florida. These men had been trained by Germany in explosives, chemistry, secret writing, and how to blend into American surroundings. While still in German clothes, the New York group encountered a Coast Guard sentinel patrolling the beach, who ultimately allowed them to pass. However, afraid of capture, saboteur George Dasch turned himself in--and assisted the FBI in locating and arresting the rest of the team.

All were tried shortly afterward by a military tribunal and found guilty. Six who did not cooperate with the U.S. Government were executed a few days later. The others were sentenced to life imprisonment, but were returned to Germany after the war. The swift capture of these Nazi saboteurs helped to allay fear of Axis subversion and bolstered Americans' faith in the FBI.

Even before U.S. entry into the War, the FBI uncovered a major espionage ring. This group, the Frederick Duquesne spy ring, was the largest one discovered up to that time. The FBI was assisted by a loyal American with German relatives who acted as a double agent. For nearly two years the FBI ran a radio station for him, learning what Germany was sending to its spies in the United States while controlling the information that was being transmitted to Germany. The investigation led to the arrest and conviction of 33 spies.

War for the United States began December 7, 1941, when Japanese armed forces attacked ships and facilities at Pearl Harbor, Hawaii. The United States immediately declared war on Japan, and the next day Germany and Italy declared war on the United States. By 9:30 p.m., Eastern Standard Time, on December 7, the FBI was in a wartime mode. FBI Headquarters and the 54 field offices were placed on 24-hour schedules. On December 7 and 8, the FBI arrested previously identified aliens who threatened national security and turned them over to military or immigration authorities.

At this time, the FBI augmented its Agent force with National Academy graduates, who took an abbreviated training course. As a result, the total number of FBI employees rose from 7,400 to over 13,000, including approximately 4,000 Agents, by the end of 1943.

Traditional war-related investigations did not occupy all the FBI's time. For example, the Bureau continued to carry out civil rights investigations. Segregation, which was legal at the time, was the rule in the Armed Services and in virtually the entire defense industry in the 1940s. Under pressure from African-American organizations, the President appointed a Fair Employment Practices Commission (FEPC). The FEPC had no enforcement authority. However, the FBI could arrest individuals who impeded the war effort. The Bureau assisted the FEPC when a Philadelphia transit workers' union went out on strike against an FEPC desegregation order. The strike ended when it appeared that the FBI was about to arrest its leaders.

The most serious discrimination during World War II was the decision to evacuate Japanese nationals and American citizens of Japanese descent from the West Coast and send them to internment camps. Because the FBI had arrested the individuals whom it considered security threats, FBI Director Hoover took the position that confining others was unnecessary. The President and Attorney General, however, chose to support the military assessment that evacuation and internment were imperative. Ultimately, the FBI became responsible for arresting curfew and evacuation violators.

While most FBI personnel during the war worked traditional war-related or criminal cases, one contingent of Agents was unique. Separated from Bureau rolls, these Agents, with the help of FBI Legal Attaches, composed the Special Intelligence Service (SIS) in Latin America. Established by President Roosevelt in 1940, the SIS was to provide information on Axis activities in South America and to destroy its intelligence and propaganda networks. Several hundred thousand Germans or German descendants and numerous Japanese lived in South America. They provided pro-Axis pressure and cover for Axis communications facilities. Nevertheless, in every South American country, the SIS was instrumental in bringing about a situation in which, by 1944, continued support for the Nazis became intolerable or impractical.

In April 1945, President Roosevelt died, and Vice President Harry Truman took office as President. Before the end of the month, Hitler committed suicide and the German commander in Italy surrendered. Although the May 1945 surrender of Germany ended the war in Europe, war continued in the Pacific until August 14, 1945.

The world that the FBI faced in September 1945 was very different from the world of 1939 when the war began. American

isolationism had effectively ended, and, economically, the United States had become the world's most powerful nation. At home, organized labor had achieved a strong foothold; African Americans and women, having tasted equality during wartime labor shortages, had developed aspirations and the means of achieving the goals that these groups had lacked before the war. The American Communist Party possessed an unparalleled confidence, while overseas the Soviet Union strengthened its grasp on the countries it had wrested from German occupation--making it plain that its plans to expand Communist influence had not abated. And hanging over the euphoria of a world once more at peace was the mushroom cloud of atomic weaponry.

## POSTWAR AMERICA

In February 1946 Stalin gave a public address in which he implied that future wars were inevitable until Communism replaced capitalism worldwide. Events in Europe and North America convinced Congress that Stalin was well on his way to achieving his goal. The Russian veto prevented the United Nations from curbing Soviet expansion under its auspices.

Americans feared Communist expansion was not limited to Europe. By 1947, ample evidence existed that pro-Soviet individuals had infiltrated the American Government. In June, 1945, the FBI raided the offices of Amerasia, a magazine concerned with the Far East, and discovered a large number of classified State Department documents. Several months later the Canadians arrested 22 people for trying to steal atomic secrets. Previously, Americans felt secure behind their monopoly of the atomic bomb. Fear of a Russian bomb now came to dominate American thinking. The Soviets detonated their own bomb in 1949.

Counteracting the Communist threat became a paramount focus of government at all levels, as well as the private sector. While U.S. foreign policy concentrated on defeating Communist expansion abroad, many U.S. citizens sought to defeat the Communist threat at home. The American Communist Party worked through front organizations or influenced other Americans who agreed with their current propaganda ("fellow travelers").

Since 1917, the FBI and its predecessor agencies had investigated suspected acts of espionage and sabotage. In 1939 and again in 1943, Presidential directives had authorized the FBI to carry out investigations of threats to national security. This role was clarified and expanded under Presidents Truman and Dwight D. Eisenhower. Any public or private agency or individual with information about subversive activities was urged to report it to the FBI. A poster to that effect was distributed to police departments throughout the country. At the same time, it warned

Americans to "avoid reporting malicious gossip or idle rumors."

The FBI's authority to conduct background investigations on present and prospective government employees also expanded dramatically in the postwar years. The 1946 Atomic Energy Act gave the FBI "responsibility for determining the loyalty of individuals ...having access to restricted Atomic Energy data." Later, executive orders from both Presidents Truman and Eisenhower gave the FBI responsibility for investigating allegations of disloyalty among federal employees. In these cases, the agency requesting the investigation made the final determination; the FBI only conducted the investigation and reported the results.

Many suspected and convicted spies, such as Julius and Ethel Rosenberg, had been federal employees. Therefore, background investigations were considered to be just as vital as cracking major espionage cases.

Despite the threats to the United States of subversion and espionage, the FBI's extended jurisdiction, and the time-consuming nature of background investigations, the Bureau did not surpass the number of Agents it had during World War II--or its yearly wartime budget--until the Korean War in the early 1950s. After the Korean War ended, the number of Agents stabilized at about 6,200, while the budget began a steady climb in 1957.

Several factors converged to undermine domestic Communism in the 1950s. Situations like the Soviet defeat of the Hungarian rebellion in 1956 caused many members to abandon the American Communist Party. However, the FBI also played a role in diminishing Party influence. The Bureau was responsible for the investigation and arrest of alleged spies and Smith Act violators, most of whom were convicted. Through Hoover's speeches, articles, testimony, and books like Masters of Deceit, the FBI helped alert the public to the Communist threat.

The FBI's role in fighting crime also expanded in the postwar period through its assistance to state and local law enforcement and through increased jurisdictional responsibility.

Advances in forensic science and technical development enabled the FBI to devote a significant proportion of its resources to assisting state and local law enforcement agencies. One method of continuing assistance was through the National Academy. Another was to use its greater resources to help states and localities solve their cases.

A dramatic example of aid to a state occurred after the midair explosion of a plane over Colorado in 1955. The FBI Laboratory examined hundreds of airplane parts, pieces of cargo, and the personal effects of passengers. It pieced together evidence of a bomb explosion from passenger luggage, then

painstakingly looked into the backgrounds of the 44 victims. Ultimately, Agents identified the perpetrator and secured his confession, then turned the case over to Colorado authorities who successfully prosecuted it in a state court.

At the same time, Congress gave the FBI new federal laws with which to fight civil rights violations, racketeering, and gambling.

Up to this time, the interpretation of federal civil rights statutes by the Supreme Court was so narrow that few crimes, however heinous, qualified to be investigated by federal agents.

The turning point in federal civil rights actions occurred in the summer of 1964, with the murder of voting registration workers Michael Schwerner, Andrew Goodman, and James Chaney near Philadelphia, Mississippi. At the Department of Justice's request, the FBI conducted the investigation as it had in previous, less-publicized racial incidents. The case against the perpetrators took years to go through the courts. Only after 1966, when the Supreme Court made it clear that federal law could be used to prosecute civil rights violations, were seven men found guilty. By the late 1960s, the confluence of unambiguous federal authority and local support for civil rights prosecutions allowed the FBI to play an influential role in enabling African Americans to vote, serve on juries, and use public accommodations on an equal basis.

Involvement of the FBI in organized crime investigations also was hampered by the lack of possible federal laws covering crimes perpetrated by racketeers. After Prohibition, many mob activities were carried out locally, or if interstate, they did not constitute major violations within the Bureau's jurisdiction.

An impetus for federal legislation occurred in 1957 with the discovery by Sergeant Crowell of the New York State Police that many of the best known mobsters in the United States had met together in upstate New York. The FBI collected information on all the individuals identified at the meeting, confirming the existence of a national organized-crime network. However, it was not until an FBI Agent persuaded mob insider Joseph Valachi to testify that the public learned firsthand of the nature of La Cosa Nostra, the American "mafia."

On the heels of Valachi's disclosures, Congress passed two new laws to strengthen federal racketeering and gambling statutes that had been passed in the 1950s and early 1960s to aid the Bureau's fight against mob influence. The Omnibus Crime Control and Safe Streets Act of 1968 provided for the use of court-ordered electronic surveillance in the investigation of certain specified violations. The Racketeer Influenced and Corrupt Organizations (RICO) Statute of 1970 allowed organized groups to be prosecuted for all of their diverse criminal activities, without the crimes



being linked by a perpetrator or all-encompassing conspiracy. Along with greater use of Agents for undercover work by the late 1970s, these provisions helped the FBI develop cases that, in the 1980s, put almost all the major traditional crime family heads in prison.

A national tragedy produced another expansion of FBI jurisdiction. When President Kennedy was assassinated, the crime was a local homicide; no federal law addressed the murder of a President. Nevertheless, President Lyndon B. Johnson tasked the Bureau with conducting the investigation. Congress then passed a new law to ensure that any such act in the future would be a federal crime.

## THE VIETNAM WAR ERA

President Kennedy's assassination introduced the violent aspect of the era known as the "Sixties." This period, which actually lasted into the mid-1970s, was characterized by idealism, but also by increased urban crime and a propensity for some groups to resort to violence in challenging the "establishment."

Most Americans objecting to involvement in Vietnam or to other policies wrote to Congress or carried peace signs in orderly demonstrations. Nevertheless, in 1970 alone, an estimated 3,000 bombings and 50,000 bomb threats occurred in the United States.

Opposition to the war in Vietnam brought together numerous anti-establishment groups and gave them a common goal. The convergence of crime, violence, civil rights issues, and potential national security issues ensured that the FBI played a significant role during this troubled period.

Presidents Johnson and Nixon and Director Hoover shared with many Americans a perception of the potential dangers to this country from some who opposed its policies in Vietnam. As Hoover observed in a 1966 PTA Magazine article, the United States was confronted with "a new style in conspiracy--conspiracy that is extremely subtle and devious and hence difficult to understand...a conspiracy reflected by questionable moods and attitudes, by unrestrained individualism, by nonconformism in dress and speech, even by obscene language, rather than by formal membership in specific organizations."

The New Left movement's "romance with violence" involved, among others, four young men living in Madison, Wisconsin. Antiwar sentiment was widespread at the University of Wisconsin (UW), where two of them were students. During the very early morning of August 24, 1970, the four used a powerful homemade bomb to blow up Sterling Hall, which housed the Army Math Research Center at UW.

A graduate student was killed and three others were injured.

That crime occurred a few months after National Guardsmen killed four students and wounded several others during an antiwar demonstration at Kent State University. The FBI investigated both incidents. Together, these events helped end the "romance with violence" for all but a handful of hardcore New Left revolutionaries. Draft dodging and property damage had been tolerable to many antiwar sympathizers. Deaths were not.

By 1971, with few exceptions, the most extreme members of the antiwar movement concentrated on more peaceable, yet still radical tactics, such as the clandestine publication of The Pentagon Papers. However, the violent Weathermen and its successor groups continued to challenge the FBI into the 1980s.

No specific guidelines for FBI Agents covering national security investigations had been developed by the Administration or Congress; these, in fact, were not issued until 1976. Therefore, the FBI addressed the threats from the militant "New Left" as it had those from Communists in the 1950s and the KKK in the 1960s. It used both traditional investigative techniques and counterintelligence programs ("Cointelpro") to counteract domestic terrorism and conduct investigations of individuals and organizations who threatened terroristic violence. Wiretapping and other intrusive techniques were discouraged by Hoover in the mid-1960s and eventually were forbidden completely unless they conformed to the Omnibus Crime Control Act. Hoover formally terminated all "Cointelpro" operations on April 28, 1971.

FBI Director J. Edgar Hoover died on May 2, 1972, just shy of 48 years as the FBI Director. He was 77. The next day his body lay in state in the Rotunda of the Capitol, an honor accorded only 21 other Americans.

Hoover's successor would have to contend with the complex turmoil of that troubled time. In 1972, unlike 1924 when Attorney General Harlan Fiske Stone selected Hoover, the President appointed the FBI Director with confirmation by the Senate. President Nixon appointed L. Patrick Gray as Acting Director the day after Hoover's death. After retiring from a distinguished Naval career, Gray had continued in public service as the Department of Justice's Assistant Attorney General for the Civil Division. As Acting Director, Gray appointed the first women as Special Agents since the 1920s.

Shortly after Gray became Acting Director, five men were arrested photographing documents at the Democratic National Headquarters in the Watergate Office Building in Washington, D.C. The break-in had been authorized by Republican Party officials. Within hours, the White House began its effort to cover up its role, and the new Acting FBI Director was inadvertently drawn into

it. FBI Agents undertook a thorough investigation of the break-in and related events. However, when Gray's questionable personal role was revealed, he withdrew his name from the Senate's consideration to be Director. He was replaced hours after he resigned on April 27, 1973, by William Ruckelshaus, a former Congressman and the first head of the Environmental Protection Agency, who remained until Clarence Kelley's appointment as Director on July 9, 1973. Kelley, who was Kansas City Police Chief when he received the appointment, had been an FBI Agent from 1940 to 1961.

## AFTERMATH OF WATERGATE

Three days after Director Kelley's appointment, top aides in the Nixon Administration resigned amid charges of White House efforts to obstruct justice in the Watergate case. Vice President Spiro T. Agnew resigned in October, following charges of tax evasion. Then, following impeachment hearings that were broadcast over television to the American public throughout 1974, President Nixon resigned on August 9, 1974. Vice President Gerald R. Ford was sworn in as President that same day. In granting an unconditional pardon to ex-President Nixon one month later, he vowed to heal the nation.

Director Kelley similarly sought to restore public trust in the FBI and in law enforcement. He instituted numerous policy changes that targeted the training and selection of FBI and law enforcement leaders, the procedures of investigative intelligence collection, and the prioritizing of criminal programs.

In 1974, Kelley instituted Career Review Boards and programs to identify and train potential managers. For upper management of the entire law enforcement community, the FBI, in cooperation with the International Association of Chiefs of Police and the Major Cities Chief Administrators, started the National Executive Institute, which provided high-level executive training and encouraged future operational cooperation.

Kelley also responded to scrutiny by Congress and the media on whether FBI methods of collecting intelligence in domestic security and counterintelligence investigations abridged Constitutional rights.

The FBI had traditionally used its own criteria for intelligence collection, based on executive orders and blanket authority granted by attorney generals. After congressional hearings, Attorney General Edward Levi established finely detailed guidelines for the first time. The guidelines for FBI foreign counterintelligence investigations went into effect on March 10,

1976, and for domestic security investigations on April 3, 1976. (The latter were superseded March 21, 1983.)

Kelley's most significant management innovation, however, was implementing the concept of "Quality over Quantity" investigations. He directed each field office to set priorities based on the types of cases most important in its territory and to concentrate resources on those priority matters. Strengthening the "Quality over Quantity" concept, the FBI as a whole established three national priorities: foreign counterintelligence, organized crime, and white-collar crime. To handle the last priority, the Bureau intensified its recruitment of accountants. It also stepped up its use of undercover operations in major cases.

During Kelley's tenure as Director, the FBI made a strong effort to develop an Agent force with more women and one that was more reflective of the ethnic composition of the United States.

### THE RISE OF INTERNATIONAL CRIME

In 1978, Director Kelley resigned and was replaced by former federal Judge William H. Webster. At the time of his appointment, Webster was serving as Judge of the U.S. Court of Appeals for the Eighth Circuit. He had previously been a Judge of the U.S. District Court for the Eastern District of Missouri.

In 1982, following an explosion of terrorist incidents worldwide, Webster made counterterrorism a fourth national priority. He also expanded FBI efforts in the three others: foreign counterintelligence, organized crime, and white-collar crime.

The FBI solved so many espionage cases during the mid-1980s that the press dubbed 1985 "the year of the spy." The most serious espionage damage uncovered by the FBI was perpetrated by the John Walker spy ring and by former National Security Agency employee William Pelton.

Throughout the 1980s, the illegal drug trade severely challenged the resources of American law enforcement. To ease this challenge, in 1982 the Attorney General gave the FBI concurrent jurisdiction with the Drug Enforcement Administration (DEA) over narcotics violations in the United States. The expanded Department of Justice attention to drug crimes resulted in the confiscation of millions of dollars in controlled substances, the arrests of major narcotics figures, and the dismantling of important drug rings. One of the most publicized, dubbed "the Pizza Connection" case, involved the heroin trade in the United States and Italy. It resulted in 18 convictions, including a former leader of the Sicilian Mafia. Then Assistant U.S. Attorney Louis J. Freeh, who

was to be appointed FBI Director in 1993, was key to prosecutive successes in the case.

On another front, Webster strengthened the FBI's response to white-collar crimes. Public corruption was attacked nationwide. Convictions resulting from FBI investigations included members of Congress (ABSCAM), the judiciary (GREYLORD), and state legislatures in California and South Carolina. A major investigation culminating in 1988 unveiled corruption in defense procurement (ILLWIND).

As the United States faced a financial crisis in the failures of savings and loan associations during the 1980s, the FBI uncovered instances of fraud that lay behind many of those failures. It was perhaps the single largest investigative effort undertaken by the FBI to that date: from investigating 10 bank failures in 1981, it had 282 bank failures under investigation by February 1987.

In 1984, the FBI acted as lead agency for security of the Los Angeles Olympics. In the course of its efforts to anticipate and prepare for acts of terrorism and street crime, it built important bridges of interaction and cooperation with local, state, and other federal agencies, as well as agencies of other countries. It also unveiled the FBI's Hostage Rescue Team as a domestic force capable of responding to complex hostage situations such as tragically occurred in Munich at the 1972 games.

Perhaps as a result of the Bureau's emphasis on combatting terrorism, such acts within the United States decreased dramatically during the 1980s. In 1986, Congress had expanded FBI jurisdiction to cover terrorist acts against U.S. citizens outside the U.S. boundaries.

On May 26, 1987, Judge Webster left the FBI to become Director of the Central Intelligence Agency. Executive Assistant Director John E. Otto became Acting Director and served in that position until November 2, 1987. During his tenure, Acting Director Otto designated drug investigations as the FBI's fifth national priority.

On November 2, 1987, former federal Judge William Steele Sessions was sworn in as FBI Director. Prior to his appointment as FBI Director, Sessions served as the Chief Judge of the U.S. District Court for the Western District of Texas. He had previously served as a District Judge and as U.S. Attorney for that district.

Under Director Sessions, crime prevention efforts, in place since Director Kelley's tenure, were expanded to include a drug demand reduction program. FBI offices nationwide began working closely with local school and civic groups to educate young

people to the dangers of drugs. Subsequent nationwide community outreach efforts under that program evolved and expanded through such initiatives as the Adopt-A-School/Junior G-Man Program.

## THE POST-COLD WAR WORLD

The dismantling of the Berlin Wall in November 1989 electrified the world and dramatically rang up the Iron Curtain on the final act in the Cold War: the formal dissolution of the Soviet Union, which occurred on December 25, 1991.

While world leaders scrambled to reposition their foreign policies and redefine national security parameters, the FBI responded as an agency in January 1992 by reassigning 300 Special Agents from foreign counterintelligence duties to violent crime investigations across the country. It was an unprecedented opportunity to intensify efforts in burgeoning domestic crime problems--and at the same time to rethink and retool FBI national security programs in counterintelligence and counterterrorism.

In response to a 40-percent increase in crimes of violence over the previous 10 years, Director Sessions had designated the investigation of violent crime as the FBI's sixth national priority program in 1989. By November 1991 the FBI had created "Operation Safe Streets" in Washington, D.C.--a concept of federal, state, and local police task forces targeting fugitives and gangs. It was now ready to expand this operational assistance to police nationwide.

At the same time, the FBI Laboratory helped change the face of violent criminal identification. Its breakthrough use of DNA technology enabled genetic crime-scene evidence to positively identify--or rule out--suspects by comparing their particular DNA patterns. This unique identifier enabled the creation of a national DNA Index similar to the fingerprint index, which had been implemented in 1924.

The FBI also strengthened its response to white-collar crimes. Popularized as "crime in the suites," these nonviolent crimes had steadily increased as automation in and deregulation of industries had created new environments for fraud. Resources were, accordingly, redirected to combat the new wave of large-scale insider bank fraud and financial crimes; to address criminal sanctions in new federal environmental legislation; and to establish long-term investigations of complex health care frauds.

At the same time, the FBI reassessed its strategies in defending the national security, now no longer defined as the containment of communism and the prevention of nuclear war.

By creating the National Security Threat List, which was approved by the Attorney General in 1991, it changed its approach from defending against hostile intelligence agencies to protecting U.S. information and technologies. It thus identified all countries--not just hostile intelligence services--that pose a continuing and serious intelligence threat to the United States. It also defined expanded threat issues, including the proliferation of chemical, biological, and nuclear weapons; the loss of critical technologies; and the improper collection of trade secrets and proprietary information.

As President Clinton was to note in 1994, with the dramatic expansion of the global economy "national security now means economic security."

Two events occurred in late 1992 and early 1993 that were to have a major impact on FBI policies and operations. In August 1992, the FBI responded to the shooting death of Deputy U.S. Marshal William Degan, who was killed at Ruby Ridge, Idaho, while participating in a surveillance of federal fugitive Randall Weaver. In the course of the standoff, Weaver's wife was accidentally shot and killed by an FBI sniper.

Eight months later, at a remote compound outside Waco, Texas, FBI Agents sought to end a 51-day standoff with members of a heavily armed religious sect who had killed four officers of the Bureau of Alcohol, Tobacco and Firearms. Instead, as Agents watched in horror, the compound burned to the ground from fires lit by members of the sect. Eighty persons, including children, died in the blaze.

These two events set the stage for public and congressional inquiries into the FBI's ability to respond to crisis situations.

On July 19, 1993, following allegations of ethics violations committed by Director Sessions, President Clinton removed him from office and appointed Deputy Director Floyd I. Clarke as Acting FBI Director. The President noted that Director Sessions' most significant achievement was broadening the FBI to include more women and minorities.

### RECENT YEARS: 1993 -

Louis J. Freeh was sworn in as Director of the FBI on September 1, 1993.

Freeh came to the Bureau with impeccable credentials and unusual insight into the Bureau. He had served as an FBI Agent from 1975 to 1981 in the New York City Field Office and at FBI Headquarters before leaving to join the U.S. Attorney's Office for

The Southern District of New York. Here Freeh rose quickly and prosecuted many major FBI cases, including the notorious "Pizza Connection" case and the "VANPAC" mail bomb case. He was appointed a U.S. District Court Judge for the Southern District of New York in 1991. On July 20, 1993, President Clinton nominated him to be FBI Director. He was confirmed by the U.S. Senate on August 6, 1993.

Freeh began his tenure with a clearly articulated agenda that would respond both to deepening crime problems and to a climate of government downsizing. In his oath of office speech he called for new levels of cooperation among law enforcement agencies, both at home and abroad, and he announced his intention to restructure the FBI in order to maximize its operational response to crime.

Six weeks after taking office, he announced a major reorganization to streamline Headquarters operations of the FBI. Many management positions were abolished. Selected divisions and offices were merged, reorganized, or abolished. Soon after, Freeh ordered the transfer of 600 Special Agents serving in administrative positions to investigative positions in field offices. To revitalize an aging Agent work force, Freeh gained approval to end a 2-year hiring freeze on new Agents.

Freeh also instituted changes which affected current FBI employee policies and standards of conduct. These changes strengthened the FBI's traditionally high requirements for personal conduct and ethics, and established a "bright line" between what would be acceptable and what would not.

In continuation of the FBI's commitment to the advancement of minorities and women within the ranks of the organization, in October, 1993, Freeh appointed the first woman, the first man of Hispanic descent, and the second man of African-American descent to be named Assistant Director.

In late 1993, Freeh was given a simultaneous appointment to serve as Director of the Department of Justice's new Office of Investigative Agency Policies. From this position, he has been able to work effectively with law enforcement agencies within the Department of Justice to develop close cooperation on criminal law enforcement issues, including sharing information on drug intelligence, automation, firearms, and aviation support.

Also in late 1993, Freeh moved strongly to dramatize the importance of international cooperation on organized crime issues. He traveled to Sicily to honor his late friend and colleague Giovanni Falcone, who had been killed in a bomb blast with his wife and three bodyguards the year before. On the steps of the Palatine Chapel of the Palace of the Normans, in the face of the Mafia presence, Freeh challenged the Sicilian people "to oppose them with



your minds and hearts and the rule of law." This message was to be repeated and strengthened the following year in the new democratic capitals of Russia and Eastern Europe.

In the summer of 1994, Freeh led a delegation of high-level diplomatic and federal law enforcement officials to meet with senior officials of 11 European nations on international crime issues.

At the outset, Richard Holbrooke, U.S. Ambassador to Germany, declared, "This is the evolving American foreign policy. Law Enforcement is at the forefront of our national interest in this part of the world." Meetings were held with officials of Russia, Germany, the Czech Republic, the Slovak Republic, Hungary, Poland, the Ukraine, Austria, Lithuania, Latvia, and Estonia. On July 4, 1994, Director Freeh officially announced the historic opening of an FBI Legal Attache Office in Moscow, the old seat of Russian communism.

Subsequently, international leaders and law enforcement officials have focused on ways to strengthen security measures against possible theft of nuclear weapons and nuclear materials from Russia and other former republics of the Soviet Union. They have sharpened joint efforts against organized crime, drug trafficking, and terrorism. They have also strongly supported the FBI's efforts to institute standardized training of international police in investigative processes, ethics, leadership, and professionalism: in April 1995, the International Law Enforcement Academy opened its doors in Budapest, Hungary. Staffed by FBI and other law enforcement trainers, the academy offers five eight-week courses a year, based on the FBI's National Academy concept.

To prepare the FBI for both domestic and foreign lawlessness in the 21st century, Freeh spearheaded the effort by law enforcement to ensure its ability, in the face of telecommunications advances, to carry out court-authorized electronic surveillance in major investigations affecting public safety and national security. This ability was secured when Congress passed the Communications Assistance for Law Enforcement Act in October 1994.

He also mounted aggressive programs in specific criminal areas. During the years 1993 through 1996, these efforts paid off in successful investigations as diverse as the World Trade Center bombing in New York City; the Archer Daniels Midland international price-fixing conspiracies; the attempted theft of Schering-Plough and Merck pharmaceutical trade secrets; and the arrests of Mexican drug trafficker Juan Garcia-Abrego and Russian crime boss Vyacheslav Ivankov.

In 1996, the Health Insurance Portability and Accountability Act and the Economic Espionage Act were passed in

the closing days of the 104th Session of Congress, then signed into law. These new statutes enabled the FBI to significantly strengthen its criminal programs in health care fraud and the theft of trade secrets and intellectual property.

At the same time, Director Freeh initiated many changes to prepare for evolving criminal challenges. For example, he began construction of a new state-of-the-art FBI forensic laboratory. He formed the Critical Incident Response Group to deal efficiently with crisis situations. He created the Computer Investigations and Infrastructure Threat Assessment Center to respond to physical and cyber attacks against U.S. infrastructure. And, in 1996, he initiated a comprehensive and integrated FBI response to nuclear, biological, and chemical (NBC) crisis incidents when the FBI was designated lead law enforcement agency in NBC investigations.

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As it approaches its 90th anniversary, the FBI continues to anticipate and respond to emerging criminal threats.

Its work, on behalf of the American people, is being carried out by some of the most dedicated and talented employees found anywhere in the world today. All are committed to combatting criminal activity through the Bureau's investigations, programs, and law enforcement services. They continue the mission of that first small group of Special Agents in 1908 who established a tradition of service that has become the Bureau's motto: Fidelity, Bravery, and Integrity.

FOR FURTHER INFORMATION:

Office of Public and Congressional Affairs  
Federal Bureau of Investigation  
935 Pennsylvania Avenue, N.W.  
Washington, D.C. 20535

<http://www.fbi.gov>

FILE DESCRIPTION

SUBJECT FBI History

FILE NO. 62-24172

VOLUME NO. 1

FEDERAL BUREAU OF INVESTIGATION

Date 6/1 1948

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b6  
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- Send File
- Place on Record
- Place on Record and Return
- Phone me
- See me
- Note and return
- Please handle
- File our files

*Re: FBI History*

H. H. CLEGG  
Room 5256, Ext. 484

DEPARTMENT OF JUSTICE  
WASHINGTON 25, D. C.

Department Cir.  
No. 74

*74*  
F. B. I.

March 16, 1909.

ORDER ESTABLISHING BUREAU OF INVESTIGATION OF THE  
DEPARTMENT OF JUSTICE

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For the purpose of facilitating the investigation work under this Department, the office of the Chief Examiner shall hereafter be called the Bureau of Investigation, and the Chief Examiner is hereby authorized and designated to act as the Chief of the said Bureau, and as such shall have supervision over the work of all persons whose compensation or expenses are paid from the appropriation "Miscellaneous Expenses, United States Courts", or the appropriation "Detection and Prosecution of Crimes," and who are employed for the purpose of collecting evidence or of making investigations or examinations of any kind for this Department or the officers thereof.

GEO. W. WICKERHAM,

Attorney General. 62-24172-

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MAR 29 1977

*c*  
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**The United States Daily**  
Washington

ESTABLISHED MARCH 4, 1926

DAVID LAWRENCE, PRESIDENT  
JAY JEROME WILLIAMS, PUBLISHER  
JOHN E. RICE, GENERAL MANAGER  
VICTOR WHITLOCK, DIRECTOR OF ADVERTISING

July 12, 1926

62-700

Mr. J. Edgar Hoover, Director,  
Bureau of Investigation,  
Department of Justice,  
Washington, D. C.

FBI

Dear Mr. Hoover:

How many subscriptions to The United States Daily will you need for the fiscal year just starting, for the Bureau of Investigation?

We make this inquiry now because at this time bureaus, divisions, and independent establishments are sending in their orders.

If, like some of the other government branches, it is impossible for you to pay your subscriptions in advance, we can tell you that we have made arrangements to bill you in accordance with your particular requirements, after the paper has started.

Yours very truly,

*Jay Jerome Williams*

Jay Jerome Williams

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All the Facts—  
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# The United States Daily

Presenting the Only Daily Record of the Official Acts of the Legislative,  
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1917

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Vol. 1, No. 93.

WASHINGTON, MONDAY, JUNE 21, 1926.

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Is Said to Rest on  
Haugen Farm Bill**

Senator Commits Proviso  
"Extension of Protective  
Policy" if Measure is  
Deferred.

**Duty on Chewing Gum  
Reduced by Germany**

Mobil So Strongly Opposes  
Court to Lower Tariff on  
American Product.

**Tax Receipts  
Show Increase  
Of Five Million**

Statement of Internal Revenue  
Bureau Given "4 for May  
as \$106,811,000."

**Bill Would Provide  
For "Study of Man"**

Senate Considered Study Appoin-  
ment of Scientist to Library  
of Congress for Survey.

**Work at Home  
Scheme Results  
In Fraud**

**Dining Cars to Have  
Meat Grading Service**

Department of Agriculture Ar-  
ranges Daily Inspection With  
Pennsylvania Railroad.

**Appropriations  
At First Session  
\$4,350,000,000**

Accounts for Deficiencies and  
Penalty for Rivers and  
Harbors Not Included  
in Total.

FROM: The United States Daily.

TO: All Bureau and Division Chiefs.

SUBJECT: News Announcements.

INDEXED & INDEXED  
62-24172-X1  
62-12831-1X  
BUREAU OF INVESTIGATION  
22nd and M Streets, N. W.,  
AUG 19 1926  
DEPARTMENT OF JUSTICE  
Div. Two FILE AUG 20 1926

We would appreciate your cooperation in sending us, either by mail or messenger, copies of all letters received by you and your answers thereto which may be of news interest either to the special groups of people affected or the general public. We publish only authorized information and we have no desire to receive this for ourselves alone as a special or exclusive service. Should you desire us to furnish a proof or copy to be posted in the National Press Club or to be given to the news associations, we will be glad to furnish the extra copy to whoever may be designated. Our purpose is merely to make sure that we are getting a complete record of governmental activities.

We have stationed a reporter in every department and in every independent establishment who is assigned to call at every bureau or division at least once every day. Should you have any letters or copies of correspondence that require approval by a higher officer, our representative will be glad to submit the material he has gathered to such higher official. Our reporters are instructed not to send us anything for publication unless it has been fully authorized by the governmental

F. B. I.

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bureau or division in question. You may, therefore, place implicit confidence in our representatives and give them oral announcements or memoranda. Inasmuch as it is physically impossible to make more than one call every day, we would appreciate it if you asked your stenographers to make an extra copy of important letters answered by you and notify us about it at once. We can use material up to 5 P. M., but should, so far as possible, have your announcements in hand before four o'clock whenever possible. Please telephone WEST 2880 if you wish a reporter to come to your office.

Please bear in mind that every member of Congress reads The United States Daily and that the activities of governmental bureaus are of especial interest to them. In fact, by revealing to Congress constantly the enormous amount of work done by the bureaus, there is no doubt that there will be an increase in appreciation of the service rendered by administrative officers.

Trusting that we may have your cooperation, we remain,

Respectfully yours

THE UNITED STATES DAILY

*C. Marshall*

Chief of News Staff.

CGM/L



# The United States Daily

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November 9, 1926.

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NOV 10 1926

MEMORANDUM FOR MR. DODGE.

I am attaching hereto a copy of a communication received by me from an official of the United States Daily, which requests certain information. I am forwarding this to you for your attention in view of the fact that no information of any character can be furnished except from your office.

Very truly yours,

Encl.

Director.

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# The United States Daily

Washington

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JAY JEROME WILLIAMS, PUBLISHER  
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VICTOR WHITLOCK, DIRECTOR OF ADVERTISING

ESTABLISHED MARCH 4, 1926

November 6, 1926

Mr. J. Edgar Hoover,  
Department of Justice,  
Washington, D. C.

Dear Mr. Hoover:

The United States Daily is making a topical survey of all the units of the national government, grouping related activities. The work of each unit will be covered in a special article to be submitted for revision and approval to the bureau before publication. In order to assist us in grouping the bureaus, we are asking all chiefs of bureaus or divisions to check herein the activities in which their units are engaged. Would you kindly look over the attached list, check off the topics which touch your unit and return to us in the enclosed envelope? This will be of great assistance to us in covering the work of the various units in their proper order.

Owing to the magnitude of this task, considerable time may elapse before some of the bureaus are reached in the survey but all will be covered thoroughly and ample time will be given before publication for personal consultation with each bureau chief, careful preparation of his article and revision by him.

We are sure we can count upon you for full cooperation in this great educational work.

RECORDED NOV 10 1926 Sincerely yours,

*C. J. Mostert*  
Chief of News Staff.

62-24172-X2

62-12831-21
BUREAU OF INVESTIGATION
NOV 10 1926 A.M.
DEPARTMENT OF JUSTICE
Div. One

*F. B. I.*

*Mr. DeLoach*  
*11-9-26*  
*J. E. H.*



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| Associations           | Highways             | Prohibition      |
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| Fisheries              | Packers              | Trade Practices  |
| Foreign Affairs        | Passports            | Veterans         |
| Foreign Trade          |                      | Water Power      |
| Forestry               |                      | Weather          |
| Furniture              |                      | Wholesale Trade  |
| Food Industry          |                      | Wool             |

MEM:GAS 62-24172-X3  
~~62-12831-3~~

June 25, 1927.

MEMORANDUM FOR MR. DODGE

62-12831

JUN 27 1927

I am transmitting attached hereto copy of communication, together with enclosure, received from Mr. C. G. Marshall, Chief of News Staff, The United States Daily, under date of June 22.

It will be noted that this communication requests either the preparation of an article with reference to the functions of this Bureau, or my submission to an interview.

Will you please advise me as to your views and wishes in the premises, that is as to whether or not an article should be prepared, or whether it would be preferable to permit the newspaper representative to conduct an interview.

Very truly yours,

Director.

Encl. 50154

BUREAU FILES DIVISION  
MAILED  
JUL 25 1927  
P.M.  
DEPT. OF JUSTICE

7.30.14

# The United States Daily

Washington

THE ONLY COMPLETE DAILY RECORD  
OF THE GOVERNMENT

ESTABLISHED MARCH 6, 1926

DAVID LAWRENCE, PRESIDENT  
JAY JEROME WILLIAMS, PUBLISHER  
JOHN F. RICE, GENERAL MANAGER  
VICTOR WHITLOCK, DIRECTOR OF ADVERTISING

June 22, 1927.



Mr. J. Edgar Hoover, Director,  
Bureau of Investigation,  
Department of Justice,  
Washington, D. C.

Dear Mr. Hoover:

The United States Daily is making a topical survey of the Government. In the series of articles now running are being shown the practical contacts between divisions and bureaus of the Government of the United States, irrespective of their place in the administration organization.

We would be pleased to have an article by you on the functions of your office. If you do not feel that you have time to prepare such an article, we would be glad to send a member of our staff to interview you for material for such an article, to be submitted to you for approval or revision before publication. These articles are running between 1,200 and 1,500 words in length.

I hope that you will find time to prepare this article yourself, but if you cannot, will you be kind enough to inform me when you can see one of our reporters.

I am attaching a copy of the article printed in today's issue, which will give you a general idea as to the character of these articles in the event you have not already seen it.

Sincerely yours,

*C. Marshall*

Chief of News Staff.

JUN 27 1927

8-17.  
Encl. 1.

RECORDED

62-24172-13

62-12831-3

JUN 27 1927

DEPARTMENT OF JUSTICE

Div. Two

FILE

F.B.I.

Handwritten signature/initials

EX-105

July 19, 1927.

Mr. G. G. Marshall,  
Chief of News Staff,  
United States Daily,  
Washington, D. C.

Dear Sir:

I beg to acknowledge receipt of your communication of June 23, 1927, requesting an article on the functions of the Bureau of Investigation of the Department of Justice.

In accordance therewith, I am transmitting, attached hereto, a review of the functions and scope of the Bureau which I trust may meet your wishes.

Very truly yours,

Director.

Encl. 245914.

RECORDED & INDEXED

62-24172-X4  
62-17831-5

BUREAU OF INVESTIGATION	
JUL 21 1927 A. M.	
DEPARTMENT OF JUSTICE	
	FILE

62-12831-

*[Handwritten signature]*

*OF B.I.*

*U*

*3: L. 11*

King's Day  
Mr. Hanson  
Hansen to read  
then in any case  
give and compare  
previous statement  
Yellow & D



# Bureau of Investigation Inquires Into Violations Of Federal Laws and Keeps Criminal Records

## Topic 18—Law Enforcement

### First Article—Bureau of Investigation

In this series of articles presenting a typical survey of the Government are shown the practical contacts between divisions and bureaus irrespective of their place in the administrative organization. Groups of articles have been presented explaining Government activities under each of the following topics: First, Public Health; second, Foreign Relations; third, Education; fourth, Finance; fifth, Conservation; sixth, Industry; seventh, Transportation; eighth, Taxation; ninth, Social Welfare; tenth, Trade Practices; eleventh, Science; twelfth, Shipping; thirteenth, Foreign Trade; fourteenth, Arts; fifteenth, Public Utilities; sixteenth, Communications; and seventeenth, National Defense. The present group deals with Federal activities in connection with Law Enforcement.

By J. Edgar Hoover,  
Director, Bureau of Investigation, Department of Justice.

THE Bureau of Investigation of the Department of Justice has been organized as a functioning investigative division of the Department of Justice since 1908. It is charged with the duty of investigating violations of the laws of the United States and collecting evidence in cases in which the United States is or may be a party in interest.

As a matter of practical policy, the Bureau of Investigation conducts investigative inquiries into such violations, or alleged violations, of Federal laws or statutes as are not specifically assigned, by legislative

action or otherwise, to other governmental investigative agencies.

Among the classes of cases investigated by the Bureau may be listed the following: Bribery of Federal officials, civil rights and domestic violence, contempt of court, copyrights, crimes on the high seas, crimes on Indian and Government reservations, impersonation of Government officials, intimidation of witnesses in Federal cases, neutrality violations, questions relative to pardon and parole cases involving Federal prisoners, passports, patents, peonage cases, perjury in Federal courts, violations of the Red Cross Act, National Bank Act, National Bankruptcy Act, thefts from interstate shipments, violations or alleged violations of the anti-trust laws, White Slave Traffic Act, National Motor Vehicle Theft Act, illegal use of interstate railway passes, thefts, embezzlement and illegal possession of Government property, War Risk Insurance Act, frauds against the Government, etc.

Field offices of the Bureau of Investigation are situated in the larger cities of the United States. The investigative work of the Bureau is carried on by so-called special agents. There is also a division covering the work of expert accountants required in the investigation of various cases involving violations of the National Bank Act, National Bankruptcy Act, Postal Frauds, Farm Loan Act, etc., etc.

As an indication of the work of the Bureau of Investigation there is submitted the following table showing sentences, fines and recoveries imposed and secured by the work of the Bureau during the fiscal year ending June 30, 1926:

	Sentences Yrs. Mo. Days	Fines	Recoveries
Adjusted compensation 1924 .....			
Anti-trust .....		\$5.00	
Alien matters .....		295,801.00	
Bankruptcy .....	2-11-20	101.00	825.25
Bondsmen and sureties .....	110-0-0	70,100.00	922,898.32
Bribery .....	2-0-10	3,440.89	16,860.96
Contempt of court .....	49-0-5	15,497.00	50.00
Counterfeiting .....	2-10-0	4,410.00	2,062.95
Court of Claims .....	9-7-0	330.00	6,979.60
Crimes on Government and Indian reservations .....			804,433.18
Crimes on high seas .....	77-9-4	1,175.00	4,928.28
Customs, laws and smuggling .....	2-11-10	1,200.00	334.00
Fraud against Government .....	7-4-1	3,250.00	3,000.25
Illegal wearing of uniforms .....	12-2-0	100.00	1,910.54
Immigration .....	7-10-18	5,119.91	274.00
Impersonation .....	2-1-8	460.00	3,060.00
Income tax .....	107-11-14	1,250.00	720.50
Interstate commerce except thefts .....	4-0-0	9,475.00	
Intimidating witnesses .....	19-5-1	5,980.00	243.00
Jury investigations .....	28-11-1	15,300.00	1,000.00
Mexican matters .....	7-2-2	800.00	820.00
Miscellaneous matters .....	1-2-0	200.00	1,524,377.84
Miscellaneous (by accountants) .....	118-2-28	142,186.00	1,000,000.00
Narcotic .....			772.50
National Banking Act .....	62-2-1	1.00	163,574.19
National Motor Vehicle Theft Act .....	315-0-0	163,200.00	1,930,709.86
Naturalization .....	2,083-2-16	72,330.79	
Passports and visas .....	1-2-1	360.00	
Peonage .....	5-0-10	250.00	
Perjury .....	2-0-2	2,500.00	
Postal violations except postal frauds .....	22-11-2	326.00	8,806.21
Prohibition Act .....	43-2-1	250.00	
Radical matters .....	102-4-13	120,661.00	134,101.30
Selective service .....	41-0-0		129.50
Theft, embezzlement and illegal possession of Govt. property .....	5-0-0		
Thefts from interstate shipments .....	109-0-0	11,200.00	54,117.81
Using mails to defraud .....	367-0-0	39,175.00	60,098.50
War Risk Insurance .....	70-0-0	11,950.00	
White Slave Traffic Act .....	16-5-1	3,443.00	4,508.07
	638-2-27	36,458.83	3,100.00
	4,494-2-16	\$1,038,856.42	\$6,625,619.59

There were two life sentences, both for crimes on Government and Indian reservations.

**SPECIAL** agents of the Bureau of Investigation are selected with the utmost care and after the most rigid tests have been applied. Appointments are confined to those possessing LL. B. or LL. M. degrees from recognized law schools or colleges.

It has been found that a comprehensive knowledge of law is practically an indispensable requirement in the intellectual equipment of a modern investigator. It is recognized, also, that the moral equipment of a high-class investigator is of positive importance. No special agent of the Bureau of Investigation is appointed who has not first been thoroughly investigated and whose entire career has not been subjected to the closest scrutiny. All agents appointed must have spotless records and must not have been guilty of any offense, either civil or criminal, at any time. The age limit has set between the years of 25 and 40.

Agents of the Bureau perform every investigative activity in cases involving violations of Federal statutes up to the point at which a case is presented in court for actual trial. All agents perform are well grounded in the laws of evidence and not only possess the theoretical training which a legal course affords, but develop, through experience in performing investigative work in intricate cases, and sitting at the counsel table with United States attorneys in court during the trial of these cases, a practical knowledge of legal procedure which enables them to exercise the requisite investigative skill and judgment in the performance of their duties.

**T**HE work of the Bureau is growing rapidly, although there has been no increase (in fact, there has been a substantial decrease in the past five or six years) in the investigative personnel. Among the classes of cases showing a substantial increase from year to year may be noted those involving violations of the National Bankruptcy Act and the National Motor Vehicle Theft Act. Violations of the latter are particularly numerous and are increasing rapidly.

In addition to the investigative work under the jurisdiction of the Bureau, it should be noted that the Director of the Bureau is vested with the immediate supervision and direction of the National Division of

Identification. This institution was created by an Act of Congress and its official statutory existence was initiated on July 1, 1924.

It commenced to function under the provisions of an appropriation act covering the general expenses of the Bureau of Investigation of the Department of Justice for the fiscal year ending June 30, 1925. This act carried a special provision authorizing and providing funds for the acquisition, maintenance and exchange of criminal identification records with the officials of the Government and States. The Identification Division is located in the Hurley-Wright Building, 1800 Pennsylvania Avenue, Washington, D. C. It is manned by an expert personnel of fingerprint classifiers and searchers, together with the necessary clerical staff.

There are, at the present time, in the possession of the National Division of Identification 1,219,511 fingerprint records of criminals both of national and international importance and of current actual interest and value. This Division is supported by, and operates in close daily contact with, law enforcement officials throughout the country, more particularly with the members of the International Association of Chiefs of Police. The Division receives an average of 600 fingerprint cards daily from law enforcement officials throughout this country and abroad.

**T**HESE records are, immediately upon receipt, classified and searched and in the event any previous criminal record is found in the archives of the Division, a complete notice covering the details thereof is immediately transmitted to the law enforcement officials, penal institutions, etc., transmitting said prints to the Bureau.

During the fiscal year ending June 30, 1927, there were 166,920 fingerprint inquiries received by the Bureau. Of the prints received, a total of 52,223 identifications were accomplished, showing past criminal records of minor or major importance. The value of this service and its importance in connection with the work of law enforcement officials everywhere in conjunction with the investigative work of the Bureau is increasing from year to year.

*In the next article of this series, to be printed August 2, Howard Sutherland, Alien Property Custodian, will discuss the functions of his office.*

# The United States Daily

Washington

THE ONLY COMPLETE DAILY RECORD  
OF THE GOVERNMENT

ESTABLISHED MARCH 1, 1926

DAVID LAWRENCE, PRESIDENT  
JAY JEROME WILLIAMS, EDITOR  
JOHN E. HILL, GENERAL MANAGER  
VICTOR WHITLOCK, DIRECTOR OF ADVERTISING

June 22, 1927.



Mr. J. Edgar Hoover, Director,  
Bureau of Investigation,  
Department of Justice,  
Washington, D. C.

Dear Mr. Hoover:

The United States Daily is making a topical survey of the Government. In the series of articles now running are being shown the practical contacts between divisions and bureaus of the Government of the United States, irrespective of their place in the administration organization.

We would be pleased to have an article by you on the functions of your office. If you do not feel that you have time to prepare such an article, we would be glad to send a member of our staff to interview you for material for such an article, to be submitted to you for approval or revision before publication. These articles are running between 1,200 and 1,500 words in length.

I hope that you will find time to prepare this article yourself, but if you cannot, will you be kind enough to inform me when you can see one of our reporters.

I am attaching a copy of the article printed in today's issue, which will give you a general idea as to the character of these articles in the event you have not already seen it.

Sincerely yours,

*C. Marsh*

Chief of News Staff.

8-17.  
Encl. 1.

## of the Government

United States of the amount is, if they are they need and by, that the at for objects and that it is good business at.

**MAKING** a daily topical survey of all the bureaus of the National Government, grouping related activities, is a work which will enable our citizens to understand and use the facilities the Congress provides for them. Such a survey will be useful to schools, colleges, business and professions here and abroad.

—CALVIN COOLIDGE,  
President of the United States,  
1923—

WILSON,  
United States,  
1913-1921

## Enforces Regulations Hant Marine and Seamen

### Shipping

#### Bureau of Navigation.

it to the crew, accounting for such moneys to the shipping companies under bond. They arbitrate disputes between crews and officers of vessels and assist the owners or masters of vessels about to sail in obtaining crews.

They take charge of the effects of deceased seamen, together with any wages due them, accounting in these matters to the Federal courts having jurisdiction. They maintain records of the shipment and discharge of seamen; assist in the location of missing seamen for relatives and consuls; examine food on vessels; assist sick seamen to enter the Marine Hospitals conducted by the Public Health Service; investigate alleged attempts to "shanghai" seamen; and distribute books and magazines to ships.

In the arbitration of disputes between masters and seamen on questions involving wages, fines, discipline, and similar matters, the decisions of the Commissioners as to matters of fact are final.

**WHILE**, as has been recounted, the Bureau of Navigation is generally responsible for the enforcement of the navigation laws of the country, in the discharge of this responsibility the Bureau relies to a very great extent upon employes of the Department of the Treasury, chiefly customs officers.

These officers perform practically all of the work involved in the admeasurement of and documenting of vessels, and in the collection of tonnage dues and navigation fines, penalties and forfeitures; in the recording of bills of sale, conveyances, and mortgages affecting vessel property; in the enforcement of the laws relating to the entry and clearance of vessels at American ports; in the enforcement of the laws providing for the safety and welfare of steerage passengers; and in the enforcement of the laws concerning neutrality, and the laws reserving to American vessels the transportation of cargoes and passengers in the domestic commerce of the United States.

The customs officers in the performance of these duties receive their instructions directly from and make their reports directly to the Bureau of Navigation.

## Clerks in Third-Class Post Offices Denied Benefits of Retirement Act

### Department of Interior Rules They Are Not Federal Employes and So Are Not Entitled to Annuities.

Clerks in post offices of the third or fourth class are not employes of the Government, and are not, therefore, entitled to the benefits of the Civil Service Retirement Act, the Department of the Interior has ruled in a decision affirming an opinion by the Commissioner of Pensions.

Such clerks are hired by the postmaster without regard to civil service rules and are paid at such rates as may be agreed upon by contract between themselves and the postmaster, the Department pointed out. This policy has become an established rule, due to recurrences of the question, and is concurred in by the Civil Service Commission and the Post Office Department, it is stated.

The full text of the decision, signed by the Assistant Secretary of the Interior, John H. Edwards, follows:

Helen S. Swan; Retirement Division, Bureau of Pensions; Claim No. R. 7930; rejection of claim for increase of annuity; affirmed.

Appeal from the Bureau of Pensions. Helen S. Swan was granted annuity under the Civil Service Retirement Act of May 22, 1920 (41 Stat. 614), at the rate of \$351.60 per annum, effective August 30, 1921, on account of disability. The total period of service credited as basis for the said annuity was 15 years, 2 months, and 10 days, which included about 4 years of service in a third-class post office.

#### Original Practice Has Been Changed

At the time of that adjudication, it was the practice to credit service of that character, but that practice was later abandoned for the reason that such employment is regarded as contract service engaged for by the postmaster and paid for by him partly out of allowances allotted by the Post Office Department. Such clerks are not employes of the

Post Office Department. Their compensation and tenure are wholly subject to the control of the postmaster.

In the adjudication of annuities under section 8 of the amendatory retirement act of July 3, 1926 (44 Stat. 904), the Department is not permitted to reduce the rate of annuity granted under the prior law. In the case of Florence E. French, decided November 9, 1926, the Department held (syllabus):

"Clerks in post offices of the third and fourth classes are employes of the postmasters of those offices, not employes of the United States, and are not, therefore, entitled to credit for such service under the retirement law.

"Where in the adjustment under section 8 of the amendatory retirement act of July 3, 1926, of an annuity granted to an employe who was retired under the pre-existing law, the computation would result in a smaller annuity than that allowed under the old act, the rate of the annuity as previously computed will be reduced."

#### Part of Service Not to Be Credited

In the present case it appears that the annuitant has been paid at the rate of \$395.04 per annum from July 1, 1926, which would be a proper increase under the new act if all of the service were subject to credit, but by decision of May 7, 1927, the Commissioner of Pensions ruled that the aforesaid service in a third-class post office was not subject to credit in readjudication of the claim under the new act, in harmony with current interpretation of the law, and that the old annuity should stand. He also held that the overpayment under the new law should be recovered. The claimant has appealed from that action and urges that all of the service should be credited and the increased rate of the new law applied.

The Department has had frequent occasion to consider this question, and it has become an established rule, concurred in by the Civil Service Commission and the Post Office Department, that clerks in post offices of the third or fourth-class are not employes of the Government. They are hired by the postmaster without regard to civil service rules and are paid at such rates as may be agreed upon by contract between themselves and the postmaster. The Government has no voice in the tenure of their service, their hours of labor, or their compensation.

In the administration of the retirement law, credit for service has been denied in the cases of star-route mail carriers, special delivery letter carriers, and others engaged by contract as distinct

## Army Orders

### Infantry.

Lieut. Col. William H. Clendenin, relieved from detail with Organized Reserves of Third Corps Area, detailed to duty at Oklahoma Agricultural and Mechanical College, Stillwater, Okla.

Lieut. Col. Ralph H. Leavitt, orders detailing him to Oklahoma Agricultural and Mechanical College, revoked.

Quartermaster Corps.  
Maj. George Luberoff, relieved from assignment in office of Quartermaster General, ordered to Camp Perry, Ohio, for duty.

tion, which formulates the necessary rules, regulations, under the direction of the Secretary of Commerce, and is ultimately responsible for the administration.

**THE Bureau at Washington decides all questions and disputes which may arise in connection with the registry, enrollment, and licensing of vessels; the entry and clearance of ships at American ports; the assessment and collection of tonnage taxes; and the recording of mortgages, bills of sale, and transfer of vessel ownership. It directly supervises the admeasurement of vessels; and it receives and examines the accounts of customs officers relating to the collection of navigation fees, fines, penalties, forfeitures, and similar items. It has a special field personnel engaged in the enforcement of the motor-boat laws.**

Under the law the Bureau is required to investigate and report to Congress upon the effect of the laws regarding the merchant marine. Every four years it compiles and publishes a volume called "Navigation Laws of the United States," which is a compilation of the navigation laws and the rules and regulations issued by the Department of Commerce for their administration and enforcement. Each year the Bureau collects and publishes comprehensive statistics relating to the merchant marine.

*In the next article of this series, the Commissioner of Lighthouses, George R. Putnam, will tell of the work of the Lighthouse Service.*

Daily Publishing Corporation

ade promptly if they purchasers who ad- at the product is with- mand a refund in ac- promises are sent a hich they are advised is sending two more stery. The customer ore of these cans in a friend's car.

ent Ask Refund. it was stated by the respondents that 9 per cent's customers request plan of sending two story" as indicated, re- age of those insisting per cent.

agents sell "Motor- ones not work satisfac- ents make refund to are clearly entitled to ing of the 'guarantee.' ws that when such the concern for reim- e sent a form letter in

"Perhaps you acted a making refund and we he future you proceed you have the slight- The agent is then in- t second test and if the of satisfied, to send his and the date the first o his car, to the con- n then sends the cus- be filled out and when bed to the concern it is lake a refund. Unless vers the form sent him agent will not receive ill, therefore, lose the concern for the prod-

cluded in Order. he evidence about the ery of the citation to

show cause in this case why a fraud order should not be issued approximately 400 pieces of mail were being received daily addressed to the M-M Laboratories, Inc., M-M Laboratories, and about 12 pieces daily for L. Forgrave, Director, and while no mail is being received for W. C. Phillips, General Manager, and M. H. Wright, Advertising Director. Therefore I have to recommend that the names of W. C. Phillips and M. H. Wright be not included in the fraud order at this time.

"The evidence shows, and I so find, that this is a scheme for obtaining money through the mails by means of false and fraudulent pretenses, representations and promises.

"I therefore recommend that a fraud order be issued against M-M Laboratories, Inc., M-M Laboratories and L. Forgrave, Director, at Chicago, Ill."

## Navy Orders

Capt. Kenneth G. Castleman, det. command U. S. S. Vestal; to Chief of Staff, to Rear Adm. Mark L. Bristol, Comdr. in Chief, Asiatic Flt.  
Comdr. William A. Hall, det. aide on staff, Dest. Sqdns., Setg. Flt.; to Naval Attache, Am. Embassy, Rio de Janeiro, Brazil.  
Lieut. Comdr. Andrew H. Addoms, det. Subm. Div., Coco Solo, C. Z.; to Rec. Ship, San Francisco.  
Lieut. Comdr. Robert O. Glover, det. Bd. Insp'n. and Survey, Navy Dept.; to aide and flag sec'y on staff, Dest. Sqdns., Setg. Flt.  
Lieut. William P. Bacon, orders April 15, 1927, modified; to ast. Insp'r. of Nav. Mat'l, Pittsburgh, Pa.  
Lieut. Malcolm F. Scheffel, det. Bu. Aero., to Aircraft Sqdns., Setg. Flt.  
Lieut. Joseph H. Severny, det. Navy Yard, Puget Sound, Wash.; to U. S. S. Chase.  
Comdr. Clyde E. Cameron (M. C.), det. Nav. Hosp., Mare Island, Calif.; to U. S. S. West Virginia.  
Comdr. George W. Shepard (M. C.), det. U. S. S. West Virginia; to Nav. Hosp., Mare Island, Calif.  
Lieut. James L. Reed (S. C.), det. Navy

In connection with executive om- tional matches.

First Lieut. Irwin H. Joffe, ord' tail- ing him for duty at Fort Hays, Ohio, amended, he is ordered to Fort McPherson, Georgia.

Capt. Charles L. Kindler, San Francisco, ordered to report to Army retiring board, Ninth Corps Area, for examination.

Capt. Bernard J. Finan, relieved from duty at Camp Devens, Mass., detailed to duty with Organized Reserves of First Corps Area.

### Artillery.

Capt. William T. Andrews, Coast Artillery Corps, orders assigning him to Fort Monroe, Va., revoked.

Maj. Robert C. Eddy, Coast Artillery Corps, relieved from duty with Organized Reserves of First Corps Area, detailed to Massachusetts Institute of Technology, Cambridge, Mass.

### Other Branches.

Capt. Charles C. Gans, Medical Corps, relieved from further observation at Walter Reed General Hospital.

Lieut. Col. Edward Davis, Cavalry, relieved from duty as military attache of Mexico, assigned to First Cavalry, Fort Bliss, Texas, with temporary duty in office of Assistant Chief of Staff.

Brig. Gen. Edward L. King and Brig. Gen. George LeR. Irwin, detailed as a member of Army classification board, vice Brig. Gen. Malvern Hill Barnum and Brig. Gen. Frank Parker, who are relieved.

First Lieut. Lloyd Barnett, Air Corps, relieved from further assignment at Crissy Field, Calif., detailed as instructor of Air Corps, Alabama National Guard, with station at Birmingham, Ala.

Capt. Ana N. Duncan, Air Corps, relieved from duty as instructor, Alabama National Guard, ordered to Langley Field, Va.

Maj. Samuel Gordon Green, Ordnance Department Reserve, ordered to active duty, reporting to Assistant Secretary of War.

Maj. Theodore R. Maul, Quartermaster Corps, relieved from assignment at Fort Adams, R. I., detailed to duty with Organized Reserves of First Corps Area, with station at Springfield, Mass.

Capt. Fred E. Hagan, Quartermaster Corps, two days.

### Leave of Absence.

Lieut. Col. Walter D. Smith, General Staff, one month.

Maj. Joseph J. Grace, Signal Corps, one month.

Yard, Washington, D. C.; to U. S. S. Mercy. Comdr. Frank H. Lash (Ch. C.), det. Nav. Trng Sta., San Diego, Calif.; to Asiatic Station.

Lieut. Comdr. Frederick E. Haerberle (C. C.), det. Bu. C. and R.; to Navy Yard, Puget Sound, Wash.

Lieut. Comdr. Gordon W. Nelson (C. C.), det. Office Insp'r. of Nav. Mat'l, Philadelphia, Pa.; to Navy Yard, Philadelphia, Pa.

Ch. Pay Clk. Chauncey G. Olinger, det. U. S. S. Arctic; to Asiatic Station.

Ch. Pay Clk. Jesse A. Scott, to duty Subm. Base, Pearl Harbor, T. H.

A. P. C. Matthew C. Ryan, det. U. S. S. Holland; to Asiatic Station.

lished rules and regulations relative to rates of compensation, hours of labor, and tenure of office.

The action appealed from is affirmed.

## Marine Corps Orders

Maj. W. D. Smith, upon the reporting of his relief, about July 1, detached M. B. Navy Yard, Philadelphia, Pa., to Recruiting District of Philadelphia, Philadelphia, Pennsylvania.

Capt. M. H. Kingman, detached M. B., Quantico, Va., to Headquarters Marine Corps, Washington, D. C., and relieved from special temporary duty beyond the seas with the 2nd Brigade Marine Corps, Nicaragua.

First Lieut. T. H. Cartwright, detached M. B., N. T. S., Newport, R. I., to M. B., Washington, D. C.

First Lieut. F. C. Hall, detached M. B., Washington, D. C., to M. B., N. T. S., Newport, R. I.

Lieut. Col. E. R. Beadle, detached M. B., Parris Island, S. C., ordered to temporary duty at Hdqrs., Marine Corps, to report on June 15, and upon completion temporary duty at Headquarters Marine Corps to proceed to Corinto, Nicaragua, Special Service Squadron, and to the Commanding General, Second Brigade, Marine Corps, for duty as Chief of the Guardia Nacional of Nicaragua.

Maj. H. M. Smith, detailed as an assistant quartermaster, effective July 15.

Capt. J. H. Parker, detached M. B., Parris Island, S. C., ordered to temporary duty at Headquarters Marine Corps, and upon completion temporary duty at Hdqrs., Marine Corps to proceed to Corinto, Nicaragua, and report to the Commander, Special Service Squadron, and to the Commanding General, Second Brigade, Marine Corps, for duty with the Guardia Nacional of Nicaragua.

First Lieut. J. A. McShane, assigned to duty at M. B., Navy Yard, Mare Island, California.

First Lieut. E. A. Poe, relieved from special temporary duty beyond the seas with the Third Brigade, Marine Corps, China, and ordered to return to the Marine Barracks, Quantico, Va.

First Lieut. W. A. Wachtler, detached M. B., Quantico, Va., to Headquarters Marine Corps, Washington, D. C.

Second Lieut. St. J. R. Marshal, detached M. D., U. S. S. Utah, to M. B., Washington, D. C.

The Marine Detachment, U. S. S. Milwaukee, transferred to the U. S. S. Rochester on June 15.

Maj. S. M. Harrington, detached M. B., Quantico, Va., to the Guardia Nacional of Nicaragua, via the S. S. Venezuela, scheduled to sail from New York, N. Y., for Corinto, Nicaragua, on June 25.

Capt. W. N. Best, detached Gendarmerie d'Haiti to M. B., Quantico, Va.

Capt. O. F. Barthe, detached M. B., Parris Island, S. C., to M. B., N. A. S., Pensacola, Florida.

## Win With Health

In the games of life, whether in sports or business, health determines the winners, and proper food largely determines the health. The basis of every meal should be milk from

# Chestnut Farms Dairy

Rated Highest by the Health Department

Phone POTOMAC 4000

You are invited to inspect our plant

Pennsylvania Avenue at Twenty-Sixth Street.

## Army Officers Are Graduated From General Service Schools

### Eighteen Pass With Honors and Thirty-Seven With Distinction in Course for Command and General Staff.

Among the 200 graduates for the academic term 1926-27 of the Command and General Staff school of the General Service schools, at Fort Leavenworth, Kan., are 18 honor graduates and 37 distinguished graduates, the Department of War has just announced.

The list of graduates of the school including those who were graduated with honor, follows:

#### Honor Graduates:

Major Herbert H. Acheson, Coast Artillery Corps.  
Major Harvey C. Allen, Coast Artillery Corps.  
Major Roy S. Atwood, Coast Artillery Corps.  
Major Edwin A. Bethel, Corps of Engineers.  
Major James L. Bradley, Infantry.  
Major Richard F. Cox, Coast Artillery Corps.  
Major Roscoe C. Crawford, Corps of Engineers.  
Major Sylvester D. Downe, Jr., Field Artillery.  
Captain John E. Francis, Infantry.  
Major Samuel A. Gibson, Infantry.  
Major Charles P. Gross, Corps of Engineers.  
Captain Thomas T. Handy, Field Artillery.  
Captain Dale D. Hinman, Coast Artillery Corps.  
Major Joseph M. Swing, Field Artillery.  
Major Calvin P. Titus, Infantry.  
Major Fred L. Walker, Infantry.  
Major Charles P. Williams, Corps of Engineers.  
Major Roscoe B. Woodruff, Infantry.

#### Officers Graduated With Distinction

Distinguished Graduates:  
Major Kenneth T. Blood, Coast Artillery Corps.  
Major Clifford Bluemel, Infantry.  
Major Harry D. Chamberlin, Cavalry.  
Major Henry B. Chadle, Infantry.  
Major Thomas J. J. Christian, Field Artillery.  
Major John F. Conklin, Corps of Engineers.  
Major John B. Coulter, Cavalry.  
Major Raymond V. Cramer, Coast Artillery Corps.  
Major William C. Crane, Jr., Field Artillery.  
Major John E. Creed, Infantry.  
Captain James C. Crockett, Infantry.  
Major William H. Cureton, Field Artillery.  
Major George O. Daly, Field Artillery.  
Major Joseph W. Easterday, Coast Artillery Corps.  
Major Howell M. Estes, Cavalry.  
Captain Oscar L. Gruba, Field Artillery.

Major Clyde L. Eastman, Signal Corps.

Lieutenant Colonel Francis C. Endicott, Infantry.

Major Sidney Erickson, Infantry.

Major Arthur C. Evans, Infantry.

Major d'Alary Fehet, Infantry.

Major Benjamin G. Ferris, Infantry.

Captain William Fisk, Infantry.

Captain Paul H. French, Coast Artillery Corps.

Major Andrew G. Gardner, Infantry.

Major Robert C. Garrett, Coast Artillery Corps.

Major George S. Gay, Field Artillery.

Major Robert A. Gilmore, Infantry.

Major Joseph J. Grace, Signal Corps.

Major Carl Halla, Finance Department.

Major Samuel F. Hawkins, Coast Artillery Corps.

Major Charles B. Hazeltine, Cavalry.

Major Leo G. Heferman, Air Corps.

Major Donald Henley, Infantry.

Major Paul H. Herman, Coast Artillery Corps.

Major Louis E. Hibbs, Field Artillery.

Major Horace M. Hickman, Air Corps.

Major James R. Hill, Cavalry.

Major Carl E. Hoeker, Coast Artillery Corps.

Major Samuel E. Hopkins, Field Artillery.

Major Eustis L. Hubbard, Cavalry.

Major Dean Hudnutt, Field Artillery.

Major Thruston Hughes, Adjutant General's Department.

Captain Robert Joerg, Jr., Infantry.

Major Byron Q. Jones, Air Corps.

Major Ralph E. Jones, Infantry.

Lieutenant Colonel Harry B. Jordan, Ordnance Department.

Major Hugh B. Keen, Infantry.

Major William P. Kelleher, Infantry.

Lieutenant Colonel John R. Kelly, Infantry.

Captain George C. Kenney, Air Corps.

Major Allen Kimberly, Coast Artillery Corps.

Major Manning M. Kimmel, Jr., Coast Artillery Corps.

Major Hugh J. Knerr, Air Corps.

Major Joseph J. Koch, Infantry.

Major George H. Koon, Veterinary Corps.

Major Oscar O. Kuentz, Corps of Engineers.

Captain Otto F. Lange, Infantry.

Major James A. Lester, Field Artillery.

Captain Elmer G. Lindroth, Infantry.

Captain Howard J. Liston, Infantry.

Major Charles B. Lyman, Infantry.

Colonel Hugh MacNeill, Irish Free Army.

Captain Frank U. McCoskrie, Infantry.

Major James A. McGrath, Infantry.

Major Edward C. McGuire, Cavalry.

## Topical Survey

THIS vast organization has never been studied in detail as one piece of administrative mechanism. No comprehensive effort has been made to list its multifarious activities, or to group them in such a way as to present a clear picture of what the Government is doing.

—WILLIAM H. TAFT,  
President of the United States,  
1909-1913

THE people are not jealous of their Government; sure they get the money they desire for the which they are being applied with sense and management. —WOLFE

President of the

## Bureau of Navigation Governing Mercantile

### Topic 15

#### Sixth Article

In this series of articles presenting a Topical Survey of the Government are shown the practical contacts between divisions and bureaus irrespective of their places in the administrative organization. Groups of articles have been presented explaining government activities under each of the following topics: First, Public Health; second, Foreign Relations; third, Education; fourth, Finance; fifth, Conservation; sixth, Industry; seventh, Transportation; eighth, Taxation; ninth, Social Welfare; tenth, Trade Practices; and eleventh, Science. The present group deals with Federal activities in connection with Shipping.

By D. B. Carson,

Commissioner, Bureau of Navigation, Department of Commerce.

THE Bureau of Navigation is responsible, in general, for the enforcement of the laws and regulations applying to the American merchant marine and to American merchant seamen. Certain special lines of work falling within these general categories are entrusted to the Public Health Service and the Steamboat Inspection Service in view of the special facilities possessed by these agencies and to avoid duplication of effort.

The general duties of the Bureau of Navigation include: The registry, enrollment, and licensing of American vessels; the admeasurement of vessels to determine the basis for the assessment of tonnage taxes, and other Federal, State and municipal charges; the assessment and collection of tonnage taxes; the entry and clearance of vessels at American ports; and the recording of deeds, mortgages, bills of sale, and other instruments affecting the ownership of vessels.

This Bureau also supervises the enforcement of laws concerning neutrality, in so far as they relate to offenses involved in the clearance of vessels fitted out for military purposes or in the transportation by water of recruits or munitions. It also administers the maritime laws reserving to American vessels the transportation of cargoes and passengers in the domestic commerce of the United States.

Captain Oscar L. Gruhn, Field Artillery.  
 Major Harry F. Haslett, Infantry.  
 Major Ralph Hospital, Field Artillery.  
 Major Harry C. Ingles, Signal Corps.  
 Major Stafford LeR. Irwin, Field Artillery.  
 Major William H. Lanagan, Corps of Engineers.  
 Major John W. Lang, Infantry.  
 Lieutenant Colonel Aubrey Lippincott, Cavalry.  
 Major Edwin B. Lyon, Air Corps.  
 Major Bruce Magruder, Infantry.  
 Major Clyde H. Metcalf, U. S. Marine Corps.  
 Major Sherman Miles, Coast Artillery Corps.  
 Captain Lyle H. Miller, U. S. Marine Corps.  
 Major William N. Porter, Chemical Warfare Service.  
 Major Guy I. Rowe, Quartermaster Corps.  
 Major Martin C. Shallenberger, Infantry.  
 Major William E. Shedd, Jr., Coast Artillery Corps.  
 Major Robert L. Spragins, Infantry.  
 Major John F. Stevens, Cavalry.  
 Major Charles Thomas-Stable, Coast Artillery Corps.  
 Major Frank Thorp, Jr., Field Artillery.  
 Major Floyd R. Waltz, Infantry.

**Other Graduates of Command And General Staff School**

Graduates:  
 Major Clyde R. Abraham, Infantry.  
 Captain Walter F. Adams, Infantry.  
 Major George E. Arneinan, Field Artillery.  
 Major Lester D. Baker, Infantry.  
 Major Alfred E. Balsam, Infantry.  
 Major Everett D. Barlow, Quartermaster Corps.  
 Captain James W. Barnett, Cavalry.  
 Major George G. Bartlett, Infantry.  
 Major James E. Baylis, Medical Corps.  
 Major Lindsley D. Beach, Cavalry.  
 Captain William H. Beers, Infantry.  
 Major Richard C. Birmingham, Infantry.  
 Captain Henry P. Blanks, Infantry.  
 Captain Oliver J. Bond, Jr., Coast Artillery Corps.  
 Major Allan S. Boyd, Jr., Infantry.  
 Captain Sereno E. Breit, Infantry.  
 Lieutenant Colonel Hugh S. Brown, Infantry.  
 Lieutenant Colonel Francis H. Burr, Infantry.  
 Major Charles S. Caffery, Infantry.  
 Captain Albert D. Chipman, Coast Artillery Corps.  
 Captain Joseph Church, Infantry.  
 Lieutenant Colonel Charles A. Clark, Quartermaster Corps.  
 Major Charles E. Coates, Infantry.  
 Major Fred H. Coleman, Air Corps.  
 Lieutenant Colonel George B. Comly, Cavalry.  
 Captain Michael Costello, Irish Free State Army.  
 Major William L. Gulberson, Infantry.  
 Major Joseph H. Davidson, Infantry.  
 Major Michael F. Davis, Air Corps.  
 Major Ernest J. Dawley, Field Artillery.  
 Major Benjamin F. Delamater, Jr., Infantry.  
 Major Howard Donnelly, Infantry.

Edward C. McGuire, Cavalry.  
 Major Torrey B. Maghee, Infantry.  
 Major Lloyd B. Magruder, Coast Artillery Corps.  
 Lieutenant Colonel Herbert E. Mann, Cavalry.  
 Major Harold E. Marr, Field Artillery.  
 Major Thomas L. Martin, Infantry.  
 Major Clifford J. Mathews, Infantry.  
 Major Berkeley T. Merchant, Cavalry.  
 Major Thomas DeW. Milling, Air Corps.  
 Lieutenant Colonel Henry E. Mitchell, Cavalry.  
 Major Welton M. Modisette, Cavalry.  
 Captain James G. Monthan, Cavalry.  
 Major Norman P. Morrow, Field Artillery.  
 Major Gunnar J. Mortenson, Infantry.  
 Lieutenant Colonel Albert H. Mueller, Cavalry.  
 Major Daniel E. Murphy, Cavalry.  
 Major Charles K. Nulson, Infantry.  
 Major Edwin O'Connor, Cavalry.  
 Major Louis A. O'Donnell, Cavalry.  
 Lieutenant Colonel Hans O. Olson, Infantry.  
 Major John T. H. O'Rear, Coast Artillery Corps.  
 Major Harold L. Parsons, U. S. Marine Corps.  
 Major Joseph B. Pate, Infantry.  
 Major William A. Pendleton, Field Artillery.  
 Major Thomas G. Peyton, Cavalry.  
 Captain Robert E. Phillips, Coast Artillery Corps.  
 Lieutenant Colonel William R. Pope, Cavalry.  
 Major Augustin M. Prentiss, Chemical Warfare Service.  
 Major Harry H. Pritchett, Infantry.  
 Major Norman F. Ramsey, Ordnance Department.  
 Major Norman Randolph, Infantry.  
 Major Metcalfe Reed, Infantry.  
 Major George Ruhlen, Jr., Coast Artillery Corps.  
 Major William O. Ryan, Field Artillery.  
 Captain William P. Schwatel, Infantry.  
 Major Clyde A. Selleck, Field Artillery.  
 Major Bethel W. Simpson, Ordnance Department.  
 Major Frank A. Sloan, Infantry.  
 Major Estil V. Smith, Infantry.  
 Lieutenant Colonel George R. Somerville, Cavalry.  
 Major Leonard C. Sparks, Field Artillery.  
 Major Stewart W. Stanley, Signal Corps.  
 Captain Adelbert B. Stewart, Infantry.  
 Major Henry H. Stickney, Jr., Corps of Engineers.  
 Captain Nicholas Szilagyi, Infantry.  
 Major Thomas A. Terry, Coast Artillery Corps.  
 Major John McD. Thompson, Cavalry.  
 Major Daniel H. Torrey, Adjutant General's Department.  
 Captain Thomas G. Tousey, Medical Corps.  
 Major William A. Turnbull, Judge Advocate General's Department.  
 Major James deB. Walbach, Coast Artillery Corps.  
 Major Albert H. Warren, Coast Artillery Corps.  
 Major Edwin M. Watson, Field Artillery.  
 Major William W. West, Jr., Cavalry.  
 Major Raymond A. Wheeler, Corps of Engineers.

Let duty entrusted to this Bureau is to intend the enforcement of regulations governing passage of vessels through the improved water St. Mary's River (connecting Lakes Huron and Superior); the regulations for the patrol of cro waters during regattas and marine parades; the eral pilot laws; the laws preventing the overcro of passenger vessels; the steamboat inspection covering manning, equipment and navigation; the laws and regulations governing the shipment discharge of seamen, their wages, scales of provis and quarters, and the settlement of their griev against owners and masters.

**A**MONG the officials through whom the Bureau ries on its activities outside of Washington Shipping Commissioners. These Commissioners specially appointed by the Secretary of Comm for the 12 most important ports of entry. At ports, excepting those on the Great Lakes, collec of customs act as Shipping Commissioners ex of These commissioners, under the direction of the Commissioner of Navigation, supervise the making fulfillment of contracts between seamen and ma or owners of merchant ships, and enforce the governing the shipment, payment, and discharge seamen.

The Commissioners or their representatives b vessels entering port to see that the seamen properly paid off; and in some cases they actu receive money from the shipping companies and

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**Use of Mails Denied  
 M-M Laboratories  
 Chicago Concern Accused of  
 Fraud in Sale of Preparation for Motors.**

The M-M Laboratories of Chicago, Ill., a trade name used in the conduct of a partnership business by W. C. Phillips and L. Forgrave, has been deried the use of the mails in a fraud order issued by the Postmaster General, Harry S. New, the Solicitor of the Post Office Department, Horace J. Donnelly, has just announced. The specific charge against the firm involves alleged misrepresentations in the sale of a preparation known as "Motor-Mystery" and sold to motorists "as a marvelous discovery" for doubling the mileage in gasoline.

Solicitor Donnelly in his memorandum recommending to the Postmaster General the issuance of the fraud order, said: "Referring to the matter of refunds which prospective customers are lead to

Major Andrew J. White, Adjutant General's Department.  
 Major Glenn P. Wilhelm, Ordnance Department.  
 Colonel George Williams, Cavalry.  
 Major Arthur H. Wilson, Cavalry.  
 Major Durward S. Wilson, Infantry.  
 Major Oliver S. Wood, Infantry.  
 Major Edward H. Woodbury, Coast Artillery Corps.  
 Major Gordon R. Young, Corps of Engineers.  
 Major Laurence W. Young, Infantry.

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# 344,679

## car owners

### say Buick will be *their* next car



A general and impartial survey of automobile owners recently conducted by a great organization, shows that 344,679 owners of other cars intend to change to Buick next time they buy a car.

These owners have compared their cars with Buick—in performance, in economy, in comfort, luxury and dependability. And they have decided that Buick offers greater value.

They have driven Buicks, and know the flexibility, power and efficiency of Buick's famous six-cylinder Valve-in-Head engine, which is *vibrationless beyond belief* at any speed.

Examine a Buick at your earliest opportunity. Find out why so many owners of other cars are changing to Buick every day.

WHEN BETTER AUTOMOBILES ARE BUILT BUICK WILL BUILD THEM



**BUICK MOTOR COMPANY, FLINT, MICHIGAN.**  
 Division of General Motors Corporation  
 Canadian Factories, McLAUGHLIN-BUICK, Oshawa, Ont.



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Contractors for Air Mails Are Planning  
To Operate Passenger-Carrying Lines

Second Assistant Postmaster General Says Transcontinental Route Is Forerunner of Other Scheduled Service.

[Continued from Page 1.]

passenger service between Albuquerque, New Mexico, and Los Angeles, is being proposed. He recalled that it takes a railroad train 12 hours to make this trip and said that a plane would make it in only a few hours. He said that in the event this route is taken over by private contractors, the Post Office Department will no doubt inaugurate a new air mail service.

Reports were confirmed by Mr. Glover to the effect that the Boeing and National Air Transport Companies plan to inaugurate an air passenger service over the transcontinental air mail route from San Francisco to New York City. He said he is confident the operation of such service will be profitable.

Although he said that he had no information regarding the future plans of the Pitcairn, Inc., of Philadelphia, con-

tractors for the New York-Atlanta air mail route, for night flying, he is confident this firm will follow in the path of others in developing commercial aviation. This route, he continued, will be in operation as soon as work on lighting the airways is completed.

Mr. Glover also expressed the opinion that the additional cost of airplane transportation over railroad rates will be justified by the speed and saving of time. He estimated that the aviation fares would be about one-third higher than railroad rates.

Commercial aviation, he said, has been retarded by the fact that the public generally has been frightened by those aviators who do "air stunts" and "air circus riding." When this phase of aviation is passed, Mr. Glover said, air passenger-carrying will come to stay.

Quarantine Proposed  
Against Orange Worm

Insect Reported as Having  
Appeared in Grapefruit  
Groves in Texas.

[Continued from Page 1.]

fruit crop to be matured during the season 1927-28. This would necessitate removing all grapefruit from the trees in its early stages. The growers, according to this plan, would be reimbursed for the loss of their crop by Federal and State funds.

Other representatives maintained that the pest, being a tropical one, would be killed in the natural course of events by frost and that cleanup work would be unnecessary.

In meeting this new menace to the fruit industries of the Southern United States, the Department will undertake to eradicate this pest, and all quarantine and control measures will be based on this idea. During the last month the Federal Horticultural Board of the Department, in cooperation with the Texas authorities, has entirely cleaned up all hangover grapefruit and destroyed it. The same measures were taken on the Mexican side of the valley opposite Brownsville under the most praiseworthy cooperation of the citizens and local Mexican authorities. During the last month two Department entomologists have been studying the situation in the Brownsville region and are now in Mexico to get additional data on fruit fly biology and distribution as a basis for the determination of eradication procedure. On the basis of the information brought out at the hearing all other data available, the Federal Horticultural Board will make its recommendations to the Secretary at an early date as to quarantine and control measures.

The value of the grapefruit industry to the people of the Rio Grande Valley

was presented by R. B. Creager, a banker of Brownsville, Tex. Four hundred thousand acres in the valley, now under irrigation, are potential grapefruit orchards. Sixty thousand acres are now in citrus trees, 3,500 of which were in bearing this season. The estimated production of these trees is 1,230 carloads of grapefruit annually. The production was valued at \$700 per acre, or \$18,000,000 for the existing acreage.

Inspection to Be Made  
Of Reclamation Work

Secretary Work Also to Visit  
Land Offices and Indian  
Institutions.

The Secretary of the Interior, Dr. Hubert Work, stated orally on June 21 that he would leave Washington about the middle of July for his annual inspection tour of western reclamation projects, Indian institutions, land offices, Geological Survey stations, and other outposts of the Department. He expects to be gone about six weeks.

Dr. Work said that he would confine his trip to the States west of Chicago, north of Kansas and east of Idaho, and that he probably would meet with his advisory committee on the Colorado River situation in Denver on July 15.

During the tour, Dr. Work said, he will visit at some of the land grant colleges, in connection with the two-year survey of those institutions which will be begun by the Bureau of Education on July 1.

Colombia Reduces Duties  
On Certain Foodstuffs

The rates of import duty on certain foodstuffs have been reduced by a Colombian decree effective June 10. The commercial Attaché William Boaz, at Bogota,

Capt. D. F. Sellers  
Named to Command  
Special Squadron

Selected as Successor to Rear  
Admiral Julian L.  
Latimer.

War Record Is Given

Commanded Battleship "Wisconsin" and Also Transport "Agamemnon."

Scientific Staff of the U. S. Navy, U. S. Navy Secretary William Wilbur, L. Latimer, commander of the Special Service Squadron, and also June 21 by the Secretary of the Navy, Curtis D. Wilbur.

Admiral Latimer, Secretary Wilbur explained, had requested to be relieved from his post as commander of the Special Service Squadron, and also of his command of United States forces in Nicaragua, due to the serious illness of his daughter, Laura, who is in Panama. He is normally due for a change of assignment, having served about two years in his present command, it was said.

Selected For Promotion.

The Selection Board of the Navy, Secretary Wilbur said, has selected Captain Sellers for promotion to the rank of rear admiral, which promotion, before it becomes effective, must be approved by President Coolidge.

The full text of a statement relating to Captain Sellers' record, made public by the Department of the Navy, follows:

Captain Sellers was born in Austin, Tex., in 1874, and appointed to the Naval Academy from the State of Texas in 1890. He was appointed a captain in 1918.

During the World War Captain Sellers commanded the battleship "Wisconsin" and the transport "Agamemnon." In 1919 he served on duty in the Office of Naval Operations and later served on the staff of the President of the Naval War College. In 1920 Captain Sellers served in the Bureau of Navigation and in 1921 he was selected as the aide to the Secretary of the Navy.

After serving as aide to the Secretary of the Navy, Captain Sellers was placed in command of the new naval training station at San Diego, Calif. At present he is Chief of Staff of the Commander of the Scouting Fleet.

just made public by the Department of Commerce. The reductions are listed as follows:

Rice (item 32), from 0.04 to 0.01 peso; wheat (item 47), from 0.03 to 0.01 peso; beans (item 41), from 0.04 to 0.01 peso; sugar (item 34), crude, from 0.08 to 0.03 peso; sugar (item 35) refined, 0.12 to 0.05 peso; wheat flour (item 36), from 0.08 to 0.04 peso; salt meat (item 17), from 0.10 to 0.05 peso; potatoes (item 36), from 0.03 peso to free list; pure lard (item 25), from 0.10 to 0.02 peso.

## Radio Station Offers To End Suit if Given Lower Frequency

### Attorney Suggests Abandonment of Proceeding for Injunction.

## Objection Expressed

### Commission at Hearing Told Stations Now on Band Give Best Service.

[Continued from Page 1.]

received \$822,655 in dividends. It was explained that this did not include have been heard. Placing WMSG as low in the broadcast band as 1,270 kilocycles in effect amounts to a confiscation of its property, he said.

Federal Attorneys Attend.

B. M. Webster and Porter R. Chandler, special assistants to the Attorney General, assigned by the Department of Justice as attorneys for the Radio Commission, appeared at the hearing before the Commission. Mr. Webster in a statement said that the Commission was within its rights in making the June 15 allocation to WMSG without a preliminary hearing and that the Commission at no time exceeded its rights and authority.

James Lundy, general manager and studio director of WMSG, testified that the station's relegation to a low wave had resulted in depriving it of the reports of prize fights at Madison Square Garden, which it formerly broadcast. Mr. Webster asserted that Tex Rickard, the promoter, announced publicly that the broadcasts of the prize fights were turned over to Station WEAJ and others because they furnished better service.

Satisfaction on the part of local area broadcasting stations, with heterodyning still evident in long distance reception but in reduced amount, was reported by Commissioner H. A. Bellows in an oral statement June 21. Mr. Bellows said that the results of the June 15 allocations in general have been gratifying to the Federal Radio Commission.

The Commissioner from Minneapolis declared that it is the Commission's belief that it can clear up a large amount of the DX (or outside) reception heterodyning through the hearings to be held after July 15 for stations which complain that certain other stations are interfering with their programs. These hearings will lead to readjustments which the Commission hopes ultimately will bring about complete order in the ether, he said.

Only One Suit Filed.

Complaints have been heard on the part of some broadcasters because they have been placed too far down in the broadcast band, but only one suit has been filed against the Commission, said Mr. Bellows. This the Commission is prepared to contest vigorously, he added. Stations which have broadcast appeals

## Representative Bloom to Introduce Bill For Unifying Air Service of Government

### Favors Creating Department of Air, With Secretary as Member of President's Cabinet.

Representative Bloom (Dem.), of New York City, in a written statement on June 21, announced that he will introduce a bill, when Congress convenes, to create a Department of Air, unifying the air services of the Government, with its head a Secretary of Air with the rank and pay of other members of the Cabinet.

The statement, in part, follows: "The American people are beginning to realize that this country's prestige is at stake in the delay in recognizing the importance of air service as a powerful factor in unified control in national defense comparable to the Army and the Navy. America is already superior to foreign countries in its air mails; it is lagging far behind Europe in airports and air passenger service, as emphasized recently by Lindbergh in comparing air facilities at home and abroad. Here in America we are splitting hairs and wasting time and money in overlapping Army, Navy and other air services, while several European countries have unified their air services and, in commercial aviation, have established a network of passenger planes.

### Coordinated Air Power Favored by Mr. Bloom

"A department of air at Washington would coordinate the airpower of America. It would bring about the use of air to its great advantage both governmentally and commercially. It would eliminate the present duplication of services of the existing Federal agencies. It would provide an orderly, coherent, economical administration on the part of the Government, encouraging the development of aviation as a whole without jurisdictional friction or delays in cooperation or duplication of effort and scope of activities.

"You remember that Brigadier General William Mitchell in his testimony during the early days of the last Congress earnestly urged unification. He, like others who have joined in this demand, has had the knowledge and experience of aviation as lawyers know law and doctors know medicine. He commended the First Army Corps' air service in the American Expeditionary Forces in the World War and he became Assistant Chief of the Army Air Service. He told Congress that the Army and the Navy and the civil air services are more or less bound up in the general scheme of possibilities in this country. He said that the Navy was not coordinated with the Army in air service in operations, tactics, command, communications and supply. He told how the Army air service mission is conceived to be protection of coastal sea communications 30 miles or more out to sea, up and down along the coast, and at the same time the Naval air service conceives its mission to be reconnaissance and patrol of sea areas, attack of hostile craft, sea craft and con-

### Creation of Air Mail Is Declared Successful

"And now we are operating air mails across and criss-cross the continent;

hop from Newfoundland to Ireland and in 1927 by Lindbergh and by Chamberlain; Commander Byrd has negotiated the North Pole from the air; other flights are in the offing on both the Atlantic and the Pacific. Sleeping car facilities and commercial transit by air to Europe and Asia and South America are no stranger dreams of today than were the airplane to those who scoffed at Trowbridge's 'Darius Green and his Flying Machine' some decades ago or the submarine pictured in imagination in Jules Verne's '20,000 Leagues Under the Sea' that thrilled the imagination in our youthful days.

"I shall have a bill formulated in time for presentation when Congress meets. The Department of Air would take over and perform all the air duties now assigned to the Departments of War, Navy, Post Office, Commerce and any other federal agencies, as well as supersede the National Advisory Committee for Aeronautics.

"The functions of the Department would be to promote constructive development of aeronautics by researches, fact-gathering and fact-distributing and fact-using, to regulate procurement and maintenance of all necessary aircraft, aircraft parts and aircraft accessories and equipment, to have administrative charge of all the Government's air personnel and to coordinate with other federal agencies and cooperate with civilian and commercial enterprises in the upbuilding of the industry and the maintenance of a high grade efficiency.

"Coordinating with all other services in national defense as may become necessary, it would prepare aerial photographs, control operations and operators of the air, by means of licenses, rules and regulations, would establish such air-dromes and landing facilities as the Federal Government might properly acquire and exercise over airports and traffic in and out of them that is of an interstate character an authority comparable to the authority vested by Congress in the Interstate Commerce Commission over railroads. It would obtain and send flyers with weather warnings in cooperation with the Weather Bureau. It would furnish personnel and equipment for aerial activities needed by other Federal agencies and supply personnel, instruction, training and equipment as occasion may require in other governmental fields of activity. It would advise Congress, with estimates and other information, regarding the establishment of one or more air schools or academies comparable to the alms and scope and potential achievements of the military school at West Point and the naval academy at Annapolis. It would detach some of its units, by approval of the President, for any service with the Army and Navy or for any special defense operations.

"This bill of scope is, of course, tentative pending consultations with others on details of the bill, which also would embody specific details with respect to personnel, equipment, licenses, aerial routes, reserve air forces and other subjects. I have sketched briefly what I have in mind, for formula-

## Mandate Organizing Government

### Department Advised of Terms

## Cabinet Is

### Chang Tso Liu as Generalissimo Appointed

Mandates of Jiu-tively, issued by assuming office as command of all the of the Chinese Republic as Premier appointments, were department of State June 21 upon receipt from the American John Van A. Mac-

Following is the department's statement: Minister MacMurr Department today upon assuming office issued a mandate in "organizing the military Chinese Republic," which is a summary:

Article I. General and Navy shall control naval forces of the

Article II. Distinguished military administrator shall represent the carrying out govern shall protect all rights enjoyed by the people the law.

Article III. The shall establish cabinet generalissimo in ceremonial affairs.

Article IV. Numbers shall be as follows: Foreign Affairs, Military Affairs, Interior, Minister of Education, Minister of Agriculture

Article V. Mandates shall be countersigned by those who are provided however, that signing or dismissing shall not come within the

Article VI. Organization of cabinet and ministries shall be specified

Article VII. Such promulgated prior not conflict with adopted. Pan Fong pointed Premier.

Minister MacMurr that on the 20th of issued and counter