

FEDERAL BUREAU OF INVESTIGATION
JOSEPH P. KENNEDY
PART 2 of 2

PAGES AVAILABLE THIS PART $\qquad$ 270

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FEDERAL BUREAU OF INVESTIGATION

FILES CONTAINED IN THIS PART

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# Freedom of Information and 

## Privacy Acts

 subiect Joseph $P$. Kennedy file number Cross. References

Federal Bureau of Investigation

## FILE DESCRIPTION

## SUBJECT: JOSEPH P. KENNEDY

## FILE NUMBER: CROSS REFERENCES

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ADD 12 ADAMS
TME LATEST ACCUSATIONS CANE AMDST TMESE OTHER DIVELOPMDNTS: HEFOX TESTIFIED WE TECEIVED A $\$ 500,200$ LOAN FROM JOSEPH PREENNEDY,
 TO THE TOUNGIR KNNEDY'S SUPPORT IN THE 1.952 ELECTION CAMPAIGN.
l12u $\rightarrow$ FOX ACCUSED THE SEC OF MAVING LATER COMMTTED CORPORATE MURDER" OF MI $\$$ NEUSPAPER, AND OF MAVING BCNE SO WITH MLICE AFCRETHOUGHT. IN MIS LETTER'TO O'UARA, ADAMS AGAIN DENIED AS ABSOLUTEIY FALSE THAT GOIDFINE MAD EDER FINANGED ANY SECURITY FCR MIM, OR INDULGED IN ADAMS SAID TKAT HE BOES NOT MOU HF.
FINANCIAL INTEREST IN ANY PROPERTY OR IN G TOR MAVE I IVER HAD WY WDERTAKING IN WHICH 日E (GOLDFINE) HAS AN IMTERTET BEIMESS OR

TOX TOLD THE SURCONYTYEE GOLDTINAS AN INTEREST.
 WIL SHOW THAT Y\& GADE MASSACHUSETTS OFFICIAL CAMPAIGN CONTRI BUTI ONS TO 80 PER CENT OF ALL THE ADAKS LETTER GAS' STATE AND NATI CNAL IN THE PAST 20 YEARS. BATED YESTERDAY.
 OF THE CONGRESS YOULB PERMIT A UITNESS TO USE TEE COMMTTEE AS GTEE TOR MALING SUCH TICIOUS AND IRRESPONSI BLE ACCUSATIONS.

TME SUBCOHMTIEE ADJOURNED SHORTLY AFTER NOCN AND CHAI RMA MARRIS IMSTRUCTED FOX TO RETURN FOR CROSS-EXAMNATION AT 20 A.H. MONDAT.
 COLDFINES LAUYERS TO CONDUCT THE QUESTIONING OF FOX EEHIND CLOSED ITME MEED GGET bEVELOP. AGRED TO GONSIDER HHETHER TO DO SO LATER AS 6/27--Pa12391


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##  MARTIME EPOUP

Nominations Sent to Senate. Selects Kennedy. Former S.E.C. Head, as Chairman.
finsitifnt Honsevelt fint sent to thie senate the gominations ei the five men who mre to imprise the Tncted States Permanent Matitime Commission, oiesignatine Jescioh $P$. Konnedy of New York, "nw was for-t mbriy chajrman of the Sicurties and | Ex hange Commission. ats chamtintur Fasjers kiennedy. wno bas nomi-
 pared ierm of rikn reas. from Sop-

tomiter 26, 1936, suecerdate Grorge Lendiek, jr.. ine commiksirn uill be crade up of the followine.

Jromes M Wondward of Prameytpatha. for the temamon: of the unfxpined trim, toree $\boldsymbol{y}^{\text {nams from Sep- }}$



Rear Admias Eucu: A Nules. Untied Sales Nays rebred for $\boldsymbol{8}$
 2. 2nid, to uinch oflice lir was ajpuinted durige 'is bast ereses of tile Grinate.




- "Comtinued Fiom Fisci Page.)
forme member it the House, ag-
ponnias to sine econntsion for a lerm of tire cars.


Unted 太tates Nat, retirea, apprinted
yes
In Anmonncian $r_{i}$ ammariona :
das. the Whits Hin in miadr piadic


Sena: Commulier - Commorce, n
Ahicin tiar Presideni, inir brfore llae latter arrtan darte reiainf to bic

yards. Inc., by Kruiscs
These incts ith iter Sifuberis letter explained thas ur : Vit Roonerelt sprerai uteks me. se, esti Kenlacis to scri- as a membes , irer commas-




 to Chaimman Coprlito uat i.r referred




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ifmission.

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## Kennedy as Maritime Chief A $\overline{p p r o v e d ~ b y ~ S e n a t e ~ G r o u p ~}$

Appointment of Joseuh $P$. Femnede as chairman. ar. four others as members fittenfaffine Commission, was approved yecierday by the Senate Commerce Commitiee.
The nominations will be reported favorably to the Senate today for formal confirmation, which is expected to be voted tomorrow.

## Resolution Adopted

The committee's action came swiftly following passage of a joint resolution exempting Kennedy from the eligibility clause of the Copeland Marine Act, Under the Copeland law persons having had a financial interest in a shipping conmpany, within three years, are inelifible for the commission. Immediateiy on his nomination, Kennedv informed the committee he held stock in the Todd Shipbuniding Company.
Republican and Democratic leaders alike indorsed the resolution which would pave the way for Kennedy's confirmation. High tribute to his recent service as chairman of the Securities and Exchange Commission, and to his qualifications for the shipping post was volced by Majority Leader Robinson and Senator Vandenberg (R.). of Michigan.
Praised by Vandenberg
"I am very anxious to see Mr. Kinnedy confirmed. There are perfectro borinuus reasons why the prohibition contained in the law should not mpply in his case:"

Senator Robinson told the Senate:
"Mr. Kennedy possesses unusual qualifications for this position. He is man of proven ability and can bring to this office a wide experience which will he of in raluable zid to the Government."
Senator Copeland (D.). of Now York. chairman of the Commerce Commitife. declared delay in confirming the Kennegy nomination would endanec: the Government's entire merchant marize program.
New Ships Needed
He said:
WWe have laid doun a policy designed to promote the rebrilding of our merchant ma. rine. Unless this program is suecessful. within 10 years there won't be a ship on the seas flying the Antrican flag. We need a man such as Mr. Kennedy to get that program underway at the earliest moment."
Others whose nominations to the commission weie approved by the Commerce Committee are Admirass Henry A. Nive and Fimeis S Lane. Edward C. Morar, forme: Representative from
 warc, of Penncyाvala:

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ASK STOPPNG OF PWAFUNDS FORSHIPYARDS

Curran, Glickstein Urge Federal Action in City Strike
dosph $/$ Curran. head of the Na .

 Shiphumben 4Uiter s:ars prinie commic CNo Neteday manding that he Titatar immedale all gotern
nent sunt construction and repair nent sin construcion and repar us stobsidiaries. The Robins Dry Dock Co. at Poooklyn and the Tienen \& Lang plant a: Hobokrn. both Todd iub-| shiaries, are andiong the 23 plants affected by the strike of 15.000 shipyand workers in the Now York , area. now in the eighth weck. Curran pointed out that necessary repair work on ships was being neglected or was being impropatly iperiomed by the inexperienced strikebreakers.

ENDANGER LIVES
"This ematition is seriously jeoparaizing the tives of passengels and reave at sea." Cuman said. "It is a conciation which is beisic perrokec emitrely because of the arbitrary and illegal refusal of the craptnies to compiy with tre Na tionai LFEns: Relations Act and to sit. down mound a table gnd negothate rith theur moniosime
; The "minlatuir Jom Girders," ${ }^{\prime \prime}$ Curran said should have all support
 attention to PWA finds that have been allotied for ship construction. - Curran said that if enily efforis are not made to brins abo:t negoftations betreen the I. U. of M. S. W.. the N. M, U will have to take; prompt action to support the strik ing shiprard woricrs

CITES Mayor's action
The action at Mayor LaGuarria in xtoppine all city nork at the United Shipvards plan: which ation ltakes a stubborm atitu; bie agansit nerothatine, was riced by Curran as the proper line of action.

Thiee striken;mers were arrested at the arbins yards jesterdiav and a fourth was still someht |last nigh: fre teling part in the bealing of Peiet Emidan. a siriker. while the latta. sat on the porch ri has home a: 33 Nan Brunt Ave. B:эoklyn. Weonescay night.

Barban whn was in a critical rondition Friciay, Juiv 15, when police araulted him brutally, whs the chicf witness in the hearing on the mavers investigs:ion of the palies $=3 \mathrm{ch}$ mpor strikers at The Robins that dax.



# $-$ <br> <br> National Maritime Union <br> <br> National Maritime Union Strengthens Cause Strengthens Cause of Progress 

 of Progress} New 'Seamen's。 $\because$ nion /Step for Labor Unity

By Roy Hudson

For the first time in its history the powerful United Pruit Line has agreed to recognize the right of tt's seamen to organize and negotiate union agreementa.

This victory over the notorlously open-shop United Frult Company also marks the birth of a militant progressive union, the National Maritime Unlon.

The outcome of the recent Unilted Frult strike shows the correctness of the steps taken by the Eastern and Gulf sallors and stewards in forming the National Maritime Union. As members of the international Eeamen's Union they hed been deprived of sil rights to determine who should represent them and how their union should be conducted.

They formed the National Maritime Union in order to maintain their organized triength and use it to secure recognition of their elected representatives, to conclude union agreements and improve wiges and conditions. The United Frult rettiement 8 how thet seamen, united into a powerful National Martime Union, can achieve these stms.

## SAME FACTORS As IN CIO

The same factors that brought about the birth of the Committee for Industrial Organization also made necessary the formation of the. National Maritime Union. These factors are and were the undemocratic policies of the A.F. of I.. reactionaries, their failure to organise the unorganized, their blind hatred of everything proeressive and their oppostion to industrial unlonlam.

Truly the record of the international onfials of the IBU and of the Irxecutive Councll of the A. F. of $L$ shows that they have been the enemes of unity and progress. They have destroyed democracy in the ISU. They openly recrulted acabs to breat the historic seamens ctrikes. They refused to recognize the officials democratically elected by the membership.

These inbor paranites, during months of nezotiations, refuned to agree that honest democratic electiont be conducted. They blocked the National Labor Relations Board from condacting elections to delermine the collective barginimg egents of the meamen.
On Mondey they mocured an


## ROY HUDSON

injunction rentraining the elected officials of the Marine Cooks and Stewards Union from functioning ws such. The efrect of this injunction is to prevent the membership of the anton from democratically determinin: tho shall represent them and now their union shall be run. The memberzhlp of the Sailors Union are confronted with the mame thremt

## GAINS JEOPARDIZED

Thus every galn and right of the seamen is jeopardized. Their geins are many. The tens of thousands of seamen are united behind the oflicials they democratically elected Through their organized zetion, the seamen have forced practically every major steamship company to recognize and deal with their elected representitive. Under the lemdershtp of Joe Curran. Blackie Meyers, Jones, Jerry King and their other elected oncials, the seamen have improved conditions, increased wages, orkanized the unorganized, and forced the United Frult to deal with the union.

The policies of the repudtated omicials and the effect of the injunction would wipe these things all out by robbing the seamen of their democratic rights, ensleving them to admitted strikebrenkers and weakening their organized strength

The temmen are determined to continue their march forward Denjed their democratie rishte tn the I.s.U., they had no other alternative bent to constitate themselven an the National Maritime Dalon for the purpose of entabHishing democratic orranizatign throagh which they eduld milntaln thetr giling, weerre recosal-

Unity Convention Seen as Need to Pushing Many Gains
tion of their elected representaHves and conclude union agree. ments.

## In STRONGER POSITION

United th the National Marrtime Union, the tens of thousands of Eastern and Galf reamen, who have condacted texh * mplendid, persistent firht, will be in a stronger position to defend their own intereats, to cooperate with thetr brother marine unlons, and to help in the formition of a national martime federation.
Certainly the formation of the National Maritime Unlon strengthens the light for a united national seamen's union. The undemocratic pollcies of IS.U. and A. F. of L. reactionarles has destroyed all semblance of a national organleation of the seamen. Further, these bureucrats no longer represent anyone. Certainly the seamen can expect little from these people in restoring a national seamen's unlon.

Only through the convening of a mational milty convention by the district zulons in the East Gulf and Pacific will it be posdible to hammer out a procram and pollicy that will agsin molte an seamen into one national union. The consolidation of the new binion of the Eestern and Gulf milort and stewards will make such a convention realizable. And the members of the Nathonsi Niertime linion are pledged to support sach a policy.
The National Maritime Union ts also correct in stating that such a unity convention is of vital importance in order that the seamen can nationally determine their attitude towards the C.I.O. This becomes an mportant question especially in vew of the refusal, over a long period of time, of the A. F. of L. Executive Councll, to recognize and protect the democratic rights of the membership of the I.S.U. The unification of the Eastern and Gulf sallors and stewards in the National Maritime Union will strengtion the cause of progress and the fight for a united trade union movement. For this reason all progressive forces in the labor morement should give the mew-National Maritime Unfon thelr fullest support.


# ${ }^{2}$ <br> A Cure for olhipping Ills 

"Doctor" Kennedy Making Diagnosis of Industry in Hope of Restoring it to Former Glory.

## Harry Bridges, C. I. O. leader of Pacific Coast longshore-

 men.BY JOHN C. HENEF.

AMERICAN shipping, an enterprise of romance and tripittion for those who perticipate Hrellhood and profts for Its workera and operstors, is undergoing an exhaustive exploratory operation.
1 Under the direction of Joseph $P$. Pennedy, one of the Nathon's foremost practitioners at the art of curing sick industries, the new Martime Commission is muthorized td give the slogging Ameriean merchant marine a transfusion of cesh and shipe and working standards designed to restere it to its rank of pre-Civil War days as - world-wide leader on the aeas.

True to the best standerds of the healing profestion, however, Dr. Kennedy is prescribing only temporary cures until such time of he has before him all the symptoms necessary for a complete and accurate piagnoE1. Froursuch diggnosis, it is hoped. a rejuvenation may be effected.

Aathoritiea' Aid Enlisted.
Pertorer after the commincian found itself faced with a mass of unproved dite and contradictory opinlans, thet it would be better to do pend on information cathered by its own agents, the commission few weeks ago enilsted the sid of auch autharities at F. I. Seward, professor of mechanical and marine enpineering ti Yale University; Thomes H. Bealy, dean of the Echool of Foreign Eervlee at Georgetown, and Prof. Grover G. Huebner, specialist in commente and transportation of the Wharton Bchool of Finanoe. With these distinguished mides and advisers, the commiesion't own experts were set at work immedintely to make a comprehensive murvey of the chipping problem

Becaluse the present temporary operating subaidy contricts are due to expire at the end of this year and negotiations of lont-term atreements are expected to get under wily by Novemoer it the litest, Chalrman Kennedy has impressed upon his survey sorthe Decesatty for speed as well as com-
prehensiveness. Results, he emphapras, must be apparent withintery weeks and the study should be pretty well completed by the end of October

The magnitude of this task es well as a picture of how much information Is necessary before the allments of our merchnnt marine may properly be diagnosed probably could be presented by no better means than skeletonizing the lines of inquiry now beint puitalled. Grouped into seven related rubjects, 'en outline of the survey follows: Forelsn Trade:

1. Are ships subject to our own eontrol necessary to insure uninterrupted movement of our exports and tmports?
2. Do Americen vessels protect odir traders against exorbitant rates or asmure them of better rervice?
3. Does the merchant marine itself tend to develop new markets; in other words, does trade follow the flap?
4. Does the exportation of enup bervices (in other words the actual Eelling of water transportation at Which we are at a disadvantage be-

Joe Rvan, A. F. of L lea. Atlantic Coast longsho pent.

Center: Joseph P. Kenthe chairman of Martime Cc misston.
ciuse of higher operting cost duce our exports of other commy which Fe can produce at an proft?

## National Defense

1. What does the Navy requ the way of auxdiary tonnage? much of this tonnage is now av in protected trades?
2. What does the Army requ the wity of troop and supply sh 8. What is the relationship b merchant shipping and the air af 4. Is merchant thipping ner to presecye the shipyards and I of building ahips?
B. How. important is comn
hhipping es a mource of trained men? Labor:

1: How wany people. mane-tbeet living fut or otbsldized chipping?
2. What are the carnings of workers in the shipping industry and how do they compare with those of other industries?
3. How do shipboard working condi-, tions eompare with those ahore and, those on forelgn vesgels?
4. What can be done to protect 5hpping esainst costly interruptions, to wervice?
5. What steps ahould be taken to develop a set-geing personnel?
6. Is there an adequite supply of trained shipyerd habor and sumiclent manarement ablity to direct it? Capital:

1. How much money has been invested in our present forelgn-going fleet by private investora and by the Government?
2. What is the earning record and the reserves of Americen ship lines?
3. In the industry sumelently stable and prontable to attract large-acale investment, or can it be made so?
4 What arems are beneftted most by trosperous maritime commerce and here does the Industry't annual expenfiture of $\$ 200,000,000$ co? Readrements of United States:
4. What do we need to protect. dir commerce and to serve as an auxiligy of defense?
5. What types, sizes and speeds best It these requirements?
6. Bhould we bulld superliners?
7. What are the reguirements of individual routes?
8. What is direly effect of recent meronauticel developments on ahip. ping induetry?
Policy of United States:
9. Bhould we build in private gards, Government Fards, or both?
10. Can the chtp operators ralse neccessary down payments for privetf bullding?
11. How can the problic interest be sa feguarded if Government builds ships for charter? Cest:
12. It costs substantially more to bulld shlps in the United Etates. To. this difierence must be added the subsidier enjoyed by toreimn bulders. What will be the total building cost? 2. It costs more to operate vessels
 under the American flag than inder forjom fings. The mount of this difference, plus foreign aperating sub-
stdies, must be paid to domestic opera-
 operiminctest?
Obviousty, it in imposatble in a Elngle newspaper article to present What facts alretay ure known in con-: mection Fith the meny questions posed here. One of the Nation's 'bls" masention devoted its extire Eeptember Lenue to the merchant marine problem, but doubtless Dr. Kennedy's apectal survey squad will develop considerable information not even anticipated.
It is a fact that the line of inquiry
 sion is that into the labor factors involved.
sesman Joe Curran building a mill-
tant National Maritime raion on the Atiantic and Oreat Lake fronts. Takfin in only the men who actunlly so
to ret, the N. M. U. in co-operating closely on the Paciffe Coast with those who etay ahore, anmely the longinhoremen members of the Interns-
 men's Union, led by Herry Bridges.
Crisscrossed with innumerable bit-still standing off any defnite amis-
Ner-wion rivalaries, Ameriorr-marts tion with either the A. F. of L. or the time labor has been violently troubled C. I. $O$. ws they mill about under the for the last several years. Btrikes, leaderthip of Harry Lundeberg in the both iuthorized and unduthoried, gatlors Dnion of the Pacifc. Once have rept ships from asling. Inter- they were members of the A. F. of L., union fights among seamen and long-but they felt their independent action shoremen or between them have was hampered there so they. Walked blocked the loeding or unlonding. And put; now Lundeberg fears the same the industry now promises to be the intuation might result from afeliation field of play for the most imtense with the C. I. 0 .
strife Fet straed between the C. I. O. On the docko of the Athantic Cont and the A. F. of $L$.

## Bailding Multant Union.

Bailding militint Union.
the moment, as in other ma

Lodgshoremen't Astocistion of J
Rypn, Forking with, but not doryf
m
${ }^{\circ}$

'Ships, cargoes and mentoredhe three enentiall to dyropin able tuerohant marint.

Finted by, the leadership of the $A$. of $L$. As thetr instrument offeen In the Atlantic watersk the -7 . L. has the International Eeame Union, once a powerful voice for men Tho go down to the ses ships, but now bacly ralded by N. M. U. and in process of gett n fred-lifting by the A. F. of strategists.

Fully Aware of Problems.
That medicine man Kennedy fully aware of the grave problems I dent in this complicated labor if ture goes without seying.
"The labor situation 15 to be subject of spectal scrutiny," he marks in discussing the present: vey. "shipping gives employmen' thousends of men, ashore and af The industry in turn cannot pros without the whole-hearted co-opf thon of labor. The Government. a partner in the business of al ping, wants American seamen to $t$ the best possible conditions ebr chip and the fairest wages. At asme time, it cannot permit faction tsm and disloyalty to jeopardize position in international shipping. Nation has a stake in our mary. industry which transcends the $/ 4$ of yther capital or labor.
"Fhe problems of their dis. mefit must somehow be solved fo are to interest the investing u an maintin a competitive posi at bea."

Already, on the Atlantic, Pa and Gulf coasts, members of the $c$ mission have held ertensive hear on empioyment and wage condit In ocean-going shipping as a bats: determining iair wages and wor conditions.

## Conditions Described.

Some of the testimony recr makes it more understandable wh: men who follow the sea feel it to edvantage to face their employe: masse.

In eeagolng terms they toid of ing in crowded fo'c'sles where sit tion whs impossible and vermin numerous, of inadequate tollet locker faclitites and complete la bething faclitiles, of garbage pir companionways adjucent to quirters, of bunk sheets being chs only once a month, of less than ficient food or poor quality, a being paid off in I. O. U.'s. The of employers' blacklists and of Forking conditions that man a might avoid by quitting his j refusing to do his work. But o reas that would be mutiny, ar they turned to organization.
That the oft-times hard-pl ship owners find it fnancially di to correct some of these conditl probebly taye. Both siderebay Kennedy and his ades will fin antwers.

## LANID MAY HEAD ---MARITIME BOARD

## Would Succeed Kennedy, New Envoy to Britain.

WASHINGTON, Jan. 8 (A. P.).Friends of Rear Admixal momori S. Land rovived talk today of his possible eppointment to the chatr-: manship of the Maritime Commission in nuccoed Joseph P, Kiennedy.

President Roosevelt nomineted
Mr. Kennedy yesterday to be Ambassador to the Court of St. James's, leaving open the $\$ 12,000$ a year post which Mr. Kennedy once referred to an the "tougheat job" hp had ever filled.
Admiral Land, retlred ehirf of the Novy's Hureau of Construchion and Reprir, has been a member of the Martime Commission since last April. In 1917 he was in close assoclation with President Roosevelt, then Assistant Secretary of the Navy, and they have baen friends for years. Ho is 58 years old. Should Admiral Land become chnitran, Representative Bland, Democrat, of Virginia, is expected to urge the appointment of Allan $D$. Jones of Newport News, Va., to his place on the commission. Mr. Jones now is assistant director of the Commerce Department's Bureat of Navigation and Marine inspection.
Along with Mr. Kennedy's name, Mr. Roosevelt sent these other diplomatic nominations to the Senate: Hugh R. Wilson, Assistant Secretary of State, to be Ambassadige to Germany: Jobeph E. Daviot; A $力$ bnssador to Soviet Russia, to fe Anbassador to Belgium, and Notmin Armour, Minister to Canad. to fie Ambassador to Chile.


Clippinf; from
INDEDLA:
DATE: $\qquad$
$61.75500658 x$
FORWILDEL 3 Ǐ NLW YORH DIVISION

Tollow trip in part, is the text of ic radio oddiess from herc last che be losech $P$ Krancdu focir" of the lavilime Commission:
There has been some dispostion $n$ : here, I maderstand, to regard the West Coast as the "forgotton man' of slippolug. I want to acenre you that there is no justitiie:ion for this view. The members af the Marltime Commiscion are iut's cognicaish of the needs of
in Pacific States. We have doble, ind will cantince to do, evers thing within our powre to protect en interests of this great area. Shipping pethaps more than any aber indwi: : mitst be rened as 'atione? culcipesc. On no ollar 'at is can we justify the participation of the Fedeal Goverth:ient.
Unfortumatis lime aje two factors ther tend to militate entast our cfforts in behalf of fatithe Coast shapping. One is the fact that eonomic lows are no rapector of reaional boundaries. 'he other is our lack of athon'y io deal wilis tame of the matte:s -. + issue.

There has been a great dral af discursion, not oniy on the Coast but in Washington tro, abeut the removal of Grace Lanes eseels romi the intercoastal trade and the pospective temoval of i'p Panama Pacific vessels. These : sels were bullt with Governnent logns fiti rere operated, ontll recenth. with the assistance $I$ neran mail remtracls, JJiey built tup a themolid service, both rrisenger nan! freluht. belween 'ice Frast nid Wa: raists.

Tise metrlant matine act of ian. which replaced the system if mall :ontracts with direct pid. arided tha! no vessels in domesIn sctrice thould be lieible for merindas. Thts miant a loss of orer than $\$ 400.0$ on a yrar in suh-
sidies for the Grace ships and an a most equal amount for the Ban ama Prcific vessels. Inasmuch as both lines were already operating at a loss, even with Government assistance, it is obvious that they could not posibly stay in the trade when the subsidies were withdrawn.
Ponems Paclfle losser for six and a half years in the intercoastal trade, we have been informed. eggregated $\$ 5,300,000$. These losses were incurred despite the payment of subsidies. which amounted to more than $\$ 2,500,000$ for the period. The actual operating deficit of the line amounted to nearly $\$ 8,000,000$. Can anvone blame the owner of thts line for throwing up the sponge?
Many persons have felt that the Maritime Commission should do something to kecp these vessels In the intercoastal trade. We are forced to point out that the mail contracts granted to the two intercoastal lines were widely criticized during the period when they were in force, and did much to undermine public support of the merchant marine act of 1928. Although the vessels in question made stops in forelge countries, tijey were regarded, and correctly so, as intercoastal carriers. They were, therefore, declared ineligible for aid under the 1836 act.

## Policy of Subsidios

The question is immediately nsked: "Why not exiend the stope of our shipping polley to include versets in domestic trade?" The answer to that questlon, I fear, must be sought from Congress. The Marilime Commission, under the present law, has no jurisdiction over shipping in domestic trade.
The whole polley of ship subtidies, first off, is based on the theory that American porators require compensation to offset
the lower costs of forelgn operation - itheugh direct grents have been given in the past (as witness the rallroads), and although indirect aid is rendered today (such as highway development). the cash support of one form oi transportation at the expense of others is an exceedingly ticklish proposition. I do not say that it hasn't been done, or that it can't be done. I want to emphasize, however, that such a course should not be undertaken without careful scrutiny of the objectives to be attained and possible repercussions upon other segments of the national economy.
Few nations have found it expedient to subsidize coastwist shipping aervices.

## What About others?

Subsidizing one operator, or group of operators, immediately raises the question of what to do about the others. It would be manifestly unfair to assist one or two of the intercoastal lineg and not extend the same treatment to all olher operators in the trade. Furthermore, once we establinh the principle of support for intercoastal lines, there is no logical reason why the procedure should not be extended to the coastwise lines.
The payment of subsidies to domestic operators would obviously arouse intense opposition on the part of rival transportation agencies. The railroads and bustes would have every justification, It seems to me, sor demanding similar relief.
Morcover, we must not lose sight of the fact that there are substantial elements of our population who do not believe in ship subsidies of any kind. The present shipping act was passed with a margin of only eight votes, despite the support of 20 West Const legislatork,



#### Abstract

uition, however that may force u.s to reexamine the whole intercoastal probiem. That is the qutstion of national defense. The President, concerned by the unsellled condition of world affairs, has urged Congress to strengthen our racilfties for-defense. The Mcrobint Marine is an Integral part of tho deforse mechanism of the Nation:

Canfinl slifyt of all possible fonlingencles lindicates that the militasy fores would require, in the font of war with a major pousf. a minimum of 1000 merchant ships of all types, aggregating about $6,0 \cdot 0,000$ gross tons. Tiese versels would be required 1a lye early rinoes of a conflict in fechnlen: military purposes and lepresent but a fraction of the number tha; would tultimately be itecesinty ith chse of prolonged hemili:ies.


## Availathe Ships

Ye now hit available under
 going ressel: of 2000 gross tons or mori. Fous homdred of these vessels ave cafaper in forelgn trade: nearly 800 . including 300 tankers, s:e in domestic trade; approximatrly 200 are in lay up. It will thes be seen that the thousand fexcele conshend necessaty for minimutm miltary requirements are at present arailable, although the nojority of the ships are old and slow and some to not meet trolneal requifrements with regard to sjen. Il will also be seen that more than hall of the vessels are ongaged th domestic service.

It pppears, tharefore, that the Unit:d states might well cont sterer "? subest ing of vessels in
 thanat relimen.

Anoirem sumlter at giral interest I. Ihe wil (ins: is ship con-
 i mitr. if errid capable of turn=
ingrout mocean going vetsels and although many fine ships were launched here during the war period, this area has not partictpated to any great extent in the building of recent years.
The American merchant marlne is rapidly approaching obsolescence. Hundreds of new vessels will be requir di during the next few years if we are to preserve any semblance of efficiency in the various trades, domestic and foreign. Some of this construction, it scems to me, should be undertaken in West Coast yards.

## Now Seeks Itids

I am glad to repoit that there is every indication lhat this will be the case. The frommisslon is now secking bids on 12 standardtzed frelght ships.

Wast Const shipyards. like the intercosstal lines. no victims of the inexorable daws of economics. The materials that fo into a ship are 50 distributed as to give Eastern yards a decided udvantage in construrtion costs. It is cheaper to assemble the matcrials in the East, build the ship: there and then sail them to the Pacitic than it is to transport fron and coal and machinery overiand.

Over private consfruction the Commission has no erentrol whatever. With regard to subsidized construction, howercr, we are permitted-under thr 1936 actto allow West Coast yards a dit= ferential of 6 per cent over the lowest bid received from any other section of the countr $\because$ I do not think that this differential is sufficient to assure fou any substantial volume of construction under ordinary circumstances. With the volumn af work in prospect inday, howrerte lijere ts ktrong jikefiliond of polsiderabie butetinger romine to $\mathrm{t}, \mathrm{s}$. sectlon of the country.

## Permationt Vilue

The only way to as miciormor manent volime of construction

Cor West Const yourds. it ippears is by allocation of a definitn nercentage of subsidized construction. The Maritime Commission, in that case, should be authorized to absorb the difference between your costs and those available elsewhere.

I have discussed the situation with the President and he feels very stronely that something should be done to maintain and even to expand West Coast faclities.

The Commlssion has received numerous inquiries relative to the trealment of certain lines serving the West Coast which formerly received subsidies under the mail contract system. Six mall contract lines which served Pacific Coast ports are no longer receiving subsidies. None of these lines, however, was denied a subsidy by action of the Maritime Commission.

## Line Discontinues

Ole line-The Tacoma Oriental Steamshlp Company - discontinued operations a year and a half before the Merchant Marlne act of 1936 came into effect. Three lines-Grace, Panama Pacific and the Gulf Pacific Mail Line, Ltd. -were retdered ineligible in the provision in the act denying subsidies to vessels opetating between port berminals in the United States. The two remaining lines -the Oceanic \& Oriental Navigation Company and the Etates Steamship Company - did not choose to ask for Government aid. The first named line has been discolved; the latter is opersting without a subsidy.

I hope that this explanation will clear up any misunderstandIng that may have developed over the attitude of the Commisston toward lines servine bine West Cosst. - zinte West Coast Ilnezaramow
beine exybstized under the 1936 act. They are the Oceanic Steamship Company, a subsldiary of the Matson Line, gerving Australasia; the American Mall Line, a Dollar Company, operating between Seatthe and the Orient, and the Pacific Argentine \& Brazll Line. familiarly known as PAB, which connects your ports with the East Const of South American.

## Awarded Contract

The Oceanic company has just liren mwarded n 12-year substdy rontraet, the first long term conliact to be granted by the Commission.

The commission's determination lo provide adequate service for all parts of the country is evidenced bv the fact that representatives of the commission will shortly hold brarings at various ports on the Whree coasts. A member of the c.immations, with several nsEt.Lants, will come to the West ( $\cdot$ nst. Hearings will open in San Dipgo on January 24 and will be held shortly thereafter at Los Angrles, Stockton, San Francisco, Portland, Tacoma and Seattle. 'I'ie San Francisco meeting. which w Ill inrlude Oakland, will be held oll Fubraary 2.

Perhaps the most serious of all problems confronting West Coast shipping today is the situation with regard to labor. I have been loping that things would settle down out here and that there pould be no repetition of the costly disruptions of the past. Upon stepping off the train this mornfig. however, I ciscovered that Sealtle is again tied up by a stilke, that you had some difficulty here yesterday, and that relathons all along the const are hone too good.

## Why III Feeling

I do not know, of course, who 1. in blane for this situation: tlirte is probably somin responsliblity on both sides. I do know, bowever, that a stable labor policy will have to be achleved-and that viry soon-If the American merchant marine is to survive. In foreign trade. It is only a question o? time-if some of the bibucs of the past continue-until worried
trayelers and disgusted shippers turin to forelgn vessels, which have no such troubles as those which bestl our ships. In the coastal and intercoastal services, patrons will turn to land transport.

Coming eut hare on the train, I got to wondering why there is always so much ill feeling between employer and employe. This relatlonship should be one of the utmost cooperation, for the welfare of both parties is dependent absolutely upon the measure of tenmwark they are able to achieve. Yre lhey are constantly at sword's polnts.

When I sell a man some goods, and tell him that I am forced to ralse the price, he doesn't im modiately regard it as an act of war and have me thrown out of the place. He will receive my demand for higher prices dispasslonately, as a matter of business.

## Case of laborer

Suppose. however, that I am a worker, solling the only thing $I$ haie to sell-my labor. I think that I should be getting more money, and perhaps working shonter hours. I go to the boss, either alone or in a group, and stale my case. My case may be gooki, or it may be bad. It doesn't make much difference so far as the boss' reaction is concerned. He probably will regard my action as an unfriendly act. The firs! thing I know we are at war The ship (or perhaps it is a plaft or store) is idle. Wages are lost. Prolits stop. Violence flares. Property is destroyed. Lives may be lost. Eventually 1 go back to woik, but regardless of who wins, nuy relationship with the boss has been seriously impaired.
I have spoken from the standpoint of the worker because, it seems to me. his demands are more vital and should, therefore, be received with a sympathetic atHibule even though the employer m!e: not racl nble to grant them, It must be admitted, of course, that the allitude of the worker is just as belligerent as that of the employer. It seems that we just cannot approach the employeremploye relationship with the same rationality that we employ in mecting the other problants of life.

# $\rightarrow$ - <br> Medal Bureau of Murstigation <br>  <br> 1300 Biscayne Building <br> Miami, Florid 

February 16, 1944

Director, FBI


RE: GENERAL SURVEY;
Mani Florida;
Miscellaneous;
ATIENILON: Assistant Director Ail posen
Dear SIr:
In connection with the General Survey in the kami Area concerning gambling and general activities of outstanding mobsters and racketeers, the following information is being set forth:

## GENERAL COMDT TINS

For the past two years the Miami Area was comprised of a military zone and very little activity could be found such as gambling or vice. Such activities were restrained by the military end shore police in thy Area and, by the fact that blackout restrictions were maintained during the faforex mentioned period.

However, since the 1943 and 1944 winter seasons begun and as the Army and Navy were leasing the various night clubs and hotels, the Miami Area became a rices for gambling to a great extent. pho tourists are in possession of more money for gambling purposes due to war prosperity. It appears that this winter season in the miami Area has brought an influx of mobsters with large sums of money to invest in gambling enterprises and individuals who never before have been seen in these parts.


1350 OCT. 7.1964





# Kemuedy Hits Labor 'Chaos' OnU.S.Ships 

Retirling Maritime Board Head, in First and Last Report, Tells Why Operators Delay Building<br>Bhames Sit-towns And Slipshod Work

## Says No 'Lasting Cure' Is Posible Till Strife Be-

 tween Unions ls EndedFrom fie herald "ribuse Bureat
WASHINGTON, Jrn 23. - The construction of nev: ships for the Arrertan merchatit marine is held In cherk by "cliantin labor condilifons, blenalized br demands of crews. 'sit-down' and 'quicke' strikes, and slipshnd performance of duties," according to Joseph IPMKennedy, chaining of the United States Antion Commission, in his flrst and tast repmit to Congress, relcased herr tontin: Mr. Krneedy, who lst expontra to tosue his last statement, as linad of the comrnission this: weak, sails on Ficbrun'y 9 to become; Ambersation to the court of 5 t. Jwures.

Making what ts belter ed to be his firs ${ }^{\text {a }}$ aterance against the fight of the Amelican Federation of Labor and the Committre for Industrial Orbanization in the maritime feld. M:. Kenneriy. in his report. says that "no lasting cure min be effected un'l: the jurisdtrtiona! strife now privalent in mardtine labor is termbnated and a mote ci-nperative artavichirrti if renchont bv the undons Eif! the shlp operators." The report
 1. if. Whan the agency s duties started

ting in the lack of mocerth ents हRips. No keel ror aryo thes has been laid in this countty shit early in 1920, the report state pointing out that the first step 1 remedy this situation was taken wit the design of an economical ste cargo vessel with specd of 15 knots. The design, known as C-: was prepared in collaboration plt the Navy Department, Bureau ( Marine Inspection and Navigation American Bureau of Shipping ar. several well known naval architect and submitted to shipbuflders fo suggestions as to its adsptability ic use in various trades
The immediate construction 0 twelve vessels of the C-2 design : conterplated, the report state adding that it is the conmersion intention that "all vessels biti: under the merchant morine art $r$ 1936 shall embody tise higher standards of construction with if spect to safety and fireproofing an shall represent a consiclerable ad. Vrance above the atandards adopter by the International Convention fo: Safety of Life at Sea." Olher feat ures include installation of the ytest improvements in machine: find its location, adequated moder duarters for officers and crew. a Fell as the national dofinse trat ores required by the sct.

Seetng the replacement of "rapidly aging" merchant feet as one of the commission's mafor tasks, the report covers virtually all phases of the problems confronting the country's trade fleet and, it is expected. will serve as a working pian for the Benate and House committees now discussing new legislation.

Commenting on s replacement. program for the country's trade fleet, the report points out that although the initial step in its constaction program was laken in 1a-

- tilg a contract for a $33,000-\operatorname{ton} \operatorname{lin} \mathrm{r}$ topreplace the Leviathan, the 'gla int deficiency in the merchant me-
efi corollary to the problengoreplacing vessels comprising the American merchant matine is the problem of providing them with setisfactory seagoing personnel," Mr. Kennedy raid. "pespite the urgent need for new construction, private operatorg heslate in the face of the present labor sftustion. The lack of order and edscipline on board ship was sharply focused by the Algic incident, in which the Fefusal of seamen on board a gov-ernment-owned vessel to perform their lawful duties compelled the commission to take prompt and decisive action." 'The situation still exists, the repori states, "although the commission has recommended remedial leglslation,"
Leglslation recommended by the commission to alleviate the labor situation includes the creation of a mediation board which would be similar to that provided under the railway labor acl, and abolishment of the "archaic system" of eigning members for each voyago and the substitution of a system of continuous employment of seamen. Both proposais have been opposed Both proposals have
by maritime unfons.
(

The new liner to replace thenter -ine being bullt by the United States Lines under on egreement with the commission whereby the shippling company was permitted to lar up the Leviathan, is expected to enter the trans-Atlantic trade in 1940 The new ship, under construc= tion at the Newport News, Va., yards of the Newport News Shlpbuilding and Dry Dock Company, will cost the United States Lines $\$ 10.500,000$. the commesion's estimate of the foreign construction cost. Under the merchant marine act the commisston will make up the balance of the $\$ 15.750,000$ estimate.
A total of fifty-two or fifty-three ships is expected to be bullt by elght lines within the next five years if satisfactory long-range subsidy contracts are worked out, the report says. Seven lines have agreed to build a total of twenty ships between now and 1942. fourteen to be started In 1938. In addition, the companies are required to develop plans for the building of approximately twenty-three other vessels. The American Export Stearnshlp Corporation has indicated its willingness to construct nine or ten vessels brtwecl: 1938 and 1942 under a satisfnctory subsidy.
During the last year, the commlsslon report says. numerous requests have been received for add in the construction of small seagoing vessel: and vessels engaged in commerce on inland waters, but "for the prescnt, at least, none of the commisstor:s funds should be diverted to the ronstruction of vessels for domestic commerce."
Of the construction loans made to various American shipping companies under the merchant marine act of 1028 , almost one-haif of the total of $\$ 147,943,642.41$ granted has been repald, leaving a balance out\$1andiry of $\$ 76.228,147.48$ on October \$. 1977, the report shows. The priytpal assets of the commission, etdasive of the $\$ 107,795,313.22$ on dphsit in the United States Treasuly

and 1ts shlps and properties, wre the construction-loan notes and ghipsaie notes. The totai of ship-sale notes receivable on October 31 Wits $\$ 10,985,075.87$.
The construction of twelve highspeed tankers suitable for use as naval suxilisries, a contract for Which was let by the standard Oll Company of New Jersey early this honth with four shipyards. also it mentioned in the report. The tank fos will cost $\$ 37,556,004$, of which thi fommission's share for national de fense features wilkibe $\$ 10,563,000$.

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ClO-AFL Struggie Hampers

## Move to Build Up Merchant <br> Marine, He Tells Congress

Chairman Joseph P. Kenne.fy, of the Federal Maritime Cnmmission, charged last night ir his first annual report to Congress that labor disputes are demoralizing private and official efforts to expand the American Merchant Marine as a : aluathe arm of mational deTris.
In what was regarded as his faywell message before hr for mally resigns to become amrassa doy to "Ereat Britain. Kennedy for the first time took cognizance of the bitter rivalry between the American Federation of Labor and Committec for Industrial Organi. zation maritime unlons.

## Operatora Hesitant

IIe said that private operators wric hesitant to build new shlps -the most urgent problem before the commission-because of the 'clinotic labor'' situation.
'Labor conditions signalized by demands of the crews, sitdown land 'quickie' strikes, fnd slimehod performance of duties are chataclicristic of the industry," the byunt-

## spebkine chairman said.

Ife cited refusal of the crew lof tho Government-owned S. S. Algic to bbey orders and their resultant ionnviction.

## 'No Lasting Cure'

"Although the commission has recommended remedial restelation, no lasting cure will be effected until the jurisdictional strife now prevalent in maritime labor is terminated and a more cooperative working arrangement is reached by unoins and ship operators," he sald.
The report, covering the commission's activities from October 26, 1936. to October 25, 1937, is expected to furnish a new working basis for the senate Commerce and House Merchant Marine Committees. which are studying labor, financial and other maritime troubles preparatory to drafting new legislation.

Kennedy said he belleved that a satisfactory .basis for a long. range construction program has been laid-if there are no unforeseen developments-that will replace obsolete American ships. improve service. and strengthen the national defense.

## 53 Ships Planned

He said that eight steamship lines under long-term subsidy agrecments would build 53 or 54 new ships costing $\$ 110,000,000$ dur Ing the next five years, while the Standard Oll Company of New Jersey, will undertake 12 highspeed tankers equipped for war usage.
He emphasized that the future shipbuilding program will embrace $\quad$ reater speed, improved firepronfing and safety devices, better quarters for crews and officers, and national defense facilities.

The report pointed out that a shoitge of ship tonnage aproad and \&y-rocketing scrap-iron brices had accelerated transfer of American ownerships to foreign regis. try, fausing the commission'to re double its vigilance to prevent a detrimental effect upon the merchant Marine.
(I.N.S.) In his first and his last report to Congress as chairman of the Unfted States Mari ,time Commiselon, Joseph P. Ken nedy. newly-appointed Ambassa dor to Great Britain, repeated his rinim todat that labor disputes are iholeline alowith of our merchant. !unatimer.
| Kennedy and the maritime unions hate differed on labol matters eye?o-ye ever since he cabled the captaln of the Govern ment-owned wessel Algie to return his crep in irons if they con finuert a stidown strike.

When the ship docked at Balti matn fior Naritime Commession Initiated a Frderal frand jury investigation. which resulted In the conviction of 14 seamen on charges of comspiring to take control of the ship.

For some time Kennedy and Sectelary of the Navy Claude A. Swanson bave been warning the Adminisuration of the deplorable state of the merchant marine, pointing out it musi be in topnolch condition to be of service in time of wer.

Kennerls b'amed hesitancy of shipbullders to take advantage of the subsidy clause of the merchant matine get to the genera: babot unrest.
'Labor conditions signalized by demantir of the crews, sitdowns and quickie strikes and slipshod paformance of duty sra characteristic of the indus. tr: his נeport sald. "1 lthough the rommision has recom. mentien remedial legistation, no lasting cure sill be effected unti] the juriscictionel strife now minvalent tn maritime labor is terminalat ".
.


Maritime Unit Says Operators Ignore Needs in Face - of Present Conditions.

By the Assocteled Fress.
Tle Mardime Comanission reported to Congress today that private ehip operators, desplte the urgent need for new vessels, 'hestitate in the tece of the present labor situation."
"Chatire labor cor 'litions, signalized by demands of the rew.e, 'slt-dnan' and 'quickie' strikes, atto sliphod performance of duties are characteristic of the industry," the commission bald in a report re:iewing the work for the year ending last October 25 . "No laxting cure wifl be effected until the furisuliolinal strife nop' prevalent in marltione labor is termim nated and a more ropopertive working nrnagement it reached by the unlons mut the aldis operatots."

Algic Incident Ched.
Lack of order and discipline on board shifi, the commitsxion said, "was elharply focused by the Algic incident. in which hr reflusal of the seamen on board a Governmentowned vessel to priform their lawfu? duties compelled the commition to take juompt n̄ती decisive action."

The commission dieclared ths work has laid the foundiation for a longrange construction program.

Bills are pendigg in Congress to carry out, its recommendations for a maritime mediation board and a proBram for training young men for a career at sea, Another recommendation is for continuous employment of ceamen, instead of aigning them for each trip.
"Inadequacy" af Crew Quaters.
Thit report sain that part of the "pievkiling unre:t" of labor fas at. tributhble to "ins dequacy" of crew quartets on board ship. As a result of hearint's by the commission, the report continued, recommendations for changes in quartirys on 45 vessels will be "promptly certled out" by the opcralors.. Costs af these elterations range from $\$ 1,400$.n $\$ 18,000$ per vessel. and the total expenditure will amount in $\$ 299,300$, the $r$ mmisison sodd.

# ROSFEVEL NATES LAND AS SHIP HEAD, hits bullinc CoST 

Rear Admiral Is Promoted to Kennedy Post to Continue
'Two-Fisted' Policies

TRUITT IS PUT ON BOARD

Kennedy Sworn as Envoy After Warning the Country to Save

Its Merchant Marine

Epuilal to Tar NEw Yong Tnese,
WASHINGTON, Feb. 18.-Preaidugit Jomervel! 'odey named Reat
 of flaf Matitimit (tommiseion to succidal iospjih I'. Eennedy as ehairmis? st thm $F: \cdots$, and let it be Juintw'n that ifor mew chairman was lexpertol to conlinue the "twofisted, fard-hiting' policies of his predecessm. Winrd of this action reached hese frum tir President's special *rain ren reisee to Hyde Park.
Th: Prosirtest olso announced the snlertint of Mas O. Truitt, at presscit thr fonfy $\overline{\text { an minsel of the com- }}$ miszioh. to fi!! mut the unexpired qoum er My. JKernerdy as member of ther commission, which was to larminnte in :hr Fall. The resigration of Mr. Frnnedy as commission chaitnont became effective today, when he tonk the anth of of-1 fice as American Ambassador to ths Court of et iamek.

In his sodrrition of Admiral Iand to dake up the commission chairnır"י!ifj, Mr. roonsevelt followed
 rly, listh hais lwen members of tine contitn is. iuth lloce fta galnblinh

 stated that he had reccived numerous suggestions thert he appoint as - member of the crmmission a represenfative from the Pacific Coast. With these suggrsions the President was in hearts agreement, and would provide for wuch representation in the permpnent organization of the commissior which is to be undertaken irr the Fa all. It wha matd
President Gives ilig Own Vlewil -
Farlier in the dn: , befote he left the cepita.l, Mr. Ronsevelt took the occasion of Mr. Kennedy's resignar thon to express h!s own. views on the shipping situation,

The Piesident, in response to a question at his pinss conference. said that the whuin shipbuilding problem in this country was one big headache, He expressed concern over the recontly ubmitted bids, saylng they were far and away above costs paid by the United States during the world Far when material costs wiere cont Elderably higher hut when tote cpnstruction costs were considen ably less than at 1 resent.

Than Prosident mentiound thue alternative courses of action if new merchant ships were to be bult in This country and the bullderm re fused to reduce their prices. These were:

1. Finance the construction of new yards and the instaliation of! new equipment and have them pri-: vately managed on a fixed fee basis.
2. Finance the construction of new yards and facitities and let the Federal Govarnment supervisn and do the building jtself.
3. Expand the present facilities of navy yards not now able to accopamodate new commercial buildin and have the government fo the building under direction of the ney.
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would be to have merchant shdna constructed abroad, an suggested by Mr. Kennedy in hia letter to Mr. Roosevelt yenterday. But on this point the President aid he had talked with members of Congress to obtain their reaction, and that while they agreed that this was the; practical solution of the problem, none could afford to vote for such a proposition.
In his letter of resignation Mr. Kennedy said that the United States would have to take "some exceedingly' atrenuous measures" if it was to preserve a merchant marine fleet of anything like ita present proportions in elther foreign or domestic trade.
Mr. Kennedy told Mr. Roosevelt that 'the employer-employe relationship must be atablized if Amerlean shipping is to survive" and that the marine labor question was "one of the most disturbing problems with which the commission has been confronted."
Second only to the labor problem in ft, effect on the difficulty of maintaining an adequate mercliant natine was the high cost of byildinf ships in this country as reftected by bids recently submitted, aid Mr. Kennedy. Recent increases in such costa had presented the cfun-1 ity with a real dilemme, he ad ed, bet said the Maritime Commisuion utdoubtedly would work out a scution in the near future.

- Wuative Reed Given the Oall_

Mr. Kennedy was received by the President immediately after the press conference and the oath as Ambassador was administered to Mr. Kennedy by Supreme Court Justice Reed.
In a letter accepting Mr. Kennedy's resignation as maritime chairman the President expressed appreciation of Mr, Kennedy's services.
The President's letter. Eddresped to "My dear joe," read:
"It is with real regret that 1 accept your resignation as chairman of the United States Maritime Commission, This. is tempered by the fact that you are ataying in the family and taking over a new assignment.
'I want to take this occasion to express my appreciation, so generally shared, for the fine work you have done. In both of your important government assignments you have maintained your justly earned reputation of being a twofloted, hard-hitting executive.

It may gratify you to know that is going to your new post ypu chry with you our confidence add High wishes."


# Kennedy's Letter to Senator Copeland; Urging Mediation in Ship Labor Disputes 

 TASHINGTON, Foh. $16-7$ ie -t of the irtier of Joseph $P$. Ken--dy, sent as chairnag of the uthene Conmisrioy to Senator welent, chinman it the ComHtre on Comperce was as fol"s: $\rightarrow$ in Míllime Commission esti--tes that 5 for fent ne avery dolfinta ofe under the elght longT: operatinc substdy agreementa axenty elfective, or $\$ 4,878,630 \mathrm{ma}-$ lly, in axpracted for wagen and antener if efferns and crewz.
 a*nownt at gowament fund
 laving the chipg whioh mele up mercinat mindie narned by pelant nut contented reamen. The propiend extension of the ilway Linbor Act to the abtpping - haty is traipiend in bring sbout - afteten' midriv and dependir espan is muire traneporiaby mukitituting mediation and -ritat! $n$ n fo the finordery and wetrictive stikis. locknute and ar laber disturtances which mo :iously handicap American men rice of the pres at time.
It in tadifnental that tranmorian on on fer or lay ha of ten wery gtern f porive which must bo able to be kuccessful. The whabl$y$ of transportation envice in the fin reclirns ait tramportation reers. The publir will not patoo ze an in firiont, unteliable anspottations syatem. and if the uble thaw, a avaliable efflcient of relipbie fornizniliza serviees) "'s mot pat nnire Auricime ratv-- that the elthat rupt frll end

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 noll maria; can be alabilized by an substution of consideration in muhshtention to the place of tiosmaty and terimination, lator, manHonte nit the ferieral pullio


## BIedinifun L.an $s$ in Many SLaten

Mratialion atod arbltalion of disputry and diffornaces hetween labor An: URADEComent aln nol new in
 Jatin. 19 !hens subjecte nin fourad in Berriat stan Canstltations, nind mediatian and aibltagtion stfotutes-are no. ryarlive in inhry- wo stetea, as י"il As in Alaaka, Puido Rleo
 thr:e taw linie berr in existence for a lane while, and the fact that otheis have heen enacted recently tostifins that thuir history has reconimetrifed thent as apponprigie and
 setloment: of labor diffeculties of Theta
T!n :unst yncent of thrse atatutes日fent:rill, was enaclad by the Sta'r at Fenn:yluenis. This was Act 17 of tha dete of 1937, Senate Fill rito rif the: tralar rission, and
 WWhi: rnaid rie the states mave Faifr rumbrat ruogiess with re fer en proidilug methora for molv ar that tabro lia oblense, it is quit
 arbill bige s.pit nordialion of the labu: dificultir, arsitag betweet atmplovers and empores engaged
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A. Winf matro of tho prograss
 to 万ia $r$ il"ords ta fnlightioning. As
 Atucis ne nethodes or handline disputes frisink hoswory the ratiruads and thetremploypt, and thm first mediathen ipw wis enacter by the Cont gress in 18se, Thia hew provided two walinds for hamilime dieputes which magial anise bosuran employ
 volundat भthitaclort, mut, second,
 either durmagement or labor, amreed in by bolh putick, a dhspola whe to be riuthatiod fon deciaion to a board of aritiatur, ola aprinted by the carmbyer, onr tove the employes,
thata realitura to he grigeter by

It will be noted that tha k-ad ourd be created only ? ir the con ment of both parties and that there was no providion for tha enforee ment of the arbttration board's de ciaion. This act also authorized the President to appoint a temporary commlesion to investigate the caures of any raflway labor = dispute and provided that the services of euch a ommission might be tandered by the President to settlf er contro wrsy, and that the services of suct a commission might be requested by employer or employs or by the Ehiet Exacutive of iny s'ate.
Althounh this law was in effect for ten yeers, the arbitration pro. visions were neverutilizod, notwithotanding the fact that aibitration was considered the most important Inture of the Jaw and were the sub-
fect of prolonged Congressionai doLate. The provisions for Inventiph tion came into play only once, and thät occasion was the Pultman Etrike of 1894

The commission Investleating the Pulinatn strike had no power to settle it. but it did rocommend the appointment of perman ant com mission of three members which mould possess authority in the tield of railway labor slmilar to the authority ot the Interstate Com merce Commistion with respect to radlway ratos marl whono nuthority would be biniliok ipon bolit partieg.

## Act of $188 \beta$ Proved Futle

The futility of the act of 1888 was generally recogtized, and for a period of ten years bills were intion duced jn Congress proriming for more efficient means of dealing with the probiem. This edminated with the passage of the Erdman Act, which was approved by the President on June 1, 1998
This act contalned the frimt policy With respect to governmint media tion and conciliation of labor dis putes in the trantportation fodus try. It also prohbited the so-called "yellow-dog"' contracto and provided that it should be a misde. meanor for any carrier in require es a condition of employment thet phy employe or person serlring employment should enter into a Greement not to hecame or rematn - member of any labor oiganizhfion. Unfortunately, his section of the law was held unconslitutional in 1908 by the Ruprome Court of the United Staten in the casf of Adelr 4. United States, 20 B U. S 161.

Experichre with the Friminn Aet proved that the strongest. tallince for melllempin of lihor dimpuites should tho placed upon ind datiost rather than mrthtimion. mest din 19 la
 Bonrd of Matiaflon mat Gmmeilimthon. Experifites inder the new net tevealed further problems. nnd it becama cicar that erbitralion, asthough useful when m.tiation failed, had inhelent wribliesses The chief difficultes mose mit of the imperfect machirtery which the law provided for the intermotation of mpdiation agreementangntintit. tration \&wards

The brotherhoods of rallway emfotetres Ane labor unlons Hivorven claimed that management had assumed the prerogetive of Interpretating all agreements as ft suw fit. In 1916 the train serviee brotherhoods began a getneral movoment for a basle elght-hour day with time-ind-a-half for overtime, and When the carriers deaired to arbitrate the employes refused to enter into any mbitratton mareoment. A threatened nation-wide strike of rallway employes brought about enactintent of the Adsmmon law, which whs approved Sept. 3, 1916.

Both Slidef Backed 1028 Aet
he Transportation Act of 18p0 made provision tor the eettlemept of disputes between carrier: by rail and all classes of employer. The provisions of this, act reverted in part to the act of 1888, which had been discarded for over twenty years Dinatiofaction with the act of 1920 jncreased with experience and by the end of 1925 carriers and employes alike desired to have the nct repealed. A joint committe appointed by nanagement and labor worled out. a bill which, supported by both efenients, was enacted as the Ratlway Labor Act of 1926
After more than a thitd of $a$ century of jneffective legislation, em plnyers and amployes in the rallbrofight about the enactment of a law covering the adjustment of disputtes in the industry by arbitration and mediation. The act of 1926 was amended in 1934 and, as amended, now constitutes the Rallwey Labor Act. Its provisions were subsequently extended to cover the labor problenus of common carriers by aid in interstate and forelgn commeree, and the law so broadening tho scope of the Failway Labor Act was approved by President Roosevelt on April 10, 1936.
It is significant that over a long period of gears, and with the bengfit of experience and the conperation of both management and labor, each entightened and lnformed as to their own best interests, Congress has developed, step by step, a comprehensive policy and method for dealing with labor relations in the rallway field with the reault that the Secretary of Labor testlfies today that the present Rajlway Mediation Law in *** the fullest and most complete development of meditation, conclitation, voluntary agresment and voluntary eubltration that in to be found in any law governing lahor relations."
This 1s the act which the MartItma Commiasion, hating tic opinion Lenn $a$ caleful and comprehensiye
*udy of labor condtlons in the Hudy of labor conditions in tis
nended be made applicable to tha American merchant marine.

The recommendation of the commission was transmitted to Congress on Nov. 10, 1987, gnd on Dec. 2. 1837, ppropriat legisiation was introduced. Many witnesses have heen heard with respect to this proposed amendment of the Merchant Marine Act of 1936. It la aurely algnificant that not one witness has voiced a aingle mound objection to the detalla of the bill or has advocated any aubstitute for the proposed lnw. Every argument of opposition to this provision of the bill is summed up in the atatement that to make the principles or the provisions of the Railwey Labor Act applicnite to the shtpping dadiastry at this time would be "premature for the reason that "the employes are thot fully organized."
This in a strange, argument. It is sain to he "premalure" to put into onerntiont machinery denipned to prevent telken and lockoutn in an Industiy which in ten months of 1937 lost approximately $1,000,000$ man-hourt of work by strkes and lockouis.
It is said to be "premature" to art to briug order to a businere wherein disorder during the past ypar adverseiy aífectec the būsines. of every port in the Vinited States.

Grave reasons should be assigned to support a charge of "prema!uri(y. with reaject to the enachmme of this type of legislation. In support of the statement it in said that "the employes are not fully organised" and that the industry is not ripe" for a law tike this.
Even a cursory examination of the labor stluation in the maritime induriry diacloses the compiete fallacy of this argument. The longshoremen upon both coasts are or Ramized and hav* contracts with the fmployers.

Clies Lahor Board Flections
The seamen upon the Went Coast are organized and have also contracts. We are advised that under - the aupervision of the Netional Labor Relations Roard plections are bryne held apon the East Coast pas rapldy as ith machinery will ppr'mit. Elections mong the urut-
cetised perionnal of approximately forty ijnes have already been held and in most instances the representatives of the amployes chosen in those elections hava been certified.

But, whether agreements have been enlered into or not. there will alwrys be differences with regard to mites of pay, houra of lahor and worluge condilions. Neither colfintive serements nor mediatlon machiorry will eliminate thrae diapalcu. Jint the flunction of the myetem of modiation which han heen sugrested is to facilltate and to experite the process of obtaining these collertive aproementa and the aettrment of dimputer as they arlse.

Lenumbt that employes who have heen able in the past few months to paralyze our water-horne commerce by "quickiea" and sit-down atrikes; employes, ont of whose leadere feels so contident of disct. pling in union rank: that he challenges the power of Congress to enforce this legislation, atating that the employe will not 'accept', it, is mufficiently organized for legtalation which seeks to substitute medlation and conciliation for the atrike and lockout
The Congresa must determine whether maturity in to be tested by the willingnens of both parties to sit down together and make an honest effort to compose their differences befoŕa resoriting io metions which result in unreasonable and unnecessary interruptions to commerce, or whether it fo to betested by the ability of one side to bildgeon the other into submission by tying up the country's 1ransporthlion facilitios by elther atriken or lockouls.

## Warne of Industry ${ }^{\prime}$ : Pertls

This legisiation la not regarded and will not be regarded as "pramature" by the American peopla simply becnuse it is called "premature" by those who will ajways so regard it an long as thers is a chance of preventing lta passage.
I mubint that if the maritime induatry is not "ripon' for compilintion and modiation of jta labor disputes, then it is overripe for ruin.
It han also been argued by those who oppose the extension of the Railway Lator Act to the shipping industry that the National Mediathon Board is inexperienced in handing maritime labor disturbnaces. In Rnswer to this objection it in necessary only to point ont that the board administering the Railway Labor Act now exerclses juriadiction over martime employes of rallways eubject to the act. The.e are eighty-geven wages and rule. greements now in force batween Class I railroad, and their martine employes. Among the organizations involved are the international Longshoremen's Association, National Martne Engineera Beneficial AssoClatton, United Licensed Officers Association, the Assoctation of Mastern. Mates and PiloLs, and the International Seamen'e Union.
As indicated in the commiasion's economic survey of the American merchant marine, it is the primary purpose of this legistation to avoid intermaption to our water-borne commerce by providing for the prompt and orderly settlement of diguoles concerning rates of phy. rulak ar woiking conditiong, and all dapules growing out of gripuaners or the interpretquilon or applicalion of agremments covering raten of pay, rules and Forking condtions.

Inalnts Service Must Continue
It whould be constantly borne fn mind that shipping is a setreso remont importance and that any

Lentiveticy or breakdown in that xetvie now only drprives the men of thelr wage and the opelators of Their ineome, but directly impairs the focome ind busiaess of producers and consumers who are depettent upor the maintenance of rezular mallinge ond dellvelles and thut serfously affects the naifrinal walfare. While this is true of the railtoad industry, it is an even more sertots maller with respect to nepan-borne rommerce.
Should our raifroada eqase to t netton because of labor distiribatros. lpnd-roing freight might be innved bu- :rmafecterd 1 atlroads or the olhe: means of tramapolation. ft however, a tom of cargo borives at an Americp: bert for carlage abroed on an Amineican-flag fhip
 oible. thet ton of f:eirht which muat move will trevel be the firat owflable micting and wholl. as is
squently the casc. That merne is 4 Srelgtullek ship sot onle is the revenue last to the American oper-
" nor but ft is $\cdots$ 'r that future
$\therefore$ ripments will aicn be to the for-- lgn-́lag ofermior who was able to arry that fright abroad
The bate firturs vhich stion the
 -hich hatr sasutiod ferm atikes "t lonhou's in ma:ituran en'mpsana air fhombin. Foblye tha $i$ fust ten nar, les of 10 such st ikfs - and locknuis invouret orer allam pamen. The:e wpia 451 mavitime f intor the-ups afferime tha traffic of every vilted Slases part. Sen.
 wark. Thi fip:tje doos not include wark tost ly hasstoreman. Inwertionably, mary thousands of rapn and whomen warkes last their wages while leid off becarse of these meritince labor trouhles.

Examples of Jense In Freleht
While I' !s nat posibie in esfimate the losseg arisine from delay im reight monvement catised by disGubances in th: matitime latror sltuation, a tew recent examples rurbatize the complete dopendince of Producers end consumers in
stable and satisfactory labor conditions in our shlpping industry.
As a result of a stevedores' atrike in Philadelphia in December, 1937 forty-five carlonds of oranges and grapefruit remained in the holds of vessels which had brotrght them from Floride. gtritese on the Atlantic Coast last October resulted in the diversion of thousands of tons of Floride citrus fruits to ratlroads and trucke, with resulting losses to the citrus growers who were thua compelled to pay higher transportation charges.
Approximately 93,000 bales of cotton, 90 per cent of it destined for export, were held at Charleston during last October because of a ahipping strike; some of it remalned In the mireets subject to deteriorntIon by the elements bectuse of lack of sufficient storage tacilities. Perishable foodstuffe could not be unlonded.
The recent Jongshoremen's atrike in Seattle took place at a time for large thipments of apples and eaused the fruit growers of the Northwest to suffer serious loss. Ons shipment of 125 cara had to be transported over[and to Tacoma, with resulting loss to the producer. A atrike in Philadelphin last month provrmied landing a cargo of bamanas.
Withln the pant few daya the newnpapera have carried accounta of a arrious food ahortage in Puerto Rico, the result of the shipping strike on the island. In San Juan hatter is reported to have onld for $\$ 1.50$ a pound. Prices of all commoditios have skyrocketed, and there is an impending serious shortage of food. Theme arm but $n$ tew examples and involve oniy a few atrikes. A study of the effects of all of the more than 451 strikes of 193: would reveal an astounding list of similar aituations.

National Welfare Involved
Thus. It fo cleñ that labor disturbances on the waterfront vitally Aflect the economic welfare of the country as a whole. A atrike which ties up the port of New Orleans masy depress the price of corn grown and mold for export by mn Illinois farmer. Thereby, the Illinols farmer's nbility to buy he pinois

In Chicago or meet payments on his mortgage to a Philadelphia in*urance company is diminished and may even be destroyed.
The alender margin of profit enrned by producera and manufacturer: under modern competitive conditioni may bé wipou out becnuse a group of waterfront employers in a port a thousand miles ewsy refuse to discuss the question of wagen for the run to the Argentine with the men who work their ehips.
Any candid statement of losses Ruffered by reason of last year's maritime Jabor disturbences must neceanarily include not only lost wages of stamen and lost earnings of ship operatora, but also the wages of thousands of other workcrs laid off while machinea waited for raw matarial resting in ships which could not unload, and lost profits of the farmers whose wheat and corn and other products were interrupted in transit to foreign markets, and the lasses of householders who paid higher prices for roodstuffs necessarily shipped by rall because tranaportation by water was paralyzed.
A controversy between the operdions and annmen jn juat an much a matiar of mallonal concern at than atie of the Federal budget. and it la not unressonabla for our peopla to puvide that the princlpale to suth controversies shall endeavor to compnat their dilferences before obstructing and blocking up the ave. nlles of trade and commerce. No resson appears why a technique of mediation and conclliation baned upon nearly forty years' experionce Which is now made avallable by law to labor and management in the industries of transpartation by rail and air should not likewise be provided for workers and operators in the shlpping industry.

## 8aye Labor's Richts Are Saft

No howing can bo made that suth legination vioiates any right of management or labor, constitutional or statutory. Because practirally all goods produced for export from this country move from the interior to the port of ahipment, and most of our imported goods
move from our porta to thatatan: it is obvious that rallway eystr and water carriers are lergely terdependent. Each of our larger railway ayatems handles jo traffic with carriers by was Stahle and rellable service in oce. going commerce is jusit as imp tant to the railroads and their ployes as atability and reliablity their own eervice.
It should constantiy be borne mind, too, that life and property sea can only be safeguarded b: competent, disciplined and conte ed personnel, and that the exlate. of such a personnel to man merchant ships is of primary portance to the national defens.
Investigation and experience a vinces the commiselna that dy pline and the remponslbility of m: time labor and the co-rclative 0 gations of maritime employers m be established at the earliest por ble moment and mot in $A$ years" bence. To tolerate pros conditiona and to allow the pres chaotic situation to contInue wi out determined and coutageoun forts to bring about proper car tions in the field of maritime la would it our opinion invite complite dertruction of the Ans. can Morchant Marinn.
The commiseion hieg efaryted the mandate of Congress lound section $\overline{0} 1$ i of the Merchant Bia: Act of 1036 with respert to esf lishing minimum mouning sca minimum wage scales, and rem able working conditions for ath ficers and crews employed on sela receiving an operating-dit? ental nubsidy. The commise must and will mee to it that rules and regulation so prom gated are honored by operators $f$ employer allke.
What the commission has do howeter (and it is all that it do under existing law), in enough. If we are to have nit chant marine of the chasact:1 manded by the policy laid down Title I of the Merchant Natline of 1936, then the enfectment of islation providing mathods fot prompt and orderly Enttiement labor disputes in the Induat urgently required.



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Tomorrof the ommitte vini tan to tentionosy by Joaeph Curf thed of the Netional Merit Union, and meveral longtornat
 the Internitional Ionriphoreme
 ren wat Communint and tar pay of the Communint phry, it Senator Copeland eaiff that EIt Bridgen, leader of the rerits Federntion and Longthorem Unions on the Went Conet, wit Unions on the went coast, wip
not eppenr before the committ The question of Mr, Bridzes's zi to etty in thi country, he aleld, m metter for the Iabor Departme and did not lie vithin the jurladi tlom of the Commerde Connottion The senator war gex ded if Kennedy or Mite Perinim. Epeciag for the adminiptration, "rhat is a question for the Ps




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 AIt the maritime induatrit not ripe or conchlititan and mediation of it Yo r dispute l, then ft to tripe fort
 This tndictmenit of the finure of the few Deal labor laws of the fireptiticie? \$ the New Deil's socrutaryof Labor ha of the communistic cit that hat Ten. Wrecking American eommered With the assistance of the New Deal sty this indictment is not uttered we mort Mipowner, but by one of Provident.
 Kennedy, chairman of the Martin, Commission, former chairmanatemoc. and won to become the Ambassador to
 © Mr.: KEnNEDY's Commination hat Drawn a hill which would protect otb seaborne commerce, as our railroad ir protected, from quick parally is secret Pry Pentose has tried to kill the win by telling the Senate Committee on commerce that it is 'premature.". His Kennedy asir Congress to determine Whether or not the bill is to be tested fly the ability of one ride to hurston. The other into mulemission by tying up? the country's transportation faclititie 4. either strikes or lockouts: Th "f ans, of course, that Congress mu ploce between the allen Hurray
 LEwis, and the salvation of the Amer can merchant marine If preset con-: Rations ere permitted to continue, Mr. IEXNEDY tells Congress, the merchant; marine will be completely destroyed. : As to the word "premature," apfilled by the Cabinet member who tool a long time wondering whether attdown trikes were illegal and who fin i taken years to invertigate the legal-
 Country, Chairman Kinney mays: "t fit ald to be "premature' to putt into operation machinery designed to presFont matrices and lockout h to in "thin tustry which in ten months of 1937 boot one million man moira of work by trikes and lockout g. It is ald to ter premature to bring order tor bute-" feal where dieorder turing the pint pear adversely effected the buisiniess of
 Even the White Horne cannot laugh. hals off, Nor will Madame Secretary. Friend LIWTS and Alien Empires be ald Fo dismiss Mr: Kinnmpr's plain wordier With i meet." They cion only wing that W had been erred long tionthot Mene of the London Brainy The



## Succeeds Kennedy as Chairman of Maritime Commission-Truitt-Named to Board.

WASitiNGTON, Feb 10 (A. F.).-Rear Admiral Emory 5 Tand. a Colorado-bor'n failor and aviator, took over

Hay the task of revitalizind America's merchant marine. Fresidich Poosevelt, whe def remomittee disclosed that the adfiber the nssigniment as a "headothe," appointed Atmiral Land to
 chatrman of tye Maritime Commis-
 a wignalinu ${ }^{2}+\mathrm{M}$ (. Kennedy who ill gotr London ac Ambaschitat.
rhe rex chzitman is 59 , wats old. ieflref chief of the Novy Fureau

Coneluirition, ard has hren a untriber of the commission since tost Aprli. Ae stich, he has hriped : testie with ship suhsidics, labor i oubles, high construction bidis and nther diffir ritime mandmered in the atompt tr hatild un the nation's


H's. Anardel Naty (rome
'io rili 万ut Mr. Kennedy's unex. bifd ielng on the commission. Mr. Ruoscurl pppointed Max ORell
 - omnsel. dins said it uats a tem+ purary mpointment, pendine the selfection of a I epresentallie from the West Coagi.
Admicai Land's thirty-nine vears in the $n^{-r y}$ included stardy adameement in the eonstruction orns to hearl the bureair, a period of duty in the Burcau of Aeronautic. and mother as and atterthe ta thr em'7ssy at london.

He a as anntied the Nove Gross in the world wat for distinkwished servier in the designitup and constivetion of submatincs and for work in the war zone. His new inb wili pryy $+12,0$ on a yetat.

Associalfs said Adritinf Intind"s experirner af a qualififd pilot, as Asthistant rhirf sif the Futenth of Arenturtilics. and fu vice porcident





Flar Serale Cominerce ConmailIref yosturday apfonved Molitime (omintsejes i commondalions that a.rhstrics the matde puaith nif for ghat passenser planes for fir thm Atlantir mond Fecific.
Meanytile, buhlication of tesfj-


Britiali Cunta Increasa.
lncreased cost of construction is not restricted to the United States, Mr. Smith added. He said the British press reported costs had riten in Brjtish yards 50 per cent in the last year and a half. He rejected as "unthinkable" Mr. Kennedy's eusgestion that new ships be built in forelgn yards whenever Americen prices were more then double prices abroad.
ipete Maritime Commission is propeted on costs by the merchant marine act of 1936, which limits simpouilders' maximum profit to 10 ministration, in an altempt to Teduce construction costs for an expanded navy and merchant marine, is considering financial aid to small independent shipyards.
Mr. Kennedy had complained that hids submitted by big yards were ton high. He said it was questionable whether small yards could handle commission orders for cargo vessels.
Senator Lee, Democrat, of Ohlahoma, suggested that high bide from the larger yards indicated "collusion" and Senatior Clark. Democrat. of Missouri, added: "They have been robbing the Treasury for years and sparently want to continue to rob it.'

## Will Defend Esthmates.

American shipbuilders were not. onared today to go before the Mantime Commission and defend est mates submitted for the construr lion of new tonnage, according th H. Gerrish Smith, president of the National Council of American Ship. builders.

In answer to the crificism ni Jos. rph $P$. Kennedy, retiring chairnan of the commission, as made in a final report to President Roosevelt. Mr. Smith cited as reasons for the "alleged high bids'" higher labol and material cosis. conhined with the requirements of design and sperifications for the new ships.
He called attention to an increase in shipbuilding labor cosis from 55.5 to 83.8 cents an hour in fees than five years, as contained in reports from the bureau of statistics of the Department of Lahor. To this increased eost mual be addich. he said, 4 per cont to moet rorial serurity taxes nod 2 per eant to penvider one wrol's viration for Notkmin, now grnerally ngeantip In the industry. Smith deciared. On the other hand. he said, the shipbuilder has no guaranty againgt loss. And after TsL disallowances and payment pf fofit is likely to be "consideldels as than 10 per cent."



#### Abstract

Mr. Kennedy's Reposing- The final report made to the President by Joseph P. Kennedy as retiring chairman of the Shipping Commission bluntly states that we cannot hope to have a merchant marine belt in this country unless private concerns are willing to make material reductions in the bids so far submitted. If these bids are accepted and the high prices paid, Mr. Kennedy warns that the merchant marine thus created will collapse of its own weight. To build merchant ships in navy yards would not be economical and, moreover, it would probably prove to be impracticable while the Government is carrying out a program of naval expansion which will monopolize the resources of its own plants. Mr. Kennedy seems to incline to the belief that tiniest more favorable prices can be obtained here the Maritime Commission should consider the possibility of building abroad.


Commenting on the fact that one class of Bids goes much beyond the rates for ships constructed during the war at the Hog Island Yards, Mr. Kennedy says:

It is extremely difficult to explain this situation. All available indices sem to show that the costs of material entering into ship construction are much lower today than they were during the period when the Hog Island vessels were built and that labor costs, even though higher on an hourly basis, are probably no more if overtime and other factors are taken into consideration. Even If wages today were doube those of the war caa they still wound not account for the present prices, as only 30 to 40 percent of the cost of a ship is spent in the yards. ** The cost of a cargo vessel in Britain today is about 24 times the pre-war figure. Bids submitted by the larger yards on the C-2 ships are approximately four times those prevailing in the United States $\operatorname{In} 1913$.

There would be vigorous objection in Conares, reinforced by protests from labor and Iron building interests, ti a move were made to have ships for an American merchant marine constructed in forelen yards. Yet yards in Belfast can today build a cargo ship of the C-2 type for about one-third of the average of birls received from American builders for shits of the same size. It is clear from Mr. Kef. moly's report that we cannot hope to get in mome-butle merchant mattie at a retavintio: ca lias cost permitting operation on $n$ pronbide basis-unless American plants agree to a drastic revision of their proposals. Government construction as an alternative would be costly. because of the necessity for creating plants. ktiore in? work would begin.







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fasurd by the Seeretery of Lebor, to put the Malsh-मenley ect inte effeot, eecia to fut a step to the prectioe of buyine in this fachiun, exeret in arill anounts which are autherized oitheut advertising for bids. The effect if the reguletion is to forec oontriotors to corply with the later profisions of the new lew. forer the bill wes before Concress its sponsors etated that purohates of goods From the thelr" would ac come within the purview of the law.
** 中 中
PRCTECTICN Before election dey it is expected that large numbers of emergenoy empiove Will be "covered" into civil serriot. This may be construed as preceutionary hors. to finsure jobs for Democrats now in office egainst pessible party disaster in inuever. Prelieinary eteps have been taken indienting that most of the Home Cmers loen Corporction personnel will be placed ureter oivil serviec without excminction.
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REgelation Eailrocd men oomplain that the Irterstete Comerer Comisaion is mighty Ele:" in regulcting oonfeting truck lines. The Commission hes cxtended until Dec. 1 the requirement for registretion of truoking enatraeis, so cas to eftre tiox to efpercete
 plete reguletion of interstate truck eerriers.
*****
By James Resullin
Least 4 notrble ofissicn from the list of those invited to the thite House fower fal oonferenee givea signifierat suffort to the oentention that the edrinistration recily is trying to pronote an understanding with the privete utilities in the teanesee vrileg arec.

Ostencibly the purfose of the parley is to consider what arrangenent should he rade to replace the existing oortrset between TVA and Comenvequth if Southren which
 and Prestan A-bright of ite subsidiary Georgin Fower thould be provinently among those present. 4 point worth noting is thet Comenwealth $\&$ Southem ranks high among the "olean"grazes even in the oritiena opiaion of New Deal agents. By the same tomen, Mr. Willitic is one of the fer major utility executives who hos never been perscnaliy
 have attaciked crif sought to elinintite in the folding easigany not.

If FDR Fere trying to fronote a disguised puative expedition apainst the utilItica in the guisc of friecdly get-together =as timorous ecnerfatives have fearec - Commonaelth 4 southern would be about the least vilnerable target he could ohoese. *****
Portwate Carry the amiveis a step further. Next to Comonwealth \& Scuthern, Elece Eric Bond t Share has the bigeset stake in the Temessec Valiey of any frivete utility groipe Yet you will look in vain for any representative of Electric Bond atrate among the oonfcrees.

It is tafe to assime that this is no necient. Bond a Share was picied from amort all the nonaregistering helding compenies ne the best subject from tre cdministrctior is vieupeint or which to test the legel rilidity of the holding oonpany coct. Governort Iemyers believe they here on execilent ehanee of profine thit this eroup hes frootiee most of the alleged abuses which the telung eorpary eot seexs to oorreot.

So whati So the keanest 2en York obserefs are convineed that if FPR intended to use the pawer focl profley is the springteard for anothcr as sault on the utilities he would ocitcinly heve seen to it thet Electric Bord a Sh.re wos onang these frisent. Couverecly, if he cericusly pians c perce prect tith the incustry he presumakly frefers to aegcticte it with the "purest" compery he orin fird - not one of the ellefealy noest tili-inous. Therefere bis oh=10e ar pen ocnferess is rated eforturute jimen Eve =r- indu







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MEMRATDUN FOR MR. CLSGG

During sy etay in Eogland, while attonding the course for Inspectors and Sergoante at Handion, members of the Anericen Pmbesty Square, were extremely courteous.


Shortiy efter 3 arrival, Mr. Frapklis C. FCowen cootacted me through Chief Conotable John Sta
 Irs. Ruthishipla, Chief, Passport Division, State Depertment, who is a personel friend of his.

Mr. Gowen introduced me to Consul General Donglark Kenkins and made arrangepents for a luncheon on the folloning day. He also insisted that I join him at a formal premiere showing at the Empire Theatre the next evening, which invitation I accepted, and that evenfigg I attended the Theatre with Consul General Jenkins, Mrs. Jenkins and Mr. Goren. I attended Mr. Gowen's Iuncheon at the .
 ent Under-Secretary of State in charge of Aliens; Colonelfscanlon, United States Air Attache for London and a Mratalett, former President of the American Chamber of Comerce at London. Mr. Douglas Jonkins was also in attendance. The N N N N N N copversation during the Iupcheon was largely focused on the Burean and the won= derful work of the ifirector.

During $q$ ettendance of the course at Hendon, it was imposstble to تee Mr. Gowen or members of the Fabassy but I lasned that he had kopt in touch With the Iard to esk of $\begin{aligned} & \text { welfare. Bubsequent to the course, I contacted Mr. }\end{aligned}$ Cowen by telephone and met ariend of his, MrADowick, Manager of the Aner-: :tean fepress office in London, Who rendered assistapee in arrapging for uy teperture. I Later called npon Ar. Gowen at the Embesay at which time he con- 1 . eratulated ne upon the highly enccessifl completion of the achool and upon -
 XBattiay and A. Woyakem at Iew Scotiand Iard.

He introduced mo to Ambassador Josepifrennedy at which time I expressed the Bureau's appreciation for the essistapee of the State Department. Mr. Kennedy, at that time, instructed Mr. Gowon to prepare a very cordial Zettor to The Right Honerable Sir Samul J. G.Xfoare, Bt., G.C.S.I., G.B.E., C.M.G., M.P., Secretary of State, thapking him for the many courtesies extended the representative of the FBI . He Instructed Mr. Gowen to make it more than
 making the visit a success.


thank hin on the Director's behalf for the marg courtesies extended.
On the evening of June 7, 1938 , I afforded Mr. Gower a seven course dinner as a further token of our appreciation for his services. Mr. Cower advised me that be was positive a letter would be directed to Mr. Cordell Troll advising him of the highly successful visit of the representative of the FBI to Scotland Yard and of the warm feeling of friendship which was created by this visit.

I arrived at Southampton preparatory to sailing on the SS President - Roosevelt and Vice Consul Paul Cameron (Neddicum was there to moot me and render an assistance possible.

It Is mugested that a later of appreciation be prepared for the Attorney General's signature and directed to' Mr. Cordell Full, advising him of the services of the members of the American Embassy in London. This letter is prepared and attached.


Enclosure


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## 13751


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District Supervisor until FIVZERAID's temporary appointment as District Supervisor of the Bureau or Industrial cleobol on 10/5/33.


## 13752



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