FEDERAL BUREAU OF INVESTIGATION

FREEDOM OF INFORMATION/PRIVACY ACTS SECTION

SUBJECT: FRANK "BUSTER" WORTMAN

FILE NUMBER: 92-2810 SECTION 1

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI DATE: 12-6-57

FROM : SAC, Springfield (94-210) (94-211)

SUBJECT: FRANK LEONARD "BUSTER" WORTMAN

ELMER SYLVESTER "DUTCH" DOWLING
TOP HOODLUM PROGRAM - ANTI-RACKETEERING

Rebulet 11-27-57 to New York entitled "Top Hoodlum Program - Anti-Racketeering".

As the Bureau is aware WORTMAN and DOWLING have been carried as top hoodlums by this office for a period of time. The activities of these two men are very closely aligned and in fact, their activities in many fields are identical. In preparing reports on these two individuals there would be exact duplications on many phases except for their personal backgrounds.

In view of this it would appear logical that WORTMAN should be carried as the top hoodlum and DOWLING be carried as his principal lieutenant and associate.

In connection with these individuals, it is also pointed out that regular summaries have been submitted regarding these individuals and it is desired that this office be advised if this information should be repeated in detail in the submission of reports as per relet or if it can be briefly summarized.

For further information of the Bureau, it is pointed out that WORTMAN and his associates have been under grand jury investigation in the Eastern District of Illinois since September, 1956, and the grand jury has met periodically since that date regarding WORTMAN, DOWLING, and other associates and enterprises and that the grand jury has occupied a total of approximately 75 days on the WORTMAN matter. [redacted]

RECORDED - 23

EX-143

4 - Bureau
4 - Springfield (94-210) (94-211)

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The Bureau is requested to advise if judicial permission should be requested to review this grand jury testimony; it is pointed out that U. S. District Judge WILLIAM G. JUERGENS of the Eastern District of Illinois has always been very cooperative with this office and is very familiar with the WORTMAN-DOWLING activities. It is also pointed out that USA CLIFFORD M. RAEMER and his Chief Assistant, Mr. MAAG, of the Eastern District of Illinois, have always been very cooperative and it is felt they will furnish any and all information that would be requested. It is estimated that a complete and thorough review of all available material and preparation of a report would probably take 5 or 6 agents a total of three weeks. This, of course, is taking into consideration developing of leads in this district that would be developed therefrom.

SAC, Springfield (94-210) (94-211) 12/16/57

RECORDED 23 Director, FBI 92-5810-1

FRANK LINHARD "BUSTER" WORTMAN

EX. 143 ELMER SYLVESTER "DUTCH" DOWLING
TOP HOODLUM PROGRAM - ANTI-RACKETEERING

Reurtelsa 12/6/57.

You should continue Wortman and Dowling as top hoodlums and separate reports should be submitted on each. Appropriate background information should be developed in accordance with the instructions of Bulet 11/27/57.

With reference to your request for permission to contact Judge Juergens concerning current jury testimony regarding the subjects, you should make arrangements to obtain any desired information through the U.S. Attorney's Office rather than through Judge Juergens. You should make sure that the obtaining of information from the files of the U.S. Attorney's Office will not result in any embarrassment or criticism.

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Report Form
FD-263 (Rev. 5-12-55)

FEDERAL BUREAU OF INVESTIGATION

REPORTING OFFICE	OFFICE OF ORIGIN	DATE	INVESTIGATIVE PERIOD
SPRINGFIELD	SPRINGFIELD	12-26-57	12/4-6.9-13.15-19/57

TITLE OF CASE
FRANK LEONARD WORTMAN, Was.,
"Buster" Wortman, "Bus"

REPORT MADE BY
SA [redacted] b7C

TYPED BY
[redacted]

CHARACTER OF CASE
ANTI-RACKETEERING

Outside pursuit of the FOIA.

SYNOPSIS:
FRANK LEONARD WORTMAN, FBI #739186, commonly called "BUSTER" [redacted]
WORTMAN convicted USDC, Springfield, Ill., for assault of federal officer and sentenced 6-25-34 to ten years; conditionally released from Leavenworth Federal Penitentiary 3-6-41, and has no other felony convictions. [redacted]

b7D

APPROVED
SPECIAL AGENT IN CHARGE

DO NOT WRITE IN SPACES BELOW

92-2810-2

SE 41

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EX-131

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8-11-59 [redacted]

[redacted]

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Ex detached and returned in 4266

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Synopsis cont.: Subject spends most of his time at the Paddock and reportedly drinks heavily. [redacted] b7c b7D

[redacted] WORTMAN allegedly frequently has bodyguards with him. Photographs of subject available and description set out. SUBJECT SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF HIS PREVIOUS CONVICTION AND BECAUSE HE ALLEGEDLY HAS CARRIED A WEAPON IN THE PAST.

- P -

DETAILS: For information purposes it is being set out that St. Clair and Madison Counties, Illinois, are immediately across the Mississippi River from St. Louis, Missouri, and both of these counties are considered part of the metropolitan area of St. Louis, and contain a population of over 500,000 people.

Investigation determined that the principal lieutenant and associate of subject WORTMAN is one ELMER SYLVESTER "DUTCH" DOWLING, who is subject of Springfield Case entitled, "ELMER SYLVESTER "DUTCH" DOWLING - ANTI-RACKETEERING". For the purposes of this report, WORTMAN will be referred to as "BUSTER" or "BUSTER" WORTMAN and DOWLING will be referred to as "DUTCH" or "DUTCH" DOWLING.

A. PERSONAL HISTORY AND BACKGROUND

[redacted]

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B. CRIMINAL RECORD

The Identification Division on December 10, 1957, furnished the following record of WORTMAN under FBI No. 739186:

Contributor of Fingerprints	Name and Number	Arrested or Received	Charge	Disposition
PD St Louis Mo	Frank Wortman #22901	1-17-26	Dyer Act - viol	
USM St Louis Mo	Frank Wartman #--	12-21-33	aslt on Govt off	relsd, on bond 1-3-34
SO Belleville Ill	Frank Wortman #--	4-14-34	mutilating numbers on firearm	dism., relsd. to Govt officers - case still pend will probly be brought before GJ Sept at E St Louis Ill or at Oct term in this city (inf rec 9-1-34)
PD Springfield Ill	Frank Wortman #5936	6-23-34	aslt Fed Agent	*10 yrs Leavenworth

SI 92-112

Contributor of Fingerprints	Name and Number	Arrested or Received	Charge	Disposition
USP Leavenworth Kans	Frank Wortman #45268	7-7-34	Resisting US officer	10 yrs 3-6-41 cond rel
Commanding Genrl Services of Supply US Army Wash DC	Frank Leonard Wortman #32-ORW	applicant for steam-fitter 3-30-42		
PD E St Louis Ill	Frank Wortman #--	12-30-42	Inv	Rel
SOS Army	Frank Wortman #107-DEH-3	steamfitter 3-9-43		
PD St Louis Mo	Frank Wortman #22901	3-8-44	Invest	Rel 3-8-44
USM St Louis Mo	Frank Wortman #14203	2-24-54	Contempt of crt	4-6-54 rel subj to re-appearance before Fed Grand Jury when notified

The only known conviction for a felony on the part of WORTMAN is in connection with the assault on a federal agent wherein WORTMAN was convicted on a trial in U. S. District Court, Springfield, Illinois, and was sentenced to serve ten years in the federal penitentiary, Leavenworth, Kansas, on June 25, 1934.

[redacted]

[redacted]

Outside the purview of the FOIA

[redacted]

Outside the purview of the FOIA

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WORTMAN was arrested by the U. S. Marshal, St. Louis, Missouri, February 24, 1954, for contempt of court charge. According to the St. Louis and East St. Louis area press, WORTMAN was called before a Federal Grand Jury investigating labor racketeering in the St. Louis area and at the Grand Jury WORTMAN refused to give the Grand Jury his address. As a result of this action, Judge MOORE ordered WORTMAN to jail and was held in contempt of court. According to the article WORTMAN refused to give his address, stating that his personal life and business was under investigation by the Internal Revenue and that he would not answer the question because the answer might incriminate him. As a result of this, WORTMAN remained in jail until April 6, 1954. The press reported that while in jail, WORTMAN ordered special meals and paid for various meals and cigarettes and other luxuries for the prisoners in the city jail.

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The St. Louis office by letter dated April 15, 1954, advised that WORTMAN, [redacted] was arrested [redacted] b7D on October 1[illegible], 1927, while driving a truck north on Broadway. WORTMAN and [redacted] were reportedly arrested as suspects and this arrest resulted in the confiscation of 51 five-gallon cans of alcohol, a bootleg value of $1020.00. [redacted]

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[redacted]

The St. Louis office advised that WORTMAN has the following arrest record with the [redacted]

[redacted]

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SI 92-112
92-113

ORVILLE HODGE was formerly Auditor for the State of Illinois and subsequently was convicted in both state and federal courts in Illinois as a result of the so-called "Hodge Scandals", where HODGE allegedly misapplied, or misappropriated, or embezzled several million dollars of state funds. These matter received nationwide publicity and in the course of the publicity it was frequently pointed out that HODGE was associated with WORTMAN. Various press releases indicated that WORTMAN gave to HODGE some $200,000 as campaign contributions and as a result HODGE was supposed to arrange for WORTMAN to operate his gambling casinos in the St. Clair-Madison Counties area without interference from state authorities. [redacted]

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WORTMAN, from various and numerous newspaper accounts in the metropolitan St. Louis area, is reportedly close to and has influence over law-enforcement officials in St. Clair County, including the E. St. Louis Police and the Belleville, Illinois Sheriff's Office. [redacted]

[redacted]

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SI 92-112
92-113

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[redacted]

The East St. Louis, Illinois Journal, in August, 1956, carried an article covering the history and activities of WORTMAN and in this article, it is pointed out that in May, 1955, a raid was conducted by the Police Department in rooms above the Terrace Lounge on Collinsville Avenue in E. St. Louis, which lounge is a WORTMAN operation. It pointed out that one WILLIAM BROWN was arrested at this time in connection with a race distributing operation, at which time BROWN was operating with a battery of seven telephones. According to this newspaper article, the charge against BROWN was subsequently dismissed by a Police Magistrate on the grounds that a search warrant used by the E. St. Louis police was faulty. The article also pointed out that found in this raid was a telephone bill addressed to GORDON FOSTER, in care of the Terrace Lounge. Police Commissioner BEEBE at the time made a statement that the evidence found by the police did not mean anything because many persons use the Terrace as an address.

In this same connection, it is noted that within the past week, Police Commissioner BEEBE issued a statement to the St. Louis and E. St. Louis press that he wanted to have BUSTER WORTMAN and others brought tothe police station for questioning.

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[redacted]

It is noted that under the caption, Criminal Activities, and Legitimate Enterprises, numerous WORTMAN associates and subordinates will be listed and therefore, they are not being repeated at this time.

[redacted]

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SI 92-112
92-113

D. CRIMINAL ACTIVITIES

Over the past years the press of the metropolitan area of St. Louis, [redacted] have furnished information that BUSTER WORTMAN is considered to be the biggest racketeer and hoodlum in the metropolitan St. Louis area. In this connection, it is pointed out that a Federal Grand Jury has been investigating WORTMAN & ASSOCIATES' activities in the Eastern District of Illinois, since September, 1956. b7D

[redacted]

The press of metropolitan St. Louis area for years has carried detailed articles regarding WORTMAN & ASSOCIATES and has labeled him as the downstate Illinois lieutenant of the old CAPONE gang and has also labeled him a leader of the EGAN gang, formerly operating in St. Louis, and also has identified him as a member of the Mafia.

In connection with WORTMAN'S association with the old CAPONE gange, the press has frequently printed articles stating that a halfsister of WORTMAN, one RUTH VIRGINIA WORTMAN, was allegedly arrested in Kennett, Missouri, in 1947 and charged with driving a stolen car across the state line. Miss WORTMAN, a Chicago resident, told authorities in Kennett that she borrowed the car from RALPH CAPONE, a brother of AL CAPONE, to drive to the funeral of CARL SHELTON, who was murdered at Fairfield, Illinois, on October 28, and continued her trip to Missouri to visit friends. This woman allegedly explained that CARL SHELTON was her godfather. In further aligning WORTMAN with the CAPONE gang, the press has frequently reported that after MONROE "BLACKIE" ARMES was killed in gangland style December 13, 1944, that WORTMAN then took over as downstate Illinois lieutenant of the CAPONE gang. It is noted that ARMES was the one who was convicted with WORTMAN in federal court at Springfield in 1934. WORTMAN in press accounts is further linked with the CAPONE gang as the result of the operation of the Trans-American News PublishingCompany in St. Clair County in 1946. This organization allegedly attempted to muscle in on the Continental Press Service, which was operated by JAMES M. RAGEN of St. Louis and the Pioneer News Agency in St. Louis, headed by PAUL "BEV" BROWN and CLARENCE "GULLEY" OWENS. The press reports the Continental

SI 92-112
92-113

Press had a nationwide monopoly on horse race results at this time and the Pioneer Agency served the St. Louis area with results after obtaining them from Continental in Chicago. The Trans-American Agency also became known as the Reliable News Agency and in 1946, was incorporated with GORDON FOSTER as one of the incorporators. The press has pointed out that by 1943, the Reliable Agency had split the operators of Pioneer and apparently had a monopoly in the field. The press reports that in the late 1940s and 1950, this Pioneer-Reliable organization were doing a handbook business of a million dollars per year. It is noted that most of the above information was brought out during the course of the Kefauver Committee investigations in the St. Louis area in about 1950.

Other information from the metropolitan St. Louis area press [redacted] reflects that WORTMAN & ASSOCIATES also operated an extensive policy business in the metropolitan St. Louis area, which grossed millions of dollars of business each year; also in operation were a number of gambling casinos, particularly in St. Clair and Madison Counties, Illinois. b7D

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SI 92-112
92-113

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SI 92-112
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SI 92-112
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SI 92-112
92-113

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The press of E. St. Louis, Illinois, reported the results of raids by the Internal Revenue Service on May 6, 1957, when handbooks were raided in the St. Clair County area. As a result of these raids, 13 men and 4 women were charged with bookmaking without purchasing the federal tax stamp. Subsequent to this raid, the press reported that GORDON FOSTER and his close associate, ROBERT SHERR, also were arrested. FOSTER was arrested at a motel and bar operated by ROBERT SHERR at 6500 Bond Avenue, E. St. Louis, Illinois.

SI 92-112
92-113

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It is noted this is the same location, now operated by [redacted]

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4-750 (Rev. 12-14-88)

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SI 92-112
92-113

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In connection with the coin machine business, the press of St. Louis and East St. Louis, within the past several days, have reported the alleged purchase of the W-R Cigarette Company of St. Louis, Missouri, by BUSTER WORTMAN and his brother, TED WORTMAN. The press reported that this cigarette company was previously operated by ROBERT BROWN of St. Louis, who was mysteriously slain in that city January 24, 1956. Subsequent to BROWN'S slaying, the control of this company went to the hands of the City of St. Louis alderman A. BARNEY MUELLER. MUELLER according to the press, was reported to be a silent partner of BROWN in the cigarette business. The press reported that an estimated $200,000 was placed on this particular transaction. The press has reported that there is apparently considerable friction between WORTMAN'S purchase of the W-R Cigarette Company and the operation of other coin machine businesses in St. Louis, allegedly operated by gangsters JOHN VITALE, TONY GIARDANO, and ANTHONY LOPITARO.

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92-2810-2 pp 26

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In connection with the "Boys Club" or Meat Property, near Collinsville, Illinois, this has obtained considerable publicity of the St. Louis and E. St. Louis press over the past year. This property, allegedly in the name of SAM MAGIN, was reported to be a "Boys Club". From personal observation of agents it has been established that this contains a two-story brick building, which is built on a small man-made island, surrounded by a stream of water. The construction of this property has been going on for more than a year and [redacted] Photographs of this property have been in the local press and are available in this office. Within the past month, the press has reported that MAGIN has applied for a $50,000 loan on this so-called meat property. The loan is supposed to be from a corporation in the Bahama Islands. [redacted] b7C b7D [redacted] It is noted that this building is a brick structure containing numerous large rooms, three-car garage, and appears to contain six or seven baths and bedrooms.

[redacted]

b7C b7D

b7D

[redacted]

[redacted]

From observation and surveillance by agents, it has been determined that officials from the above three auto companies spend considerable time in and out of the Paddock Lounge.

The Valley Distributing Company at 228 N. 7th Street in E. St. Louis, is a wholesale liquor concern [redacted] b2 b7D

The Long's Motel at 6500 Bond Avenue, in Centerville Township on the outskirts of E. St. Louis, is now operated by [redacted] and was formerly a gambling and bookmaking location for the WORTMAN associates. Observation and surveillance has indicated that DUTCH DOWLING and [redacted] spend considerable time at this club. b7C

The Clee Club on Collinsville Road near E. St. Louis, is presently operated by one [redacted] and is the old Red Rooster Club, which was a well known WORTMAN gambling establishment. [redacted] b7C b7D

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4-750 (Rev. 12-14-88)

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92-9810-2 pp. 29-30

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FBI/DOJ

F. PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED

[redacted]

b2 b7D

4-750 (Rev. 12-14-88)

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FEDERAL BUREAU OF INVESTIGATION
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Section 552		Section 552a
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☐ Information pertained only to a third party. Your name is listed in the title only.

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92-2810-2 pp. 32 - 34

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FBI/DOJ

b7D

[redacted]

In view of information previously set out in thisreport to the effect that WORTMAN was convicted of assault of a federal agent in 1934 and also he was arrested in possession of a .45 caliber automatic in 1949, as well as other information to the effect that WORTMAN at times is armed, THIS PERSON SHOULD BE CONSIDERED DANGEROUS.

It is also noted that information has been furnished that WORTMAN occasionally has bodyguards and these individuals usually ar[redacted]

b7C

From observation the home that WORTMAN built in the Collinsville area at the address, No. 2 Summit Drive, is a large ranch style brick home, and has been estimated in the press to be worth approximately $100,000.00. From information developed in this report, WORTMAN does not stay at home, but lives at the Broadview Hotel.

I. PHYSICAL DESCRIPTION AND PHOTOGRAPHS

From information in the files of the Springfield Office and observation of WORTMAN and from contact with informants, the following is a description of FRANK LEONARD WORTMAN:

Race	White
Sex	Male
DOB	March 4, 1904, E. St. Louis, Ill.
Height	5' 7"
Weight	165#
Hair	Brown, combed straight back, receding at hairline
Complexion	Ruddy
Eyes	Brown
Build	Medium
Dress	Usually neatly dressed
Characteristics	Heavy drinker
FBI No.	739 186
Residence	Suite 608, Broadview Hotel, E. St. Louis, Ill.
Business or Hangout Address	429 St. Louis Ave., Paddock Club, E. St. Louis, Ill.

IN VIEW OF INFORMATION PREVIOUSLY SET OUT IN THIS REPORT TO THE EFFECT THAT WORTMAN WAS CONVICTED OF ASSAULT OF A FEDERAL AGENT IN 1934 AND ALSO HE WAS ARRESTED IN POSSESSION OF A .45 CALIBER AUTOMATIC IN 1949, AS WELL AS OTHER INFORMATION TO THE EFFECT THAT WORTMAN AT TIMES IS ARMED, THIS PERSON SHOULD BE CONSIDERED DANGEROUS.

ENCLOSURES TO NEW YORK: 1 photograph of WORTMAN
SENT BY AIRTEL 12/15/57

- P -

SI 92-112

IDENTITY OF INFORMANTS

[redacted] b2 b7C b7D

[redacted] nfw

[redacted] b2 b7

[redacted] nfw

[redacted] b2 b7C

[redacted] b7

OFFICE MEMORANDUM UNITED STATES GOVERNMENT

TO: Director, FBI Date: 12-26-57

FROM: SAC, Springfield (92-112)

SUBJECT: FRANK LEONARD WORTMAN, Was.,
ANTI-RACKETEERING

b7C

Enclosed herewith is report of SA [redacted] dated 12-26-57 at Springfield, Illinois.

IN VIEW OF INFORMATION PREVIOUSLY SET OUT IN CAPTIONED REPORT TO THE EFFECT THAT WORTMAN WAS CONVICTED OF ASSAULT OF A FEDERAL AGENT IN 1934 AND ALSO HE WAS ARRESTED IN POSSESSION OF A .45 CALIBER AUTOMATIC IN 1949, AS WELL AS OTHER INFORMATION TO THE EFFECT THAT WORTMAN AT TIMES IS ARMED, THIS PERSON SHOULD BE CONSIDERED DANGEROUS.

LEADS

SALT LAKE CITY DIVISION

AT LAS VEGAS, NEVADA

Will endeavor to develop information as to whether WORTMAN and his associates are presently interested in any of the gambling casinos in that area. [redacted] letter dated 12-25-55. [redacted]

b7D

KANSAS CITY DIVISION

AT LEAVENWORTH, KANSAS

Will at the Leavenworth Penitentiary, review the prison file regarding FRANK WORTMAN, Leavenworth File #45268 for all information of value and background information regarding subject,

2 - Bureau (Enc. 2)
2 - New York (Enc. 2)
2 - Salt Lake City (Enc. 2)
2 - Kansas City (Enc. 2)
2 - St. Louis (Enc. 1/2)
4 - Springfield (92-112)

JCC returned to file 8-11-58

92-2810-3

1-15-58

[redacted]

b7C

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9 14 MAY 18

64 JAN 22 1958

PROP.

Director, FBI

particularly as to visitors and correspondents of this person.

ST. LOUIS DIVISION

The St. Louis office should review its files and report any pertinent information regarding WORTMAN that is not set out herein. [redacted]

b7c

The St. Louis office should also contact logical informants who would be in a position to furnish information regarding WORTMAN.

The St. Louis office should also endeavor to develop information regarding WORTMAN'S association with other St. Louis hoodlums, particularly in reference to the sale of the W & R Cigarette Company to WORTMAN within the recent past.

It is noted that the St. Louis press has reported considerable information that there is the possibility of a gang war between WORTMAN and other coin machine operators of the hoodlum caliber in St. Louis.

The St. Louis office should report any pertinent information regarding WORTMAN'S [redacted] who reportedly lives in St. Louis County.

b7c

SPRINGFIELD DIVISION

AT SPRINGFIELD, ILLINOIS

Will review the files of the U. S. Attorney's Office regarding the conviction of WORTMAN in U. S. District Court at Springfield for assault of a federal agent in 1934. Will also review the files of the U. S. Attorney for any subsequent investigation they may have regarding WORTMAN as it is believed that office made some inquiry or investigation regarding WORTMAN in the recent past. In connection with WORTMAN'S conviction, in 1934, it is noted he was allegedly identified as being in a bank robbery at Pana, Illinois, in April 1934. The Springfield Office should endeavor to locate information in the U. S. Attorney's files regarding this identification of WORTMAN in connection with the bank robbery.

Director, FBI

AT PANA, ILLINOIS

Will conduct investigation through law-enforcement agencies concerning the alleged participation of WORTMAN in a bank robbery at that city in April 1934, as mentioned above.

AT EAST ST. LOUIS, ILLINOIS

Will continue to conduct investigation regarding the activities of WORTMAN in the contact with informants.

[redacted] b7C b7D

REFERENCE

Bulet to New York, dated 11-27-57.

cc: 1 - Mr. Hardman
1 - Mr. Rosen
1 - [redacted]
1 - [redacted]
1 - [redacted]
1 - [redacted]

b7C

SAC, Springfield (92-112) January 14, 1958

Director, FBI PERSONAL ATTENTION

FRANK LEONARD WORTMAN, was.
ANTI-RACKETEERING

Reference your letter and report of SA [redacted] both dated December 26, 1957.

b7C

It is noted that referenced letter and report were not personally read and initialed by you, although Bureau letter to New York dated November 27, 1957, copies of which were furnished to your office, contained instructions that this program should receive your personal attention.

It is recognized that credit checks, police contacts and informants are necessary sources to be contacted. However, in order to efficiently administer this program, it will be necessary to employ ingenuity, initiative, good judgment and alertness. [redacted] The purpose of this program is to develop information concerning any violation either within the Bureau's jurisdiction or the jurisdiction of other investigative agencies which may result in prosecution of the subject. You should, therefore, institute more active investigation in this program.

PERSONAL HISTORY AND BACKGROUND

Referenced report does not indicate that the subject's birth and marital status were verified from original records. Investigation should be conducted to verify these vital statistics.

CRIMINAL RECORD EX-131 RECORDED - 9 92-2810-4

It is noted that subject's record of arrests on pages 4 and 7 of referenced report does not indicate the disposition of his arrest [redacted] You should endeavor to obtain this disposition through court records. You should also attempt to obtain the results of the Grand Jury proceedings at East St. Louis in 1934 and St. Louis in 1954. Further

b7D

Tolson
Nichols
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

MAIL ROOM

cc: 1 - New York (for information)

MAILED 11
JAN 14 1958
COMM - FBI

[redacted] (12)

[redacted]

b7C

attempt to obtain the circumstances concerning the subject's 12 arrests as a robbery suspect and 6 arrests for investigation, [redacted] and his subsequent release after these arrests. b1D

ASSOCIATES

[redacted] You should endeavor to obtain the source of [redacted] information and thereafter be certain that you are fulfilling the Bureau's responsibilities concerning violations of the statute covering Unauthorized Publication or Use of Communications. b2

CRIMINAL ACTIVITIES

You should report the addresses of the associates of Wortman and the locations of his clubs as set out in referenced report. The information concerning the past activities of the subject has a value in connection with the top hoodlum program; however, the purpose of the program is to determine the present activities of those persons considered to be top hoodlums. You should, therefore, direct your investigation toward establishing the current activities of Wortman. [redacted] b1D

LEGITIMATE ENTERPRISES

It is suggested that you review public records which record the officers and incorporators of those enterprises with which Wortman is alleged to have a financial interest. These records may contain information concerning the extent of his financial interest and associates in the enterprises. Consideration should also be given to the possibility that Wortman's automobile and coin machine operations may be covers for possible violations within the Bureau's jurisdiction in the Interstate Transportation of Stolen Motor Vehicle Act and Interstate Transportation of Gambling Device Statutes. It is also possible that his taxicab business may cover prostitution and gambling activities.

PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED

b2

You have reported information from [redacted] concerning places frequented by the subject, however, you should consider utilizing surveillances and developing live sources closely associated with the subject to obtain more positive information concerning his hangouts.

TRAVEL

Referenced report indicates that spot surveillances have developed the location usually used to park Wortman's automobile. You should determine through surveillances whether he uses other vehicles which are not registered to him. You should also evaluate the possibility of employing any unusual investigative techniques on vehicles used by subject.

PERSONAL HABITS AND PECULIARITIES

Referenced report indicates that Wortman is closely associated with [redacted] You should determine whether he frequents her residence and also determine whether he is the owner of this property.

b1c

PHYSICAL DESCRIPTION AND PHOTOGRAPHS

Referenced report does not indicate the date the photograph of Wortman was taken. If this is not a recent photograph, you should endeavor to obtain a recent likeness.

The Top Hoodlum Program is being closely followed at the Bureau and must be given your personal attention. You should make certain that sufficient personnel are assigned to this program to accomplish the Bureau's objective. Investigation in this case should be accelerated and the report submitted to reach Bureau by February 14, 1958.

STANDARD FORM NO. 64

Office Memorandum · UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI

DATE: 1/14/58

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD WORTMAN, wa. "Buster"
ANTI-RACKETEERING

11-1
217

Re SAC Letter 57-70.

The criminal informants available to furnish information concerning WORTMAN are as follows:

[redacted]

[redacted]

b2
b7C
b7D

[redacted]

[redacted]

92-2810-5

2 - Bureau
1 - SI 92-112
1 - [redacted]
1 - [redacted]
1 - [redacted]
1 - [redacted]
1 - [redacted]
(8)

RECORDED-35

b7D

b7C

[redacted]

b7C

[redacted]

b2
b7c
b7D

Efforts are being made to contact former associates of WORTMAN and DOWLING in an effort to develop them as informants.

[redacted]

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. NEASE

DATE: 1-16-58

FROM : W. G. EAMES

SUBJECT: TOP HOODLUM PROGRAM
ANTI-RACKETEERING

Tolson
Boardman
Belmont
Mohr
Nease
Parsons
Rosen
Tamm
Trotter
Clayton
Tele. Room
Holloman
Gandy

FRANK LEONARD BUSTER WORTMAN

Reference is made to Bureau Letter to New York dated November 27, 1957.

Referenced letter furnished all field offices with instructions concerning administration of the Top Hoodlum Program. All offices were instructed to forward photographs of top hoodlums to the New York Office. Since that time, the New York Office has been forwarding copies of photographs of top hoodlums.

The purpose of this memorandum is to channelize photographs of top hoodlums submitted by the New York Office into the individual case files. The photographs will be detached from the New York airtel and filed in the individual case files under cover of a copy of this memorandum without indexing.

RECOMMENDATION:

It is recommended that approval be granted for preparation of 250 copies of this memorandum to be used in filing photographs of top hoodlums.

[redacted]

1 ENCLOSU[redacted]

SEE 3

92-2810-6

NOT RECORDED
102 JAN 20 1958

b7c

b7c

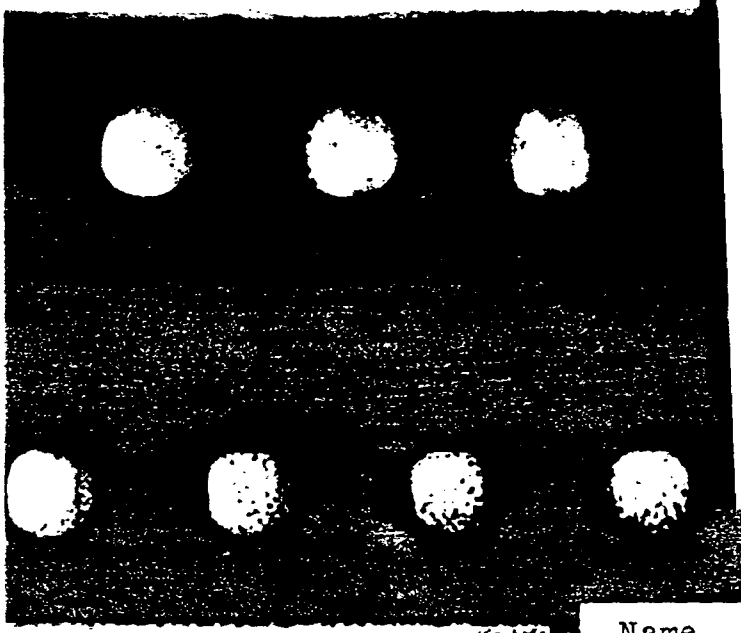
[redacted]

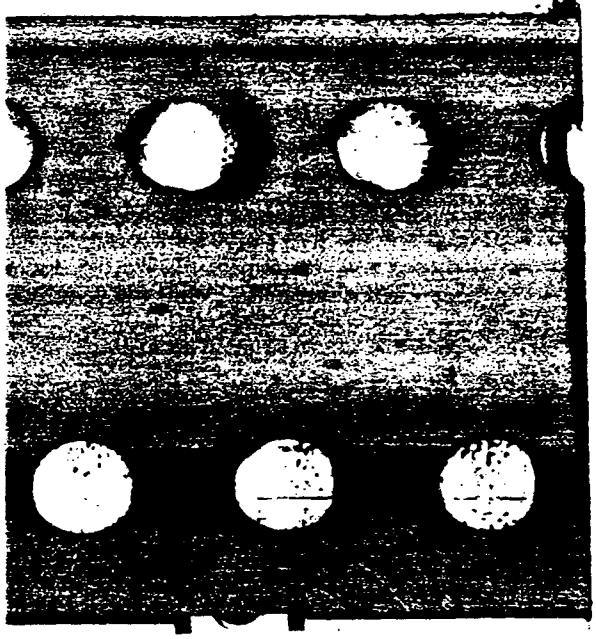
(250)

60 JAN 23 1958

FRANK LEONARD (BUSTER) WORTMAN

ORIGINAL FILED IN 92-7





Name	FRANK LEONARD BUSTER WORTMAN
Race	White
Sex	Male
Date and Place of Birth	12/4/04, E. St. Louis, Ill.
Height	5'9½"
Weight	176 lbs.
Complexion	Medium, swa
Hair	dark chesnut
Eyes	Chesnut
Build	Slender
Scars and Marks	Faint curved scar ½" 3rd joint left 3rd finger . front 2 small cir. scars 2" above left wrist front and out. Faint ver scar. 1¼", 2nd and 3rd joint rt 3rd finger front. Faint ver scar 1" base right hand front.
FBI#	739186

92-2810-6

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: 1-17-58

FROM : SAC, Springfield (92-112)

SUBJECT: FRANK LEONARD WORTMAN, was.
AR

Re Bulet, 1-14-58.

Observations and suggestions made by Bureau noted and will be followed. Report will be submitted as instructed.

In relet Bureau noted that report of SA [redacted] and cover letter, both dated December 26, 1957, were not personally read and initialed by me. The Bureau likewise indicated that, as previously instructed, this program should receive my personal attention.

For the information of the Bureau, this classification is being supervised by me and has been receiving my close personal attention. It will further be noted that I was on extended annual leave from the period beginning December 18, 1957, through January 2, 1958, and I was out of the territory. The report and letter in question were initialed by the Acting SAC, the ASAC.

2 - Bureau
1 - Springfield
[redacted]
(3)

b7c

EX-PROC.

RECORDED - 17

92-2810-7

EX 105

23

[redacted]

FD-36 (Rev. 12-13-56)

F B I

Date: 2/13/58

Transmit the following in PLAIN TEXT
(Type in plain text or code)

Via AIRTEL AIR MAIL
(Priority or Method of Mailing)

TO: DIRECTOR, FBI ((92-2810)
(92-2809)

FROM: SAC, SPRINGFIELD (92-112)
(92-113)

RE: FRANK LEONARD WORTMAN, was.
"Buster" Wortman, "Bus"
ANTI-RACKETEERING

ELMER SYLVESTER DOWLING, wa. "Dutch"
ANTI-RACKETEERING

Reports in both of the above matters will be submitted by this office 2/20/58. Delay caused by expedite investigation in Election Law violation. Both above reports presently in transcription.

LYNUM

6 - Bureau (3-92-2810)
(3-92-2809)
4 - Springfield (2-92-112)
(2-92-113)

[redacted]
(10)

92-2810-8

b7c EX 105

REC-94

16 FEB 17 1958

Approved: _____ Sent _____ M Per _____
Special Agent in Charge

58 FEB 20 1958

FEDERAL BUREAU OF INVESTIGATION

Reporting Office	Office of Origin	Date	Investigative Period
SPRINGFIELD	SPRINGFIELD	FEB 20 1958	1/9,15,17,20,21,27-31;2/3-7,9-12/58 ~~2/13,14/58~~

TITLE OF CASE
FRANK LEONARD WORTMAN, was.
"Buster" Wortman, "Bus"

Report made by
SA [redacted]

Type [redacted]

CHARACTER OF CASE
ANTI-RACKETEERING

b7C

Synopsis:

b2 b7C b7D

Birth not verified St. Clair County, Ill. [redacted] Identifying information and activities of subject's principal associates set out. [redacted]

b7D

Personal activities of subject set out; photograph of subject was taken in 1957 and is available in the Springfield files. Photographs of other property of the subject being obtained.

Approved [signature] Special Agent in Charge

Do not write in spaces below

92-2810-9

REC-9

EX-136

FEB 28 1958

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2 - Salt Lake City (Encl.1)
4 - St. Louis (92-191)
2 - Miami
3 - Springfield (92-112)

cc returned 8-11-58

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cc retained in Criminal Intelligence Unit, Rm 4526

F277

52 MAR 25 1958

b7C

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☆ U. S. GOVERNMENT PRINTING OFFICE: 1955 O— 344750

4-750 (Rev. 12-14-88)

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☐ (b)(5)	☐ (b)(9)	☐ (k)(6)
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FBI/DOJ

SI 92-112

SYNOPSIS:

b7D

[redacted] results set forth. SUBJECT SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF HIS PREVIOUS CONVICTION AND BECAUSE HE ALLEGEDLY HAS CARRIED A WEAPON IN THE PAST.

- P -

DETAILS:

A. Personal History and Background

On January 31, 1958, SA [redacted] reviewed the records of [redacted] in an effort to verify subject's birth at East St. Louis, Illinois, on December 4, 1904, with negative results.

On January 31, 1958, [redacted] advised SA [redacted] that birth records of [redacted] dating back to the early 1900's are very incomplete because many persons did not file birth certificates as it was not required.

b2 b7C b7D

[redacted]. As has previously been set out, subject reportedly is fond of his children and keeps in close touch with them.

[redacted]

4-750 (Rev. 12-14-88)

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FBI/DOJ

[redacted]

b2
b7C
b7D

B. Criminal Record

b7C

Reference is made to the report of SA [redacted] dated December 26, 1957, on page 6, wherein information is set out: [redacted]

Outside the purview of the FOIA.

SI 92-112

April 19, 1934.

The following investigation was conducted regarding this information:

The following investigation was conducted by SA [redacted]

[redacted]

b7C
b7D

b1c

The following investigation was conducted by SA (A) [redacted]

AT SPRINGFIELD, ILLINOIS

[redacted]

It is noted that the attorney W. J. RANDY of East St. Louis, Illinois, is now deceased.

By communication dated January 13, 1958, the Kansas City Office furnished the following information obtained at the U.S. Penitentiary, Leavenworth, Kansas:

The records of the U.S. Penitentiary, Leavenworth, Kansas made available by [redacted] on January 7, 1958, to SA [redacted] reflect that FRANK WORTMAN, USP #45268, FBI #739186, was sentenced to ten years in the custody of the Attorney General on June 25, 1934, for resisting a U.S. Officer from the Southern District of Illinois (Springfield). The records indicate that he was granted a conditional release on March 6, 1941, to be under supervision of the U.S. Probation Officer until June 24, 1944. [redacted]

b1c

The following individuals were listed as co-defendants of WORTMAN:

JOE BONO, MONROE ARMES and DOMINIC MESSINA.

The following individuals were listed as friends, relatives and correspondents and visitors:

[redacted]

b1c

b7C

[redacted]

[redacted] also made available a Photostat of the initial social interview of WORTMAN at the institution, as well as six copies of his photograph, all of which were forwarded to the Springfield Office.

b7C

The results of the social interview with subject at the penitentiary dated July 25, 1934, does not contain any information not previously set out.

C. Associates b2 b7c b7D

[redacted]

ELMER SYLVESTER "DUTCH" DOWLING, resides at 200 Hillcrest Drive, Collinsville, Illinois, unlisted telephone number DIckens 41915, FBI #1644966. It is noted that DOWLING is the subject of Springfield File entitled "ELMER SYLVESTER 'DUTCH' DOWLING; Anti-Racketeering." As will be set out later in this report, DOWLING at present is apparently occupying his time with the operation and promotion of the cigarette [illegible] of WORTMAN and associates operating as the [illegible] W & R Cigarette Company, or Rite-Way Cigarette S[illegible] surveillances [illegible] that DOWLING drives a [illegible] light gray or tan in color, bearing 19[illegible] Illinois license 636-543, which is registered to DOWLING's personal [illegible] drives a 1958 black or dark gray 2-door [illegible] 1957 Illinois license 807-753, which license is [illegible] to the Plaza Ambulance Company, East St. Louis, Illinois.

[redacted]

b2 b7C b7D

4-750 (Rev. 12-14-88)

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☐ (b)(3)	☑ (b)(7)(C)	☐ (k)(1)
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92-2810-9 pp. 10-12

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FBI/DOJ

SI 92-112
SI 92-113

D. Criminal Activities

Policy Operations

[redacted]

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b7D

[redacted]

On February 4, 1958, at 3:30 P.M., SA [redacted] observed two men seated in a 1958 black Lincoln Continental marked three of the 5th Street side of the Paddock Lounge just north of St. Louis Avenue, in East St. Louis. This car bore [redacted]; previously observed during the course of February 4, 1958, while spot checking the Paddock Lounge parking lot was a 1958 black Oldsmobile convertible bearing [redacted]. A surveillance was thereon maintained on the 1958 Lincoln by SA's [redacted] SA [redacted] The Lincoln which from observation was being driven by [redacted] proceeded to Brooklyn, at which time the Lincoln was placed in a Phillips 66 Service Station and the occupant, who was [redacted], immediately got into a 1958 black Oldsmobile convertible bearing [redacted]. From observation it was determined the occupant of this car was [redacted] From approximately 3:45 P.M. until 6:15 P.M. on February 4, 1958, these two individuals generally rode around

b7C

SI 92-112
SI 92-113

the Brooklyn community; at approximately 6:15 P.M. these two individuals parked their automobile on Adams Street just north of 5th Street in Brooklyn. These two individuals got out of the automobile and proceeded into a small house three doors from the intersection of 5th and Adams. These two men stayed inside the house for approximately thirty minutes and then came out and get into their Oldsmobile convertible and proceeded to ride around town for another hour. After this period of time the two individuals went to the Harlem Club in Brooklyn, which is operated by [redacted] After approximately thirty to forty five minutes, these two individuals then returned to the streets of Brooklyn and proceeded to visit various cafes and taverns in this town. It is noted that about this period of time agents observed two cigarette machines being delivered into the taverns in Brooklyn. Information regarding the cigarette machine distribution will be set out later, as well as the further activities of [redacted] and [redacted]

b1C
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[redacted]

Casino Gambling Operations

[redacted]

SI 92-112
SI 92-113

[redacted]

[redacted]

[redacted]

b2
b7C, b7D

[redacted]

[redacted]

b1C
b1D

[redacted]

Handbook Operations

b2 b1D

[redacted]

b1C

[redacted]

b2
b1D

b7D
b7C

[redacted]

E. Legitimate Enterprises

During the past several weeks the primary operation on the part of WORTMAN and associates in the field of legitimate enterprises has been in the expansion of the cigarette vending business in the St. Clair and Madison County areas of Illinois. As was set out in report of SA [redacted] on page 25 dated December 26, 1957, the W & R Cigarette Company of St. Louis, Missouri, had recently been purchased by subject WORTMAN and his brother TED; [redacted]

b7C
b2
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It is noted that the former owner of the W & R Cigarette Company, one ROBERT BROWN, of St. Louis, was mysteriously slain in that city on January 24, 1956.

[redacted]

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SI 92-112
SI 92-113

b7c b7D

[redacted]

Beginning from January 29, 1958, until the present time the press of both St. Louis and the East St. Louis areas have carried daily articles regarding the so-called invasion of the cigarette vending business by hoodlum elements. The press have referred to the invasion on both sides of the river in East St. Louis and St. Louis by the WORTMAN controlled cigarette vending companies under the names of Plaza, Rite-Way, and W & R Cigarette Vending Companies, and the invasion by VITALE and associates under the name of the Automatic Vending Company, Proctor Sales and Anthony Novelty Company. Daily newspaper articles have carried comments by law-enforcement officials of both the east side of the river and the St. Louis side of the river, as well as articles regarding comments by the Governors of both Missouri and Illinois, as well as other city, county and state officials. [redacted]

b2
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b7D

As was previously set out, a surveillance was maintained by Agents in the Brooklyn area on February 4, 1958. At approximately 9:00 P.M. on February 4, 1958, agents [redacted]

b7c

SI 92-112
SI 92-113

[redacted] observed an old model International red pickup truck bearing [redacted] enter the Brooklyn community. Between the hours of 9:00 and 10:30 P.M. this truck was observed to be stopping at each tavern and cafe in the town and unloading a new cigarette machine. The occupants of this truck were three Negro men. Contact was had with the occupants of this truck by SA's [redacted] and [redacted] [redacted]

b7C
b7D

SI 92-112
SI 92-113

[redacted]

Agents observed that after these machines were delivered in Brooklyn on the night of February 4, 1958, [redacted] accompanied by an individual driving a 1952 DeSoto sedan [redacted] visited the various taverns in Brooklyn where the machines were placed. [redacted]

[redacted]

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[redacted]

4-750 (Rev. 12-14-88)

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FBI/DOJ

SI 92-112
SI 92-113

b1D

[redacted]

[redacted]

[redacted]

SI 92-112
SI 92-113

[redacted]

[redacted]

The Paddock Club at 5th and St. Louis Avenues in East St. Louis, Illinois, is presently actively managed by [redacted].

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b7D

SI 92-112
SI 92-113

[redacted]

b2
b7C
b7D

[redacted]

[redacted]

SI 92-112
SI 92-113

[redacted]

As was previously mentioned, the Long's Motel at 6500 Bond Avenue is no longer operated by [redacted] as ascertained by Agents [redacted] and [redacted] on February 10, 1958.

b7C

The Glen Club on Collinsville Road is still operated by GEORGE CHRISOS and from personal observation by SA [redacted] on February 3, 1958, it was ascertained that a card game was in operation in the rear of this establishment.

The following investigation was conducted by SA [redacted] at Springfield, Illinois:

[redacted]

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[redacted]

4-750 (Rev. 12-14-88)

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FEDERAL BUREAU OF INVESTIGATION
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92-2810-9 pp. 30-37

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FBI/DOJ

F. Places of Amusement and Hangouts Frequented

b7C

By communication dated February 6, 1958, the St. Louis Office advised that b7D

[redacted]

b2 b7C

G. Travel

[redacted]

b2
b1C
b7D

[redacted]

[redacted]

H. Personal Habits and Peculiarities

The photograph of WORTMAN as furnished to the New York Office, copies of which are available in the files of the Springfield Office, was taken in 1957.

[redacted]

b2
b7C
b7D

4-750 (Rev. 12-14-88)

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FEDERAL BUREAU OF INVESTIGATION
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92-2810-9 pg. 40

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FBI/DOJ

SI 92-112

[redacted]

[redacted]. It is noted that during the period of this report spot checks are made on a daily basis of the Paddock Lounge and parking area. The subject's car has been observed in the lot of the Paddock on a daily basis. The only persons personally observed driving this automobile have included subject WORTMAN and [redacted] At no time was any actual extensive movement made in this automobile other than movement within the confines of the East St. Louis area.

b1C
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IN VIEW OF INFORMATION PREVIOUSLY SET OUT TO THE EFFECT THAT WORTMAN WAS CONVICTED OF ASSAULT OF A FEDERAL AGENT IN 1934 AND ALSO HE WAS ARRESTED IN POSSESSION OF A .45 AUTOMATIC IN 1949, AS WELL AS OTHER INFORMATION TO THE EFFECT THAT WORTMAN AT TIMES IS ARMED, THIS PERSON SHOULD BE CONSIDERED DANGEROUS.

ENCLOSURE:

TO SALT LAKE CITY:

One (1) photograph of [redacted]
taken January, 1958

b1C

-P-

ADMINISTRATIVE

Names of additional persons under consideration as PCIs not set forth as request from Bureau not received at Resident Agenc at time this report prepared.

[redacted]

b2 b7C b7D

[redacted]

Detailed information regarding the corporate setup and financial setup of the various legitimate businesses in which WORTMAN has an alleged interest is not being established in detail at this time. It is pointed out that the Internal Revenue Service for the past year and a half have conducted extensive inquiry regarding WORTMAN's financial interests in these companies and the Federal Grand Jury for the Eastern District of Illinois has also made investigation into this phase of WORTMAN's operations.

[redacted]

INFORMANTS

[redacted]

b2 b7C b7D

b2 b7C b7D

[redacted]

b2 b7C b7D

[redacted]

LEADS

ST. LOUIS DIVISION

AT ST. LOUIS, MISSOURI

1. Will check with the appropriate officials of the Narcotics Bureau and Secret Service Office regarding information concerning WORTMAN.

2. Will ascertain the identity of the officials of the German Brick Company, 4200 Clayton Avenue, telephone OLive 22047. Will conduct investigation to determine who actually manages and owns this company and the identity of the automobiles used by these officials. Will, if possible, determine what contracts or jobs this company presently has.

3. Will ascertain the officials operating the Plaza, Rite-Way and W & R Companies at 1916 Washington Avenue. Will endeavor to ascertain if [redacted] is actively working in the operation of

b7C

ADMINISTRATIVE PAGE

b7C

any of these companies and if he i[redacted] Will determine the identity of the automobiles used by the officials of these companies. Will also endeavor to ascertain the employees of these companies in an effort to develop an informant therein. Will conduct appropriate surveillances regarding the activities of the officials of these companies.

b7C

4. [redacted]

5. [redacted]

b7C

6. Will obtain dispositions, jail records, court records, and reporter notes of arrests of subject WORTMAN as reflected by his identification record as set out on page 7 of the report of SA [redacted] dated 12/26/57. [redacted] Will endeavor to review the records available at St. Louis of the Senate Crime Committee Hearings in the spring of 1954 wherein WORTMAN was called as a witness. Will ascertain through the United States Attorney's Office if WORTMAN was a witness in any Federal Grand Jury proceedings in St. Louis, Missouri, within the recent years.

b7C

b7C

7. Will obtain the identity of telephone subscribers of #s which will be furnished the St. Louis Office under separate cover.

8. [redacted]

b7C

ADMINISTRATIVE PAGE

b7c

[redacted]

9. Will check birth records in an effort to verify subject's birth, it being noted he claims he was born 12/4/04 at East St. Louis, Illinois; however, there is no record of his birth at East St. Louis and it is possible he was born in St. Louis, Missouri, as he was reared in that city.

10. Will interview [redacted] for WORTMAN when WORTMAN released from penitentiary in 1941.

11. Will interview [redacted]

12. [redacted]

13. Will conduct criminal and credit checks on the following:

b7c

[redacted]

[redacted]

14. Will check local bank records in an effort to determine whether or not the subject has any checking or savings accounts or safety deposit boxes in his own name or under any of his aliases.

b7C

15. Will conduct similar investigation concerning various corporations and companies owned by subject or in which subject is a silent partner.

b7D

16. [redacted]

17. [redacted]

18. [redacted]

AT CAPE GIRARDEAU, MISSOURI

Will verify the marriage of subject and his wife, DOROTHY, at Cape Girardeau on 10/31/43. Will ascertain the maiden name of DOROTHY, as well as the names of her parents and the witnesses to the marriage.

ADMINISTRATIVE PAGE

SALT LAKE CITY DIVISION

AT LAS VEGAS, NEVADA

b7c

[redacted]

Will endeavor to ascertain what interest WORTMAN allegedly has in the Riviera Hotel in Las Vegas.

The Salt Lake City Office should submit in report form the information as requested above, as well as the information furnished to the Springfield Office by their airtels January 15, 1958 and January 23, 1958.

LITTLE ROCK DIVISION

[redacted]

b7E
b7D

The relationship of this individual to subject WORTMAN should be established.

ADMINISTRATIVE PAGE

MIAMI DIVISION

Will conduct investigation concerning subject and [redacted] who as of 2/1/58 was reportedly in Florida on vacation. [redacted] b7c

b7c
b7D

CHICAGO DIVISION

AT CHICAGO, ILLINOIS

1. [redacted] b7c

2. Will contact [redacted] for any information they have concerning WORTMAN or any of his associates mentioned in this report. b7D

3. At the Alcohol Tax Unit will review their files concerning WORTMAN's conviction in 1934 and obtain any background information they have concerning WORTMAN, [redacted] b7c

4. Will at the Federal Narcotics Bureau obtain any background information available concerning subject or his reported known associates.

ADMINISTRATIVE PAGE

SI 92-112

SPRINGFIELD DIVISION

On every interview, consideration should be given to developing the person in terviewed as a possible potential criminal informant or live criminal informant concerning subject or his associates. Sufficient investigation should be conducted to determine the current relationship and past relationship of persons interviewed with subject and his associates.

AT SPRINGFIELD, ILLINOIS

Will check the State Bureau of Vital Statistics records in an effort to verify the birth of the subject. It is noted he was allegedly born 12/4/04, East St. Louis, Illinois, but no record of his birth was located at St. Clair County, Illinois.

[redacted]

1. [redacted]

2. Will determine current addresses and background information, including degree of association of the following:

[redacted]

b7c

ADMINISTRATIVE PAGE

AT EAST ST. LOUIS, ILLINOIS

1. Will verify the birth of the subject's children, including their names.

2. Will check the records of St. Clair and Madison County in an effort to ascertain property owned by the subject.

b7D

3. [redacted]

4. Will maintain contact with the informants set out in this report for information regarding WORTMAN and his activities.

5. Will contact the Heinecke Construction Company at Collinsville or East St. Louis, Illinois, who allegedly worked on the construction of subject's home.

b7C b7D

6. [redacted].

7. [redacted]

8. Will maintain spot checks and surveillances on the subject, as well as his principal associates.

b7C b7D

9. [redacted]

10. [redacted]

11. [redacted]

b7C b7D

12. [redacted]

ADMINISTRATIVE PAGE

b7C
b7D

[redacted]

13. Will ascertain the 1958 registrations of the automobiles used by subject and his principal associates. It is noted that the Illinois 1957 licenses expire on and after February 15, 1958.

14. Will [illegible] investigation to determine if subject's father, EDWARD WORTMAN, former address 724 Pershing Place, E. St. Louis, is living or dead, and if living his present location.

15. Will determine current addresses and background information, including degree of association, of the following:

[redacted].

[redacted]

16. Will determine the degree of association of [redacted] with WORTMAN and his associates.

17. Will determine background of [redacted], [redacted]. Determine her degree of association with subject.

b7C

18. Appropriate arrangements should be made in an effort to review the records in the United States Attorney's Office for all background information concerning subject and any Grand Jury proceedings before the East St. Louis FGJ.

19. [redacted]

BEST COPY AVAILABLE

20. [redacted] b7D

21. Will conduct similar investigation concerning various corporations and companies owned by subject or in which subject is a silent partner.

[redacted] b7C

REFERENCE: Report of SA [redacted] dated 12/26/57 at Springfield.

b7C

ADMINISTRATIVE PAGE

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810) DATE: 2/26/58

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD WORTMAN, was.
ANTI-RACKETEERING

b7c

Rerep SA [redacted] dated 2/20/58 at Springfield.

The data requested by the Bureau in Bulet to New York dated 2/7/58 relative to criminal informant coverage will be sent to the Bureau by separate letter.

2 - Bureau
2 - Springfield
[redacted]
(4)

REC-4 92-2810-10

FEB 28 1958

b7c EX-110

65 MAR 5 1958

SAC, Springfield (92-111) 3/7/58

Director, FBI

TOP HOODLUM PROGRAM
ANTI-RACKETEERING

[redacted]

b7c
b7D

Enclosures (10)

1 - SI 92-112 (Wortman)
1 - SI 92-113 (Dowling)

1 - Bufile 92-2810 (Wortman)
1 - Bufile 92-2809 (Dowling)

[redacted]
(8)

b7c

YELLOW DUPLICATE
MAR - 7 1958
MAILED

92-2810 -

NOT RECORDED
192 M... 1 ...58

Tolson
Nichols
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

MAIL ROOM ☐

76 ... 13 1958

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810) DATE: 3/12/58

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD WORTMAN, was.
AR

b7C

Rerep SA [redacted] dated 2/20/58 at Springfield.
Re Springfield letter to Bureau 2/26/58.

Set forth below is the criminal informant coverage being developed concerning instant subject, which you were advised this office would supply by separate letter:

[redacted]

In addition, potential informant coverage, which is being explored, is as follows:

b2
b7C
b7D

[redacted]

92-2810-11

[redacted]

MAR 14 1958

2 Bureau (R.M.)
1 Springfield
[redacted]
(3)

REC-56

EX-125

F277

57 MAR 21 1958

b7C

b7C
b7D

[redacted]

The potentials listed above are in a position to have knowledge of either the movements of WORTMAN and his associates or have knowledge of the activities relating to certain legal and illegal enterprises of WORTMAN and his associates.

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. Rosen

DATE: March 19, 1958

FROM : F. L. Price

Tolson
Nichols
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

SUBJECT: FRANK LEONARD WORTMAN, was.
"Buster" Wortman, "Bus"
ANTI-RACKETEERING
FBI NO. 739186

b7C

The following is a summary of information contained in the reports of SA [redacted] dated 12/26/57 and 2/20/58 at Springfield, Illinois, in this matter. Springfield is the office of origin in this case.

Wortman was reportedly born 12/4/04 in East St. Louis, Illinois, and resides in Suite 608, Broadview Hotel, East St. Louis, Illinois. He is reported to be divorced from his wife who resides with their 3 children near Collinsville, Illinois.

b7D

[redacted]. He has been referred to as the Southern Illinois leader of the old Capone gang. [redacted] Wortman is a heavy drinker. In 1934 he was sentenced to 10 years for assaulting a Federal officer. Reports reflect he should be considered armed and dangerous.

92-2810

[redacted] (5)

REC-48 92-2810-12

135

18 MAR 19 1958

b7C

SAC, Springfield (92-112) March 19, 1958

Director, FBI (92-2810) PERSONAL ATTENTION

FRANK EDWARD WORTMAN, aka.
"Buster" Wortman, "Bus"
ANTI-RACKETEERING

98055

b1C

Reference is made to the report of [redacted] dated 2/20/58 at Springfield in the captioned matter. Copies of that report and the report of SA [redacted] dated 12/26/57 at Springfield in this case were designated for the St. Louis and New York Offices. Reference is also made to Bureau letter dated 1/13/58 to Springfield concerning the subject. In addition to the instructions in Bureau letter dated 1/13/58, the following observations and suggestions are set forth:

Continuing efforts should be made to verify subject's date and place of birth and to determine his current marital status. Also verify the present address of subject's wife, Dorothy Wortman, and their children.

You should conduct investigation to ascertain the names and addresses of all of the immediate relatives of subject. Wortman's exact relationship to [redacted] mentioned in Springfield report dated 12/26/57, should be determined. b1C

Springfield letter dated 1/14/58 set forth information concerning criminal informants who are available and in a position to furnish information concerning Wortman. These informants should be utilized in conducting further investigation in this matter.

[redacted] b2 b7D

The first sentence in the last paragraph on page 13 of Springfield report dated 2/20/58 is not clear and should be clarified.

Tolson
Nichols
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

2 cc - St. Louis
2 cc - New York

[redacted]

52 MAR 25 1958

MAIL ROOM

REC-1

COMM - FBI
MAR 19 1958
MAILED 30

92-2810-13

19 MAR 21 1958

F 277

b1C

[redacted]

98058

Letter to Springfield
Re: FRANK RICHARD WORTMAN, was.
"Pastor" Wortman, "Bus"
ANTI-RACKETEERING

[redacted] additional investigation should be conducted to definitely establish the extent of Wortman's connection with these businesses. All available public records concerning the enterprises should be examined and further investigation should be conducted to establish how his various business interests were acquired. [redacted] connection, it is noted that on Administrative page 42 of Springfield report dated 2/20/58, it is stated that the Internal Revenue Service for the past year and one-half has conducted extensive inquiry regarding Wortman's financial interest in these companies and that the Federal Grand Jury for Eastern District of Illinois has also investigated his operations. The report indicates voluminous information is available in the United States Attorney's office at East St. Louis and through the Internal Revenue Service at East St. Louis regarding Wortman's financial interests. It is suggested the available records be utilized to secure the desired information.

The St. Louis Office should expedite coverage of the leads set out in Springfield letter dated 12/26/57 and in Springfield report dated 2/20/58.

As pointed out in Bureau letter dated 1/13/58, this investigation should be directed toward establishing the current activities of Wortman. You should keep in mind that the primary objective is to develop information indicating a violation of any Federal or local laws by the subject. The investigation must be conducted in a complete and expeditious manner.

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810)

DATE: April 4, 1958

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD "BUSTER" WORTMAN, Was.
AR

Rebulet to Springfield, March 19, 1958.

Rerep of SA [redacted], page 13, last paragraph. The first sentence of this paragraph should read "On February 4, 1958 at 3:30 PM, SA [redacted] observed two men seated in a 1958 black Lincoln Continental Mark III on the Fifth Street side of the Paddock Lounge, just north of St. Louis Avenue in East St. Louis, Illinois." b7C

Reference is also made to page 2 of Bureau letter in the first paragraph where in the last sentence it is suggested the available records be utilized to secure the desired information. [redacted]

92-2810-14

2 - Bureau (92-2810)
1 - St. Louis (92-191)
1 - New York
2 - Springfield (92-112)
1cc - 92-113

REC-24

2 APR 7 1958

[redacted]
(6)

b7C

[redacted]

SI 92-112

[redacted]

SAC, Springfield (92-112) 4/11/58

Director, FBI (92-2810) - 14

REC- 31

FRANK LEONARD "BUSTER" WORTMAN, aka.
ANTI-RACKETEERING

EX-110

Reurlet dated April 4, 1958, in the above-captioned matter.

[redacted]

This matter should be followed with the U.S. Attorney periodically in order to ascertain any new developments. In addition, an attempt should be made by the Springfield Office through liaison with the Internal Revenue Service to obtain any information concerning Wortman.

[redacted]

(4)

b7c

Tolson
Nichols
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

MAIL ROOM

76 APR 15 1958

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (92-2810)
Att: Identification Division

DATE: 4-11-58

FROM : SAC, Springfield (92-112)

SUBJECT: FRANK LEONARD "BUSTER" WORTMAN
ANTI-RACKETEERING

98055

Identification records of the following listed persons are being requested; two copies of each record should be forwarded so that one copy can be furnished to the U. S. Attorney, C. M. RAMMER, Eastern District of Illinois, E. St. Louis, Illinois, who has requested these records in connection with the Federal Grand Jury investigation of WORTMAN. It is also requested that two photographs available in the Bureau Identification Division be furnished of each of the persons listed. The listed individuals are known associates, employees, or former employees or business associates or contacts of subject WORTMAN.

[redacted]

b7c

(2) - Bureau (92-2810)
2 - Springfield (92-112)
[redacted]
(4)

4-18-58

5 0 MAY 7 1958

b7c

4-750 (Rev. 12-14-88)

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FEDERAL BUREAU OF INVESTIGATION
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Section 552		Section 552a
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92-2810-15 pg. 2

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FBI/DOJ

STANDARD FORM NO. 64

Office Memorandum • UNITED S[illegible], GOVERNMENT

TO : Director, FBI (92-2810)
Att: Identification Division

DATE: 4-15-58

FROM : SAC, Springfield (92-112)

SUBJECT: FRANK LEONARD "BUSTER" WORTMAN
ANTI-RACKETEERING
[redacted]

b7C

Remylet 4-11-58.

Referenced letter requested identification records for a group of individuals, who are known associates, employees, or former employees or business associates or contacts of subject WORTMAN.

Additional identifying data has been received onsome of the individuals, such as police department numbers, etc., and same is being set out below:

[redacted]

b7C

Please note the names, [redacted] and [redacted] were not included in the original list in referenced letter.

EX-128 REC-23

REC-77

b7C

92-2810-11

2 - Director, FBI (92-2810)
2 - Springfield (92-112)
[redacted]
(4)

APR 22 1958

[redacted]

5 0 MAY 7 1958

-205 (3-23-55)
NDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (File [redacted]) DATE: [redacted]

FROM : SAC, Springfield (File [redacted])

SUBJECT: FRANK LEONARD WORTMAN, AKA;
ELMER SYLVESTER DOWLING, AKA;
[redacted]

b1c

This case will be delinquent.

Date of Bureau deadline: [redacted]

Reason for the delinquency: Other investigation, including Extortion case, Police Schools, and Trial, USDC.

Date the report or necessary communication will reach the Bureau: [redacted]

AEC zone designation, e.g., OR, CH, etc.:
(This applies only to 116 cases.)

b1c

No administrative action recommended.

(8) - Bureau ([redacted]) ([redacted]) [redacted]
3 - Springfield ([redacted]) ([redacted])([redacted])
[redacted]
(6)

FEDERAL BUREAU OF INVESTIGATION

FREEDOM OF INFORMATION/PRIVACY ACTS SECTION

SUBJECT: FRANK "BUSTER" WORTMAN

FILE NUMBER: 92-2810 SECTION 2

Report Form
FD-72 (5-12-55)

FEDERAL BUREAU OF INVESTIGATION

REPORTING OFFICE	OFFICE OF ORIGIN	DATE	INVESTIGATIVE PERIOD
CHICAGO	SPRINGFIELD	4-28-58	3/5,10-12, 19,20,25; 4/3,4,8/58

TITLE OF CASE

FRANK LEONARD WORTMAN, Was.
"Buster" Wortman, "Bus"

REPORT MADE BY [redacted] b7C

TYPED BY [redacted]

CHARACTER OF CASE

ANTI-RACKETEERING

SYNOPSIS:

[redacted] b7C b7D

APPROVED [redacted] SPECIAL AGENT IN CHARGE

DO NOT WRITE IN SPACES BELOW

92-2810-17

23 MAY 1 1958

REC-59

EX-135

COPIES MADE:

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1 - Little Rock (Info)
1 - Miami (Info)
1 - New York (Info)
1 - Salt Lake City (Info)
4 - Springfield (92-112)
3 - St. Louis (92-191)
2 - Chicago (92-521)

ICC retained [redacted]

COPIES DESTROYED

14 MAY 18 1972

60 MAY 7 1958

b7C

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[redacted] Miscellaneous information from files of FBI, Chicago, set out.

- P -

DETAILS: AT CHICAGO, ILLINOIS

[redacted]

b7D

4-750 (Rev. 12-14-88)

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☐ (b)(6)		☐ (k)(7)

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92-2810-17 pp. 3-5

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FBI/DOJ

4-750 (Rev. 12-14-88)

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92-2810-17 pp. 6-7

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FBI/DOJ

[redacted]

Miscellaneous Information
Contained in Chicago FBI Files

The following information was taken from a report of SA [redacted] dated May 28, 1957 at Miami in the case entitled "CARL AUSTIN HALL (deceased), Et Al; ROBERT COSGROVE GREENLEASE (deceased) - VICTIM; Kidnapping; Extortion; Perjury": b7C b7D

[redacted]

[redacted]

[redacted]

[redacted]

Information in the Capga case taken from the St. Louis report of SA [redacted] dated April 11, 1947 stated that "Buster" WORTMAN was believed to be one of the hoodlums who was actively interested in taking over the Pioneer News Service. WORTMAN is described as primarily an Illinois hoodlum, although he had in recent years associated himself with the remnants of the EGAN-COLBECK gang, prominent survivors of which were [redacted] FRANK "Cotton" EPPELSHEIMER [redacted]

In a St. Louis letter to the Director dated August 23, 1946 in the [redacted] case, [redacted] advised SA [redacted] b7C b7D

[redacted]

[redacted] refer

ADMINISTRATIVE

[redacted] b1c

LEADS

THE ST. LOUIS DIVISION

AT ST. LOUIS, MISSOURI

Will arrange to review files in the possession of AUSA CLIFFORD ROEMER who is allegedly correlating the investigation being made by Federal agencies in the St. Louis area in regard to FRANK "Buster" WORTMAN.

THE CHICAGO DIVISION

AT CHICAGO, ILLINOIS

[redacted] b1c

OFFICE MEMORANDUM UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810) DATE: APR 28 1958

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD WORTMAN, was.
ANTI-RACKETEERING (BUFILE 92-2810 SI FILE 92-112)

ELMER SYLVESTER DOWLING, was
ANTI-RACKETEERING (Bufile 92- 2809 SI FILE 92-113)

[redacted] b1C

OO - ST. LOUIS

Reference is made to reports submitted in all three of the above entitled cases. The investigation to date has developed that WORTMAN is leading if not one of the leading hoodlums and racketeers within the metropolitan area of St. Louis. It is noted that he does live in East St. Louis and apparently operates from the East St. Louis community. The investigation has established that one of WORTMAN's principal lieutenants is ELMER SYLVESTER DOWLING and within recent months one of his closest personal associates has been [redacted] b1C

It is further pointed out to the Bureau that WORTMAN is one of the individuals on which this office is concentrating their investigation.

In view of the apparent close association between WORTMAN, DOWLING an[redacted] this office will report the

6 - Bureau (2 - 92-2810)
(2 - 92-2809)
(2 - 92-3375)
6 - St. Louis (2 - 92-191)
(2 - 92- 192)
(2 - 92-175)
7 - Springfield (2 - 92-112)
(2 - 92-113)
(2 - 92-162)
(1 - 92-111)

REC- 26 92-2810-18

MAY 5 1958

b1C

[redacted]

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52 MAY 9 1958

DIRECTOR, FBI

activities of all three of these individuals in the WORTMAN case UACB. As suggested in Bulet dated April 25, 1958, separate copies are being designated for appropriate case files as well as for the St. Louis File [redacted] WORTMAN, and DOWLING and the Bureau File [redacted] WORTMAN, and DOWLING.

b1c

It is pointed out that practically any investigation regarding DOWLING a[redacted] would of necessity have to be in the WORTMAN [redacted] and vice versa. In order to avoid duplication and unnecessary expenditure of agent and stenographic and clerical time, the above procedure is being followed.

Report Form
FD-263 (Rev. 5-12-55)

FEDERAL BUREAU OF INVESTIGATION

REPORTING OFFICE	OFFICE OF ORIGIN	DATE	INVESTIGATIVE PERIOD
Springfield	Springfield	5-9-58	2/18-21,24-28;3/3-5,13, 17-20,25,26,28,31;4/1,2,9, 14,15,18,21,22,24,28/58

TITLE OF CASE
FRANK LEONARD WORTMAN, Was.,
"Buster" Wortman, "Bus"

REPORT MADE BY
SA [redacted] b7C

TYPED BY
[redacted]

CHARACTER OF CASE
ANTI-RACKETEERING

b2 b7C b7D and perf.

SYNOPSIS:
Identity and birthdates of subject's 4 children set out; children reside with subject's wife, #2 Summit Drive, Collinsville, Ill. Information verifying subject's marriage to DOROTHY WORTMAN set out; [redacted] SUBJECT SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF HIS PREVIOUS CONVICTION BECAUSE HE ALLEGEDLY HAS CARRIED A WEAPON IN THE PAST.

- P -

APPROVED
SPECIAL AGENT IN CHARGE

COPIES MADE:
6- Bureau (2- 92-2810; 2- 92-2809; 2- 92-3375)
2 -New York
2- Salt Lake City (94-281)
4- St. Louis (2- 92-191; 1- 92-192; 1- 92-175)
4- Springfield (2- 92-112; 1- 92-113; 1- 92-162)

DO NOT WRITE IN SPACES BELOW

92-2810-19

REC-11

EX-102

57 MAY 12 1958

b7C

2cc filed in each cross-ref. see Serial 20. [redacted]

57 JUN 10 1958

[redacted]

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[redacted]

DETAILS: A. PERSONAL HISTORY AND BACKGROUND b7D

A review of the birth records [redacted] reflects the following information regarding subject's children:

[redacted]

b1c

[redacted]

[redacted] pfer

[redacted]

On March 4, 1958, Mrs. DOROTHY WORTMAN was observed in front of the WORTMAN residence at #2 Summit Drive, Collinsville, Illinois, along with three small children. [redacted] pfer

Observation by SA [redacted] on March 3, 1958, at the address of #2 Summit Drive, Collinsville, Illinois, reflected that parked in the garage of this home was a 1956 four-door Pontiac sedan, with a blue bottom and cream top, bearing 1958 Illinois license 2833-404; this license is listed to DOROTHY WORTMAN, #2 Summit Drive, Collinsville, Ill. b1c

By communication dated March 24, 1958, the St. Louis Office advised that SA [redacted] checked the records in the office of the Recorder of Deeds, Cape Girardeau, Missouri, on March 13, 1958, and determined that in Book 29, page 382, is recorded a marriage license #12489, issued to FRANK WORTMAN, age 38, of E. St. Louis, Illinois, and DOROTHY DONALD, age 20, of E. St. Louis, Illinois, which license was issued on October 31, 1943; a certificate of marriage was likewise filed for the individuals on November 5, 1943, reflecting that WORTMAN and DONALD were married by GUST SCHULTZ, Justice of the Peace, at Cape Girardeau, Missouri, on October 31, 1943.

[redacted]

b1c

It is set out in the report of SA[redacted] dated December 26, 1957, on page 34, the information from the records of the Clerk of the Circuit Court, St. Clair County, Illinois, reflecting divorce action by DOROTHY WORTMAN against FRANK WORTMAN. These records reflect a divorce decree was filed October 26, 1945. The records further show that on November 6, 1947, a motion was filed in the Circuit Court of St. Clair County by both parties to vacate and set aside the divorce decree and dismiss the suit. The records also show that as of November 6, 1947, the order of the court was issued to vacate and set aside this divorce decree of October 26, 1945. [redacted]

[redacted]

[redacted]

[redacted]

b1c

4-750 (Rev. 12-14-88)

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92-2810-19 pp. 5-6

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FBI/DOJ

 b7c

[redacted]

This office is in possession of a photograph of [redacted] taken in April, 1958, when this individual appeared before the Federal Grand Jury in East St. Louis, Illinois, during the Grand Jury investigation of subject WORTMAN.

Additional information regarding [redacted] will be set out later in this report.

[redacted]

b2
b1c
b7D

[redacted]

b2
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4-750 (Rev. 12-14-88)

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92-2810-19 pgs. 9 and 10

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4-750 (Rev. 12-14-88)

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92-2810-19 pg. 11

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FBI/DOJ

It is noted that investigation of WORTMAN to date has failed to indicate that any of the afore-mentioned individuals are presently associates or contacts of WORTMAN.

C. ASSOCIATES

ELMER SYLVESTER "DUTCH" DOWLING, as previously mentioned, in one of WORTMAN'S principal associates. [redacted]

Information regarding DOWLING, as well as other associates of WORTMAN, including [redacted] will be set out under the heading, "Legitimate Enterprises".

[redacted]

b2
b1C
b1D

Reference is made to the report of SA [redacted] dated April 11, 1958, at Springfield, in the case entitled, [redacted]

b2 b7c b7D

On February 28, 1958, at approximately 1:30 PM, subject WORTMAN was observed driving [redacted] 1958 Plymouth into the Paddock Lounge parking lot; this observation was by SA [redacted] On February 24, 1958, SA [redacted] observed subject WORTMAN and [redacted] leave the Paddock Lounge at approximately 9:30 PM and enter [redacted] 1958 Plymouth and drive out to 7800 State Street and then [redacted] dropped WORTMAN off at the Broadview Hotel. It is noted that from information furnished by the St. Louis Office [redacted] appeared at the St. Louis Office voluntarily on March 4, 1958, and was interviewed by SA [redacted] and [redacted] left the St. Louis Office at approximately 11:00 AM. At approximately 11:15 AM, on March 4, 1958, [redacted] 1958 Plymouth two-door automobile was observed parked on the side of the Broadview Hotel and at approximately 12:00 Noon, [redacted] was seen leaving the main entrance of the Broadview Hotel and enter his Plymouth and drive to the Paddock Lounge. It is noted that WORTMAN maintains a suite of rooms at the Broadview Hotel. The above observation was by SA [redacted]

4-750 (Rev. 12-14-88)

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FBI/DOJ

b7C

[redacted]

b2
b7C
b7D

D. CRIMINAL ACTIVITIES

Policy Operations

[redacted]

Casino Gambling Operations

[redacted] ave stated they have no indication that the gambling operations of WORTMAN and his associates are operating on any wide scale at present. [redacted]

4-750 (Rev. 12-14-88)

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FBI/DOJ

b1C

[redacted]

Boys' Club or Moat Property near Collinsville, Illinois

b2
b1C
b7D

As previously mentioned, a building estimated at approximately $250,000, has been built on the so-called moat property near Collinsville, Illinois. From observations by SA [redacted] this building is completed except for finishing the interior. The press of St. Louis and East St. Louis areas have recently mentioned this property on numerous occasions in stating that it is completed by unoccupied.

[redacted]

Gorman Bricklaying Company, St. Louis, Missouri

Plaza Amusement Company, St. Louis, Missouri

Chicago-St. Louis Express, St. Louis, Missouri

Gormco Construction Company, E. St. Louis, Illinois

SI 92-112 [redacted] b7c

Cascade Hills Development Co., Columbia, Illinois

G & B Realty Company, E. St. Louis, Illinois

[redacted]

On April 22, 1958, STEPHEN PATRICK GORMAN, home address - 2823 S. Kingshighway, St. Louis, Missouri, business address - 4200 Clayton Avenue, St. Louis, Missouri, appeared before the Federal Grand Jury and took the fifth amendment regarding 56 or 57 questions asked. U. S. Attorney RAEMER appeared before Federal Judge WILLIAM H. JUDERSEN in U. S. District Court at E. St. Louis, Illinois, on this same date, on an open hearing regarding the refusal of GORMAN to answer questions. The questions GORMAN refused to answer were stated by Mr. RAEMER in open court.

The questions asked of GORMAN related to his business associations with subject FORTUNA or SIMON SYLVESTER BOLLINO or other FORTUNA associates; the interest that FORTUNA had displayed in GORMAN's business; the reason that numerous FORTUNA associates and associate were on the payroll of Gorman Advertising Company who apparently was performing only work and the financial interest that FORTUNA and associates had in GORMAN's business and what influence they exerted in the actual operation of that business. The individuals listed as being on GORMAN's payroll, who are ex-convicts, hoodlums, and/or known FORTUNA associates, have to St. Louis and East St. Louis, include the following individuals:

JAMES A. MICHAELS, SR. [redacted] b1c

ROBERT F. PHELPS, [redacted] b1c

JOHN M. MOLONEY, [redacted] b1c

FRANK BONMARITO [redacted] b1c

ROBERT SHEER [redacted] b1c

ANTHONY J. [redacted] b1c

 [redacted] b1c

NORMAN A. KONRAD [redacted] b7c

HORACE LOVE, [redacted]

SAM FORSHEY, [redacted] b7c

JOSEPH WILLIAM JANKO or YANKO [redacted] b7c

SAM MAGIN, [redacted] b7c

Among the questions that GORMAN refused to answer included who actually hired MAGIN, as well as the other persons mentioned and what qualifications they had for their bricklaying or other jobs. [redacted]

b7c

SI 92-112

[redacted]

[redacted]

[redacted]

[redacted]

[redacted]

b2
b7c
b7D

b7c

SI 92-112

[redacted]

[redacted]

b2
b7c
b7D

[redacted]

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4-750 (Rev. 12-14-88)

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92-2810-19 pg. 27

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FBI/DOJ

 b7c

[redacted]

[redacted]

[redacted]

Las Vegas Gambling Interests

[redacted]

b2
b7c
b7D

[redacted]

 b1c

[redacted]

[redacted]

F. PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED

There is no change under this heading.

G. TRAVEL

There is no change under this heading.

H. PERSONAL HABITS AND PECULIARITIES

[redacted] b2 b1c b1D

[redacted]

b1c

[redacted]

b2
b1c
b1D

By communication dated April 24, 1958, the Little Rock Office advised that no pertinent information was developed regarding telephone contact from WORTMAN's residence on the outskirts of Collinsville, Illinois, to telephone calls made to Little Rock, Arkansas. [redacted]

On April 15, 1958, the personal automobile of [redacted] was observed by SA [redacted] approximately 3:00 PM parked in the parking lot of the Paddock Lounge and [redacted] was seen inside the lounge at the bar. In this connection it is noted that [redacted] is observed most every day at the Broadview Hotel during the noon hour and early afternoon hours. He is usually in the bar of this hotel. b7C

[redacted] b2 b7C b7D

[redacted] nfw

[redacted] b7C

[redacted] nfw

[redacted] b7C

nfw

[redacted]

[redacted]

b7C
b7D

The following investigation was conducted by SA [redacted] at Springfield, Illinois:

[redacted] after a search of the records in their office she was unable to find any birth record of FRANK LEONARD WORTMAN.

[redacted]

4-750 (Rev. 12-14-88)

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92-9810-19 pg. 33

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FBI/DOJ

b7C

[redacted]

[redacted]

b7C
b7D

From observation by SA [redacted] it has been determined that WORTMAN's 1957 Chrysler Imperial bears 1958 Illinois license 1870148; [redacted]

IN VIEW OF INFORMATION PREVIOUSLY SET OUT TO THE EFFECT THAT WORTMAN WAS CONVICTED OF ASSAULT OF A FEDERAL AGENT IN 1934 AND ALSO HE WAS ARRESTED IN POSSESSION OF A .45 CALIBER AUTOMATIC IN 1949, AS WELL AS OTHER INFORMATION TO THE EFFECT THAT WORTMAN AT TIMES IS ARMED, THIS PERSON SHOULD BE CONSIDERED DANGEROUS.

- P -

4-750 (Rev. 12-14-88)

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92-2810-19 pp. 35-36

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FBI/DOJ

OFFICE MEMORANDUM - UNITED STATES GOVERNMENT

TO: Director, FBI (92-2810) DATE: 5-9-58

FROM: SAC, Springfield (92-112)

SUBJECT: FRANK LEONARD WORTMAN,
was. "Buster" Wortman,
"Bus"
AR
OO - SI

Attached is report of SA [redacted] at Springfield, dated and captioned as above.

b1C

REFERENCE

Report of SA [redacted] 2/20/58, at Springfield.

IN VIEW OF INFORMATION PREVIOUSLY SET OUT TO THE EFFECT THAT WORTMAN WAS CONVICTED OF ASSAULT OF A FEDERAL AGENT IN 1934 AND ALSO HE WAS ARRESTED IN POSSESSION OF A .45 CALIBER AUTOMATIC IN 1949, AS WELL AS OTHER INFORMATION TO THE EFFECT THAT WORTMAN AT TIMES IS ARMED, THIS PERSON SHOULD BE CONSIDERED DANGEROUS.

ADMINISTRATIVE DATA

Reference is made to Bureau letter to Springfield, dated 4-25-58, entitled "ELMER SYLVESTER DOWLING, was. - AR"; reference is also made to Springfield letter to the Bureau dated 4-28-58, entitled "FRANK LEONARD WORTMAN, was., AR - Bufile 92-2810, SI File 92-112", "ELMER SYLVESTER DOWLING, was., AR - Bufile 92-2809, SI File 92-113", [redacted]

b1C

In order to clarify the handling of future reports in this office regarding the above subjects, the following procedure is being followed:

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MAY 18 1972

ENCLOSURE

(6) - Bureau (2- 92-2810; 2- 92-2809; 2- 92-3375)(Enc. 6)
2 - New York (Enc. 2)
2 - Salt Lake City (94-281)(Enc. 2)
4 - St. Louis (2- 92-191; 1- 92-192; 1- 92-175)(Enc. 4)
4 - Springfield (2- 92-112; 1- 92-113; 1- 92-162)

REC 11 92-2810-20

MAY 12 1958

[redacted]
(18)

5 7 JUN 10 1958

b1C

UNRECORDED COPY FILED IN

The Bureau is being furnished 6 copies of this report; two for the WORTMAN file; two for the DOWLING file; and two for the [redacted]ile. The dual caption of DOWLING and WORTMAN is not being carried in this report because it was in preparation prior to receipt of Bureau letter dated 4-25-58.

Future reports will carry the dual caption and sufficient copies will be furnished to the Bureau for both cases. b1C

For the information of St. Louis, one copy of this report is being furnished for their DOWLING file, which is 92-192 and one is being furnished for information for their [redacted]

In the future the same will be followed for St. Louis so that information concerning [redacted]is only being submitted in WORTMAN reports from this office.

LEADS

SALT LAKE CITY DIVISION

AT LAS VEGAS, NEVADA

b2 b1D

[redacted] in Las Vegas in order to keep abreast of the activities of WORTMAN and his associates.

Will endeavor to obtain some background regarding [redacted] and any identification on criminal record and photograph of him. b1C

ST. LOUIS DIVISION

AT ST. LOUIS, MISSOURI

Should report results of investigation regarding previous information submitted and previous investigation requested.

In view of the numerous leads outstanding in the St. Louis Division as submitted in previous reports, they are not being restated at this time.

SPRINGFIELD DIVISION

AT EAST ST. LOUIS, ILLINOIS

Will contact the Heinecke Construction Company at Collinsville or East St. Louis, who allegedly worked on the construction of subject's home.

Will obtain from [redacted] b7C

[redacted] b1C b7D

Will maintain contact with the informants mentioned in this report in order to determine activities of the subject and his associates.

[redacted]

Will maintain spot checks and surveillances on the subject as well as his principal associates.

[redacted]

AT SPRINGFIELD, ILLINOIS

[redacted]

b7C
b7D

[redacted]

[redacted]

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810)
ATTENTION IDENTIFICATION DIVISION

DATE: May 22, 1958

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD "BUSTER" WORTMAN
AR

Identification records of the additional listed persons are requested. Two copies of each record should be forwarded as well as two available photographs.

One copy will be furnished to United States Attorney CLIFFORD M. RAEMER, East St. Louis, Illinois. The listed persons are known associates, employees or former employees of WORTMAN:

[redacted]

b1c

2 - Bureau (92-2810)
2 - Springfield (92-112)

92-2810-21

EX-101 REC-76

57 JUN 9 1958

(4)

[redacted]

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (92-2810)
(92-2809)

DATE: 6/18/58

FROM : SAC, Springfield (92-112)
(92-113)

SUBJECT: FRANK LEONARD WORTMAN, was.
ELMER SYLVESTER DOWLING, ma.
TOP HOODLUMS

Mem 11-1

For the information of the Bureau, there is enclosed a newspaper photograph showing the south side of the WORTMAN "moat" property located near Collinsville, Illinois, which has been reported previously as having been built by SAM MAGIN, a WORTMAN associate, for a "Boys Club." This photograph appeared in connection with a feature story concerning this place which appeared in the April 20, 1958, issue of the St. Louis Post Dispatch. Attached to the photograph as it appeared in the newspaper are candid photographs of WORTMAN and SAM MAGIN.

It is believed that the photographic department of the East St. Louis Journal, East St. Louis, Illinois, has taken several photographs of this property and efforts will be made to obtain prints from that newspaper for submission to the Bureau.

In order that the Bureau's files on these top hoodlums in the Springfield Division may be complete, the following information which was reported previously by the Springfield Division in GIIF, is set out:

b1C
b1D

[redacted]

(4 - Bureau (2 - 92-2810)(Encl. 1)
(2 - 92-2809)
4 - Springfield (2 - 92-112)
(2 - 92-113)

92-2810-22

21 JUN 19 1958

REC-7

[redacted]
(8)

ENCLOSURE

REC-7

b1C

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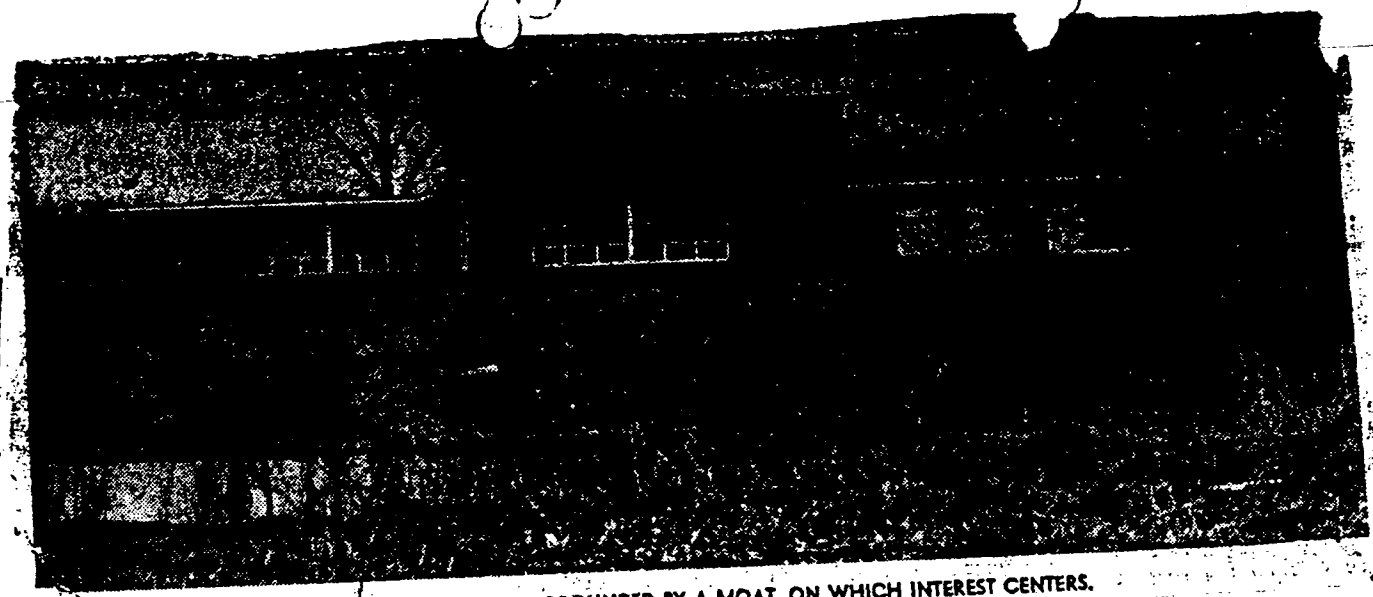
b7c
b7D



THE ODD BUILDING, SURROUNDED BY A MOAT, ON WHICH INTEREST CENTERS.

FRANK (BUSTER) WORTMAN

92-2810-22

ENCLOSURE

FD-263 (Rev. 5-13-55)

FEDERAL BUREAU OF INVESTIGATION

REPORTING OFFICE	OFFICE OF ORIGIN	DATE	INVESTIGATIVE PERIOD
SPRINGFIELD	SPRINGFIELD	JUN 10 1958	6/3/58

TITLE OF CASE

FRANK LEONARD WORTMAN, Was.,
"Buster" Wortman, "Bus"
ELMER SYLVESTER DOWLING, wa.
"Dutch" Dowling

REPORT MADE BY

SA [redacted] b1c

TYPED BY [redacted]

CHARACTER OF CASE

ANTI-RACKETEERING

SYNOPSIS:

SUMMARY REPORT

WORTMAN - DOWLING and associates have been under extensive investigation for the past several years by Treasury Department Agents, FGJ, FDI, and Illinois State Police. WORTMAN has FBI #739186, born 12/4/04, E. St. Louis, Ill., (unverified), resides Broadview Hotel, E. St. Louis, Ill., and operates out of the Paddock Lounge, E. St. Louis. DOWLING has FBI #1644966, born 12/30/06, St. Louis, Mo., (U.S. Army files). DOWLING resides 200 Hillcrest Drive, Collinsville, Ill., and employed Plaza Amusement Company, St. Louis, Missouri, WORTMAN controlled enterprise. WORTMAN convicted USDC, Springfield, Ill., for assault of Federal officer and sentenced 6/23/34 to 10 years, conditionally released Leavenworth Federal Penitentiary, 3/6/41; has numerous St. Louis arrests but no other felony convictions. DOWLING was convicted of assault with attempt to kill in St. Louis County, Missouri, in 1940, which conviction later reversed. Numerous other arrests but no other felony convictions. [redacted]

APPROVED

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SPECIAL AGENT IN CHARGE

14 MAY 18 1972

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(3 - 92-2809)
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3 - St. Louis (92-191)(92-192)
(92-175)(Info.)
5 - Springfield (2 - 92-112)
(2 - 92-113)(1 - 92-162)

DO NOT WRITE IN SPACES BELOW

92-2810-23

REC-83

NOT RECORDED

87 JUN 13 1958

EX-135

70 JUL 2 1958

ORIGINAL FILED IN

[redacted]

PROPERTY OF FBI.—This report is loaned to you by the FBI, and neither it nor its contents are to be distributed outside the agency to which loaned.

SYNOPSIS: (Continued)

refer

[redacted] WORTMAN - DOWLING and associates [redacted] St. Louis, Ill., and use this as meeting place and hangout; no indication of travel by WORTMAN and DOWLING except in metropolitan St. Louis area. WORTMAN presently separated from wife DOROTHY, who resides with 4 children Collinsville, Ill.; WORTMAN maintains suite at Broadview Hotel, E. St. Louis, Ill., and is reported heavy drinker [redacted] DOWLING resides with wife EUNICE and 4 children at palatial home Collinsville, Ill. Descriptions of WORTMAN and DOWLING set out. WORTMAN - DOWLING SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS BECAUSE THEY ALLEGEDLY HAVE CARRIED WEAPONS IN THE PAST.

b7c

-P-

DETAILS:

For information purposes, it is noted that St. Clair - Madison Counties, Illinois, are immediately across the Mississippi River from St. Louis, Missouri, and are considered a part of the metropolitan area of St. Louis; these two counties contain a population of over half a million people.

For the past several years FRANK LEONARD WORTMAN and his principal Lt. ELMER SYLVESTER DOWLING have been under extensive investigation by the Internal Revenue Service, Alcohol, Tax and Tobacco Unit of the Treasury Department, by the Federal Grand Jury, Eastern District of Illinois, and by the Illinois State Police. These investigations are still active.

WORTMAN is known generally as "BUSTER" and DOWLING as "DUTCH."

A. PERSONAL HISTORY AND BACKGROUND

FRANK LEONARD NORTMAN

[redacted]

outside the purview of the FOIA

refer

ELMER SYLVESTER DOWLING

According to the Army Service Record on file at the Adjutant General's Office, Military Personnel Record Center, St. Louis, Missouri, ELMER SYLVESTER DOWLING was born on December 30, 1906, at St. Louis, Missouri. He is listed in these records as having had eight years grammar school; his civilian occupation as Recreation Manager and construction worker; and his military occupation as Anti-Aircraft noncommissioned officer. DOWLING has Army Serial Number 37-401-360 and was inducted into the U. S. Army on November 28, 1942, and was honorably discharged on October 4, 1945, as a Private First Class from Ft. Bliss, Texas, by reason of over age. He resides with his wife EUNICE and four children at 200 Hillcrest Drive, Collinsville, Illinois. DOWLING resided in the St. Louis area until recent years when he moved into the new large ranch style house he had built at

SI 92-112

200 Hillcrest Drive, Collinsville. [redacted]

[redacted]

B. CRIMINAL RECORD

FRANK LEONARD WORTMAN has FBI #739186; he has one felony conviction for assault of a Federal officer, and was sentenced on June 24, 1934, to ten years United States District Court, Springfield, Illinois, and conditionally released from Leavenworth Federal Penitentiary March 6, 1951. This conviction resulted from an assault from WORTMAN and some of his associates of a Federal Prohibition Agent at the time of a raid on a still near Collinsville, Illinois. WORTMAN has numerous other arrests primarily in St. Louis, Missouri, between 1926 and 1953 on charges including auto theft, robbery, concealed weapon, speeding and investigation; he has also been arrested by East St. Louis, Illinois, Police. WORTMAN was convicted of contempt of court in United States District Court, St. Louis, Missouri, and served 30 days, being released April 6, 1954, and ordered for reappearance before Federal Grand Jury. This contempt of court arose from his refusal to answer questions before a Federal Grand Jury.

ELMER SYLVESTER DOWLING has FBI #1644966. He was convicted of assault with intent to kill and sentenced to 30 years in the Missouri State Penitentiary and served time in that institution from May 29, 1940, until his discharge September 26, 1941, when the Supreme Court of Missouri reversed and remanded the decision of the trial court. DOWLING has no other felony convictions. He has been arrested on several occasions for traffic violations and passer of worthless checks and liquor violations and gambling between the years of 1924 and 1946.

4-750 (Rev. 12-14-88)

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FBI/DOJ

D. CRIMINAL ACTIVITIES

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92-2810-23 pp. 10 and 11

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FBI/DOJ

F. PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED

WORTMAN and DOWLING personally frequent the higher-class clubs and taverns in the metropolitan St. Louis area. WORTMAN has been observed by agents at the Paddock Lounge on a more or less daily basis and [redacted] b2 b7D

As previously stated, the principal hangout and meeting place of the various associates and contacts of WORTMAN and DOWLING is the Paddock Lounge.

G. TRAVEL

Informants as indicated have advised WORTMAN and DOWLING do not travel extensively except for movement about the metropolitan St. Louis area.

H. PERSONAL HABITS AND PECULIARITIES

FRANK LEONARD WORTMAN

WORTMAN maintains a three-room suite at the Broadview Hotel, where he lives alone; informants contacted state he drinks heavily and arises late in the day and stays up most of the night usually around the Paddock Lounge. WORTMAN's wife, DOROTHY, and four children between the ages of three and fourteen, reside with the wife in an estimated $40,000 home, #2 Summit Drive, Collinsville, Illinois, which WORTMAN bought in about 1952. A divorce decree was granted between WORTMAN and his wife on October 26, 1945, and on November 6, 1947, a motion to vacate this decree was filed and approved in Circuit Court, St. Clair County, by both parties. He married this woman October, 1954, Cape Girardeau, Missouri, and his previous wife is deceased.

[redacted] b2 b7C b7D

ELMER SYLVESTER DOWLING

[redacted] b2 b7C b7D

DOWLING is a neat dresser and moderate drinker. [redacted] b7D

[redacted]

SI 92-112

I/

G. PHYSICAL DESCRIPTIONS

Name:	FRANK LEONARD WORTMAN Summary
Sex:	Male
Race:	White
Born:	March 4, 1904, E. St. Louis, Ill. (Unverified)
Height:	5'7"
Weight:	165 lbs.
Hair:	Brown, combed straight back, receding at hairline, greying
Complexion:	Ruddy
Eyes:	Brown
Build:	Medium
Dress:	Usually neat dresser with sport shirt and snap brim hat
Characteristics:	Heavy drinker
Residence:	Suite 608, Broadview Hotel E. St. Louis, Ill.
FBI #:	739186
Marital status:	Married
Wife:	DOROTHY, residing with 4 children #2 Summit Drive, Collinsville, Ill.
Principal hangout:	429 St. Louis Avenue, Paddock Lounge, E. St. Louis, Ill.

Photographs of WORTMAN are available in the Springfield files.

Name:	ELMER SYLVESTER DOWLING
Alias:	"DUTCH"
Born:	12/30/06, St. Louis, Mo. (U.S. Army records)
Race:	White
Sex:	Male
Height:	5'11½"
Weight:	185 lbs.
Hair:	Light brown, receding
Eyes:	Blue
Complexion:	Ruddy
Build:	Medium
Education:	8th grade

SI 92-112

Present address:	200 Hillcrest Drive Collinsville, Illinois
Army Serial #:	37401360
Social Security #:	498-09-3744
Mother:	MINNIE DOWLING, present address unknown
Brothers:	GEORGE DOWLING, address unknown FENTON DOWLING, last known address Minneapolis, Minn.
Sister:	Mrs. W. E. FAIRCHILD, 4937A Lindenwood Ave., St. Louis, Mo.
Father:	Deceased

A photograph of DOWLING is in the Springfield file.

DOWLING AND NORTMAN SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS BECAUSE THEY ALLEGEDLY HAVE CARRIED WEAPONS IN THE PAST.

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SI 92-112

IDENTITY OF INFORMANTS

[redacted]

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All of the above informants are considered reliable.

OFFICE MEMORANDUM . UNITED STATES GOVERNMENT

TO : Director, FBI (92-2810) DATE : JUN 10 1958

FROM : SAC, Springfield (92-112)

SUBJECT : FRANK LEONARD WORTMAN, Was.,
"Buster" Wortman, "Bus"

ELMER SYLVESTER DOWLING, wa.
"Dutch" Dowling
ANTI-RACKETEERING

Enclosed is summary report of SA [redacted] dated and captioned as above at Springfield.

b7c

REFERENCE

Bureau letters to New York dated 5/22/58 and 5/29/58.

DOWLING AND WORTMAN SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS BECAUSE THEY ALLEGEDLY HAVE CARRIED WEAPONS IN THE PAST.

LEAD

ST. LOUIS DIVISION (INFORMATION)

Three copies of this report are being furnished the St. Louis Division for information in view of pending investigation.

2 - Bureau (1 - 92-2810)(1 - 92-2809)(Encls.6)
4 - New York (Encls.4)
3 - St. Louis (92-191)(92-192)(92-175)(Encls.3)
5 - Springfield (2 - 92-112)
(2 - 92-113)(2 - 92-162)

[redacted] (14)

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ENCLOSURE

lec Mrs 4-60

92-2810-
NOT RECORDED
87 JUN 13 1958

70 JUL 2 1958

~~55 JUN 30 1958~~

ORIGINAL FILED IN 92-2810

FD-36 (Rev. 12-13-56)

FBI

Date: 6-30-58

Transmit the following in PLAIN TEXT
(Type in plain text or code)

Via AIRTEL
(Priority or Method of Mailing)

FROM: SAC, SPRINGFIELD (92-112)

TO: DIRECTOR, FBI (92-2810)

FRANK LEONARD WORTMAN, Was.
AR

Informants and newspaper releases state WORTMAN and one of his associates, SAM MAGIN, are reportedly to appear before Senate Labor Rackets Investigating Committee, July 1 or 2, 1958.

LYNUM

3 - Bureau (92-2810)(AM)
3 - Springfield (2- 92-112)
(1- Crimdel)
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92-2810-24

REC- 22

8 JUL 2 1958

66 JUL 9 1958

Approved: _____ Sent _____ M Per _____
Special Agent in Charge

4-750 (Rev. 12-14-88)

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FBI/DOJ

Report Form
FD-263 (5-52-55)

FEDERAL BUREAU OF INVESTIGATION

Reporting Office	Office of Origin	Date	Investigative Period
St. Louis, Missouri	SPRINGFIELD	7/7/58	1/3,22,23;2/10,15,18;3/5,7 13,21;4/10,16;5/1,6,8,15, 22,29;6/5,16,24/58

TITLE OF CASE

FRANK LEONARD WORTMAN, was.
ELMER SYLVESTER DOWLING, wa.

Report made by [redacted]

Typed By [redacted]

CHARACTER OF CASE

ANTI-RACKETEERING

b1C

Synopsis:

Recorder of Deeds, Records, Jackson, Missouri, reflects WORTMAN married to DOROTHY DONALD at Cape Girardeau, Missouri, on 10-31-43. Bureau of Vital Statistics, St. Louis, Missouri, reflect DOWLING born 12-30-06, St. Louis, Missouri. Recorder of Deeds, St. Louis, Missouri, failed to reflect record of marriage for DOWLING and RENECK. Spot surveillances vicinity of Plaza Amusement Company, St. Louis, Missouri, reflects various automobiles issued to Plaza Amusement Company. File review and confidential sources furnish information re WORTMAN's legitimate enterprises in St. Louis. [redacted] WORTMAN not known to associate in St. Louis in company with known St. Louis hoodlums. [redacted]

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WORTMAN AND DOWLING SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS BECAUSE THEY ALLEGEDLY HAVE CARRIED WEAPONS IN THE PAST.

- P -

Approved [illegible] Special Agent in Charge

Do not write in spaces below

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(2 - 92-192)

92-2810-25 REC-22

5 JUL 9 1958

EX-108

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[redacted] b1C [redacted]

70 JUL 21 1958

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☆ U. S. GOVERNMENT PRINTING OFFICE: 1955 O— 344750

SL 92-191
SL 92-192

A. PERSONAL HISTORY AND BACKGROUND

FRANK LEONARD WORTMAN

On March 13, 1958 the following investigation was conducted by SA [redacted] at Jackson, Missouri. The records in the Office of the Recorder of Deeds, Cape Girardeau County, Jackson, Missouri, in book number 29, page 382, reflects that marriage license number 12489 was issued to FRANK WORTMAN, age 38, of East St. Louis, Illinois, and DOROTHY DONALD, age 20, of East St. Louis, Illinois, on October 31, 1943. The records further reflect that a Certificate of Marriage was filed November 5, 1943 showing WORTMAN and DONALD were married by GUST SCHULTZ, Justice of the Peace at Cape Girardeau, Missouri on October 31, 1943.

ELMER SYLVESTER DOWLING

[redacted]

b7c

On June 24, 1958 SA [redacted] checked the records of the Recorder of Deeds Office at the Marriage License Bureau in an attempt to ascertain a record of marriage for ELMER DOWLING and EUNICE RENECK. The records were checked from 1942 through 1949 and failed to reflect any marriage between DOWLING or RENECK.

B. CRIMINAL RECORD

FRANK LEONARD WORTMAN, FBI No. 739 186.
ELMER DOWLING, FBI No. 1644 966.

[redacted]

[redacted] b7D

C. ASSOCIATES

The associates of DOWLING and WORTMAN are identical. One of the principal associates of both WORTMAN and DOWLING is [redacted] b7C

[redacted] b7D

D. CRIMINAL ACTIVITIES

Spot surveillances conducted by St. Louis Agents in the vicinity of the Plaza Amusement Company and the Rite-Way Distributing Company, located in the 1900 block of Washington Street, reflects the 1955 Oldsmobile Holiday sedan bearing Illinois 1958 license number 1870-148, the 1955 black Cadillac sedan bearing Illinois 1958 license 1870-147, and a 1958 gray Oldsmobile 98 bearing Illinois

1958 license 245 3371. It has been observed by the Agents that all three of these above-mentioned vehicles are used by ELMER DOWLING and [redacted] Investigation concerning the above-mentioned Illinois license numbers reflects all three issued to the Plaza Amusement Company. On March 21, 1958 spot surveillances conducted in the vicinity of the Plaza Amusement Company by SA [redacted]

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[redacted]

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[redacted]

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[redacted]

E. LEGITIMATE ENTERPRISES

[redacted]

refer

A review of the GRENAP file reflects the following b1C
information as being obtained by SA [redacted]

refer

4-750 (Rev. 12-14-88)

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SI 92-191
SL 92-192

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On April 18, 1958 a hearing on the charge that the Chicago-St. Louis Express Company, Inc., 1030 South 11th Street, took over control and management of another trucking firm without the ICC approval, was scheduled before the U. S. District Court in St. Louis, Missouri. However, the hearing was continued until the fall term of the District Court on the above matter.

The Chicago-St. Louis Express Company, was charged in a criminal information in September 1957 for taking control of the Daisy Express Company on December 6, 1955 and operating the company in interstate commerce. An indictment of the company President, JOHN J. BURKE, for income tax evasion, on March 6, 1958 was an outgrowth of that inquiry. The St. Louis Globe Democrat dated April 16, 1958 referred to the above information and stated

the Chicago hearing concerns a petition by the Michigan Express Company, Inc., of Grand Rapids, Michigan, which is seeking ICC permission to purchase the Chicago-St. Louis firm. In August of 1957 the Chicago-St. Louis firm was denied permission to sell to the Michigan company. Way bills of the St. Louis company filedwith the ICC showed that its principal business was the transportation of coin operated machines from St. Louis to Chicago to Mayville, Wisconsin, Grand Rapids and Hammond, Indiana, and also from Slinger, Wisconsin to St. Louis and from Chicago to East St. Louis.

The article further states that the petition was denied by the ICC pending the prosecutive filing of criminal charges against the company by the Department of Justice. The article further noted that Mr. BURKE and his wife were charged with evading $24,957.00 in income taxes from 1951 through 1954.

Another article appearing in the St. Louis Globe Democrat dated February 10, 1958 reflects that one of the largest cigarette vending machine companies in Madison County, Illinois, lost nine of its 12 locations in Brooklyn, Illinois, to a rival firm dominated by FRANK "BUSTER" WORTMAN. The article noted that the firm mentioned is the Zimring and Sons Tobacco and Candy Company, 1832 State Street, Granite City, Illinois, which has been in business for 25 years. The article further noted that the company took over the above-mentioned stops was the W-R Cigarette Company, which formerly was owned by the late ROBERT L. BROWN, lawyer and parliamentarian of the Board of Aldermen, St. Louis, Missouri, who was shot to death in gangland style on January 24, 1956. It is noted the slaying of BROWN is unsolved.

4-750 (Rev. 12-14-88)

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G. TRAVEL

The St. Louis Office is not aware of any travel

conducted by WORTMAN or DOWLING as such travel normally would originate from their homes or hangouts in the East St. Louis, Illinois area.

H. PERSONAL HABITS AND PECULIARITIES

The St. Louis Office has no information concerning the personal habits or peculiarities of WORTMAN or DOWLING.

I. PHYSICAL DESCRIPTION AND PHOTOGRAPH

[redacted] b7D

MISCELLANEOUS

[redacted] b2 b7C b7D

b7c

SL 92-191
SL 92-192

[redacted]

WORTMAN AND DOWLING SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS BECAUSE THEY ALLEGEDLY HAVE CARRIED WEAPONS IN THE PAST.

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SL 92-191
SL 92-192

ADMINISTRATIVE PAGE

INFORMANTS

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OFFICE MEMORANDUM UNITED STATES GOVERNMENT

TO: DIRECTOR, FBI DATE: JUL 7 1958

FROM: SAC, ST. LOUIS (92-191) (92-192)

SUBJECT: FRANK LEONARD WORTMAN, Was.
ELMER SYLVESTER DOWLING, Wa.
ANTI-RACKETEERING

Enclosed is the report of SA [redacted] dated JUL 7 1958 at St. Louis, Missouri.

REFERENCE: Springfield report of SA [redacted] dated 6-10-58.
Report of SA [redacted] dated 2-20-58 at Springfield re captioned subject FRANK LEONARD WORTMAN.
Springfield report of SA [redacted] dated 2-20-58 re subject ELMER SYLVESTER DOWLING.
Chicago report of SA [redacted] dated 4-28-58 re subject WORTMAN.
Springfield letter to St. Louis re captioned subjects dated 6-9-58.
Springfield report of SA [redacted] dated 5-9-58 re subject WORTMAN.

b1c

It is noted that referenced Chicago report of SA [redacted] re subject WORTMAN sets out a lead for the St. Louis Division to arrange to review the files in possession of Assistant U. S. Attorney CLIFFORD ROEMER. The attention of the Springfield Office is directed to the above report as the lead refers to the Assistant U. S. Attorney in the Southern District of Illinois rather than Missouri. Therefore, the lead for the St. Louis Division should be covered by Springfield.

LEADS:

THE ST. LOUIS DIVISION

AT ST. LOUIS, MISSOURI

Will continue investigation as requested in rereports, with view toward determing subjects' degree of association with St. Louis Top Hoodlums.

(2) - BUREAU (2 - 92-2810)
(2 - 92-2809) (Encl. 4)
4 - SPRINGFIELD (2- 92-112)
(2 - 92-113) (Encl. 4)
4 - ST. LOUIS (2 - 92-191)
(2 - 92-192)
[redacted] (10)

92-2810-26

70 JUL 21 1958
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REC-22

4 ENCLOSURE

REC-22

5 JUL 9 1958

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SL 92-191
SL 92-192

It is noted that leads pertaining to the background and business acquaintances and relationships of WORTMAN and [redacted] are being handled in the Federal Grand Jury investigation being conducted in East St. Louis, Illinois. It is noted in the report of SA [redacted] dated 2-20-58, leads are directed to the St. Louis Division to ascertain officials operating the Plaza, Rite-Way, and W & R Companies as well as employees of these companies. Here again it is noted that this information should be more readily available to the Springfield Division through their liaison with the United States Attorney's Office handling the Federal Grand Jury concerning WORTMAN, therefore, the leads concerning [redacted] and the Plaza, Rite-Way, and W & R Companies, will not be handled by the St. Louis Division unless the Springfield Division is unable to ascertain the information requested. b1C

It is further noted that St. Louis was requested to interview MILTON WEIFENBACH, former Federal Parole Officer in St. Louis. In this regard, it is noted that WEIFENBACH is deceased. The above information was furnished by [redacted] St. Louis, Missouri. b1C

The enclosed report reflects investigative period emanating from January through June, 1958. It is noted some of the information in enclosed report has been furnished the Springfield Office by letter; however, instant report is the initial report since both subjects have been consolidated into one captioned case.

WORTMAN AND DOWLING SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS BECAUSE THEY ALLEGEDLY HAVE CARRIED WEAPONS IN THE PAST.

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OFFICE MEMORANDUM...UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI DATE: 7-2-58

FROM : SAC, Springfield (92-112)

SUBJECT : FRANK LEONARD WORTMAN, was;
ELMER SYLVESTER DOWLING, wa;
[redacted]
ANTI-RACKETEERING
(OO: SPRINGFIELD)

b7C

Reference is made to Springfield letter to the Bureau dated April 28, 1958, wherein it is set out that the investigation regarding WORTMAN, DOWLING and [redacted] a top hoodlum of the St. Louis Office, was being reported in one investigative report.

b7C

It is noted that [redacted] FRANK LEONARD WORTMAN, has been made a top hoodlum of the Springfield Office, SI File 92-227. In view of the close relationship and the fact that the operation of all of the above named individuals is so closely related, in future reports, there will be a triplicate title as follows:

FRANK LEONARD WORTMAN, was., ANTI-RACKETEERING
Bufile 92-2810
SI file 92-112
SL file 92-191

ELMER SYLVESTER DOWLING, wa., ANTI-RACKETEERING
Bufile 92-2809
SI file 92-113
SL file 92-192

[redacted]

b7C

8 - Bureau (2 - 92-2809)
(2 - 92-2810)
(2 - 92-3375)
([redacted]
3 - St. Louis (1 - 92-191)
(1 - 92-192)
(1 - 92-175)
6 - Springfield (2-92-112)
(1-92-113)
(1 - 92-227)
(1 - 92-162)
(1 - 92-111)

[redacted]
(17)

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92-2810
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[redacted]

As the Bureau is aware, FRANK WORTMAN and one of his close associates, SAM MAGIN, appeared before the Senate Rackets Committee, Washington, D. C., July 3, 1958, and another alleged associate of the WORTMAN group, STEPHEN GORMAN, Gorman Bricklaying Company, St. Louis, Missouri, was also under subpoena to appear before the above committee, but his appearance was postponed. As the Bureau is well aware, WORTMAN and his associates have been under intensive investigation by the Internal Revenue Service, the Treasury Department and by the Federal Grand Jury of the Eastern District of Illinois for the past several years. [redacted]

[redacted]

In light of the above, it is pointed out that on January 30, 1958, during spot checks of the residences of ELMER DOWLING and [redacted] SA [redacted] of this office, at about 9 P.M., observed a Mercury automobile driving to the residence of DOWLING and this car remained at the residence

for about five minutes and then left and returned towards St. Louis, Missouri. SA [redacted] determined this automobile bore 1958 Missouri license [redacted] b7C b7D

On May 12, 1958, S[redacted] and SAC CURTIS O. LYNUM were making a spot check of the residences and other establishments frequented by FRANK WORTMAN and his associates. On the date of May 12, 1958, at about 5 P.M., SA [redacted] and SAC LYNUM observed FRANK WORTMAN at the moat property with two unknown male individuals walking around the premises and an Imperial Chrysler was observed on the moat premises. It is noted WORTMAN usually drives a 1957 Imperial Chrysler.

On July 11, 1958, at 3 P.M., SA [redacted] was in the area of the moat property and observed WORTMAN drive to the moat premises with an unidentified male in the front seat with FRANK WORTMAN. b7C

This office is desirous of disseminating the above information regarding observations of agents to the Internal Revenue Service's Intelligence Unit and the Bureau's permission is requested to so disseminate this. The files of the Springfield office contain appropriate agents' notes of their observations as mentioned. In this connection, it should be noted that in the report of SA [redacted] dated February 20, 1958, in the report entitled ELMER SYLVESTER DOWLING, was., ANTI-RACKETEERING, on the bottom of page 31 and top of page 32, information is set out regarding SA [redacted] observation on January 30, 1958; however, the Missouri license is listed as 278 wherein actually it should be 274 and the reports in the Springfield Office are being appropriately changed.

The Bureau is requested to advise regarding dissemination of the above; also observations regarding future dissemination of this type information to the Internal Revenue Service.

St. Louis is being furnished copies of this letter for their information and guidance in the event information is developed that should be disseminated to the Internal Revenue Service.

SAC, Springfield (92-112, 92-113, 92-116)

July 23, 1958

Director, FBI (92-2810, 92-2809, 92-2763)

FRANK LEONARD WORTMAN, was.
ELMER SYLVESTER DOWLING, wa.
ANTI-RACKETEERING

[redacted]
ANTI-RACKETEERING

b1c

A review of the investigative files in the above-captioned investigations reflected that summary reports were submitted in lieu of investigative reports. The Bureau feels that periodic investigative reports contain more detailed information and lend for better supervision. Investigative reports should be submitted in the above-captioned matters within ten days of the receipt of this communication.

[redacted]
(10)

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EX-108

92-2809

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MAIL ROOM

JUL 30 1958

FEDERAL BUREAU OF INVESTIGATION

FREEDOM OF INFORMATION/PRIVACY ACTS SECTION

SUBJECT: FRANK "BUSTER" WORTMAN

FILE NUMBER: 92-2810 SECTION 3

FEDERAL BUREAU OF INVESTIGATION

REPORTING OFFICE	OFFICE OF ORIGIN	DATE	INVESTIGATIVE PERIOD
Springfield	Springfield	JUL 25 1958	5-1, 2, 5, 6, 12, 19, 21, 23, 27, 29, 30; 6-2, 5, 16, 24, 26, 30; 7-1-3, 7-9, 11, 14, 15

TITLE OF CASE FRANK LEONARD WORTMAN, was.; "Buster" Wortman, "Bus"; ELMER SYLVESTER DOWLING, wa., "Dutch"; [redacted]

REPORT MADE BY SA [redacted] TYPED BY [redacted]

CHARACTER OF CASE

b1c

ANTI - RACKETEERING

SYNOPSIS:

FRANK WORTMAN, FBI #739182, DOWLING, FBI #1644966, [redacted] continue as leaders of WORTMAN gang. [redacted] FRANK WORTMAN and associate SAM MAGIN, appeared before Senate Rackets Hearing, Washington, D. C., 7-3-58, and took Fifth Amendment; Attorney MORRIS SCHENKER, St. Louis, appeared with them. STEPHEN GORMAN, [redacted] of St. Louis, Mo., also subpoenaed for above hearing and to appear later and plans to take Fifth Amendment. [redacted] Travel of subjects set out. Additional persona[illegible] information of subjects set out. [redacted] SUBJECTS SHOULD BE CONSIDERED ARMED AND

APPROVED [illegible] SPECIAL AGENT IN CHARGE

COPIES MADE: [illegible]

(see next page)

DO NOT WRITE IN SPACES BELOW

92-2810 28

REC-9

EX-102

16 JUL 28 1958

92-2810

cc Detached 4260

[redacted] b1c

STA[redacted]

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57 AUG 8 1958 F2

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Synopsis Cont'd:

DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS AND BECAUSE THEY HAVE ALLEGEDLY CARRIED WEAPONS IN THE PAST.

-P-

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9 - Springfield
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TABLE OF CONTENTS

		Page
A.	PERSONAL HISTORY AND BACKGROUND	2
B.	CRIMINAL RECORD	5
C.	ASSOCIATES	5
D.	CRIMINAL ACTIVITIES	8
	Policy Operations	8
	Casino Gambling Operations	9
	Handbook Operations	12
	Prostitution Activities	13
E.	LEGITIMATE ENTERPRISES	15
	Revue Club	15
	Young-Bundy Motor Company	16
	Meat Property	17
	The German Bricklaying Company	19
	Cigarette Vending Business	20
	The Paddock Lounge	21
F.	PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED	22
G.	TRAVEL	22
H.	PERSONAL HABITS AND PECULIARITIES	23
	Residence of [redacted] and Dowling	24
I.	MISCELLANEOUS	26

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DETAILS: A. PERSONAL HISTORY AND BACKGROUND

FRANK LEONARD WORTMAN, commonly known as "BUSTER".

Personal history and background regarding this individual has been previously reported. He still resides at the Broadview Hotel, East St. Louis, Illinois.

ELMER SYLVESTER DOWLING, commonly known as "DUTCH".

DOWLING still resides with his family at 200 Hillcrest Drive, Collinsville, Illinois, and information regarding the personal history and background of DOWLING has been previously reported.

[redacted]

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B. CRIMINAL RECORD

There is no information to be reported under this heading.

C. ASSOCIATES

As has previously been set out, FRANK "BUSTER" WORTMAN and associates, are a close knit organization and as mentioned, the principal associates include DOWLING, [redacted]

[redacted]

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Section 552a

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Handbook Operations

[redacted]

[redacted]

[redacted]

[redacted]

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[redacted]

[redacted]

b7C
b7D

Prostitution Activities

[redacted]

b2
b7C
b7D

[redacted]

It is noted that it has been previously reported that this place is reportedly owned by FRANK WORTMAN and ELMER DOWLING. At the time of this conversation, a blackjack game was in operation at this location.

b2
b7C
b7D

It should be noted the individual referred to by St. Louis letter, [redacted] The Cedar Inn parking lot was used as a parking place for gambling patrons of the Ranch House when this place was in operation in 1957.

[redacted] The Cleo Club formerly was the Red Rooster and was a WORTMAN controlled gambling casino and bookie location prior to 1956. The Madison-St. Clair County line is reported to divide the building occupied by this club.

[redacted]

b7C

[redacted]

b2
b7D

[redacted]

b7C
b7D

By communication dated June 16, 1958, the Salt Lake City Office advised that no additional information has been developed regarding FRANK WORTMAN's activities at Las Vegas, Nevada. They advised thatno information has been developed of any current interest or activities of FRANK WORTMAN in Las Vegas.

E. LEGITIMATE ENTERPRISES

Prevue Club

The Prevue Club on Collinsville Road between East St. Louis and Collinsville, was a lavish gambling casino operated by WORTMAN and associates until it was closed by the State Police raids in 1955.

[redacted]

b2
b7C
b7D

On July 7, 1958, SA [redacted] observed [redacted] at the Prevue Club at about twelve noon accompanied by a man in a 1958 Oldsmobile [redacted], St. Louis, Missouri. This same automobile was observed at the Paddock Lounge by SA [redacted] on May 12, 1958. On the afternoon of July 7, 1958, there was observed by SA [redacted] at the Prevue,

b7C

a truck of the Melman Fixture Company, St. Louis, Missouri, bearing Missouri Truck License 615 316. Three Negroes were loading fixtures from the Prevue on this truck and the man from the above-mentioned Oldsmobile was directing the operation. [redacted] was also present. Two other automobiles were at the location, a 1955 Plymouth [redacted] and a 1955 Oldsmobile [redacted] After the above-mentioned truck was loaded with what appeared to be kitchen equipment, [redacted] left the Prevue and was observed driving directly to the Paddock Lounge.

b1C

At the Paddock was located FRANK WORTMAN's and ELMER DOWLING's automobiles. Leaving the Paddock a matter of 30 minutes after [redacted]

The report of SA [redacted] dated July 7, 1958, in this investigation at St. Louis, on pages 16 and 17, set out additional information regarding the sale and purchase of the Prevue Club.

[redacted]

b2
b7C
b7D

associates. During the period of this investigation, [redacted] has been observed by agents on numerous occasions, going in and out of the Paddock.

Moat Property

[redacted]

On May 12, 1958, a Chrysler Imperial automobile, as well as FRANK WORTMAN were observed at the moat property at about 4 P.M. by SAs [redacted] and SAC CURTIS O. LYNUM. There were two unknown individuals with WORTMAN working about the property.

b2
b7C
b7D

On July 11, 1958, WORTMAN and one unknown individual were observed driving to the moat property in WORTMAN's Imperial Chrysler by SA [redacted] On this same date, [redacted] automobile was observed at the moat property.

[redacted]

4-750 (Rev. 12-14-88)

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The Paddock Lounge

[redacted]

In spot checks of the Paddock Lounge over the period of this investigation, WORTMAN's Imperial Chrysler was observed on numerous and frequent occasions parked in the lot on dates of May 1, May 5, May 12, May 20, May 27, May 29, June 1, July 2, July 3, July 7, July 8, 1958. Also observed at the Paddock parking lot were the automobiles of [redacted] ELMER DOWLING. [redacted]

b7C

[redacted]

It is noted that the Paddock Lounge appears to be the meeting place and business location for WORTMAN and his associates. This information has been confirmed by [redacted] on numerous occasions. b2 b7D

F. PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED

There is no change under this heading.

G. TRAVEL

The St. Louis and East St. Louis Press carried extensive articles during the latter part of June, 1958, regarding the appearance of FRANK WORTMAN, SAM MAGIN and STEPHEN GORMAN before the Senate Rackets Investigating Committee, Washington, D. C.

Deputy United States Marshal JAMES THOMPSON on June 24, 1958, stated he had subpoenas for WORTMAN [redacted] and he wanted to serve WORTMAN first. These individuals subsequently were served at the Paddock Lounge while seated in ELMER DOWLING's automobile. b7C

[redacted] b7C b7D

[redacted] b7C b7D

[redacted] b7D

[redacted]. It has been reported in the press that GORMAN was excused until a later date for appearance and that his attorney DAN REARDON of St. Louis, Missouri, had wired the Senate Committee that GORMAN would appear but he would take the Fifth Amendment. It is noted that both MAGIN and WORTMAN answered no questions except giving their name and address as reported in the press.

[redacted] refer b2 b7D

H. PERSONAL HABITS AND PECULIARITIES

[redacted] b2 b7D

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I. MISCELLANEOUS

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☐ (b)(5)	☐ (b)(9)	☐ (k)(6)
☐ (b)(6)		☐ (k)(7)

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92-2810-28 pg. 27

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FBI/DOJ

[redacted]

refer

b1c

[redacted]

Nexus

[redacted] b7D

[redacted]

Nexus

[redacted]

[redacted]

b2
b7C
b7D

[redacted]

SI 92-112

[redacted] b7c

It is noted that Dickens 4-1915 is the home telephone of ELMER DOWLING at Collinsville, Illinois, across the river from St. Louis, Missouri.

SUBJECTS SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS AND BECAUSE THEY HAVE ALLEGEDLY CARRIED WEAPONS IN THE PAST.

- P -

ADMINISTRATIVE PAGE

IDENTITY OF INFORMANTS

b2 b7D

[redacted] refer

[redacted] refer

b2
b7C
b7D

[redacted] refer

b2
b7C
b7D

[redacted] refer

INFORMANT COVERAGE

The following are criminal informants being developed concerning subjects.

ADMINISTRATIVE PAGE

4-750 (Rev. 12-14-88)

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FEDERAL BUREAU OF INVESTIGATION
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Section 552		Section 552a
☐ (b)(1)	☐ (b)(7)(A)	☐ (d)(5)
☑ (b)(2)	☐ (b)(7)(B)	☐ (j)(2)
☐ (b)(3)	☑ (b)(7)(C)	☐ (k)(1)
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☐ (b)(5)	☐ (b)(9)	☐ (k)(6)
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92-2810-28 pg. 32

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FBI/DOJ

OFFICE MEMORANDUM...UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810) DATE: JUL 25 1958

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT : FRANK LEONARD NORTMAN, was;
ELMER SYLVESTER DOWLING, wa.;
[redacted]
ANTI-RACKETEERING
(OO: SPRINGFIELD)

b1C

Enclosed herewith is report of SA [redacted] at Springfield, dated and captioned as above.

REFERENCES:

b1C

Report of SA [redacted] at Springfield dated 5-9-58.

SUBJECTS SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS AND BECAUSE THEY HAVE ALLEGEDLY CARRIED WEAPONS IN THE PAST.

ENCLOSURE

REC-9 MX-108

(8) - Bureau (Encs. 8)
(2 - 92-2810)
(2 - 92-2809)
(2 - 92-3375)
([redacted]
2 - Chicago (Enc. 2)
2 - Dallas (Enc. 2)
2 - El Paso (Enc. 2)
2 - Houston (Enc. 2)
2 - Kansas City (Enc. 2)
2 - Little Rock (Enc. 2)
2 - Miami (92-271)(Enc. 2)
2 - Salt Lake City (94-281)(Enc. 2)
5 - St. Louis (Enc. 5)
(3 - 92-191)
(1 - 92-192)
(1 - 92-175)
9 - Springfield
(6 - 92-112)
(1 - 92-113)
(1 - 92-162)
(1 - 92-227)
[redacted]
(38)

b1C

92-2810-29

REC-9 16 JUL 28 1958

108

UNRECORDED COPY FILED IN

92-2809-
92-3375-

57 AUG 8 1958

ADMINISTRATIVE DATA

For information of the Bureau and St. Louis Offices, there is being furnished to the Bureau, two copies of this report for following files:

FRANK LEONARD WORTMAN, was., AR
ELMER SYLVESTER DOWLING, was., AR
[redacted]

Sufficient copies are also being furnished St. Louis Office for their files on FRANK WORTMAN, ELMER DOWLING and [redacted]

The reporting of investigation regarding the two WORTMANS, ELMER DOWLING and [redacted] will continued to be reported under the triple title of FRANK WORTMAN, ELMER DOWLING and [redacted] is not being carried in this title as St. Louis Office is the Office of Origin in th[redacted]nvestigation.

b1c

[redacted]

LEADS

CHICAGO DIVISION

AT GRANVILLE, ILLINOIS

[redacted]

SI 92-112

LEADS CONT'D

DALLAS DIVISION

AT FORT WORTH, TEXAS

[redacted]

EL PASO DIVISION

AT EL PASO, TEXAS

[redacted]

b7C

HOUSTON DIVISION

AT HUNTSVILLE, TEXAS

[redacted]

KANSAS CITY DIVISION

AT BOONEVILLE, ILLINOIS

[redacted]

LEADS CONT'D

KANSAS CITY DIVISION CONT'D

AT CENTRALIA, MISSOURI

[redacted]

b1C
b7D

LITTLE ROCK DIVISION

AT LITTLE ROCK, ARKANSAS

[redacted]

MIAMI DIVISION

AT MIAMI, FLORIDA

[redacted]

LEADS CONT'D

SALT LAKE CITY DIVISION

AT LAS VEGAS, NEVADA

Will maintain contact with informants at Las Vegas for any of the subjects' activities or activities of their associates.

ST. LOUIS DIVISION

AT ST. LOUIS, MISSOURI

(1) [redacted]

(2) St. Louis should cover leads and furnish information previously requested in reports to the St. Louis Office.

b1c

(3) [redacted]

(4) [redacted]

(5) Will interview the following persons in connection with alleged sale of the Prevue Club at East St. Louis, it being noted that automobiles registered to the following individuals were at the Prevue Club, July 7, 1958, with [redacted]

LEADS CONT'D

ST. LOUIS DIVISION CONT'D

[redacted]

(6) [redacted]

(7) [redacted]

b1C
b1D

(8) St. Louis letter to Springfield dated June 18, 1956, entitled FRANK LEONARD WORTMAN, was.; "BUSTER", GIIF, TOP HOODLUM COVERAGE, on page 2, sets out information that SE [redacted]

(9) The St. Louis Office should cover the investigation requested in Springfield letter of June 9, 1958, regarding alleged extortion of money from automobile dealers.

4-750 (Rev. 12-14-88)

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Section 552

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☑ (b)(7)(D)
☐ (b)(7)(E)
☐ (b)(7)(F)
☐ (b)(8)
☐ (b)(9)

Section 552a

☐ (d)(5)
☐ (j)(2)
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92-2810-29 pg. 9

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FBI/DOJ

LEADS CONT'D

AT ELDORADO, ILLINOIS

[redacted]

b7C

AT ST. CLAIR AND MADISON COUNTIES

(1) [redacted]

(2) [redacted]

(3) [redacted]

(4) Will obtain a photograph of the home of ELMER DOWLING.

(5) Will check property and mortgage records Madison County, regarding DOWLING's residence and the Prevue Club operation.

b7C
b7D

(6) [redacted]

(7) [redacted]

(8) [redacted]

LEADS CONT'D

(9) [redacted]

(10) [redacted]

(11) [redacted]

(12) [redacted]

(13) [redacted]

(14) [redacted]

(15) Will maintain contact with informants and contacts previously mentioned in this investigation.

b7C
b7D

[illegible]

[illegible]

FRANK LEONARD [illegible],
ALLEN SYLVESTER DOWLING, [illegible]

[redacted]

ANTI-RACKETEERING
(OO: SPRINGFIELD)

ReurLet [illegible].

The Bureau has no objection to your handling the reporting of activities of three individuals mentioned in caption in single investigative report as requested in relet. Your office should, however, provide the Bureau with sufficient copies for distribution to each of the files which is currently open at the SOG.

With regard to the question of dissemination of information obtained through active investigation under the Top Hoodlum Program to the Internal Revenue Service, you are reminded of the confidential nature of the investigations of the top hoodlums. Since the disclosure of the names of the Agents who actually [illegible] mentioned in your communication could [illegible] subpoenaed to testify in cases investigated by [illegible] Governmental agency, you are instructed to [illegible] ination of the intelligence material [illegible] interest to Internal Revenue Service only [illegible] that the sources can be disguised [illegible] Bureau's position relative to the investigation of these individuals.

You should prepare a suitable letterhead memorandum setting forth the material which you wish to disseminate to the Internal Revenue Service. It will not be necessary to obtain Bureau approval prior to disseminating this information but you should forward two copies of this material for inclusion in Bureau files and additional dissemination on the headquarters level if warranted.

3 - Springfield (1 - 92-112)
(1 - 92-113)
(1 - 92-227)
(1 - 92-162)
(1 - 92-111)

MAILED 5
AUG 12 1958
COMM-FBI

REC-34 92-2810-30

EX-108

AUG 13 1958

b1C

1 - Bufile 92-2810
1 - Bufile 92-2809
1 - Bufile 92-3375

63 AUG 20 1958

(See NOTE next page)

UNRECORDED COPY FILED IN 92-[illegible]

[redacted]

[redacted]

The plan to report the activities of these [illegible] in a single investigative report is considered worthwhile [illegible] as these operations are so closely entwined that one report [illegible] each individual would be almost totally repetitious. The Springfield Office is planning to submit sufficient copies to the Bureau so that the current files maintained at the SOG can be kept up to date regarding the activities of each of the hoodlums.

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (92-2810) DATE: 9-18-58

[redacted]

SUBJECT: FRANK ANGELO CORTESE, aka.;
AR FILE 92-111
FATHER SYLVESTER DOFFING
AR FILE 92-113
[redacted]

b1c

ANTI-RACKETEERING
(OOC SPRINGFIELD)

Re Bureau letter dated 8-12-58.

[redacted]

In the event of future dissemination of information to the Internal Revenue Service, the matter will be handled per Bureau letter dated 8-12-58.

(2) - Bureau (92-2810)
6 - Springfield
1 - 92-111
1 - 92-113
1 - [redacted]
1 - [redacted]
1 - [redacted]
1 - 92-112
[redacted]
(8)

REC-40 92-2810-31

EX-133

8 SEP 19 1958

11 28 AM '58
FBI - RECD
INVESTIGATIVE DIV

b1c

63 SEP 24 1958

FEDERAL BUREAU OF INVESTIGATION

Reporting Office	Office of Origin	Date	Investigation Period
CHICAGO	SPRINGFIELD	10/8/58	7/29-8/28/58

TITLE OF CASE

FRANK LEONARD WORTMAN, was;
"Buster" Wortman, "Bus"

[redacted]

CHARACTER OF CASE

ANTI-RACKETEERING

Synopsis:

[redacted]

SUBJECT SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS AND BECAUSE HE ALLEGEDLY CARRIED WEAPONS IN THE PAST. - RUC -

b1c

- RUC -

Approved: RDC Special Agent in Charge

Copies made:

(2) - Bureau (92-2810) 1CC 4260
1 - St. Louis (92-191)(INFO)
2 - Springfield (92-112)
1 - Chicago (92-521)

Do not write in spaces below

92	2810	32	REC-66

OCT 9 1958

EX-128

OCT 13 1 30 PM '58

52 OCT 17 1958

[redacted] SPECIAL AGENT

b1c

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4-750 (Rev. 12-14-88)

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92-2810-32 Pg. 2

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FBI/DOJ

Office Memorandum · UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810)

DATE: October 6, 1958

FROM: SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD WORTMAN, aka
AWT - EXTORTION
OO: SPRINGFIELD

Enclosed herewith are two copies of the report of SA [redacted] dated and captioned as above at Chicago.

REFERENCES

Report of SA [redacted] dated 4/28/58 at Chicago.
Report of SA [redacted] dated 7/25/58 at Springfield.
Chicago letter to Springfield dated 8/25/58.

ADMINISTRATIVE

b7c

It is noted that no investigation on [redacted] has been made beyond identifying and locating him because he is not a subject in Springfield case, but merely an alleged former associate of WORTMAN in the operation of the Paddock Club in East St. Louis, Illinois.

Information copy provided for St. Louis in view of investigation pending in that division.

SUBJECT SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS AND BECAUSE HE ALLEGEDLY CARRIED WEAPONS IN THE PAST.

2 - Bureau (Encls. 2) 1c e 4260 id
1 - St. Louis (92-191)(INFO)(Encl. 1)
2 - Springfield (92-112)(Encls. 2)
1 - Chicago

[redacted]

(6)

REC-66 92-2810-33

b7c

RECORDED 1 30 PM '58

2 ENCLOSURES

REC-66

EX-128

52 OCT 17 1958

EX-128

1958 OCT 9

4-41 (Rev. 8-25-58)

Mr. Tolson
Mr. Belmont
Mr. Mohr
Mr. Nease
Mr. Parsons
Mr. Rosen
Mr. Tamm
Mr. Trotter
Mr. W.C. Sullivan
Tele. Room
Mr. Holloman
Miss Gandy

DECODED COPY

[XX] **Radio** [ ] **Teletype**

DEFERRED 10-7-58

TO DIRECTOR

FROM SAC, SPRINGFIELD 061830

FRANK LEONARD WORTMAN, WAS; ELMER SYLVESTER DOWLING, WA., [redacted], WAS., ANTI - RACKETEERING. BUFILE 92-2810. RE 0-1 AND SI REPLY SETTING OCTOBER 3 LAST AS DATE FOR SUREP. INASMUCH AS SOME NECESSARY INVESTIGATION IS TO OBTAIN CURRENT INFO FROM INTELLIGENCE DIVISION, IRS, EAST SAINT LOUIS, ILLINOIS, AND THAT OFFICE IS CURRENTLY ENGAGED IN GETTING OUT A SUMMARY REPORT FOR THE TAX DIVISION OF THE DEPARTMENT ON CAPTIONED SUBJECTS, IT WILL NOT BE POSSIBLE TO SUREP UNTIL WEEK OF OCTOBER 13 NEXT.

RECEIVED: 11:12 AM RADIO

11:59 AM CODING UNIT HL

Mr. Rosen

REC- 54

EX. - 133

92-2810-34

16 OCT 9 1958

57 OCT 15 1958

b1c

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

D-205 (3-23-55)
STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (File 92-2810) DATE: 10/14/58

FROM : SAC, Springfield (File 92-112)

SUBJECT: FRANK LEONARD WORTMAN, wa, et al
AR

This case will be delinquent.

Date of Bureau deadline: 10/3/58

Reason for the delinquency: Work on case "UNSUB; Bombing of Jewish Temple Anshai Emeth, Peoria, Illinois, 10/14/58."

Date the report or necessary communication will reach the Bureau: On or about 10/24/58.

AEC zone designation, e.g., OR, CH, etc.:
(This applies only to 116 cases.)

1 - Bureau
1 - Springfield
[redacted]
(2)

b1c

Office Memorandum · UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (92-2810)

DATE: October 28, 1958

FROM : SAC, SPRINGFIELD (92-112)

SUBJECT: FRANK LEONARD [illegible], aka, et al
ANTI-RACKETEERING
OO - Springfield

Remylet to Bureau which stated a report would be submitted by this office October 20, 1958.

Part of the dictation has been completed of this report but a larger portion of the report will have to be dictated by SA [redacted] who has been engaged in special assignment at Peoria, Illinois, on the case entitled "UNSUB; Bombing of Jewish Temple Anshai Emeth, Peoria, Illinois, 10/14/58."

Upon his return this report will be completed and submitted immediately to the Bureau.

2 - Bureau (92-2810)
4 - Springfield (92-112)
(1 - 92-111)
(1 - 92-113)
(1 - 92-227)

[redacted]
(6)

b1c

Let tSF 11-7-58 [redacted]

92-2810-35

REC-55

NOV 3 15 25 PM '58

INVESTIGATIVE DIV.
U.S.D.J. - FBI

7 OCT 30 1958

67 NOV 14 1958

[redacted]

[illegible]

(X, 2)

REC-23 Director, FBI (92-3810) -35

FRANK LEONARD NORTHAM, aka.
ANTI-RACKETEERING

[illegible]

Reurtelcal 10/22/58.

This matter should be closely followed and a report submitted at the earliest possible time.

[redacted]

b6
b7C

Tolson
Nichols
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

MAILED 31
NOV 7 1958
COMM-FBI

NOV 12 1958

MAIL ROOM

-263 (5-12-55)

FEDERAL BUREAU OF INVESTIGATION

Reporting Office	Office of Origin	Date	Investigative Period
ST. LOUIS	SPRINGFIELD	NOV 24 1958	9/8,10,20,30;10/1-3,6-10,13-16,20-24;11/3,6,10,14/58

TITLE OF CASE

FRANK LEONARD WORTMAN,
Was.;
ELMER SYLVESTER DOWLING,
Was.;
[redacted]

b7C

Report made by

[redacted] b7C

Typed By

[redacted]

CHARACTER OF CASE

ANTI-RACKETEERING

Synopsis:

Additional personal history and background regarding FRANK LEONARD WORTMAN and ELMER SYLVESTER DOWLING set forth. [redacted] SUBJECTS SHOULD BE CONSIDERED ARMED AND DANGEROUS IN VIEW OF PREVIOUS CONVICTIONS AND BECAUSE THEY HAVE ALLEGEDLY CARRIED WEAPONS IN THE PAST.

b7C
b7D

92-2809-

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- P -

Approved	Special Agent in Charge	Do not write in spaces below
Copies made:		92-2810-36
SEE PAGE 1-A		23 NOV 26 1958

REC-23

b7C

[redacted]

3 cc. 4710

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DEC 16 1958

[redacted]
SL 92-191

6 - Bureau
(2 - 92-2810)
(2 - 92-2809)
(2 [redacted]

b1c

2 - Indianapolis

2 - Little Rock

2 - Louisville

4 - Springfield
(2 - 92-112)
(1 - 92-113)
(1 - 92-227)

4 - St. Louis
(2 - 92-191)
(1 - 92-192)
(1 - 92-416)

4-750 (Rev. 12-14-88)

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☐ (b)(6)		☐ (k)(7)

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92-2810-36 pgs. 1B-1C-1D

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FBI/DOJ

TABLE OF CONTENTS

		Page
A.	PERSONAL HISTORY AND BACKGROUND	2-5
	FRANK LEONARD WORTMAN	2-4
	ELMER SYLVESTER DOWLING	4-5
B.	CRIMINAL RECORD	6-17
	FRANK LEONARD WORTMAN	6-9
	ARREST RECORD, FRANK LEONARD WORTMAN	9-11
	[redacted]	11-14
	ELMER SYLVESTER DOWLING	14-17
C.	ASSOCIATES	18-23
	[redacted]	18
		19-20
		20
		20-21
		22-23
D.	CRIMINAL ACTIVITIES	24-25
E.	LEGITIMATE ENTERPRISES	26-33
	PREVUE CLUB	26-28
	[redacted]	28-
		28-29
		29-32
		32-33
		33
F.	PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED	34
G.	TRAVEL	35
H.	PERSONAL HABITS AND PECULIARITIES	36
I.	MISCELLANEOUS	37-39

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4-750 (Rev. 12-14-88)

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D. CRIMINAL ACTIVITIES

The St. Louis Post Dispatch in an article dated July 9, 1958 shows that questionnaires prepared by the police and the State Liquor Control Office at Jefferson City, Missouri, had been distributed to operators of 1300 taverns and package liquor stores in St. Louis County. The distribution followed reports that underworld sources hoped to use some taverns for gambling after making loans to owners. It was stated in the article that 300 St. Louis County tavern operators had not answered these questions relating to sources of financial assistance and that they were going to be reported to the State Liquor authorities. The article continues that three liquor establishment operators who did answer the above questionnaires admitted loans from Plaza Amusement Company or the E & W Finance Company indicated as enterprises of gangster FRANK (BUSTER) WORTMAN at 1912 Washington Avenue.

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E. LEGITIMATE ENTERPRISES

PREVUE CLUB

The St. Louis Globe Democrat on September 8, 1958 carried an article showing that the old Club Prevue Building at 8001 Collinsville Avenue, Madison County, Illinois, would become a general merchandise mart under plans of J. W. (JACK) HOLLEY, 316 Woodside Drive, Kirkwood, Missouri, following his purchase of that building on or about September 8, 1958. It was indicated in the article that HOLLEY's purchase of the building was revealed by records in the Madison County Recorder of Deeds Office. It was stated that HOLLEY, until recently manager of Grandpa Pidgeon's in Bridgeton, Missouri, had stated he bought the property from A. WALTERS of St. Louis. The article stated HOLLEY was unable to give any further identification of the seller and declined to reveal the price. It was stated that included in the purchase by HOLLEY were approximately eight acres of land adjacent to the building.

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F. PLACES OF AMUSEMENT AND HANGOUTS FREQUENTED

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G. TRAVEL

The St. Louis Office is not aware of any travel conducted by subjects inasmuch as such travel normally would originate from their homes or hangouts in the East St. Louis, Illinois area.

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H. PERSONAL HABITS AND PECULIARITIES

The St. Louis Office has no information concerning the personal habits and/or peculiarities of subjects.

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I. MISCELLANEOUS

It is to be noted that the Springfield Division has previously advised that information was received in May 1958 that starting some years ago WORTMAN and associates through pressure or threats started extorting money from the following automobile dealers:

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SL 92-191

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